RULES AND MANUAL

2018–2020

BILL GALVANO
PRESIDENT

AS ADOPTED NOVEMBER 20, 2018
## CONTENTS

Senate Officers and Rules Committee ............................................. 1
Senate Members ................................................................. 3
Senate Rules — Table of Contents ................................................ 5
Senate Rules ................................................................. 11
Senate Rules Appendix A .......................................................... 85
Senate Rules Index ............................................................ 101
Joint Rules of the Florida Legislature — Table of Contents ............ 171
Joint Rules of the Florida Legislature ........................................... 173
Joint Rules of the Florida Legislature Index ............................... 199
Germanity Standards and Common Floor Motions ...................... 203
Vote Required — Senate Rules and Constitution of the State of Florida; Notice and Review Requirements; and Constitutional Requirements ................................................. 211
Table of Votes ........................................................................ 217
Committees of the Senate and Joint Legislative Committees .......... 219
Committee Assignments by Senator .............................................. 223
Constitution of the State of Florida ............................................. C-1
Constitution of the State of Florida Index ................................. C-69
SENATE OFFICERS
2018-2020

President: Senator Bill Galvano
President Pro Tempore: Senator David Simmons
Majority (Republican) Leader: Senator Kathleen Passidomo
Minority (Democratic) Leader: Senator Audrey Gibson
Minority (Democratic) Leader Pro Tempore: Senator Bill Montford
Secretary: Debbie Brown

RULES COMMITTEE

Senator Lizbeth Benacquisto, Chair
Senator Audrey Gibson, Vice Chair
Senator Lauren Book
Senator Rob Bradley
Senator Jeff Brandes
Senator Oscar Braynon II
Senator Gary M. Farmer, Jr.
Senator Anitere Flores
Senator Travis Hutson
Senator Tom Lee
Senator Bill Montford
Senator Kathleen Passidomo
Senator Jose Javier Rodriguez
Senator David Simmons
Senator Wilton Simpson
Senator Perry E. Thurston, Jr.
SENATE MEMBERS
2018-2020
(17 Democrats, 23 Republicans)

District 1:  Doug Broxson (R), Pensacola
District 2:  George B. Gainer (R), Panama City
District 3:  Bill Montford (D), Tallahassee
District 4:  Aaron Bean (R), Fernandina Beach
District 5:  Rob Bradley (R), Fleming Island
District 6:  Audrey Gibson (D), Jacksonville
District 7:  Travis Hutson (R), St. Augustine
District 8:  Keith Perry (R), Gainesville
District 9:  David Simmons (R), Altamonte Springs
District 10: Wilton Simpson (R), Trilby
District 11: Randolph Bracy (D), Ocoee
District 12: Dennis Baxley (R), Ocala
District 13: Linda Stewart (D), Orlando
District 14: Tom A. Wright (R), New Smyrna Beach
District 15: Victor M. Torres, Jr. (D), Orlando
District 16: Ed Hooper (R), Clearwater
District 17: Debbie Mayfield (R), Melbourne
District 18: Janet Cruz (D), Tampa
District 19: Darryl Ervin Rouson (D), St. Petersburg
District 20: Tom Lee (R), Brandon
District 21: Bill Galvano (R), Bradenton
District 22: Kelli Stargel (R), Lakeland
District 23: Joe Gruters (R), Sarasota
District 24: Jeff Brandes (R), St. Petersburg
District 25: Gayle Harrell (R), Stuart
District 26: Ben Albritton (R), Wauchula
District 27: Lizbeth Benacquisto (R), Ft. Myers
District 28: Kathleen Passidomo (R), Naples
District 29: Kevin J. Rader (D), Delray Beach
District 30: Bobby Powell (D), West Palm Beach
District 31: Lori Berman (D), Lantana
District 32: Lauren Book (D), Plantation
District 33: Perry E. Thurston, Jr. (D), Ft. Lauderdale
District 34: Gary M. Farmer, Jr. (D), Lighthouse Point
District 35: Oscar Braynon II (D), Miami Gardens
District 36: Manny Diaz, Jr. (R), Hialeah
District 37: Jose Javier Rodriguez (D), Miami
District 38: Jason W. B. Pizzo (D), North Miami Beach
District 39: Anitere Flores (R), Miami
District 40: Annette Taddeo (D), Miami
SENATE RULES — TABLE OF CONTENTS

RULE ONE
OFFICERS, SENATORS, EMPLOYEES, AND ETHICS

Part One—Senate Officers
1.1—Election of the President, President Pro Tempore, President Designate, President Pro Tempore Designate, Minority Leader, and Minority Leader Pro Tempore; designation of Majority Leader
1.2—The President calls the Senate to order; informal recess
1.3—The President’s control of Chamber, corridors, and rooms
1.4—The President’s authority and signature; questions of order; travel
1.5—The President’s appointment of committees
1.6—The President’s vote
1.7—The President’s absence from the chair; duties of President Pro Tempore
1.8—Election of the Senate Secretary
1.9—Duties of the Secretary at organization session
1.10—Duties of the Secretary generally; keeps Journal
1.11—The Secretary prepares daily calendar
1.12—The Secretary reads papers; calls roll; records votes
1.13—The Secretary attests to warrants, subpoenas, and the passage of all measures
1.14—The Secretary prepares forms
1.15—The Secretary examines legal form of bills for introduction
1.16—The Secretary supervises information technology operations; indexes bills
1.17—The Secretary transmits bills to the House of Representatives
1.18—The Secretary receives and delivers for reading messages from the House of Representatives; summaries of House amendments to Senate bills

Part Two—Senators
1.20—Attendance, voting, and disclosure of conflicts
1.21—Excused absence
1.22—Senate papers left with Secretary
1.23—Senators deemed present unless excused
1.24—Contested seat
1.25—Facilities for Senators
1.26—Nonlegislative activities; approval of the President

Part Three—Senate Employees
1.28—Dismissal of employees; employment of a spouse or immediate relative
1.29—Employees forbidden to lobby
1.30—Duties and hours
1.31—Absence without permission
1.32—Employee political activity

Part Four—Legislative Conduct and Ethics
1.35—Legislative conduct; the public trust
1.36—Improper influence
1.361—Solicitation or acceptance of contributions; registration and disclosure requirements
1.37—Conflicting employment
1.38—Undue influence
1.39—Disclosure of conflict of interest and prohibition on voting thereon
1.40—Ethics training
1.41—Senate employees and conflicts
1.42—Advisory opinions
1.43—Violations; investigations, penalties

Part Five—Public Meetings and Records
1.44—Open meetings
1.45—Written notice required for certain meetings
1.46—Constitutional requirements concerning open meetings
1.47—Reapportionment information
1.48—Legislative records; maintenance, control, destruction, disposal, fee for copies, and disposition
1.49—Violations of Rules on open meetings and notice

RULE TWO
COMMITTEES, OFFICERS, MEMBERS,
VOTING, MOTIONS, DECORUM, AND DEBATE

Part One—Committees—Organization, Duties, and Responsibilities
2.1—Standing committees; standing subcommittees; select subcommittees
2.2—Powers and responsibilities of committees
2.4—Committee staffing
2.6—Committee meeting notices; regular session and interim; day fifty (50) rule
2.7—Bills recommitted for failure to provide proper notice
2.8—Filing and publication of meeting notices
2.9—Committee meetings; committee meetings after fiftieth (50th) day
2.10—Committee meeting schedules; time limits on meetings
2.11—Presentation of bills introduced by Senators before committees; staff presentation of committee bills
2.12—Order of consideration of bills; exception
2.13—Open meetings
2.15—Standing committee reports; committee substitutes
2.16—Standing subcommittee reports
2.17—Quorum requirement
2.19—Conference committee in deliberation; reports

Part Two—Committees—Officers
2.20—Appointment of chair and vice chair
2.21—Call to order
2.22—Chair’s control
2.23—Chair’s authority; appeals
2.24—Chair, vice chair; vote
2.25—Temporary alternate to chair
2.26—Vice chair’s duties

Part Three—Committees—Members
2.27—Members’ attendance, voting; proxy and poll votes prohibited
Part Four—Committees—Voting
2.28—Taking the vote; post-meeting record of missed vote
2.29—Pair voting prohibited
2.30—Casting vote for another
2.31—Explanation of vote; deferring a vote prohibited

Part Five—Committees—Motions and Precedence
2.32—Motions; how made, withdrawn
2.33—Motions; precedence
2.34—Division of question
2.35—Reconsideration generally
2.36—Reconsideration; vote required
2.37—Reconsideration; debate allowed
2.38—Reconsideration; collateral matters

Part Six—Committees—Amendments
2.39—Amendments, proposed committee substitutes, and proposed committee bills; form, deadlines, notice, manner of consideration; germanity
2.40—Sequence of amendments to amendments
2.41—Deleting everything after enacting clause
2.42—Amendment by section
2.43—Senate amendments to House bills
2.44—Amendments by previous committees

Part Seven—Committees—Decorum and Debate
2.45—Decorum and debate; proper forms of address
2.46—Chair’s power to recognize
2.47—Interruptions; when allowed
2.48—Speaking rights
2.49—Time allowed for debate
2.50—Limitation on debate; vote at a time certain
2.51—Priority of business; debate thereon

RULE THREE
BILLS, RESOLUTIONS, AND MEMORIALS

3.1—Form of bills
3.2—Bills for introduction
3.3—Form of local bills
3.4—Form of joint resolutions
3.5—Form of memorials
3.6—Form of resolutions; Senate and concurrent
3.7—Bill filing deadline during regular session; bill filing between regular sessions; exceptions
3.8—Filed bills; consideration between regular sessions
3.9—Copies of bills
3.10—Identification of bills
3.11—Companion measures; defined; substitution of House bills for Senate bills
3.12—Introducers of bills; co-introducers; introducers no longer Senators
3.13—Fiscal notes
RULE FOUR
ORDER OF BUSINESS AND CALENDAR

4.1—Sittings of the Senate
4.2—Quorum
4.3—Daily Order of Business
4.31—Unanimous consent required
4.5—Conference committee report
4.6—Reference generally; reference of local bills
4.7—Reference to more than one committee; effect
4.8—Review and reference of bills affecting appropriations, revenue, retirement, or county or municipal spending
4.81—Claim bills
4.9—Reference of resolutions
4.10—Reference of a bill to different committee or removal from committee
4.11—Papers of miscellaneous nature; spreading remarks on the Journal
4.12—Reading of bills and joint resolutions
4.13—Reading of concurrent resolutions and memorials
4.14—Reading of Senate resolutions
4.15—Referral or postponement on third (3rd) reading
4.16—Consideration out of regular order
4.17—Procedure to establish Special Order Calendars and Consent Calendars
4.18—Local Bill Calendar
4.19—Order after second (2nd) reading
4.20—Enrolling
4.21—Veto messages

RULE FIVE
VOTING

5.1—Taking the yeas and nays; objection to voting conflicts
5.2—Change of vote; votes after a roll call; vote verification
5.3—Casting vote for another
5.5—Explanation of vote
5.6—Election by ballot

RULE SIX
MOTIONS AND PRECEDENCE

6.1—Motions; how made, withdrawn
6.2—Motions; precedence
6.3—Division of question
6.4—Reconsideration generally
6.5—Reconsideration; vote required
6.6—Reconsideration; debate; time limits
6.7—Reconsideration; collateral matters and procedural motions
6.8—Reconsideration; Secretary to hold for period
6.9—Motion to indefinitely postpone
6.10—Committee substitute; withdrawn
6.11—Temporarily postpone
RULE SEVEN
AMENDMENTS

7.1—General form; germanity requirement; notice; manner of consideration; filing deadlines
7.2—Adoption
7.3—Sequence of amendments to amendments
7.4—Deleting everything after enacting clause
7.5—Amendment by section
7.6—Printing in Journal
7.7—Senate amendments to House bills
7.8—House amendments to Senate bills
7.9—House refusal to concur in Senate amendment

RULE EIGHT
DECORUM AND DEBATE

8.1—Decorum and debate
8.2—Presiding officer’s power of recognition
8.3—Interruptions; when allowed
8.4—Senator speaking, rights
8.5—Limit on speaking
8.6—Limitation on debate
8.7—Points of order, parliamentary inquiry, definitions
8.9—Appeals
8.10—Appeals debatable
8.11—Questions of privilege

RULE NINE
LOBBYING

9.1—Those required to register
9.2—Obligations of lobbyist
9.3—Lobbyists’ requirements
9.35—Contributions during sessions
9.4—Advisory opinions
9.5—Compilation of opinions
9.6—Violations; investigations, penalties
9.7—Committees to be diligent
9.8—Lobbyist expenditures and compensation

RULE TEN
CHAMBER OF THE SENATE

10.1—Persons entitled to admission
10.2—Exception to Chamber admission Rule
10.3—Admission of media by President
10.4—Attire
10.5—Gallery
RULE ELEVEN
CONSTRUCTION AND WAIVER OF RULES

11.1—Interpretation of Rules
11.2—Waiver and suspension of Rules
11.3—Changes in Rules
11.4—Majority action
11.5—Uniform construction
11.6—General; definitions
11.7—Sources of procedural authority

RULE TWELVE
EXECUTIVE SESSIONS, APPOINTMENTS, SUSPENSIONS, AND REMOVALS

Part One—Executive Sessions
12.1—Executive session; authority
12.2—Executive session; purpose
12.3—Executive session; vote required
12.4—Executive session; work product confidentiality
12.5—Executive session; separate Journal
12.6—Violation of Rule

Part Two—Appointments, Suspensions, and Removals
12.7—Procedure; generally
12.8—Procedure on executive appointments
12.9—Procedure upon receipt of an executive suspension
12.10—Adjudication of guilt not required to remove suspended officer
12.11—Special master; appointment
12.12—Special master; floor privilege
12.13—Issuance of subpoenas and process
12.14—Rule takes precedence

RULE THIRTEEN
SPECIAL SESSION

13.1—Applicability of Senate Rules
13.2—Sittings of the Senate
13.3—Committee meetings; schedule, notice, amendment deadline
13.4—Delivery for introduction
13.5—Committee reports
13.6—Conference committee reports
13.7—Reconsideration
13.8—Procedure to establish Special Order Calendars

RULE FOURTEEN
SEAL AND INSIGNIA

14.1—Seal and insignia
SENATE RULES

RULE ONE
OFFICERS, SENATORS, EMPLOYEES, AND ETHICS

PART ONE—SENATE OFFICERS

1.1—Election of the President, President Pro Tempore, President Designate, President Pro Tempore Designate, Minority Leader, and Minority Leader Pro Tempore; designation of Majority Leader

(1) A President and a President Pro Tempore shall be elected for a term of two (2) years at the organization session. They shall take an oath to support the Constitution of the United States and the Constitution of the State of Florida, and for the true and faithful discharge of the duties of office.

See Rule 5.6—Election by ballot.
See FLA. CONST. art. II, § 5 Public officers.
See FLA. CONST. art. III, § 2 Members; officers.
See FLA. CONST. art. III, § 3(a) Sessions of the legislature.

(2) The Majority Party may, by caucus called by the President, elect a President Designate and a President Pro Tempore Designate whose names shall be certified to the Secretary. The President may designate a Majority Leader whose name shall be certified to the Secretary.

(3) The Minority Party may, by caucus, elect a Minority Leader and a Minority Leader Pro Tempore whose names shall be certified to the Secretary at the organization session.

(4) All elected officers shall hold office until their successors are chosen and qualified or until the expiration of their term, whichever shall occur first.

See Rule 1.7(3)—Resignation of the President.

1.2—The President calls the Senate to order; informal recess

The President shall call the Senate to order at the hour provided by these Rules or at the hour established by the Senate at its last sitting. A quorum being present, the President shall direct the Senate to proceed with the Daily Order of Business. The President may informally recess the Senate for periods of time not to exceed thirty (30) minutes.

See Rule 6.2(1)(c)—Motion to recess.

1.3—The President’s control of Chamber, corridors, and rooms

The President shall preserve order and decorum and shall have general control of the Chamber, corridors, passages, and rooms of the Senate
whether in the Capitol or elsewhere. If there is a disturbance, the President may order the area cleared.

1.4—The President’s authority and signature; questions of order; travel

(1) The President shall sign all acts, joint resolutions, resolutions, and memorials. No writ, warrant, subpoena, contract binding the Senate, authorization for payment, or other papers shall issue without the signature of the President. The President may delegate signing authority for the authorization of payments. The President shall approve vouchers. See FLA. CONST. art. III, § 7 Passage of bills.

(2) The President shall decide all questions of order, subject to an appeal by any Senator. See Rule 8.2—Presiding officer’s power of recognition. See Rule 8.9—Appeals. See Rule 8.10—Appeals debatable. See Rule 11.1—Interpretation of Rules.

(3) The President is authorized to incur and approve travel and per diem expenses for sessions of the Legislature. The President shall assign duties and sign requisitions pertaining to legislative expenses incurred in transacting Senate business as authorized. The President shall have responsibility for Senate property and may delegate specific duties or authority pertaining thereto.

(4) The President may authorize or retain counsel to initiate, defend, intervene in, or otherwise participate in any suit on behalf of the Senate, a Senate committee, a Senator (whether in the legal capacity of Senator or taxpayer), a former Senator, or a Senate officer or employee when such suit is determined by the President to be of significant interest to the Senate and when it is determined by the President that the interests of the Senate would not otherwise be adequately represented. Expenses incurred for legal services in such proceedings may be paid upon approval of the President.

1.5—The President’s appointment of committees

(1) The President appoints members to all standing committees, standing subcommittees, ad hoc committees, and select committees. The President also appoints the Senate members of conference committees, joint committees, and joint select committees. See Rule 2.1—Standing committees; standing subcommittees; select subcommittees. See Rule 2.19—Conference committee in deliberation; reports. See Rule 2.20—Appointment of chair and vice chair. See Rule 2.26—Vice chair’s duties.
Any member removed from a committee without his or her consent shall have the right to appeal such removal to the Rules Committee. Findings or recommendations from the Rules Committee regarding an appeal may be reported to the President.

1.6—The President’s vote

The President or temporary presiding Senator shall not be required to vote in legislative proceedings, except on final passage of a measure. In all yea and nay votes, the President’s name shall be called last.

See Rule 1.39—Disclosure of conflict of interest and prohibition on voting thereon.

1.7—The President’s absence from the chair; duties of President Pro Tempore

(1) The President may name any Senator to perform the duties of the chair during a sitting.

(2) If for any reason the President is absent and fails to name a Senator, the President Pro Tempore shall assume the duties of the chair.

(3) If the President resigns, he or she may, prior to resignation, designate a member of his or her party to assume the duties of the chair until a permanent successor is elected.

See Rule 1.1(4)—Part One—Senate Officers.

(4) In the event the chair is vacated permanently, nothing herein shall preclude the Senate from electing a presiding officer. If the chair is vacated permanently during a session of the Legislature, a new presiding officer must be elected within seven (7) days of the vacancy. If the chair is vacated permanently while the Legislature is not in session, the President’s designee shall, by proclamation, convene the Senate independently no later than thirty (30) days after the vacancy for the sole purpose of electing a new presiding officer. The election shall be the Senate’s first order of business. In the event that a designation is not made pursuant to subsection (3) of this Rule, the President Pro Tempore shall assume the duties of the designee in convening the Senate to elect a new presiding officer.

1.8—Election of the Senate Secretary

(1) The Senate shall elect a Secretary to serve at its pleasure. A staff of assistants shall be employed to regularly transact such business as required by law, by Senate Rules, or as assigned by the President. The Secretary shall take an oath to support the Constitution of the United States and the Constitution of the State of Florida, and for the true and faithful discharge of the duties of office.

See Fla. Const. art. II, § 5(b) Public officers.
See Fla. Const. art. III, § 2 Members; officers.

(2) The Secretary shall be under the supervision of the President, who may assign additional duties to the Secretary. In the event of a vacancy
in the position of Secretary, the President may appoint someone to perform the duties of the office until the Senate, by its vote, fills the vacancy.

(3) The Secretary shall be the Senate enrolling and engrossing clerk and may designate staff to assist with the duties of the office.

1.9—Duties of the Secretary at organization session

If the President and the President Pro Tempore of the preceding session are absent or are no longer members, the Secretary shall, at the organization session of the Legislature, call the Senate to order. Pending the election of a President or a President Pro Tempore, the Secretary shall preserve order and decorum, and decide all questions of order subject to appeal by any Senator. The duties prescribed by this section may be delegated by the Secretary to any Senator or to the immediate past President or immediate past President Pro Tempore.

1.10—Duties of the Secretary generally; keeps Journal

(1) The Secretary shall keep a correct daily Journal of Senate proceedings. The Journal shall be numbered serially from the first (1st) day of each session of the Legislature and shall be made available by the Secretary for the information of the Legislature and the public.

(2) The Secretary shall superintend the engrossing, enrolling, and transmitting of bills, resolutions, and memorials.

(3) The Secretary shall keep under seal a separate Journal of the proceedings of the executive sessions of the Senate.

(4) The Secretary shall not permit any official records or papers belonging to the Senate to be removed from the custody of the Secretary other than in the regular course of business and with proper receipt.

1.11—The Secretary prepares daily calendar

(1) The Secretary shall prepare a daily calendar that shall set forth:

(a) The order of business;
(b) The committee report on each bill, i.e., whether favorable, favorable with committee amendments, or favorable with committee substitute;
(c) The status of each bill, i.e., whether on second (2nd) reading, third (3rd) reading, or unfinished business;
(d) Notices of committee meetings; and
(e) Notices of meetings required pursuant to Rule 1.45.

(2) The Secretary shall publish the daily calendar for the information of the Legislature and the public.

See Rule 1.45—Written notice required for certain meetings.
1.12—The Secretary reads papers; calls roll; records votes

The Secretary shall have read to the Senate all papers ordered to be read; note responses of Senators when the roll is called to determine the presence of a quorum; call the roll verbally or by electronic roll call and record the votes when a question is taken by yeas and nays; and assist, under the direction of the President, in taking the count when any Senate vote is taken by a show of hands or otherwise.

See Rule 5.1—Taking the yeas and nays; objection to voting conflicts.

1.13—The Secretary attests to warrants, subpoenas, and the passage of all measures

The Secretary shall attest to all writs, warrants, and subpoenas issued by order of the Senate and shall attest to the passage of all bills, resolutions, and memorials.

See Fla. Const. art. III, § 7 Passage of bills.

1.14—The Secretary prepares forms

The Secretary shall prepare all forms used by the Senate.

1.15—The Secretary examines legal form of bills for introduction

Before issuing a bill number, the Secretary shall examine measures on their tender for introduction and shall determine whether they meet the requirements of law and of these Rules. The Secretary shall direct the attention of the introducer to apparent defects, but the introducer shall be exclusively responsible for the constitutional and legal correctness of the bill.

See Rule 3.1—Form of bills.
See Rule 3.7—Bill filing deadline during regular session; bill filing between regular sessions; exceptions.

1.16—The Secretary supervises information technology operations; indexes bills

The Secretary shall supervise Senate information technology operations and maintain a numerical index of bills and a cumulative index by introducers.

1.17—The Secretary transmits bills to the House of Representatives

Unless otherwise directed by the President, the Secretary shall transmit all bills, joint resolutions, concurrent resolutions, and appropriate memorials to the House of Representatives without delay. Each measure shall be accompanied by a message stating the title to the measure being transmitted and requesting the concurrence of the House.

See Rule 6.8—Reconsideration; Secretary to hold for period.
1.18—The Secretary receives and delivers for reading messages from the House of Representatives; summaries of House amendments to Senate bills

(1) The Secretary shall receive all messages from the House of Representatives and shall be responsible for their security. The Secretary shall have them available for reading to the Senate during the appropriate order of business.

(2) All messages reflecting House amendments to Senate bills shall be reviewed by the appropriate committees for research and summary. Special notice of the summaries shall be made available to each Senator.

(3) The President shall be informed by the Chair of the Rules Committee when a House amendment to a Senate bill substantially changes or materially alters the bill as passed by the Senate. The President may refer such bill and House amendments to an appropriate committee or committees for hearing and further report to the Senate. Upon such reference by the President, committee or committees of reference shall meet on a date and at a time set by the President and shall make a report to the Senate recommending action on the relevant House amendments. The report may be received when the message is reached under Messages from the House of Representatives.

PART TWO—SENATORS

1.20—Attendance, voting, and disclosure of conflicts

(1) Unless excused for just cause or necessarily prevented, every Senator shall be within the Senate Chamber during its sittings and in attendance at all assigned committee meetings.

(2) A Senator who is in the Chamber or in a committee meeting shall vote on each question, except as provided in Rule 1.6.

(3) However, a Senator shall abstain from voting if, in the Senator’s judgment, a vote on a question would constitute a conflict of interest as defined in Rule 1.39. A Senator who abstains from voting shall file the disclosure required by Rule 1.39.

See Rule 1.39—Disclosure of conflict of interest and prohibition on voting thereon.
See Rule 2.27—Members’ attendance, voting; proxy and poll votes prohibited.
See Rule 2.28—Taking the vote; post-meeting record of missed vote.

1.21—Excused absence

The President may excuse a Senator from attending a sitting of the Senate or any meetings of Senate committees for any stated period. An excused absence from a sitting of the Senate shall be noted in the Journal.

1.22—Senate papers left with Secretary

A Senator necessarily absent from a sitting of the Senate or meeting of its committees and having in his or her possession official papers relating
to Senate business shall leave such papers with the Secretary before leaving the Capitol.

1.23—Senators deemed present unless excused

A Senator who answers the quorum roll call at the opening of a sitting or who enters after such roll call and announces his or her presence to the Senate shall thereafter be considered present unless excused by the President.

See Rule 4.2—Quorum.

1.24—Contested seat

If a Senate seat is contested, notice stating the grounds of such contest shall be delivered by the contestant to the Senate Secretary prior to the day of the organization session of the Legislature; and the contest shall be determined by majority vote as soon as reasonably possible. The President shall appoint a Credentials Committee to be composed of not more than ten (10) members who shall consider the question and report their recommendations to the President, who shall inform the Senate. If a Credentials Committee submits its final report and recommendations to the President when the Legislature is not in session, the President may convene the Senate independently for the sole purpose of deciding a seating contest.

See Rule 1.7—The President’s absence from the chair; duties of President Pro Tempore.

1.25—Facilities for Senators

Each Senator shall be entitled to facilities and expenses that are necessary and expedient to the fulfillment of the duties of the office, the location and sufficiency of which shall be determined by the President.

1.26—Nonlegislative activities; approval of the President

No Senator shall accept appointments to nonlegislative committees, commissions, or task forces without prior approval of the President if travel and per diem expenses are to be taken from Senate funds.

PART THREE—SENATE EMPLOYEES

1.28—Dismissal of employees; employment of a spouse or immediate relative

(1) The President shall resolve disputes involving the competency or decorum of a Senate employee, and may terminate the services of an employee. At the President’s discretion, the issue may be referred to the Rules Committee for its recommendation. The pay of an employee so terminated shall stop on the termination date.

(2) A Senator’s spouse or immediate relatives may serve in any authorized position. However, they shall not receive compensation for
services performed, except as a participant in the Florida Senate Page Program.

1.29—Employees forbidden to lobby

No employee of the Senate shall directly or indirectly interest or concern himself or herself with the passage or consideration of any matter whatsoever. Violation of this Rule by an employee shall be grounds for summary dismissal. This Rule shall not preclude the performance of duties that may be properly delegated to a Senator’s legislative assistant.

1.30—Duties and hours

Employees shall perform the duties assigned to them by the President and required of them by Rule and policy of the Senate. When the Senate is in session, employees shall remain on duty as required. When the Senate is not in session, permanent staff of the Senate shall observe the hours of employment set by the President. Part-time employees and Senators’ district staff shall observe hours that are prescribed by their respective department head or Senator.

1.31—Absence without permission

If employees are absent without prior permission, except for just cause, their employment shall be terminated or their compensation forfeited for the period of absence as determined by the President.

1.32—Employee political activity

The political activity of Senate employees shall be regulated pursuant to Senate Administrative Policies and Procedures promulgated by the President.

PART FOUR—LEGISLATIVE CONDUCT AND ETHICS

1.35—Legislative conduct; the public trust

Every Senator shall conduct himself or herself in a manner that promotes respect for the law, upholds the honor, integrity, and independence of the Senate, and justifies the confidence placed in him or her by the people.

(1) By personal example and admonition to his or her colleagues, every Senator shall avoid unethical or illegal conduct.

(2) Every Senator shall maintain his or her offices and the Senate generally as safe professional environments that are free from unlawful employment discrimination, including but not limited to harassment or retaliation.

1.36—Improper influence

A Senator shall not accept anything that will improperly influence his or her official act, decision, or vote.
1.361—Solicitation or acceptance of contributions; registration and disclosure requirements

(1) During any regular legislative session, extended session, or special session, a Senator may not directly or indirectly solicit, cause to be solicited, or accept any contribution on behalf of either the Senator’s own campaign, any organization described under section 527 or section 501(c)(4) of the Internal Revenue Code, any political committee, any political party, or the campaign of any candidate for the Senate; however, a Senator may contribute to his or her own campaign.

(2) Any fundraising activity otherwise prohibited during an extended or special session by subsection (1) shall not be considered a violation of this Rule and may take place provided that it can be shown that the event was already scheduled prior to the issuance of the proclamation, resolution, or other communiqué extending the session or convening a special session.

(3) Any Senator who directly or indirectly solicits, causes to be solicited, or accepts any contribution on behalf of any organization described under section 527 or section 501(c)(4) of the Internal Revenue Code, or any political committee must immediately disclose such activity to, and register with, the Rules Committee. However, no registration is required as a result of a Senator’s solicitation or acceptance of contributions on behalf of his or her own campaign, a campaign for any other office, or a political party. A Senator shall promptly create a public website that contains a mission statement for such organization, the names of the Senators associated with that organization, and disclosure of contributions received by and expenditures made by the organization.

(4) Upon a determination that a Senator has violated this Rule, the President may refer the question of disciplinary action to the Rules Committee for a recommendation. Upon receipt of the Rules Committee recommendation, the President shall decide upon appropriate action.

1.37—Conflicting employment

A Senator shall not allow his or her personal employment to impair his or her independence of judgment in the exercise of his or her official duties.

1.38—Undue influence

A Senator shall not use his or her influence as a Senator in any issue that involves substantial conflict between his or her personal interest and his or her duties in the public interest.

1.39—Disclosure of conflict of interest and prohibition on voting thereon

(1) Abstention on matters of special private gain or loss.—A Senator may not vote on any matter that the Senator knows would inure to the
special private gain or loss of the Senator. The Senator must disclose the nature of the interest in the matter from which the Senator is required to abstain.

(2) Disclosure on matters of special private gain or loss to family or principals.—When voting on any matter that the Senator knows would inure to the special private gain or loss of:

(a) 1. Any principal by whom the Senator or the Senator’s spouse, parent, or child is retained or employed;
2. Any parent organization or subsidiary of a corporate principal by which the Senator is retained or employed; or
3. An immediate family member or business associate of the Senator,

the Senator must disclose the nature of the interest of such person in the outcome of the vote.

(b) For the purpose of this Rule, the term:
1. “Immediate family member” means any father, mother, son, daughter, husband, wife, brother, sister, father-in-law, mother-in-law, son-in-law, or daughter-in-law.
2. “Business associate” means any person or entity engaged in or carrying on a business enterprise with the Senator as a partner, joint venturer, corporate shareholder where the shares of such corporation are not listed on any national or regional stock exchange, or co-owner of property.

(3) Methods of disclosure.—If the vote is taken on the floor, disclosure under this Rule or under any related law shall be accomplished by filing with the Secretary a memorandum the substance of which shall be printed in the Journal. If the vote is taken in a committee or subcommittee, the memorandum shall be filed with the committee or subcommittee administrative assistant, who shall file such memorandum in the committee or subcommittee files and with the Secretary. A Senator shall make every reasonable effort to file a memorandum pursuant to this Rule prior to the vote. If it is not possible to file the memorandum prior to the vote, then the memorandum must be filed immediately but not more than fifteen (15) days after the vote. The Secretary shall also make all memoranda filed pursuant to this Rule available online.

(4) Exception.—Notwithstanding this Rule, a Senator may vote on the General Appropriations Act or related implementing legislation without providing any disclosure. However, a Senator must follow the provisions of this Rule when specific appropriations or amendments are considered for inclusion in the General Appropriations Act or related implementing legislation.

See Rule 1.20—Attendance, voting, and disclosure of conflicts.
1.40—Ethics training

Prior to the opening day of a regular session in odd-numbered years, all Senators shall complete a course of at least four (4) hours in length which addresses the requirements of law under the Code of Ethics for Public Officers and Employees, open meetings, public records, and any other subject approved by the President. Prior to the opening day of every regular session, all Senators shall complete a course of at least one (1) hour in length which addresses workplace harassment, sexual harassment, sensitivity, and the proper handling of such issues in the workplace. Senators filling a vacant seat at a special election after opening day shall complete the course within fourteen (14) days of election.

1.41—Senate employees and conflicts

Senate employees shall conduct themselves consistent with the intent of these Rules regulating legislative conduct and ethics.

1.42—Advisory opinions

Questions from Senators relating to the interpretation and enforcement of Rules regulating legislative conduct and ethics shall be referred to the Senate General Counsel and shall emanate therefrom. A Senator may submit a factual situation to the Senate General Counsel with a request for an advisory opinion establishing the standard of public duty. The Senate General Counsel shall enter an opinion responding to each inquiry on which a Senator may reasonably rely. No opinion shall identify the requesting Senator without the Senator’s consent.

1.43—Violations; investigations, penalties

(1) Any person may file a sworn complaint with the Rules Chair, or the President when the complaint is against the Rules Chair, alleging a violation by a Senator of the Rules regulating legislative conduct and ethics. The complainant shall also file a copy of the sworn complaint with the Senate General Counsel.

The complaint shall be based on personal knowledge, shall state detailed facts, shall specify the actions of the named Senator which form the basis for the complaint, shall attach all documentation on which the complaint is based, and shall identify the specific Rule alleged by the complainant to have been violated by the Senator.

See Rule 1.48(8)(b)—Legislative records.

(a) Upon a determination by the Rules Chair, or the President when the complaint is against the Rules Chair, that the complaint fails to state facts supporting a finding of a violation of the Senate Rules, the complaint shall be dismissed.
(b) Upon a determination by the Rules Chair, or the President when the complaint is against the Rules Chair, that the complaint states facts that, if true, would be a violation of the Senate Rules, the complaint shall be referred to a special master or select committee to determine probable cause. If a select committee is appointed, it shall be comprised of an odd number of members.

1. The special master or select committee shall give reasonable notice to the Senator who is alleged to have violated the Rules, shall conduct an investigation, and shall grant the Senator an opportunity to be heard. A report and recommendation shall then be prepared.

2. The report and recommendation is advisory only and shall be presented to the Rules Chair and the President as soon as practicable after the close of the investigation.

3. If the report and recommendation conclude that the facts do not support a finding of probable cause, the complaint shall be dismissed by the Rules Chair, or the President when the complaint is against the Rules Chair.

4. If the complaint is not dismissed, another select committee will be appointed and shall consider the report and recommendation, shall grant the Senator an opportunity to be heard, and shall develop its own recommendation.

5. If the select committee votes to dismiss the complaint, the chair shall dismiss the complaint.

6. Otherwise, the report and recommendation and the recommendation of the select committee shall be presented to the President.

7. The President shall present the committee’s recommendation, along with the report and recommendation, to the Senate for final action.

(c) The Rules Chair, or the President when the complaint is against the Rules Chair, shall act within thirty (30) days of receipt of a complaint, unless a concurrent jurisdiction is conducting an investigation, in which case a decision may be deferred until such investigation is complete.

(d) Nothing in this Rule prohibits a Rules Chair, or the President when the complaint is against the Rules Chair, from allowing a Senator to correct or prevent an inadvertent, technical, or otherwise de minimis violation by informal means.
(e) Nothing in this Rule prohibits the Rules Chair, a select committee appointed pursuant to this Rule, or the President when the complaint is against the Rules Chair, from recommending a consent decree if agreed to by the Senator. The decree shall state findings of fact and set forth an appropriate penalty. If the Senate accepts the consent decree, the complaint shall be deemed resolved.

(2) Separately from any prosecutions or penalties otherwise provided by law, a Senator determined to have violated the requirements of the Rules regulating legislative conduct and ethics may be admonished, censured, reprimanded, or expelled. Such determination and disciplinary action shall be taken by a two-thirds (2/3) vote of the Senate.

(3) Since they may be asked to sit in judgment on an alleged violation of a Senate Rule, Senators should refrain from speaking publically about the merits or substance of any such complaint.

See Fla. Const. art. III, § 4(d) Quorum and procedure.

PART FIVE—PUBLIC MEETINGS AND RECORDS

1.44—Open meetings

(1) All meetings at which legislative business is discussed between more than two (2) members of the Legislature shall be open to the public except:

(a) At the sole discretion of the President:
1. After consultation with appropriate law enforcement, public health, emergency management, or security authorities, those portions of meetings of a select committee, ad hoc committee, committee, or subcommittee concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, or
2. For protection of a witness as required by law.

(b) Discussions on the floor while the Senate is sitting and discussions among Senators in a committee room during committee meetings shall be deemed to comply with this Rule.

See Fla. Const. art. III, § 4(e) Quorum and procedure.

(2) All meetings shall be subject to appropriate order and decorum at the discretion of the person conducting the meeting.

(3) For purposes of this Rule, “legislative business” is defined as issues pending before, or upon which foreseeable action is reasonably
expected to be taken by, the Senate, a Senate committee, or a Senate subcommittee.

1.45—Written notice required for certain meetings

(1) A written notice of the following meetings at which legislative business is to be discussed shall be filed with the Secretary. While the Legislature is not in regular or special session and during the first fifty (50) days of a regular session, the notice shall be filed at least four (4) hours before the scheduled time of the meeting. After the fiftieth (50th) day of a regular session and during a special session, the notice shall be filed at least two (2) hours before the scheduled time of the meeting:

(a) Meetings of the President (or a Senator designated to represent the President) with the Governor or with the Speaker (or a Representative designated to represent the Speaker);

(b) Meetings of a majority of the Senators who constitute the membership of any Senate committee or subcommittee; and

(c) Meetings called by the President or the President’s designee of a majority of the chairs of the Senate’s standing committees.

See Fla. Const. art. III, § 4(e) Quorum and procedure.

(2) Notices of meetings required by Rule 1.45(1) shall be filed by or at the direction of the person at whose call the meeting is convened; shall state the date, time, and place of the meeting; shall contain a brief description of the general subject matter scheduled to be discussed. In the case of a meeting required to be noticed pursuant to this Rule, if the meeting is to take place at or after 10:00 p.m., then the notice must be delivered to the Secretary by 5:00 p.m. Notices of such meetings shall appear in the daily calendar.

(3) In the event the times required for notice under Rule 1.45(1) are not sufficient to permit publication in a daily or interim calendar, the Secretary shall publish on the Senate website and post on the Senate side of the fourth (4th) floor Capitol rotunda. The Secretary shall make a diligent effort to give actual notice to members of the media of all noncalendared meeting notices.

(4) Political caucuses shall be open to the public in accordance with Rule 1.44 and noticed in accordance with this Rule when legislative business then pending before, or upon which foreseeable action is reasonably expected to be taken by, the Senate, a Senate committee, or a Senate subcommittee are discussed. Political caucuses held for the sole purpose of designating a President, a President Pro Tempore, a Minority Leader, or a Minority Leader Pro Tempore need not be open or noticed.
1.46—Constitutional requirements concerning open meetings

(1) All legislative committee and subcommittee meetings and joint conference committee meetings shall be open and noticed to the public.

(2) All prearranged gatherings between more than two (2) members of the Legislature, or between the Governor, the President, or the Speaker, the purpose of which is to agree upon formal legislative action that will be taken at a subsequent time, or at which formal legislative action is taken, regarding pending legislation or amendments shall be reasonably open to the public.

(3) In the event of conflict between this Rule and any other Senate Rule, the Rule providing greater notice or public access shall prevail.

See Rule 2.13—Open meetings.
See Fla. Const. art. III, § 4(e) Quorum and procedure.

1.47—Reapportionment information

All Senators shall have equal access to the Senate electronic redistricting system, census data, and all other information promulgated by, maintained by, or available to any Senate standing committee or subcommittee appointed for the analysis of legislative and congressional redistricting plans.

1.48—Legislative records; maintenance, control, destruction, disposal, fee for copies, and disposition

(1) Public records, not exempted from public disclosure, may be inspected by any person desiring to do so at reasonable times, under reasonable conditions, and under supervision of the person who has custody of the records, or that person’s designee.

See Fla. Const. art. I, § 24(a) Access to public records and meetings.

(2) The following standing committee, standing subcommittee, ad hoc committee, and select committee public records, not exempted from public disclosure, shall be retained electronically by each staff director until transferred by the Secretary to the Division of Library and Information Services of the Department of State via its Legislative Library Division: copies of bills, amendments, vote sheets, bill analyses, and fiscal notes; meeting files including agendas and appearance cards; files relating to assigned projects; final staff reports submitted to subcommittees or committees; final reports submitted by subcommittees or committees; correspondence sent or received; and audio recordings of committee meetings. At the time of transfer, the actual correspondence to be sent to the Department of State shall consist only of correspondence which relates to other committee public records required by this Rule to be transferred. Records not transferred may be otherwise disposed of or destroyed.
Except for records specifically required by law or Senate Rule to be filed or retained, district office records and constituents’ records may be retained by the district office until those records become obsolete, at which point they may be otherwise disposed of or destroyed.

Public records, not exempted from public disclosure, created or received by the President, President Pro Tempore, or Secretary shall be retained by that officer as specifically required by law or Senate Rule until transferred to the Division of Library and Information Services of the Department of State via its Legislative Library Division. Records not transferred may be otherwise disposed of or destroyed.

The Secretary shall, with the approval of the President, establish a reasonable fee for copies of public legislative records not exempted from public disclosure. Such fees shall be based upon the actual cost of duplication of the record and shall include the material and supplies used to duplicate the record but not the labor cost or overhead cost associated with such duplication. If the nature or volume of records requested to be inspected or copied is such as to require extensive use of information technology resources or extensive clerical or supervisory assistance by employees of the Senate, a special service charge in addition to the actual cost of duplication may be imposed. Such special service charge shall be reasonable and based on the cost incurred for the extensive use of information technology resources or the labor cost of employees providing the service that is actually incurred by the Senate or attributable to the Senate for the clerical and supervisory assistance required.

Once the retention period for a public record, not exempted from public disclosure, has expired, the public record may be otherwise disposed of or destroyed. A public record need not be retained if it is published or retained by another legislative office. Only one (1) copy of a public record need be retained; additional copies of that record may be destroyed at any time. In the case of mass mailings, only one (1) sample copy of the mailing, or an abstract, need be retained.

For the purpose of this Rule, a Senator’s district office shall include the offices each Senator retains for the transaction of official legislative business in his or her respective district and the assigned offices located in the Senate Building or the Capitol in Tallahassee.

The following public records are exempt from inspection and copying:

(a) Records, or information contained therein, held by the legislative branch of government which, if held by an agency as defined in section 119.011, Florida Statutes, or any other unit of government, would be confidential or exempt from the provisions of section 119.07(1), Florida Statutes, or otherwise exempt from public disclosure, and records or information of the same type held by the Legislature.
(b) A formal complaint about a member or officer of the Legislature or about a lobbyist and the records relating to the complaint, until the complaint is dismissed, a determination as to probable cause has been made, a determination that there are sufficient grounds for review has been made and no probable cause panel is to be appointed, or the respondent has requested in writing that the President of the Senate or the Speaker of the House of Representatives make public the complaint or other records relating to the complaint, whichever occurs first.

See Rule 1.43—Violations; investigations, penalties.

(c) A legislatively produced draft, and a legislative request for a draft, of a bill, resolution, memorial, or legislative rule, and an amendment thereto, which is not provided to any person other than the member or members who requested the draft, an employee of the Legislature, a contract employee or consultant retained by the Legislature, or an officer of the Legislature.

(d) A draft of a report, bill analysis, fiscal note, report prepared by a contract employee or consultant retained by the Legislature or the Senate and materials in support thereof until the draft is provided to a person other than an employee of the Legislature, a contract employee or consultant retained by the Legislature, or an officer of the Legislature.

(e) A draft, and a request for a draft, of a reapportionment plan or redistricting plan and an amendment thereto. Any supporting documents associated with such plan or amendment until a bill implementing the plan, or the amendment, is filed.

(f) Records prepared for or used in executive sessions of the Senate until ten (10) years after the date on which the executive session was held.

(g) Portions of records of former legislative investigating committees whose records are sealed or confidential as of June 30, 1993, which may reveal the identity of any witness, any person who was a subject of the inquiry, or any person referred to in testimony, documents, or evidence retained in the committees’ records; however, this exemption does not apply to a member of the committee, its staff, or any public official who was not a subject of the inquiry.

(h) Requests by members for an advisory opinion concerning the application of the rules of either house pertaining to ethics, unless the member requesting the opinion authorizes in writing the release of such information. All advisory opinions shall be open to inspection except that the identity of the member shall not be disclosed in the opinion unless the
member requesting the opinion authorizes in writing the release of such information.

(i) Portions of correspondence held by the legislative branch which, if disclosed, would reveal: information otherwise exempt from disclosure by law; an individual’s medical treatment, history, or condition; the identity or location of an individual if there is a substantial likelihood that releasing such information would jeopardize the health or safety of that individual; or information regarding physical abuse, child abuse, spouse abuse, or abuse of the elderly.

(9) Any Senate record created prior to July 1, 1993, which was so designated by the President on June 30, 1993, shall remain exempt from inspection and copying after July 1, 1993. Records held by joint committees, commissions or offices of the Legislature, that were jointly determined by the presiding officers of both houses to remain exempt from inspection and copying after July 1, 1993, remain exempt.

(10) For purposes of this Rule, “public record” means all documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, or other material, regardless of physical form or characteristics, made or received pursuant to law or ordinance or in connection with the transaction of official business by the legislative branch.

(11) All records, research, information, remarks, and staff work products, made or received during or in preparation for a closed meeting of a select committee, committee, or subcommittee, shall be confidential and exempt from inspection and copying for a period of thirty (30) days after the closed meeting, at which time they will automatically become legislative public records open to inspection and copying, unless the confidentiality and the prohibition against inspection and copying has, within the thirty-day (30) period, been extended by the President. Unless the above-listed confidential and exempt items have been earlier released by operation of this Rule, they shall automatically become available for public inspection and copying five (5) years after the date of the closed meeting, unless this confidentiality and exemption is further extended by the President for subsequent five-year (5) periods.

1.49—Violations of Rules on open meetings and notice

Violations of Rules 1.44 and 1.45 constitute violations of the Rules regulating legislative conduct and ethics and shall be subject to the procedures and penalties prescribed in Rule 1.43.

See Rule 1.43—Violations; investigations, penalties.
RULE TWO
COMMITTEES, OFFICERS, MEMBERS,
VOTING, MOTIONS, DECORUM, AND DEBATE

PART ONE—COMMITTEES—ORGANIZATION, DUTIES, AND RESPONSIBILITIES

2.1—Standing committees; standing subcommittees; select subcommittees

(1) The following standing committees with standing subcommittees are created:

(a) Agriculture
(b) Appropriations
   1. Appropriations Subcommittee on Agriculture, Environment, and General Government
   2. Appropriations Subcommittee on Criminal and Civil Justice
   3. Appropriations Subcommittee on Education
   4. Appropriations Subcommittee on Health and Human Services
   5. Appropriations Subcommittee on Transportation, Tourism, and Economic Development
(c) Banking and Insurance
(d) Children, Families, and Elder Affairs
(e) Commerce and Tourism
(f) Community Affairs
(g) Criminal Justice
(h) Education
(i) Environment and Natural Resources
(j) Ethics and Elections
(k) Finance and Tax
(l) Governmental Oversight and Accountability
(m) Health Policy
(n) Infrastructure and Security
(o) Innovation, Industry, and Technology
(p) Judiciary
(q) Military and Veterans Affairs and Space
(r) Reapportionment
(s) Rules

(2) Permanent standing committees and standing subcommittees, when created and designated by Senate Rule, shall exist and operate both during and between sessions. The President is authorized to create and designate permanent standing committees and standing subcommittees prior to the 2019 Regular Session. The President shall inform the
Minority Leader of the creation and designation of said committees. The Secretary of the Senate is directed to include the names of such committees in the published Senate Rules.

See Rule 1.5—The President’s appointment of committees.

(3) No standing committee shall consist of fewer than five (5) members.

(4) A select subcommittee may be appointed by a standing committee or the chair thereof, with prior approval of the President.

(a) A select subcommittee may study or investigate a specific issue falling within the jurisdiction of the standing committee.

(b) The President and the Secretary shall be promptly notified of the appointment of a select subcommittee, its assignment, and the time allowed for the assignment, and shall be notified on completion of the assignment.

(c) Select subcommittees shall be governed by the Rules regulating standing subcommittees, except that a select subcommittee shall exist only for the time necessary to complete its assignment or thirty (30) days, whichever is less, unless extended by the President.

(d) The advisory report by a select subcommittee whether favorable or unfavorable shall be reviewed by the standing committee and accepted, amended, or rejected by majority vote of those committee members present.

2.2—Powers and responsibilities of committees

(1) Permanent standing committees and standing subcommittees are authorized:

(a) To maintain a continuous review of the work of the state agencies concerned with their subject areas and the performance of the functions of government within each subject area;

(b) To invite public officials, employees, and private individuals to appear before the committees or subcommittees to submit information;

(c) To request reports from departments performing functions reasonably related to the committees’ jurisdictions; and

(d) To complete the interim work assigned by the President.

(2) In order to carry out its duties, each standing committee or standing subcommittee has the reasonable right and authority to inspect and investigate the books, records, papers, documents, data, operation, and physical plant of any public agency in this state.

(3) In order to carry out the committee’s duties, the chair of each standing committee, standing subcommittee, and select committee may
request the President to issue subpoenas, subpoenas *duces tecum*, and other necessary process to compel the attendance of witnesses and the production of any books, letters, or other documentary evidence required by such committee. The President may issue said process at the request of the committee chair. Any member of a standing committee, standing subcommittee, or select committee may administer all oaths and affirmations, in the manner prescribed by law, to witnesses who appear before such committees to testify in any matter requiring evidence.

2.4—Committee staffing

A committee shall be staffed with personnel, subject to guidelines and criteria authorized by the President. The staff shall also be subject to the pay and classification code of the Senate. The President may authorize joint utilization of personnel with the House of Representatives and may authorize the Senate to share in the cost.

2.6—Committee meeting notices; regular session and interim; day fifty (50) rule

(1) Senate committees shall submit a notice of meetings (including site visits and public hearings) as provided herein. Reference to committee meeting notices in these Rules shall include all standing committees, standing subcommittees, select committees, select subcommittees, and such other committees or subcommittees as may be created by the Senate.

(2) Committee meeting notices shall include the date, time, amendment deadline, and place of the meeting together with the name of the introducer, subject, and number of each bill to be taken up and other subjects to be considered.

(3) Notice of committee meetings shall be published in the daily calendar. No committee shall consider any bill during the first fifty (50) days of a regular session until proper notice has been published in three (3) weekday calendars, including the calendar published on the day of such committee meeting.

(4) If a weekend meeting is scheduled, notice of such meeting shall appear in three (3) daily calendars, including those published on the weekend days on which the meeting is held. However, a calendar published on a weekend shall not be included in the calculation of publication days for meetings taking place on Monday through Friday.

(5) Calendars published on the Friday and Monday immediately preceding the opening day of a regular session may be included in the calculation of the three-day (3) notice requirement for meetings held on the first (1st) and second (2nd) days of a regular session.

(6) After day fifty (50) of a regular session, meetings of standing committees, standing subcommittees, and select committees scheduled in accordance with Rule 2.10 may be held following an announcement by the
chair of the committee or subcommittee or, in the chair’s absence, the vice chair while the Senate is sitting. Notice shall be published on the Senate website and posted on the Senate side of the fourth (4th) floor Capitol rotunda four (4) hours in advance of the meeting. A committee meeting announced during a sitting may occur four (4) hours after notice of the meeting has been published on the Senate website and posted on the Senate side of the fourth (4th) floor Capitol rotunda. Such notices may be posted in advance of the oral announcement during the sitting.

(7) When the Legislature is not in session, committee meeting notices shall be filed with the Secretary at least seven (7) days prior to the meeting. The Secretary shall make the notice available to the membership and the public.

See Rule 2.9—Committee meetings; committee meetings after fiftieth (50th) day.

2.7—Bills recommitted for failure to provide proper notice

(1) A bill reported by a standing committee without proper notice shall be recommitted to the committee reporting the same on the point of order being made within two (2) sittings after such report is printed in the Journal, or the President may recommit such bill at any time. Once recommitted, the bill is available for consideration by the committee as if it had never been reported.

See Fla. Const. art. III, § 4(e) Quorum and procedure.

(2) A bill reported by a standing subcommittee without proper notice shall be recommitted to the subcommittee reporting same on the point of order made during the standing committee meeting at which the bill was reported by the subcommittee. Once recommitted, the bill is available for consideration by the subcommittee as if it had never been reported.

2.8—Filing and publication of meeting notices

For publication in the daily calendar, notice of committee meetings shall be delivered to the Secretary’s office in writing by 4:30 p.m. on the day preceding its intended publication. If such day is a Friday, delivery shall be by 2:30 p.m.

2.9—Committee meetings; committee meetings after fiftieth (50th) day

(1) Each standing committee, standing subcommittee, and select committee shall consider the public business assigned to it as expeditiously as possible and proper.

(2) Unless approved by the President, no committee shall meet after the fiftieth (50th) day of a regular session except the Rules Committee.

2.10—Committee meeting schedules; time limits on meetings

(1) The President shall provide a schedule of days, hours, and places for the meeting of committees for the regular session and during the
interim, and deliver a copy of same to each Senator. However, no committee shall meet before 7:00 a.m. or meet or continue to meet after 6:00 p.m.

(2) Each committee or subcommittee, standing or select, shall meet in the place and within the time assigned for its use by the President. Notice of such assignment shall be published on the Senate website and posted on the Senate side of the fourth (4th) floor Capitol rotunda.

(3) No committee except the Rules Committee shall meet while the Senate is sitting without the consent of the majority of the Senate present.

2.11—Presentation of bills introduced by Senators before committees; staff presentation of committee bills

(1) The introducer of a bill shall attend the meeting of the committee or subcommittee before which such bill is noticed as provided in these Rules. The introducer or the first- or second-named co-introducer may present a bill; however, with prior written request of the introducer to the chair, a member of the committee or subcommittee may present a bill.

(2) Senate committee professional staff shall be limited to presenting committee bills at meetings of the committee introducing the bill.

2.12—Order of consideration of bills; exception

Bills shall be considered in the order appearing in the notice required by these Rules, except that the chair may, in the chair’s sole discretion, consider a bill out of its order to accommodate the presence of a Senator or Representative who is the introducer thereof.

2.13—Open meetings

Except as otherwise provided in these Rules, all committee meetings shall be open to the public, subject always to the powers and authority of the chair to maintain order and decorum.

See Rule 1.44—Open meetings.
See FLA. CONST. art. III, § 4(e) Quorum and procedure.

2.15—Standing committee reports; committee substitutes

(1) If reporting a matter referred to it, a standing committee shall report the matter either:

(a) Favorably,
(b) Favorably with committee amendment,
(c) Favorably with committee substitute as defined in these Rules, or
(d) Unfavorably.

The vote of the members present of a standing committee or subcommittee on final passage of any measure shall be recorded. Upon the request of any two (2) members of a committee or subcommittee, the
vote on any other matter or motion properly before the committee shall be recorded. After such report has been received by the Secretary, no matter so reported shall be recommitted to a committee except by a two-thirds (2/3) vote of those Senators present at a sitting or except as provided in Rule 2.7, Rule 4.7(2), or Rule 4.8(4).

See Fla. Const. art. III, § 4(c) Quorum and procedure.

(2) Such reports shall also reflect:
   (a) The date, time, and place of the meeting at which the action was taken, and
   (b) The vote of each member present of the committee on final passage of each bill.

See Fla. Const. art. III, § 4(c) Quorum and procedure.

The Secretary shall enter in the Journal the recommended action of the committee on each bill reported, but shall not include that portion of the report relating to the date, time, and place of the meeting or the vote of each member on final passage of a measure. Reports of committees shall be preserved pursuant to law.

(3) In reporting a Senate measure, a standing committee may draft a new measure embracing the same or related subject matter to be returned to the Senate with the recommendation that the substitute be considered in lieu of the original measure. If one or more amendments are adopted, a measure shall, without motion, be reported as a committee substitute unless the committee by majority vote decides otherwise.
   (a) The substitute measure must be accompanied by the original measure referred to the committee and returned to the Secretary in the same manner as a favorable report.
   (b) No other standing committee of reference shall consider the original measure but shall direct its attention to the substitute measure.
   (c) A committee receiving a committee substitute from a prior committee of reference may also report a committee substitute and shall not be precluded from doing so with the substance of the bill as originally introduced.
   (d) When reported, the substitute shall be read a first (1st) time by title, the original proposition shall be automatically tabled, and the substitute considered in lieu thereof without motion. The substitute shall carry the identifying number of the original and shall be returned to the Secretary in the same number of copies required for first (1st) introduction of a similar measure.
   (e) The names of the introducer and each co-introducer of the original measure shall be shown by the committee administrative assistant on the committee substitute unless an introducer or co-introducer requests that it be omitted.
(f) A Senate committee may not recommend a Senate committee substitute for a House bill.

(4) All standing committee reports shall be filed with the Secretary’s office as soon as practicable, but not later than 4:30 p.m. on the next day that is not a weekend or state holiday, except a committee drafting and recommending a committee substitute shall file such committee report no later than 4:30 p.m. on the second (2nd) such weekday. These reports must be accompanied by the original bill. Each report by a committee must set forth the identifying number of the bill. If amendments are proposed by the committee, the words “with amendments” shall follow the identifying number. Committee amendments shall be identified by barcode in the report. All bills reported unfavorably shall be laid on the table.

2.16—Standing subcommittee reports

(1) If reporting a matter referred to it, a standing subcommittee must report the matter directly to the standing committee, which shall promptly certify a copy of the report to the Secretary. The standing subcommittee shall report a matter either:

(a) Favorably,
(b) Favorably with committee amendment,
(c) Favorably with committee substitute as defined in these Rules, or
(d) Unfavorably.

(2) Such reports shall also reflect:

(a) The date, time, and place of the meeting at which the action was taken, and
(b) The vote of each member of the subcommittee on final passage of each bill.

See Fla. Const. art. III, § 4(c) Quorum and procedure.

(3) In reporting a bill to the standing committee, a standing subcommittee may draft a new measure, embracing the same or related subject matter, to be returned to the standing committee with the recommendation that the substitute be considered in lieu of the original measure. The substitute measure must be accompanied by the original measure referred to the standing subcommittee and returned to the standing committee in the same manner as a favorable report.

(4) All standing subcommittee reports shall be promptly transmitted to the standing committee. Each report by a standing subcommittee must set forth the identifying number of the measure. If amendments are proposed by the standing subcommittee, the words “with amendments” shall follow the identifying number. Standing subcommittee amendments shall accompany the report.
(5) All bills reported unfavorably by a subcommittee shall be laid on the table by roll call vote when the standing committee considers the standing subcommittee’s report unless, on motion by any member adopted by a two-thirds (2/3) vote of those standing committee members present, the same report shall be rejected.

(6) When a subcommittee report is rejected by a standing committee, the bill shall receive a hearing de novo and witnesses shall be permitted to testify.

See Fla. Const. art. III, § 4(c) Quorum and procedure.

(7) When a bill with a favorable report by a standing subcommittee is considered by the standing committee, debate and further amendment by members of the standing committee shall be allowed prior to a vote on final passage.

2.17—Quorum requirement

(1) A standing committee, standing subcommittee, or select committee is assembled only when a quorum constituting a majority of the members of that committee is present in person.

(2) A committee member may question the presence of a quorum at any time.

(3) No committee business of any type shall be conducted in the absence of a quorum. Any matter reported in violation of this Rule shall be recommitted by the President when it is called to the President’s attention by a Senator.

2.19—Conference committee in deliberation; reports

(1) All meetings of Senate conferees with House conferees at which the business of the conference committee is discussed shall be open to the public subject to proper order and decorum. A meeting of the Senate and House conferees is a meeting of the two (2) groups; therefore, the rules governing each respective house apply. Meetings between a majority of the members of a conference committee may be held following a notice being filed with the Secretary by or at the direction of the person calling the meeting, at least one (1) hour in advance of the meeting. The notice shall indicate the names of the conferees and scheduled participants, the date, the time, and the place of the meeting. Conference committees may meet at any time with proper notice.

See Fla. Const. art. III, § 4(e) Quorum and procedure.

(2) A conference committee, other than a conference committee on a general or special appropriations bill and its related legislation, shall consider and report only on the differences existing between the Senate and the House, and no substance foreign to the bills before the conferees shall be included in the report or considered by the Senate.
A conference committee may only report by recommending the adoption of a series of amendments to the House or Senate bill that was the subject of the conference, or it may offer an amendment deleting everything after the enacting clause of any such bill referred to the committee. Such amendments shall accompany the conference committee report. In any event, the conference committee may recommend, as part of its report, the adoption or rejection of any or all of the amendments theretofore adopted by either house. Conference committee reports must be approved and signed by a **majority** of the conferees on the part of each house. All final actions taken in a conference committee shall be by motion.

Each conference committee report shall contain a statement sufficiently explicit to inform the Senate of the effect of the report on the measure to which it relates.

When the President appoints a conference committee, a notice of the following meetings to discuss matters relating to the conference, stating the names of the conferees and scheduled participants, and the date, time, and place for the meeting, shall be filed with the Secretary by or at the direction of the person at whose call the meeting is convened, not less than one (1) hour preceding the time for the meeting:

(a) Meetings between the President (or a Senator designated to represent the President), the Governor, and the Speaker (or a Representative designated to represent the Speaker);
(b) Meetings between a **majority** of the members of any subcommittee of the conference committee;
(c) Meetings between the President or any Senator designated to represent the President and a conferee from the House of Representatives, or any meeting between a conferee from the Senate with the Speaker or any Representative designated to represent the Speaker; and
(d) Meetings of a **majority** of the Senate conferees; and when the bill that is the subject of the conference committee deals primarily with the general appropriations act or revenue matters, any meeting of three (3) or more conferees on the part of the Senate.

See FLA. CONST. art. III, § 4(e) Quorum and procedure.

Notice of meetings, as scheduled, between the chair of the Senate’s conferees with the chair of the House’s conferees, or between respective Senate and House committee chairs with each other, shall be published on the Senate website and posted on the Senate side of the fourth (4th) floor Capitol rotunda. In the case of the appropriations conference, said notice shall also be posted outside the door of the offices of the appropriations committees.
(7) All meetings for which notice is required pursuant to this Rule shall be held in the Capitol Complex, but shall not be held in the Chamber of either house while it is sitting.

(8) When conferees on the part of the Senate report an inability to agree, any action of the Senate taken prior to such reference to a conference committee shall not preclude further action on the measure as the Senate may determine.

(9) After Senate conferees have been appointed for seven (7) calendar days and have failed to make a report, it is a motion of the highest privilege to move to discharge said conferees and to appoint new conferees, or to instruct said conferees. This motion shall have precedence over all other questions except motions to adjourn or recess and questions of privilege. Further, during the last six (6) calendar days allowed under the State Constitution for any regular session, it shall be a privileged motion to move to discharge, appoint, or instruct Senate conferees after the Senate conferees have been appointed thirty-six (36) hours without having made a report.

PART TWO—COMMITTEES—OFFICERS

2.20—Appointment of chair and vice chair

A chair and a vice chair of each standing committee shall be appointed by the President and shall continue in office at the pleasure of the President. The President shall also appoint a chair for each standing subcommittee and select committee authorized by these Rules and may designate a vice chair, both of whom shall continue in office at the pleasure of the President.

2.21—Call to order

The chair or, in the chair’s absence, the vice chair, shall call the committee to order at the hour provided by these Rules. A quorum being present, the committee shall proceed with consideration of its agenda.

2.22—Chair’s control

The chair shall preserve order and decorum and shall have general control of the committee room. If there is a disturbance or disorderly conduct in the committee room, the chair may require participants in the disturbance to clear the room.

2.23—Chair’s authority; appeals

(1) The chair shall approve all notices, subpoenas, or reports required or permitted by these Rules.

(2) The chair shall decide all questions of order, subject to an appeal by any Senator, and the appeal shall be certified by the chair to the Senate for a decision by the President during its next sitting following such
certification. If not in session, the President may make a ruling by letter. Rulings shall be entered in the Journal, shall constitute binding precedent on all committees of the Senate, and shall be subject to appeal as any other question; however, rulings by letter are subject to appeal at the first or second sitting of the next regular session.

(3) The proper method of taking exception to a ruling of the chair is by appeal. An appeal of a decision of the chair must be made promptly before debate has concluded or other business has intervened. A point of order on any other question is not in order while an appeal is pending, but a point of order relating to the appeal may be raised; if the determination of the appeal is dependent on this point, it may be decided by the chair. This second (2nd) decision is also subject to appeal.

(4) An appeal of a decision of the chair on a point of order is debatable even though the question from which it arose was not debatable.

(5) The chair may, or on the vote of a majority of the committee members present shall, certify a question of parliamentary procedure to the President as contemplated by the Rule without a formal appeal. Such certified question shall be disposed of by the President as if it had been on appeal.

(6) Final action on an appeal or the certification of a procedural question pursuant to this Rule shall not constitute an automatic stay to further legislative action on the measure under consideration.

2.24—Chair, vice chair; vote

The chair and vice chair shall vote on all matters before such committee. The name of the chair shall be called last.

See Rule 1.39—Disclosure of conflict of interest and prohibition on voting thereon.

2.25—Temporary alternate to chair

The chair may name any member of the committee to perform the duties of the chair. This delegation shall not extend beyond adjournment of such meeting. If for any reason the chair is absent and fails to name a member, the vice chair shall assume the duties of the chair during the chair’s absence.

2.26—Vice chair’s duties

On the death, incapacitation, or resignation of the chair, the vice chair shall perform the duties of the office until the President appoints a successor. In the absence of the chair, the vice chair shall act as chair.
PART THREE—COMMITTEES—MEMBERS

2.27—Members’ attendance, voting; proxy and poll votes prohibited

(1) Unless excused or necessarily prevented, every member of a committee shall be in attendance during each of its meetings.

(2) The chair may excuse any member for just cause from attendance at meetings of his or her committee for any stated period. This excused absence shall be noted on the committee’s records.

(3) Failure to attend two (2) consecutive regular meetings, unless excused from attendance in the Senate on those days as provided in these Rules or by the chair of the committee, shall be reported to the President who may take appropriate action.

(4) No member of any committee shall be allowed to vote by proxy nor shall a vote be conducted by poll.

(5) A majority of all the committee members present shall agree by their votes on the disposition of any matter considered by the committee. See Rule 11.4—Majority action.

PART FOUR—COMMITTEES—VOTING

2.28—Taking the vote; post-meeting record of missed vote

(1) The chair shall declare the result of all votes and shall cause same to be entered on the records of the committee, but if any member questions the declared result of a voice vote, then by a show of hands by two (2) members the chair shall count the yeas and nays. When the committee is equally divided, the question shall be lost. See Rule 1.20—Attendance, voting, and disclosure of conflicts. See Fla. Const. art. III, § 4(c) Quorum and procedure.

(2) A member may request to:

(a) Vote, or

(b) Change his or her vote

before the results of a roll call are announced.

(3) After the result of a vote has been announced, a member with unanimous consent of those committee members present may record a vote or change his or her vote. If the vote alters the final action of the committee, no vote or change of vote shall be permitted unless the matter has been reconsidered by the committee. On request of a member prior to consideration of other business, the chair shall order a verification of a vote.

(4) After a committee meeting, an absent Senator may file with the committee an indication of how he or she would have voted if present.
Such filing is for information only and shall have no effect upon the committee’s meeting report.

2.29—Pair voting prohibited

No pair voting shall be permitted in a committee.

2.30—Casting vote for another

No Senator shall cast a vote for another Senator, nor shall any person not a Senator cast a vote for a Senator. In addition to such penalties as may be prescribed by law, any Senator who shall vote or attempt to vote for another Senator may be punished as the Senate may deem proper. Also, any person not a Senator who shall vote in the place of a Senator shall be excluded from the committee for the remainder of the session.

2.31—Explanation of vote; deferring a vote prohibited

No member shall be permitted to defer or explain his or her vote during a roll call, but may submit his or her explanation in writing and file it with the chair. This explanation shall be kept as part of the committee record and a copy filed with the Secretary.

PART FIVE—COMMITTEES—MOTIONS AND PRECEDENCE

2.32—Motions; how made, withdrawn

(1) Every procedural motion may be made orally. On request of the chair, a member shall submit his or her motion in writing.

(2) After a motion has been stated or read by the chair, it shall be deemed to be in possession of the committee without a second, and shall be disposed of by vote of the committee members present.

(3) The mover may withdraw a motion at any time before the same has been amended, or before a vote shall have commenced.

(4) The mover of a motion to reconsider may withdraw that motion only with the unanimous consent of those committee members present.

2.33—Motions; precedence

(1) When a question is under debate, the chair shall receive no motion except:

(a) To adjourn
(b) To take a recess
(c) To reconsider instanter passage of a main question
   See Rule 2.35—Reconsideration generally.
(d) To reconsider
   See Rule 2.35—Reconsideration generally.
(e) To limit debate or vote at a time certain
   See Rule 2.50—Limitation on debate; vote at a time certain.
which shall have precedence in the descending order given.

2.34—Division of question

A member may move for a division of a question when the sense will admit of it, which shall be decided by a majority vote. A motion to delete and insert shall be deemed indivisible; a motion to delete, being lost, shall neither preclude amendment nor a motion to delete and insert.

See Rule 6.3—Division of question.

2.35—Reconsideration generally

(1) When a question has been decided by a committee, any member voting with the prevailing side may move for reconsideration of the question.

(2) If a question has been decided by voice vote, any member may move for reconsideration, but such motion shall be out of order after the committee has moved on to other business.

See Rule 2.38—Reconsideration; collateral matters.

(3) A motion to reconsider final passage of a measure or the confirmation of an executive appointment may be made prior to or pending a motion to adjourn. It shall not be taken up or voted on when made but shall be a special and continuing order of business for the succeeding committee meeting. During such succeeding meeting, the mover of the original motion to reconsider may withdraw that motion by a two-thirds (2/3) vote of the members present. Unless taken up during such meeting, the motion to reconsider shall be considered abandoned.

(4) If the committee shall refuse to reconsider or, upon reconsideration, shall confirm its first decision, no further motion to reconsider shall be in order except upon unanimous consent of those committee members present.

See FLA. CONST. art. III, § 4(c) Quorum and procedure.
(5) At the next succeeding meeting, the reconsideration of such motion may be made by any member prior to a motion to adjourn.

(6) During the last fourteen (14) days of a regular session, a motion to reconsider shall be made and taken up during the meeting at which the original vote was taken.

(7) A motion to reconsider instanter may be offered by a member voting on the prevailing side at the original meeting and shall be of a higher precedence than a motion to reconsider.

(a) If the motion to reconsider instanter is agreed to by a two-thirds (2/3) vote of the members present, it shall supersede a motion to reconsider and place the main question again before the committee for further consideration, amendment, and debate.

(b) If a motion to reconsider instanter is not agreed to, a motion to reconsider, if offered or pending as provided in subsection (3) of this Rule, shall be a special and continuing item on the committee agenda for the next meeting.

2.36—Reconsideration; vote required

The affirmative votes of a majority of the committee members present shall be required to adopt a motion to reconsider.

2.37—Reconsideration; debate allowed

Debate shall be allowed on a motion to reconsider only when the question proposed for reconsideration is debatable. When debate on a motion to reconsider is in order, no Senator shall speak thereon more than once nor longer than five (5) minutes.

2.38—Reconsideration; collateral matters

A motion to reconsider a collateral matter must be disposed of during the course of the consideration of the main subject to which it is related, and such motion shall be out of order after the committee has passed to other business.

PART SIX—COMMITTEES—AMENDMENTS

2.39—Amendments, proposed committee substitutes, and proposed committee bills; form, deadlines, notice, manner of consideration; germanity

(1) No amendment or proposed committee substitute to any measure, or no proposed committee bill on any committee agenda shall be considered by that committee unless the amendment, proposed committee substitute, or proposed committee bill was prepared in proper form as prescribed by the Secretary and filed with the committee administrative assistant at least twenty-four (24) hours prior to the noticed meeting time.
For the purpose of this Rule, office hours are the weekdays of Monday through Friday, 8:00 a.m.–5:00 p.m. Copies of such amendment, proposed committee substitute, or proposed committee bill shall be made reasonably available by the committee administrative assistant before the meeting to the members of the committee and to the public.

(a) After distribution of all timely filed amendments, amendments to amendments or substitute amendments may be filed to any measure to which an amendment was timely filed. Such amendments must be filed with the committee administrative assistant at least two (2) hours prior to the noticed meeting time.

(b) After distribution of all timely filed proposed committee substitutes and proposed committee bills, amendments, amendments to amendments, or substitute amendments to any proposed committee substitute or proposed committee bill must be filed with the committee administrative assistant at least two (2) hours prior to the noticed meeting time.

(c) Amendments to late-filed amendments, proposed committee substitutes, or proposed committee bills shall be considered timely filed if filed at least two (2) hours prior to the noticed meeting time.

(d) After day fifty (50) of a regular session, an amendment, proposed committee bill, or proposed committee substitute to any measure prepared prior to a committee meeting at which it is offered shall be filed with the committee administrative assistant at least two (2) hours prior to the noticed meeting time.

(e) The consideration of any amendment, proposed committee bill, or proposed committee substitute not timely filed in accordance with this Rule, including any filed during a committee meeting in which it is to be offered, requires a two-thirds (2/3) vote of those committee members present, if any member requests that such a vote be taken. These time requirements do not apply to a committee’s recommendation during a meeting to make a committee substitute which is merely a combination of the noticed bill and amendment.

(2) An amendment shall be considered only after its sponsor, who is a member of the committee or the introducer of the pending bill, gains recognition from the chair to move its adoption. The first- or second-named co-introducer may move and explain an amendment sponsored by the introducer.

(3) An amendment shall be deemed pending only after its sponsor has been recognized by the chair and has moved its adoption. Amendments
that have been filed but have not been formally moved for adoption shall not be deemed to be pending.

(4) No proposition on a subject different from that under consideration shall be admitted in the form of an amendment.

2.40—Sequence of amendments to amendments

(1) An amendment to a pending amendment may be received, but until it is disposed of, no other motion to amend will be in order, except a substitute amendment or an amendment to the substitute. Such amendments are to be disposed of in the following order:

(a) Amendments to the amendment are acted on before the substitute is taken up.
(b) Amendments to the substitute are next voted on.
(c) The substitute then is voted on.

(2) If a substitute amendment is adopted, it supersedes the main amendment and shall be treated as an amendment to the bill itself.

(3) The following third (3rd) degree amendments are out of order:

(a) A substitute amendment for an amendment to the amendment.
(b) A substitute amendment for an amendment to the substitute.
(c) An amendment to an amendment to the amendment.
(d) An amendment to an amendment to the substitute amendment.

See Rule 7.3—Sequence of amendments to amendments.
2.41—Deleting everything after enacting clause

A proposal to delete everything after the enacting clause of a bill, or the resolving clause of a resolution, and insert new language of the same or related subject as stated in the original title shall be deemed proper and germane and shall be treated as an amendment.

2.42—Amendment by section

The adoption of an amendment to a section shall not preclude further amendment of that section. If a bill is being considered section by section or item by item, only amendments to the section or item under consideration shall be in order. The chair, in recognizing members for the purpose of moving the adoption of amendments, shall endeavor to cause all amendments to section 1 to be considered first, then all those in section 2, and so on. After all sections have been considered separately, the entire bill shall be open for amendment.

2.43—Senate amendments to House bills

A House bill may be amended in the same manner as a Senate bill except that it may not be reported as a committee substitute.

2.44—Amendments by previous committees

Amendments recommended by all committees of reference shall accompany a bill when filed with the Secretary. No committee shall remove an amendment by another committee but may recommend an amendment to an amendment, or a substitute for an amendment, by another committee. Any accompanying amendment shall be included in a subsequent committee substitute unless altered or negated by committee action. Amendments adopted by a committee to be incorporated in a committee substitute need not be filed with the Secretary as part of the reports required in Rules 2.15 and 2.16.

PART SEVEN—COMMITTEES—DECORUM AND DEBATE

2.45—Decorum and debate; proper forms of address

When a member desires to speak or present a matter to the committee, the member shall address himself or herself to “Mr. or Madam Chair” and, on being recognized, may address the committee and shall confine any remarks to the question under debate, avoiding personality. A member shall not address or refer to another member by his or her first name. A member shall use the appellation of “Senator” or such appellation and the surname of the member referred to or addressed.

2.46—Chair’s power to recognize

When two (2) or more members request to speak at once, the chair shall recognize the member who is to speak first.
2.47—Interruptions; when allowed

(1) No member shall be interrupted by another without the consent of the member who has the floor, except by:

   (a) Rising to a question of privilege;
   (b) Rising to a point of order requiring an immediate ruling;
   (c) Rising to appeal a decision of the chair concerning a point of order (provided the appeal is made immediately following the decision);
   (d) Rising to make a parliamentary inquiry requiring an immediate reply; or
   (e) Rising to question the existence of a quorum.

(2) The chair shall strictly enforce this Rule.

2.48—Speaking rights

(1) When a member is speaking and another member interrupts to request recognition, the chair may permit the person rising to state why he or she desires recognition. If the question the member desires to raise is entitled to precedence, the member originally speaking shall relinquish the floor until the question having precedence is disposed of. The member is then entitled to resume the floor.

(2) The member making a debatable motion or the introducer of a bill, whether or not a member of the committee, shall have five (5) minutes in order to close debate.

2.49—Time allowed for debate

No Senator shall speak longer than ten (10) minutes without yielding the floor, except by consent of a majority of those committee members present.

2.50—Limitation on debate; vote at a time certain

When a matter is under debate by the committee, a member may move to limit debate or vote at a time certain, and the motion shall be decided without debate. If time permits, the introducer of the pending matter on which debate would be limited shall have five (5) minutes to discuss the motion, and the introducer may divide such time with, or waive it in favor of, another member. If the question is decided in the affirmative by a two-thirds (2/3) vote of those committee members present, the debate shall be limited accordingly. The time allotted by such limitation shall be apportioned by the chair. Once limited, debate may be extended beyond the original debate time limit by a majority vote of the committee members present.

See Rule 8.6—Limitation on debate.
2.51—Priority of business; debate thereon

All questions relating to the priority of business shall be acted on and shall be decided without debate.

RULE THREE

BILLS, RESOLUTIONS, AND MEMORIALS

3.1—Form of bills

(1) All bills shall contain a proper title, as required by Article III, Section 6 of the State Constitution, and the enacting clause, “Be It Enacted by the Legislature of the State of Florida:.” The title of each bill shall be prefaced by the words, “A bill to be entitled An act.” Standard rules of capitalization shall apply.

See Fla. Const. art. III, § 6 Laws.

(2) The original must be approved by the introducer and backed in a folder-jacket. On these jackets shall be inscribed the name and district number of the introducer and any co-introducers or the introducing committee and its chair, and enough of the title for identification.

See Rule 2.11—Presentation of bills introduced by Senators before committees; staff presentation of committee bills.

See Rule 11.6—General; definitions.

(3) Bills that propose to amend existing provisions of the Florida Statutes (as described in Article III, Section 6 of the State Constitution) or the Laws of Florida shall contain the full text of the section, subsection, or paragraph to be amended. Joint resolutions that propose to amend the State Constitution shall contain the full text of the section to be amended.

See Fla. Const. art. III, § 6 Laws.

(4) In general bills and joint resolutions that propose to create or amend existing provisions of the Florida Statutes, Laws of Florida, or the State Constitution, new words shall be inserted underlined, and words to be deleted shall be lined through, except that the text of the General Appropriations Act shall not be underlined.

(5) When the change in language is so general that the use of these procedures would hinder, rather than assist, the understanding of the amendment, it shall not be necessary to use the coded indicators of words added or deleted but, in lieu thereof, a notation similar to the following shall be inserted immediately preceding the text of the provision being amended: “Substantial rewording of section. See s. [number], F.S., for present text.” When such notation is used, the notation as well as the substantially reworded text shall be underlined.

(6) The words to be deleted and the above-described indicators of such words and of new material are for information and guidance and shall not be considered to constitute a part of the bill under consideration.
(7) Section catchlines of existing text shall not be typed with underlining.

3.2—Bills for introduction
A bill may not be introduced until properly filed with the Secretary.
See Rule 1.15—The Secretary examines legal form of bills for introduction.
See Rule 3.7—Bill filing deadline during regular session; bill filing between regular sessions; exceptions.
See Rule 13.4—Delivery for introduction.

3.3—Form of local bills
As required by Article III, Section 10 of the State Constitution, all local bills must either embody provision for ratifying referenda (stated in the title as well as in the text of the bill) or be accompanied by an affidavit of proper advertisement. A form of affidavit may be found in section 11.03, Florida Statutes. All local bills that require publication shall, when introduced, have proof of publication securely attached to the original copy of the bill and the words “Proof of Publication Attached” clearly typed or stamped on the Senate side of the bill jacket or cover, or the same shall be rejected by the Secretary.
See Fla. Const. art. III, § 10 Special laws.

3.4—Form of joint resolutions
Joint resolutions shall contain a proper title, as required by Article III, Section 6 of the State Constitution. Standard rules of capitalization shall apply. They shall contain the resolving clause, “Be It Resolved by the Legislature of the State of Florida:.” Each joint resolution shall be prefaced by the words: “A joint resolution.”
See Fla. Const. art. III, § 6 Laws.

3.5—Form of memorials
Memorials shall contain a proper title, as required by Article III, Section 6 of the State Constitution. Standard rules of capitalization shall apply. They shall contain the resolving clause, “Be It Resolved by the Legislature of the State of Florida:.”

3.6—Form of resolutions; Senate and concurrent
(1) Senate resolutions and all concurrent resolutions shall contain a proper title, as required by Article III, Section 6 of the State Constitution. Standard rules of capitalization shall apply. Senate resolutions shall contain the resolving clause: “Be It Resolved by the Senate of the State of Florida:.” Concurrent resolutions shall contain the resolving clause: “Be It Resolved by the Senate of the State of Florida, the House of Representatives Concurring:.”

(2) Only the Secretary shall prepare copies of Senate resolutions that are to be furnished to any person after the resolution’s adoption.
3.7—Bill filing deadline during regular session; bill filing between regular sessions; exceptions

(1) All bills shall be filed for introduction with the Secretary no later than 12:00 noon of the first (1st) day of the regular session except:
   (a) general appropriations bills,
   (b) appropriations implementing bills,
   (c) appropriations conforming bills,
   (d) local bills,
   (e) Senate resolutions,
   (f) concurrent resolutions pertaining to a legislative joint session, a session extension, joint rules, procedure, organization, recalling a bill from the Governor, or setting an effective date for a bill passed over the Governor’s veto,
   (g) committee bills,
   (h) trust fund bills, and
   (i) public record exemptions that are linked to timely filed general bills.

(2) Claim bills shall be filed in accordance with the requirements of Rule 4.81(2).

(3) A motion to waive this Rule shall be referred to the Rules Committee for a hearing and its advisory recommendation as to the existence of an emergency reasonably compelling consideration of a bill notwithstanding this Rule and a recommendation shall be reported back to the Senate. The Secretary shall number each bill to provide identity and control until a permanent number can be affixed.

See Rule 1.15—The Secretary examines legal form of bills for introduction.

(4) Between regular sessions of the Legislature, bills may be filed by delivery to the Secretary.

3.8—Filed bills; consideration between regular sessions

(1) A filed bill complying with these Rules shall, in anticipation of the next regular session, be serially numbered in accordance with the permanent system required by these Rules.

(2) The Secretary shall provide each such numbered bill to the President for reference to a committee or committees pursuant to these Rules. The Secretary shall promptly forward each referenced bill to the first (1st) or only committee of reference. The Secretary shall make all filed bills available to each Senator, including the referencing data for each bill, and a calendar of all committee hearings, including the bills noticed for hearing by each.

(3) Each bill considered by a committee and reported to the Secretary during the interim shall be introduced and read on the first (1st) day of the regular session, pursuant to the State Constitution, Laws of Florida,
and these Rules. The Journal shall show the committee reference and the report of the committee.

(4) Prior to the introduction of a bill on the first (1st) day of the regular session, a Senator may give written notification to the Secretary to withdraw his or her bill from further consideration of the Senate.

3.9—Copies of bills

When filed, bills (including committee bills and committee substitute bills) shall be published by the Secretary for the information of the Senate and the public. The absence of a published copy shall not delay the progress of a measure at any stage of the legislative process. Sufficient copies of the general appropriations bill proposed to be introduced by the Appropriations Committee shall be made available to the members and, upon request, to the public, at the Office of the Secretary and at the committee’s office, no less than two (2) hours prior to the time the Appropriations Committee meets to consider the proposed committee bill.

3.10—Identification of bills

Bills and other measures requiring legislative action shall be introduced in the order they are received by the Secretary. They shall be serially numbered with even numbers as introduced, without differentiation in number as to type. The Secretary shall mark the original copy of each measure to ensure its identification, and each page thereof, as the item introduced in order to prevent unauthorized or improper substitutions. This identification may be made by any device to accomplish the purpose of this Rule. Such device shall be in the custody of the Secretary, and its use by any person not authorized by this Rule is prohibited.

3.11—Companion measures; defined; substitution of House bills for Senate bills

(1) A companion measure shall be substantially the same and identical as to specific intent and purpose as the measure for which it is being substituted.

(2) When a Senate bill is reached on the calendar of the Senate for consideration, either on second (2nd) or third (3rd) reading, and there is also pending on the calendar of the Senate a companion measure already passed by the House, it shall be in order to move that the House companion measure be substituted and considered in lieu of the Senate measure.

(a) Before a vote is taken on a substitution motion, the mover shall explain the differences between the Senate bill and the House bill.

(b) A substitution motion may be adopted by a majority vote of those Senators present if the House measure is on the
same reading; otherwise, the motion shall be to waive the Rules by a two-thirds (2/3) vote of those Senators present and read such House measure.

(3) A House bill residing in a Senate committee that is a companion of a bill under consideration in the Senate may be withdrawn from the committees of reference without motion, unless any Senator requests a vote on such withdrawal action. A withdrawal action shall require a two-thirds (2/3) vote of those Senators present for adoption.

(4) At the moment the Senate passes a House companion measure, the original Senate measure shall be regarded as automatically tabled. Recomitment of a Senate bill shall automatically carry with it any House companion measure then on the calendar.

3.12—Introducers of bills; co-introducers; introducers no longer Senators

(1) Bills shall be approved for introduction by a Senator whose name is affixed to the original, or by any committee with the name of the committee and the name of the chair of the committee affixed to the original.

(2) A bill may be co-introduced by any Senator whose name is affixed to the original.

(3) A Senator who is not seeking or is ineligible for reelection and, therefore, will not be a Senator at the next regular session of the Legislature may not file a bill for that session. Once a Senator is no longer in office, any bill filed by that Senator for a current or future session of the Legislature shall be deemed withdrawn from further consideration of the Senate unless the bill has a co-introducer who, within seven (7) days, agrees to become the introducer of the bill.

3.13—Fiscal notes

(1) Upon being favorably reported by a committee, all general bills or joint resolutions affecting revenues, expenditures, or fiscal liabilities of state or local governments shall be accompanied by a fiscal note. Fiscal notes shall reflect the estimated increase or decrease in revenues or expenditures. The estimated economic impact, which calculates the present and future fiscal effects of the bill or joint resolution, must be considered. The fiscal note shall not express opinion relative to the merits of the measure, but may identify technical defects.

(2) Fiscal notes on bills affecting any state retirement system shall be prepared after consultation with an actuary who is a member of the Society of Actuaries, and the cooperation of appropriate state agencies for necessary data shall be solicited.

(3) Fiscal notes shall be regarded as memoranda of factual information and shall be made available to Senators.
(4) If a bill or joint resolution is reported favorably by a committee without a fiscal note or economic impact statement, as defined in this Rule, a Senator may at any time prior to final passage raise a point of order, and the President shall order return of the bill or joint resolution to the committee. A fiscal note prepared for a Senate bill or joint resolution shall be presumed as prepared also for its House companion for the purposes of point of order.

RULE FOUR
ORDER OF BUSINESS AND CALENDAR

4.1—Sittings of the Senate

The Senate shall convene pursuant to a schedule provided by the President or at the hour established by the Senate at its last sitting. This schedule shall set forth hours to convene and adjourn and may contain a schedule for the Special Order Calendars submitted by the Rules Chair, Majority Leader, and Minority Leader. The Senate shall not convene before 7:00 a.m. nor meet or continue to meet after 6:00 p.m. However, a sitting may be extended beyond these hours or the scheduled or previously agreed to time of adjournment by a majority vote.

See Rule 1.2—The President calls the Senate to order; informal recess.

4.2—Quorum

A majority of the Senate shall constitute a quorum, but a smaller number may adjourn from day to day and compel the attendance of absent members, in such manner and under such penalties as it may prescribe. A Senator at any time may question the existence of a quorum.

See FLA. CONST. art. III, § 4 Quorum and procedure.

4.3—Daily Order of Business

(1) The Daily Order of Business shall be as follows:

(a) Roll Call
(b) Prayer
(c) Pledge of Allegiance to the Flag of the United States of America
(d) Reports of Committees
(e) Motions Relating to Committee Reference
(f) Messages from the Governor and Other Executive Communications
(g) Messages from the House of Representatives
(h) Matters on Reconsideration
(i) Consideration of Bills on Third (3rd) Reading
(j) Special Order Calendars
(k) Consideration of Bills on Second (2nd) Reading
(l) Correction and Approval of Journal
(m) Unfinished Business

(2) The Secretary shall prepare and distribute, on each session weekday, a calendar corresponding to the Daily Order of Business; and within each order of business, matters shall be considered in the order in which they appear on such daily calendar. Local bills may be omitted from the formal calendar and may be distributed to Senators by the Secretary separately. Weekend calendars may be prepared when necessary to provide notice of meetings on Saturday or Sunday.

See Rule 4.16—Consideration out of regular order.

(3) Certain messages from the House of Representatives may be withheld from the Daily Order of Business pursuant to Rule 1.18 or on order of the President. Notwithstanding Rule 4.3(1), the Senate may, at the direction of the President, take up messages from the House at any time.

See Rule 1.18—The Secretary receives and delivers for reading messages from the House of Representatives; summaries of House amendments to Senate bills.

(4) Unless read during a sitting, first (1st) reading of a bill shall be accomplished by publication of the title thereof in the Journal pursuant to Article III, Section 7 of the State Constitution.

See FLA. CONST. art. III, § 7 Passage of bills.

4.31—Unanimous consent required

Except by unanimous consent of those Senators present at a sitting, no bill shall be considered by the Senate if the bill or a companion measure has not been first reported favorably by at least one (1) Senate committee.

See Rule 4.6(6)—Reference generally; reference of local bills.

4.5—Conference committee report

(1) The report of a conference committee shall be read to the Senate after which the vote shall be:

(a) on adoption or rejection of the conference report and, if adopted, the vote shall then be

(b) on final passage of the measure as amended by the conference report.

Copies of conference committee reports shall be available to the membership twelve (12) hours prior to the time such report is scheduled to be taken up on the Senate floor.

(2) The report must be acted on as a whole, being adopted or rejected.

(3) Each report shall include a statement sufficiently explicit to inform the Senate of the effect of the report on the measure to which it relates.
(4) Except when the Senate is voting on a proposition, reports of conference committees shall always be in order.

4.6—Reference generally; reference of local bills

(1) All bills, including those that are strictly local in nature, shall be referred by the President to appropriate committees and standing subcommittees. General appropriations bills, appropriations implementing bills, trust fund bills, and appropriations conforming bills introduced by the Appropriations Committee may be placed on the calendar without reference.

(2) Bills received by the President during a regular session and within three (3) weeks next preceding the convening of a regular session shall be referred within seven (7) days. Upon failure of the President to reference such bills within this limitation, they shall be referred to committees recommended by the introducer. In the event of extended absence of the President or the President’s disability or incapacity, the President Pro Tempore shall assume the duty of referring bills.

(3) When the Legislature is not in session, the President may change or correct a bill reference by notice to the Secretary and the bill introducer.

(4) The review of a bill that appears to be local in nature shall be performed by the Secretary to determine whether such measure is local in nature for reference purposes and whether it responds to the legal requirements of a local bill.

(5) A bill is local in nature for referencing purposes if it does not substantially alter a law of general application throughout the state and it either affects no more than one (1) county or relates to a special district that is located wholly within no more than two (2) counties.

(6) When the Secretary, through staff review, has determined that the bill is not local in nature for referencing purposes, the Secretary shall report such determination to the President, who shall refer such bill to an appropriate standing committee for hearing. Such report shall be made within fifteen (15) days from date of receipt by the Secretary. When the Secretary, through staff review, has determined that a bill is local in nature for referencing purposes and that it responds to the legal requirements of a local bill, the bill shall be available for the calendar on local bills notwithstanding Rule 4.31.

4.7—Reference to more than one committee; effect

(1) When a bill receives more than one (1) reference, it shall be considered by each committee separately in the order in which the references are made. However, if any committee to which the bill is referred makes an unfavorable report on said bill, that report shall be filed with the Senate and no further consideration given by other committees except by a two-thirds (2/3) vote of those Senators present while sitting.
(2) If a committee reports a bill favorably with committee substitute or with any amendment that substantially amends the bill, the President may change or correct the reference of the reported bill within seven (7) days after the filing of the report. Notice of a reference change shall be given to the Secretary and the introducer of the bill.

4.8—Review and reference of bills affecting appropriations, revenue, retirement, or county or municipal spending

(1) All bills authorizing or substantially affecting appropriations or tax revenue shall be referred to the appropriate revenue or appropriations committee.

(2) All bills substantially affecting a state-funded or state-administered retirement system shall be referred to the Governmental Oversight and Accountability Committee.

(3) A bill containing a local mandate as described in Article VII, Section 18 of the State Constitution shall be referred to the Community Affairs Committee.

(4) A bill that is amended to substantially affect appropriations or tax revenue, a state retirement program, or expenditures or revenues as set forth in Article VII, Section 18 of the State Constitution may, before being placed before the Senate for final passage, be referred by the President along with all amendments to the appropriate revenue or appropriations committee.

4.81—Claim bills

(1) Claim bills are of two (2) types: excess judgment claims filed pursuant to section 768.28(5), Florida Statutes, and equitable claims filed without an underlying excess judgment.

(2) A claim bill filed by a current serving Senator must be filed by August 1 to be considered by the Senate during the next regular session. A claim bill filed by a newly elected Senator must be filed within thirty (30) days after election or before the first scheduled interim committee meeting, whichever is later. The deadline for newly elected Senators to file claim bills for the 2019 Regular Session shall be thirty (30) days from adoption of these Rules. Thereafter, claim bills must be filed as provided above. A claim bill that is filed after the deadline may not be considered by the Senate without approval of the Rules Committee. A motion to introduce a claim bill notwithstanding the claim bill filing deadline shall be referred to the Rules Committee for a hearing and a determination as to the existence of an emergency reasonably compelling consideration of a claim bill notwithstanding the claim bill filing deadline. A House claim bill that does not have a Senate companion claim bill timely filed under this Rule shall not be considered by the Senate. Any motion to consider a House claim bill that does not have a timely filed Senate companion bill shall be referred to the Rules Committee for a hearing and a
determination as to the existence of an emergency reasonably compelling consideration of a claim bill notwithstanding the claim bill filing deadline. The determination by the Rules Committee shall be reported back to the Senate. Upon a determination by the committee that an emergency does exist, the motion may be considered by the Senate and must be adopted by a two-thirds (2/3) vote of those Senators present.

(3) If the President determines that a hearing is necessary to determine liability, proximate cause, and damages, a special master shall conduct a de novo hearing pursuant to reasonable notice.

In order to carry out the special master’s duties, a special master may request the President to issue subpoenas, subpoenas duces tecum, and other necessary process to compel the attendance of witnesses and the production of any books, letters, or other documentary evidence which the special master deems relevant to the evaluation of a claim. The President may issue said process at the request of the special master.

The special master shall administer an oath to all witnesses, accept relevant documentary and tangible evidence properly offered, record the proceedings, and prepare a final report containing findings of fact, conclusions of law, and recommendations. The report shall be signed by the special master who shall be available, in person, to explain his or her report to the committees and to the Senate.

(4) All claim bills shall be referred by the President to one (1) or more committees for review. The Secretary shall deliver each claim bill and the special master’s report and recommendations, if any, to the committees of reference when the bill is placed on an agenda.

(5) Stipulations entered into by the parties are not binding on the special master, the Senate, or its committees.

(6) The hearing and consideration of a claim bill shall be held in abeyance until all available administrative and judicial remedies have been exhausted; except that the hearing and consideration of a claim that is still within the judicial or administrative systems may proceed where the parties have executed a written settlement agreement. This subsection does not apply to a bill which relates to a claim of wrongful incarceration.

(7) All materials provided by litigants and others in connection with claim bills shall be submitted in a digital form prescribed by the Secretary.

See Rule 3.12—Introducers of bills; co-introducers; introducers no longer Senators.

4.9—Reference of resolutions

(1) Substantive resolutions shall be referred by the President to a standing committee.
(2) Resolutions that may be considered without reference to a committee include those addressing:

(a) Senate organization,
(b) condolence and commemoration that are of a statewide nonpolitical significance, and
(c) concurrent resolutions pertaining to a legislative joint session, a session extension, joint rules, procedure, organization, recalling a bill from the Governor, or setting an effective date for a bill passed over the Governor’s veto.

The resolutions listed in subsection (2) may be considered and read twice on the same day on motion and adopted at time of introduction without reference, except that resolutions of condolence or commemoration that are of a statewide nonpolitical significance may be shown as introduced, read, and adopted by publication in full in the Journal.

4.10—Reference of a bill to different committee or removal from committee

(1) After the President has referred a bill, the Rules Chair may move for reference to a different committee or for removal from any committee after the introducer of the bill has filed a request with the Rules Chair signed by the chair of the affected committee, the Rules Chair, and the President. This motion may be adopted by a two-thirds (2/3) vote of those Senators present.

(2) Notwithstanding these Rules, a Senator may, during the day of introduction of filed bills, but no later than under the Order of Business of “Motions Relating to Committee Reference” on the second (2nd) day on which the Senate sits, move for reference to a different committee or for removal from a committee. This motion may be adopted by a two-thirds (2/3) vote of those Senators present.

4.11—Papers of miscellaneous nature; spreading remarks on the Journal

(1) Papers of a miscellaneous nature addressed to the Senate may, at the discretion of the President, be read, noted in the Journal, or filed with an appropriate committee. When there is a demand to read a paper other than one on which the Senate is called to give a final vote and the same is objected to by any Senator, it shall be determined by a majority vote of those Senators present.

(2) A two-thirds (2/3) vote shall be required to spread remarks upon the Journal.

4.12—Reading of bills and joint resolutions

Each bill or joint resolution shall be read on three (3) separate days before a vote on final passage unless decided otherwise by a two-thirds
(2/3) vote of those Senators present as provided in Article III, Section 7 of the State Constitution.

See Fla. Const. art. III, § 7 Passage of bills.
See Fla. Const. art. XI, § 1 Proposal by legislature.

4.13—Reading of concurrent resolutions and memorials

(1) Each concurrent resolution or memorial shall be read by title on two (2) separate days before a voice vote on adoption, unless decided otherwise by a two-thirds (2/3) vote of those Senators present.

(2) Concurrent resolutions pertaining to a joint legislative session, a session extension, joint rules, procedure, organization, recalling a bill from the Governor, or setting an effective date for a bill passed over the Governor’s veto may be read a first (1st) and second (2nd) time, and adopted on the same day.

4.14—Reading of Senate resolutions

Unless referred to a standing committee, on introduction, each Senate resolution shall be read two (2) times on the same day by title only before the question is put on adoption by voice vote.

4.15—Referral or postponement on third (3rd) reading

After its third (3rd) reading, a bill or joint resolution shall not be referred or committed (except as provided under Rule 4.8) or amended (except a corrective or title amendment) except by a two-thirds (2/3) vote of those Senators present, nor shall the vote on passage be postponed to a day certain without the consent of a majority of those Senators present.

See Rule 6.2—Motions; precedence.

4.16—Consideration out of regular order

A bill shall be considered out of regular order on the calendar on unanimous consent of those Senators present obtained in the following manner: prior to the consideration of the motion, the Senator moving for unanimous consent of those Senators present shall orally give the membership not fewer than fifteen (15) minutes notice of his or her intention to move and shall specify the number of the bill and its position on the calendar. On entertainment of the motion, the moving Senator shall be allowed one (1) minute to explain his or her purpose, and unanimous consent of those Senators present shall be given or refused without further debate.

See Rule 4.3(2)—Daily Order of Business.

4.17—Procedure to establish Special Order Calendars and Consent Calendars

(1) Commencing fifteen (15) days prior to a regular session and continuing through any extension thereof, the Rules Chair, Majority
Leader, and Minority Leader shall together submit a Special Order Calendar determining the list of bills for consideration by the Senate. The President shall determine the order in which such bills appear on the published Special Order Calendar.

(2) A Special Order Calendar submitted for the first (1st) day, second (2nd) day, or last fourteen (14) days of a regular session shall be published in one (1) daily calendar and may be considered on the day of publication. A Special Order Calendar for any other day during a regular session shall be published in two (2) daily calendars and may be considered on the second (2nd) day of publication.

(a) Bills that had been scheduled for a Special Order Calendar for a previous sitting may be included in the next Special Order Calendar.

(b) A bill appearing on a Special Order Calendar may be stricken by a two-thirds (2/3) vote of those Senators present.

(c) A bill appearing on the calendar of bills on second (2nd) reading may be added to the end of the Special Order Calendar by a two-thirds (2/3) vote of Senators present.

(d) All bills set as Special Orders for consideration at the same hour shall take precedence in the order in which they were given preference.

(e) A Special Order Calendar may not be submitted by the Rules Chair, Majority Leader, and Minority Leader and considered by the Senate on the same day.

(3) A two-thirds (2/3) vote of those Senators present shall be required to establish a Special Order except as provided in this Rule.

(4) Notice of date, time, and place for the establishment of the Special Order Calendars shall be published in at least one (1) Senate calendar or by announcement from the floor.

(5) With the approval of the President, the Rules Chair may submit a Consent Calendar to be presented in conjunction with the Special Order Calendars.

(a) When such a day is designated, all bills appearing on the Consent Calendar shall be considered in their order of appearance.

(b) Amendments shall be limited to accompanying committee amendments, noncontroversial and technical amendments, and amendments required to conform a House companion bill to the Senate bill.

(c) When a Senator objects to consideration of a bill on a Consent Calendar, the bill shall be removed from the Consent Calendar but retain its order on the Second (2nd) Reading Calendar.
All Consent Calendar bills must have appeared in at least one (1) daily calendar.

4.18—Local Bill Calendar

Local bills shall be disposed of according to the calendar of bills of a local nature and shall be considered only at such time as determined by the Rules Chair and approved by the President. Any Senator from the delegation for the local area affected by a bill on the Local Bill Calendar may object to consideration of the bill and the bill shall be removed from such calendar.

4.19—Order after second (2nd) reading

(1) After a Senate bill has been read a second (2nd) time and amended and all questions relative to it have been disposed of, it shall be referred to the engrossing clerk to be immediately engrossed. It shall then be placed on the calendar of bills on third (3rd) reading to be considered during the next Senate sitting.

(2) Amendments filed with the Secretary, but not formally moved, shall not be construed as pending and shall not deter advancement of a bill to third (3rd) reading.

(3) A bill shall be available for its third (3rd) reading when it has been read a second (2nd) time on a previous day and no motion left pending.

(4) Bills calendared for second (2nd) or third (3rd) reading shall not be considered on such reading until reached in the proper order and read by title as directed by the President.

4.20—Enrolling

The Secretary shall be responsible for the enrolling of Senate bills. After enrollment, all bills shall be signed by the President and the Secretary and the enrolling report shall be published in the Journal.

See FLA. CONST. art. III, § 7 Passage of bills.

4.21—Veto messages

Veto messages shall be referred to the Rules Committee.

See FLA. CONST. art. III, § 8 Executive approval and veto.

RULE FIVE

VOTING

5.1—Taking the yeas and nays; objection to voting conflicts

(1) The President shall declare all votes, but, if five (5) Senators immediately question the declared result of a voice vote by a show of hands, the President shall take the vote by yeas and nays or electronic roll call. When taking yeas and nays on any question, the electronic roll
call system may be used and shall have the force and effect of a roll call taken as provided in these Rules. This system may also be used to determine the presence of a quorum. When the Senate is ready to vote on a question requiring roll call and the vote is by electronic roll call, the President shall state: “The Secretary will unlock the board and Senators prepare to vote.” When sufficient time has elapsed for each Senator to vote, the President shall say: “Have all Senators voted?” And, after a short pause, shall state: “The Secretary will now lock the board and record the vote.” When the vote is completely recorded, the President shall announce the result to the Senate; and the Secretary shall enter the result in the Journal. When the Senate is equally divided, the question shall be lost.

(2) A point of order questioning the decision of a Senator not to abstain from voting on account of a conflict of interest may be raised after the vote has been recorded and before the result is announced. See Rule 1.20—Attendance, voting, and disclosure of conflicts. See Rule 1.39—Disclosure of conflict of interest and prohibition on voting thereon. See Fla. Const. art. III, § 4(c) Quorum and procedure.

5.2—Change of vote; votes after a roll call; vote verification

(1) After the result of the vote has been announced by the President, a Senator with unanimous consent of those Senators present may change his or her vote or cast a late vote on the matter.

(2) Records of vote change and after the roll call requests shall be available at the Secretary’s desk throughout the day’s sitting.

(3) An original roll call shall not be altered, but, if no objection is raised before the close of business that day, timely filed changes of votes and votes after the roll call shall be accepted and recorded under the original roll call in the Journal.

(4) No such change of vote or vote after the roll call request shall be accepted if such vote would alter the result of the vote on final passage of the matter until the matter shall first have been returned to the desk and reconsidered.

(5) On request of a Senator before considering other business, the President shall order a verification of a vote.

5.3—Casting vote for another

(1) No Senator shall cast a vote for another Senator unless the Senator is present in the Chamber area and requests the casting of said vote, nor shall a person not a Senator cast a vote for a Senator.

(2) A Senator who shall, without such authorization, vote or attempt to vote for another Senator may be punished as the Senate may deem proper.

(3) A person not a Senator who votes in the place of a Senator shall be excluded from the Chamber for the remainder of the session.
5.5—Explanation of vote

No Senator shall be permitted to explain his or her vote during a roll call but may submit a brief explanation in writing to the Secretary, who shall enter it in the Journal.

See Rule 2.31—Explanation of vote; deferring a vote prohibited.

5.6—Election by ballot

In all cases of ballot, a majority of the votes cast shall be necessary to an election. If, however, no one is elected on the first three (3) ballots, the names after the top two (2) in number of votes received on the third (3rd) tally shall be dropped, and the Senate shall ballot on the two (2) names remaining.

RULE SIX
MOTIONS AND PRECEDENCE

6.1—Motions; how made, withdrawn

(1) Procedural motions may be made orally. On request of the President, a Senator shall submit his or her motion in writing. After a motion has been stated or read by the President, it shall be deemed to be in possession of the Senate and, without a second, shall be disposed of by vote of the Senate.

(2) The mover may withdraw a motion, except a motion to reconsider, as hereinafter provided, at any time before the same has been amended or before the vote shall have commenced.

6.2—Motions; precedence

(1) When a question is under debate, the President shall receive no motion except:

(a) To reconsider and leave pending a main question
See Rule 6.4—Reconsideration generally.
(b) To adjourn
   1. At a time certain
   2. Instantly
See FLA. CONST. art. III, § 3(e) Sessions of the legislature.
(c) To recess
See Rule 1.2—The President calls the Senate to order; informal recess.
(d) Questions of privilege
See Rule 8.11—Questions of privilege.
(e) To proceed to the consideration of executive business
(f) To reconsider
See Rule 6.4—Reconsideration generally.
(g) To limit debate
See Rule 8.6—Limitation on debate.
(h) To temporarily postpone
See Rule 6.11—Temporarily postpone.
(i) To postpone to a day certain
(j) To commit to a standing committee
   See Rule 4.15—Referral or postponement on third (3rd) reading.
(k) To commit to a select committee
   See Rule 4.15—Referral or postponement on third (3rd) reading.
(l) To amend
   See Rule 7—Amendments.
(m) To postpone indefinitely
   See Rule 6.9—Motion to indefinitely postpone.

which shall have precedence in the descending order given.

(2) The President shall present all questions in the order in which they are moved unless the subsequent motion is of a higher precedence.

(3) Motions for the previous question and to lay on the table shall not be entertained.

(4) When a motion is under consideration, but prior to the commencement of the vote, a substitute motion shall be in order. Only one (1) substitute shall be considered concurrently and the substitute shall be in the same order of precedence.

(5) A motion to discharge Senate conferees and to appoint or instruct said conferees as set forth in Rule 2.19 is a motion of the highest privilege and this motion shall have precedence over all other questions except motions to adjourn or recess and questions of privilege.

6.3—Division of question

(1) A Senator may move for a division of a question when the sense will admit of it, which shall be decided by a majority vote.

(2) A motion to delete and insert shall be deemed indivisible; a motion to delete, being lost, shall neither preclude amendment nor a motion to delete and insert.

6.4—Reconsideration generally

(1) When a main question (the vote on passage of a measure, including a vote on a veto message, confirmation of executive appointments, removal or suspension from office) has been decided by the Senate, a Senator voting with the prevailing side may move for reconsideration of the question on the day the matter was decided or on the next day on which the Senate sits.

   (a) If the question has been decided by voice vote, any Senator may move for reconsideration thereof.

   (b) When a majority of those Senators present vote in the affirmative on the question but the proposition is lost because it is one in which the concurrence of more than a
majority of those Senators present is necessary for adoption or passage, any Senator may move for reconsideration.

(2) Such motion to reconsider may be made prior to or pending a motion to recess or adjourn.

(3) Consideration of a motion to reconsider shall be a special and continuing order of business for the Senate at its next sitting and, unless taken up under the proper order of business on that day by motion of any Senator, shall be deemed abandoned. If the Senate shall refuse to reconsider or, on reconsideration, shall confirm its first decision, no further motion to reconsider shall be in order except on unanimous consent of those Senators present.

(4) During the last fourteen (14) days of a regular session, a motion to reconsider shall be considered when made.

6.5—Reconsideration; vote required

The affirmative votes of a majority of those Senators present shall be required to adopt a motion to reconsider.

6.6—Reconsideration; debate; time limits

Debate shall be allowed on a motion to reconsider only when the question which it is proposed to reconsider is debatable. When the question is debatable, no Senator shall speak thereon more than once or longer than five (5) minutes.

6.7—Reconsideration; collateral matters and procedural motions

A motion to reconsider a collateral matter must be disposed of during the course of the consideration of the main subject to which it is related, and such motion shall be out of order after the Senate has passed to other business. Reconsideration of a procedural motion shall be considered on the same day and at the same time it is made.

6.8—Reconsideration; Secretary to hold for period

The Secretary shall hold all bills for the period after passage during which reconsideration may be moved. The adoption of a motion to waive the Rules by a two-thirds (2/3) vote of those Senators present and immediately certify any bill to the House shall be construed as releasing the measure from the Secretary’s possession for the period of reconsideration and shall, thereafter, preclude reconsideration. Unless otherwise directed by the President, during the last fourteen (14) days of a regular session and during any extension thereof, or during a special session, bills shall be immediately transmitted to the House. Messages
relating to Senate action on House amendments or to conference committee reports shall be transmitted by the Secretary forthwith.

See Rule 1.17—The Secretary transmits bills to the House of Representatives.
See Rule 6.4—Reconsideration generally.

6.9—Motion to indefinitely postpone

A motion to indefinitely postpone is debatable and, if approved, shall dispose of a measure for the duration of the legislative session and all extensions thereof. A motion to postpone consideration to a time beyond the last day allowed under the State Constitution for the current legislative session shall be construed as a motion to indefinitely postpone. Motions to indefinitely postpone shall not be applicable to collateral matters.

6.10—Committee substitute; withdrawn

Once a bill has been reported as a committee substitute, it may be withdrawn from further consideration only by motion of the introducer and unanimous consent of the Senators present.

6.11—Temporarily postpone

(1) The motion to temporarily postpone shall be decided without debate and shall cause a measure to be set aside but retained on the desk.

(2) If a main question has been temporarily postponed after having been debated or after motions have been applied and is not brought back up during the same sitting, it shall be placed under the order of unfinished business on the Senate calendar. If a main question is temporarily postponed before debate has commenced or motions have been applied, its reading shall be considered a nullity and the bill shall retain its original position on the order of business during that sitting; otherwise, the bill reverts to the status of bills on second (2nd) or third (3rd) reading, as applicable.

(3) The motion to return to consideration of a temporarily postponed main question shall be made under the proper order of business when no other matter is pending.

(4) If applied to a collateral matter, the motion to temporarily postpone shall not cause the main question to be carried with it. After having been temporarily postponed, if a collateral matter is not brought back before the Senate in the course of consideration of the adhering or main question, it shall be deemed abandoned.
RULE SEVEN
AMENDMENTS

7.1—General form; germanity requirement; notice; manner of consideration; filing deadlines

(1) No main amendment to a bill on any Senate calendar shall be considered by the Senate unless the amendment was prepared in proper form and filed with the Secretary no later than 2:00 p.m. the day before it is to be offered at a sitting.

(2) Substitutes for main amendments shall be filed by 4:00 p.m. and amendments to main amendments and amendments to substitute amendments by 5:00 p.m.

(3) No proposition on a subject different from that under consideration shall be admitted in the form of an amendment.

(4) Copies of such amendments shall be made reasonably available by the Secretary before the sitting, upon request, to the Senators and to the public.

(5) Consideration of all amendments not timely filed in accordance with this Rule requires a two-thirds (2/3) vote of those Senators present, if any Senator requests that such vote be taken.

(6) Amendments shall be filed with the Secretary on forms prescribed by the Secretary but shall be considered only after sponsors gain recognition from the President to move their adoption, except that the chair of the committee (or, in the chair’s absence, the vice chair or any member thereof) reporting the measure under consideration shall have preference for the presentation of committee amendments.

(7) An amendment shall be deemed pending only after its sponsor has been recognized by the President and has moved its adoption. Amendments that have been filed with the Secretary but have not been formally moved for adoption shall not be deemed to be pending.

(8) The following bills are out of order and shall not be admitted or considered in the form of an amendment to a bill on the calendar and under consideration by the Senate:

(a) Bills that have received an unfavorable committee report.
(b) Bills that have been withdrawn from further consideration by the introducer.
(c) Bills the substance of which have not been reported favorably by all committees of reference.
(d) Bills that have not been published in at least one (1) daily calendar under Bills on Second (2nd) Reading.
Amendments covered by this Rule shall be substantially the same and identical as to specific intent and purpose as the measures described in paragraphs (a), (b), (c), or (d).

(9) Reviser’s bills may be amended only by making deletions.

7.2—Adoption

(1) On second (2nd) reading, amendments may be adopted by a majority vote of those Senators present.

(2) On third (3rd) reading, amendments and amendments to amendments, including substitute amendments and amendments to a substitute amendment, shall be adopted by a two-thirds (2/3) vote of those Senators present.

(3) On third (3rd) reading, amendments to the title or corrective amendments may be decided, without debate, by a majority vote of those Senators present.

See Rule 4.15—Referral or postponement on third (3rd) reading.

7.3—Sequence of amendments to amendments

(1) An amendment to a pending amendment may be received, but until it is disposed of, no other motion to amend will be in order, except a substitute amendment or an amendment to the substitute. Such amendments are to be disposed of in the following order:

![Bill Text Diagram]

(a) Amendments to the amendment are acted on before the substitute is taken up. Only one (1) amendment to the amendment may be pending.

(b) Amendments to the substitute are next voted on.

(c) The substitute then is voted on.

(2) If a substitute amendment is adopted in place of an original main amendment, it shall be treated as an amendment to the bill itself.
(3) The following third (3rd) degree amendments are out of order:
   (a) A substitute amendment for an amendment to the amendment.
   (b) A substitute amendment for an amendment to the substitute.
   (c) An amendment to an amendment to the amendment.
   (d) An amendment to an amendment to the substitute amendment.

7.4—Deleting everything after enacting clause

An amendment deleting everything after the enacting clause of a bill, or the resolving clause of a resolution, and inserting new language of the same or related subject as stated in the original title shall be deemed proper and germane.

7.5—Amendment by section

Adoption of an amendment to a section shall not preclude further amendment of that section. If a bill is being considered section by section or item by item, only amendments to the section or item under consideration shall be in order. The President, in recognizing Senators for the purpose of moving the adoption of amendments, shall endeavor to cause all amendments to section 1 to be considered first, then all those in section 2, and so on. After all sections have been considered separately, the entire bill shall be open for amendment.

7.6—Printing in Journal

All amendments taken up by the Senate unless withdrawn shall be printed in the Journal, except that an amendment to the general appropriations bill constituting an entirely new bill shall not be printed until the filing of the conference committee report. All item amendments to the general appropriations bill shall be printed.

7.7—Senate amendments to House bills

A House bill may be amended in the same manner as a Senate bill. If a House bill is amended, this action shall be noted by the Secretary on the jacket before it is transmitted to the House.

7.8—House amendments to Senate bills

(1) After the reading of a House amendment to a Senate bill, the Senate may consider the following motions in order of their precedence:
   (a) Amend the House amendment,
   (b) Concur in the House amendment,
   (c) Refuse to concur in the House amendment and ask the House to recede, or
   (d) Request a conference committee.
(2) The adoption of any of the foregoing motions shall be by **majority vote** of those Senators present.

### 7.9—House refusal to concur in Senate amendment

(1) If the House shall refuse to concur in a Senate amendment to a House bill, the Senate may consider the following motions in order of their precedence:

(a) Recede,

(b) Insist that the House concur and request a conference committee, or

(c) Insist that the House concur.

(2) The adoption of any of the foregoing motions shall be by **majority vote** of those Senators present.

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### RULE EIGHT

**DECORUM AND DEBATE**

#### 8.1—Decorum and debate

(1) When a Senator desires to speak or present a matter to the Senate, the Senator shall rise at his or her seat and address himself or herself to “Mr. or Madam President” and, on being recognized, may address the Senate from his or her desk or from the well of the Senate and shall confine any remarks to the question under debate, avoiding personality.

(2) A Senator shall not address or refer to another Senator by his or her first name. A Senator shall use the appellation of “Senator” or such appellation and the district number of the Senator being addressed, or a Senator may also use such appellation and the surname of the Senator referred to or addressed.

#### 8.2—Presiding officer’s power of recognition

When two (2) or more Senators rise at once, the presiding officer shall recognize the Senator who is to speak first.

#### 8.3—Interruptions; when allowed

(1) No Senator shall be interrupted by another without the consent of the Senator who has the floor, except by:

(a) Rising to a question of privilege;

(b) Rising to a point of order requiring an immediate ruling;

(c) Rising to appeal a decision of the presiding officer concerning a point of order (if the appeal is made immediately following the decision);
Rising to make a parliamentary inquiry requiring an immediate reply; or
Rising to question the existence of a quorum.

(2) The presiding officer shall strictly enforce this Rule.

8.4—Senator speaking, rights

(1) When a Senator is speaking and another Senator interrupts to request recognition, the presiding officer may ask the person rising to state why he or she desires the floor. If the question the Senator desires to raise is of higher precedence than the pending question, the Senator originally speaking shall relinquish the floor until the question having precedence is disposed of. The Senator then is entitled to resume the floor.

(2) The Senator making a debatable motion or the introducer of a bill shall have five (5) minutes in order to close debate.

8.5—Limit on speaking

No Senator shall speak longer than thirty (30) minutes without yielding the floor, except by consent of a majority of those Senators present.

8.6—Limitation on debate

When a matter is under debate by the Senate, a Senator may move to limit debate, and such motion shall be decided without debate, except the introducer of the matter on which debate would be limited shall have five (5) minutes to discuss said motion. If, by a two-thirds (2/3) vote of those Senators present, the question is decided in the affirmative, debate shall be limited accordingly. Debate may be further extended by a majority vote.

8.7—Points of order, parliamentary inquiry, definitions

(1) A “point of order” is the parliamentary device used to require a deliberative body to observe its own rules and to follow established parliamentary practice.

(2) A “parliamentary inquiry” is a request for information from the presiding officer:

(a) About business pending or soon to be pending before the Senate; or

(b) A device for obtaining a predetermination of a rule or a clarification thereof which may be presented in hypothetical form.

8.9—Appeals

The ruling of a presiding officer may be appealed. The appeal of a decision of the presiding officer must be made promptly before debate has concluded or other business has intervened. A point of order on any other
question is not in order while an appeal is pending, but a point of order relating to the appeal may be raised; and, if the determination of the appeal is dependent on this point, it may be decided by the presiding officer. This second (2nd) decision is also subject to appeal.

8.10—Appeals debatable

An appeal of a decision of the presiding officer on a point of order is debatable even though the question from which it arose was not debatable.

8.11—Questions of privilege

(1) Questions of privilege have two (2) forms:
   (a) Privilege of the Senate—Those affecting the rights of the Senate collectively, its safety, dignity, and the integrity of its proceedings; and
   (b) Privilege of a Senator—The rights, reputation, and conduct of Senators individually, in their representative capacity only.

(2) These shall have precedence over all other questions except motions to adjourn or recess. A question of privilege affecting the Senate takes precedence over a question of privilege affecting an individual Senator.

RULE NINE

LOBBYING

9.1—Those required to register

All persons (except those specifically exempted) who seek to encourage the passage, defeat, or modification of legislation in the Senate or before its committees shall, before engaging in such activity, register as prescribed by law and the Joint Rules of the Florida Legislature.

9.2—Obligations of lobbyist

(1) A lobbyist shall supply facts, information, and opinions of principals to legislators from the point of view from which he or she openly declares. A lobbyist shall not offer or propose anything to improperly influence the official act, decision, or vote of a legislator.

(2) A lobbyist, by personal example and admonition to colleagues, shall uphold the honor of the legislative process by the integrity of his or her relationship with legislators.

(3) A lobbyist shall not knowingly and willfully falsify a material fact or make any false, fictitious, or fraudulent statement or representation or make or use any writing or document knowing the same contains any false, fictitious, or fraudulent statements or entry.
A lobbyist may not make any expenditure prohibited by section 11.045(4)(a), Florida Statutes, or by law.

9.3—Lobbyists’ requirements

A lobbyist shall adhere to the statutory requirements for lobbyists provided by law and the Joint Rules.

9.35—Contributions during sessions

During a regular legislative session, and during an extended or special session as further provided for in Rule 1.361(2), a lobbyist may not directly or indirectly contribute to a Senator’s own campaign, or to any organization that is registered, or should have been registered, with the Rules Committee pursuant to Rule 1.361(3).

9.4—Advisory opinions

(1) A lobbyist, when in doubt about the applicability and interpretation of Rule Nine in a particular context, may submit in writing a statement of the facts involved to the Rules Committee and may appear in person before said committee.

(2) The Rules Committee may render advisory opinions to any lobbyist who seeks advice as to whether or not the facts in a particular case will constitute a violation of these Rules. All opinions shall delete names and be numbered, dated, and published in the Journal.

9.5—Compilation of opinions

The Secretary shall compile all advisory opinions of the Rules Committee.

9.6—Violations; investigations, penalties

(1) Any person may file a sworn complaint with the Rules Chair alleging a violation of the Rules regulating the conduct and ethics of lobbyists. The complainant shall also file a copy of the sworn complaint with the Senate General Counsel.

The complaint shall be based on personal knowledge, shall state detailed facts, shall specify the actions of the named lobbyist which form the basis for the complaint, shall attach all documentation on which the complaint is based, and shall identify the specific Rule alleged by the complainant to have been violated by the lobbyist.

(a) Upon a determination by the Rules Chair that the complaint fails to state facts supporting a finding of a violation of the Senate Rules, the complaint shall be dismissed.

(b) Upon a determination by the Rules Chair that the complaint states facts that, if true, would be a violation of the Senate Rules, the complaint shall be referred to a special master or select committee to determine probable cause. If a select
committee is appointed, it shall be comprised of an odd number of members.

1. The special master or select committee shall give reasonable notice to the lobbyist who is alleged to have violated the Rules, shall conduct an investigation, and shall grant the lobbyist an opportunity to be heard. A report and recommendation shall then be prepared.

2. The report and recommendation is advisory only and shall be presented to the Rules Chair and the President as soon as practicable after the close of the investigation.

3. If the report and recommendation conclude that the facts do not support a finding of probable cause, the complaint shall be dismissed by the Rules Chair.

4. If the complaint is not dismissed, another select committee will be appointed and shall consider the report and recommendation, shall grant the lobbyist an opportunity to be heard, and shall develop its own recommendation.

5. If the select committee votes to dismiss the complaint, the chair shall dismiss the complaint.

6. Otherwise, the report and recommendation and the recommendation of the select committee shall be presented to the President.

7. The President shall present the committee’s recommendation, along with the report and recommendation, to the Senate for final action.

(2) The Rules Chair shall act within thirty (30) days of receipt of a complaint, unless a concurrent jurisdiction is conducting an investigation, in which case a decision may be deferred until such investigation is complete.

(3) Nothing in this Rule prohibits a Rules Chair from allowing a lobbyist to correct or prevent an inadvertent, technical, or otherwise de minimis violation by informal means.

(4) Nothing in this Rule prohibits the Rules Chair or a select committee appointed pursuant to this Rule from recommending a consent decree if agreed to by the lobbyist. The decree shall state findings of fact and set forth an appropriate penalty. If the Senate accepts the consent decree, the complaint shall be deemed resolved.

(5) Separately from any prosecutions or penalties otherwise provided by law, any person determined to have violated the requirements of Rule Nine shall be admonished, censured, reprimanded, placed on probation, or prohibited from lobbying for the duration of the session and from appearing before any Senate committee. Such determination shall be made by a majority vote of the Senate.
9.7—Committees to be diligent

Committees shall be diligent to ascertain whether those who appear before them, in other than an obviously individual capacity, have conformed to the requirements of Rule Nine, the Joint Rules, and any other applicable law, and shall report violations. No committee member shall knowingly permit an unregistered lobbyist to be heard.

9.8—Lobbyist expenditures and compensation

See Senate Rules Appendix A for lobbyist expenditures and compensation requirements. The appendix is hereby incorporated by reference as a Rule.

RULE TEN

CHAMBER OF THE SENATE

10.1—Persons entitled to admission

(1) No person shall be admitted to the main floor of the Senate Chamber while the Senate is sitting except present members of the Senate, all officers and employees of the Senate in the performance of their duties, and persons charged with messages or papers to the Senate. Also entitled to admission are the Governor or one (1) representative designated by the Governor, the Lieutenant Governor, Cabinet officers, former Governors, present and former United States Senators, present and former members of the House of Representatives of the United States and of this State, Justices of the Supreme Court, former State Senators of Florida, and persons by invitation of the President.

(2) A special section of the gallery shall be reserved for members of the families of Senators.

10.2—Exception to Chamber admission Rule

Except at the discretion of the President, no person entitled to admission shall be admitted if registered pursuant to Rule Nine. During a sitting, no person admitted under this Rule shall engage in any lobbying activity involving a measure pending before the Legislature during the legislative session.

10.3—Admission of media by President

Members of the media, in performance of their duties, shall be assigned to a section specifically set aside for them, and shall not be allowed on the Senate floor while the Senate is sitting, except with the approval of the President.

10.4—Attire

All persons on the main floor of the Senate Chamber and in the gallery (with the exception of visitors in that portion of the gallery set aside for
the general public) shall wear appropriate business attire at all times while the Senate is sitting.

10.5—Gallery

No food or beverages shall be allowed in the gallery at any time.

RULE ELEVEN
CONSTRUCTION AND WAIVER OF RULES

11.1—Interpretation of Rules

It shall be the duty of the President, or the temporary presiding officer, to interpret all Rules.

11.2—Waiver and suspension of Rules

(1) These Rules shall not be waived or suspended except by a two-thirds (2/3) vote of those Senators present. The motion, when made, shall be decided without debate.

(2) A motion to waive a Rule requiring unanimous consent of the Senate shall require unanimous consent of those Senators present for approval.

11.3—Changes in Rules

(1) All proposed revisions of the Senate Rules shall be first referred to the Rules Committee, which shall report as soon thereafter as practicable. Consideration of such a report shall always be in order.

(2) The Rules Committee may originate reports and resolutions dealing with the Senate Rules and the Order of Business which may be approved by a two-thirds (2/3) vote, and such power shall be exclusive, provided, however, that any report made pursuant to this Rule may be amended by a two-thirds (2/3) vote of those Senators present.

11.4—Majority action

Unless otherwise indicated by the Senate Rules or the State Constitution, all action by the Senate or any of its committees or subcommittees, including references to “members present” or “Senators present,” shall be by majority vote of those Senators present and voting. See FLA. CONST. art. X, § 12(c) Rules of construction.

11.5—Uniform construction

When in the Senate Rules reference is made to a “two-thirds (2/3) vote,” it shall be construed to mean two-thirds (2/3) of those Senators present and voting except that two-thirds (2/3) of the entire membership of the Senate shall be required when so indicated.
11.6—General; definitions

When used in the Senate Rules, the following words shall, unless the text otherwise indicates, have the following respective meaning:

(1) The singular always includes the plural.

(2) Except where specifically provided or where the context indicates otherwise, the use of the word “bill,” “measure,” “question,” or “matter” means a bill, joint resolution, concurrent resolution, resolution, or memorial.

(3) In addition to the definition in subsection (2), “matter” also means an amendment, an appointment, or a suspension.

(4) “Introducer” shall mean the first-named Senator on a bill. In the case of a bill originally introduced by a committee, the committee shall be the introducer.

11.7—Sources of procedural authority

The latest edition of Mason’s Manual of Legislative Procedure, Jefferson’s Manual, or other manuals of comparable legislative application may be consulted, but shall not be binding, when a question of parliamentary procedure is not addressed by the State Constitution, these Rules, Joint Rules, or prior rulings of the presidents.

RULE TWELVE

EXECUTIVE SESSIONS, APPOINTMENTS, SUSPENSIONS,
AND REMOVALS

PART ONE—EXECUTIVE SESSIONS

12.1—Executive session; authority

The business of the Senate shall be transacted openly and not in executive session except under conditions pursuant to Article III, Section 4(b) of the State Constitution.

12.2—Executive session; purpose

Pursuant to Article III, Section 4(b) of the State Constitution, the Senate may resolve itself into executive session for the sole purpose of considering appointment, removal, or suspension. No one shall be in attendance except Senators, the Secretary, and staff as approved by the President, who shall be sworn not to disclose any executive business without consent of the Senate.
12.3—Executive session; vote required

When the Senate agrees, by a majority of those Senators present, that specified appointments, removals, or suspensions shall be considered in executive session, such shall be calendared for formal consideration by the Senate.

12.4—Executive session; work product confidentiality

All information and remarks including committee work product concerning the character and qualification, together with the vote on each appointment, removal, or suspension considered in executive session shall be kept confidential except information on which the bans of confidentiality were lifted by the Senate while in executive session.

12.5—Executive session; separate Journal

A separate Journal shall be kept of executive proceedings of the Senate, and no information regarding same shall be made public except by order of the Senate or by order of a court of competent jurisdiction.

12.6—Violation of Rule

Violation of the above Rules as to the confidentiality of the proceedings of executive sessions shall be considered by the Senate as sufficient grounds for unseating the offending Senator.

PART TWO—APPOINTMENTS, SUSPENSIONS, AND REMOVALS

12.7—Procedure; generally

Except as otherwise herein provided, on receipt by the Senate of appointments or suspensions on which action by the Senate is required, the President shall refer each to the Ethics and Elections Committee, other appropriate committee or committees, or a special master appointed by the President. Any such committee, subcommittee, or special master shall make inquiry or investigation and hold hearings, as appropriate, and advise the President and the Senate with a recommendation and the necessity for deliberating the subject in executive session. Reports and findings of the committee, subcommittee, or special master appointed pursuant hereto are advisory only and shall be made to the President. The report of the committee, subcommittee, or special master may be privileged and confidential. The President may order the report presented to the Senate in either open or executive session, or the President may refer it to the Rules Committee for its consideration and report. When the report is presented to the Senate during an open sitting or received by the
Rules Committee, the report shall lose its privileged and confidential character.

12.8—Procedure on executive appointments

(1) Upon receipt of a request from the Governor or other appointing official or authority for the return of the documentation of an appointment, which appointment has not been acted upon by the Senate, the Secretary, upon consultation with the President, shall return the appointment documentation and the return shall be noted in the Journal. The appointee whose appointment was returned continues in office until the end of the next ensuing regular session of the Legislature or until the Senate confirms a successor, whichever occurs first.

(2) If the appointment returned was made by the Governor, official or authority’s predecessor, the appointee shall not be subject to the provisions of section 114.05(1)(e) or (f), Florida Statutes, during the period of withdrawal.

(3) If the appointment returned was made by the Governor, official or authority requesting the return, for purposes of section 114.05(1)(e) and (f), Florida Statutes, the returned appointment shall be treated as if the Senate failed to consider the appointment.

12.9—Procedure upon receipt of an executive suspension

(1) Unless suspension proceedings are held in abeyance, the committee, subcommittee, or special master shall institute action by transmitting a notice of hearing for a prehearing conference or a hearing on the merits within three (3) months after the Secretary of the Senate receives the suspension order. The Governor and the suspended official shall be given reasonable notice in writing of any hearing or prehearing conference before the committee, subcommittee, or special master. If the Governor files an amended suspension order, the attention of the Senate, committee, subcommittee, or special master shall be directed at the amended suspension order.

(2) An executive suspension of a public official who has pending against him or her criminal charges, or an executive suspension of a public official that is challenged in a court shall be referred to the Ethics and Elections Committee, other appropriate committee, or special master; however, all inquiry or investigation or hearings thereon shall be held in abeyance and the matter shall not be considered by the Senate, committee, subcommittee, or special master until the pending charges have been dismissed, or until final determination of the criminal charges at the trial court level, or until the final determination of a court challenge, if any, and the exhaustion of all appellate remedies for any of the above. The committee, subcommittee, or special master shall institute action within three (3) months after the conclusion of any pending proceedings. Notwithstanding an abeyance, the committee,
subcommittee, or special master and the Senate may proceed if the written consent of counsel for the Governor and of the suspended official is obtained. Nothing in this Rule shall be interpreted as preventing the Senate from proceeding if the Senate President determines due process so requires.

(3) The committee, subcommittee, or special master may provide for a prehearing conference with counsel for the Governor and the suspended official to narrow the issues involved in the suspension. At such conference, both the Governor and the suspended official shall set forth the names and addresses of all the witnesses they intend to call, the nature of their testimony, photocopies of all documentary evidence, and a description of all physical evidence that will be relied on by the parties at the hearing. Each shall state briefly what each expects to prove by such testimony and evidence. The suspended official may file with the Secretary, no later than ten (10) days prior to the first (1st) prehearing conference, or no later than the date set by the committee, subcommittee, or special master if no prehearing conference is held, all written defenses or matters in avoidance of the charges contained in the suspension order.

(4) When it is advisable, the committee, subcommittee, or special master may request that the Governor file a bill of particulars containing a statement of further facts and circumstances supporting the suspension order. Within twenty (20) days after receipt of the Governor’s bill of particulars, the suspended officer shall file a response with the committee, subcommittee, or special master. Such response shall specifically admit or deny the facts or circumstances set forth in the Governor’s bill of particulars, and may further make such representation of fact and circumstances or assert such further defenses as are responsive to the bill of particulars or as may bear on the matter of the suspension.

(5) The Senate may act on the recommendations of the committee, subcommittee, or special master at any time it is sitting but shall do so no later than the end of the next regular session of the Legislature.

(6) Within sixty (60) days after the Senate has completed final action on the recommendation of the committee, subcommittee, or special master, any party to the suspension matter may request the return, at that party’s expense, of any exhibit, document, or other evidence introduced by that party. After the expiration of sixty (60) days from the date the Senate has completed final action, the committee, subcommittee, or special master may dispose of such exhibits or other evidence.

See FLA. CONST. art. I, § 7(b) Suspensions; filling office during suspensions.

12.10—Adjudication of guilt not required to remove suspended officer

For the purposes of Article IV, Section 7(b) of the State Constitution, the Senate may find that the suspended official has committed a felony
notwithstanding that a court may have withheld adjudication of guilt upon which the suspension order is based in whole or in part.

12.11—Special master; appointment

The President may appoint and contract for the services of a special master to perform such duties and make such reports in relation to suspensions and removals as he or she shall prescribe.

12.12—Special master; floor privilege

With consent of the President, the special master may have the privilege of the Senate floor to present and explain the report and answer questions as to the law and facts involved.

12.13—Issuance of subpoenas and process

The committee, subcommittee, and special master shall each have the authority to request the issuance of subpoenas, subpoenas duces tecum, and other necessary process under Rule 2.2. The committee chair, subcommittee chair, and special master may each administer all oaths and affirmations in the manner prescribed by law to witnesses who shall appear to testify on matters pending before the committee, subcommittee, or special master.

12.14—Rule takes precedence

In any situation where there is a direct conflict between the provisions of Rule Twelve and part V of chapter 112, Florida Statutes, Rule Twelve, derived from Article III, Section 4(a) of the State Constitution, shall take precedence.

RULE THIRTEEN
SPECIAL SESSION

13.1—Applicability of Senate Rules

All Senate Rules shall apply and govern during special sessions except to the extent expressly modified or specified herein.

13.2—Sittings of the Senate

(1) The Senate shall convene pursuant to a schedule provided by the President or at the hour established by the Senate at its last sitting.

(2) A calendar may be published before a special session convenes.

13.3—Committee meetings; schedule, notice, amendment deadline

(1) Committee meetings shall be scheduled by the President.

(a) Meetings of committees may be held after notice is published on the Senate website and posted on the Senate side of the
fourth (4th) floor Capitol rotunda for two (2) hours in advance of the meeting. If possible, such notice shall appear in the daily calendar.

(b) A committee may meet less than two (2) hours after the convening of a special session if a notice is filed with the Secretary at least two (2) hours before the scheduled meeting time.

(2) The notice shall include the date, time, and place of the meeting together with the name of the introducer, subject, number of each bill or proposed committee bill to be considered, and the amendment deadline for the meeting as provided herein. All other provisions for publication of notice of committee meetings are suspended.

(3) Main amendments shall be filed no later than one (1) hour before the scheduled convening of a committee meeting. Amendments adhering to main amendments shall be filed not later than thirty (30) minutes thereafter.

13.4—Delivery for introduction

Bills for introduction may be delivered to the Secretary at any time.

13.5—Committee reports

(1) Standing committee reports shall be filed with the Secretary’s office as soon as practicable, but not later than 4:30 p.m. on the day after the meeting that is not a weekend or state holiday, except a committee drafting and recommending a committee substitute shall file such committee report no later than 4:30 p.m. on the second (2nd) such weekday. These reports must be accompanied by the original bill. Each report by a committee must set forth the identifying number of the bill. If amendments are proposed by the committee, the words “with amendments” shall follow the identifying number. Committee amendments shall be identified by barcode in the report. All bills reported unfavorably shall be laid on the table.

(2) Bills referred to a standing subcommittee shall be reported to the standing committee.

13.6—Conference committee reports

(1) The report of a conference committee shall be read to the Senate. Upon completion of the reading and subsequent debate, the vote shall first be:

(a) on adoption or rejection of the conference report and, if adopted, the vote shall then be

(b) on final passage of the measure as amended by the conference report.
Copies of conference committee reports shall be available to the membership two (2) hours prior to the time such report is scheduled to be taken up on the Senate floor.

(2) The report must be acted on as a whole, being adopted or rejected.

(3) Each report shall include a statement sufficiently explicit to inform the Senate of the effect of the report on the measure to which it relates.

(4) Conference committees, other than a conference committee on a general or special appropriations bill and its related legislation, shall consider and report only on the differences existing between the Senate and the House, and no substance foreign to the bills before the conferees shall be included in the report or considered by the Senate.

(5) A conference committee may only report by recommending the adoption of a series of amendments to the House or Senate bill that was the subject of the conference, or it may offer an amendment deleting everything after the enacting clause of any such bill referred to the committee. In any event, the conference committee may recommend, as part of its report, the adoption or rejection of any or all of the amendments theretofore adopted by either house. Conference committee reports must be approved and signed by a majority of the conferees on the part of each house. All final actions taken in a conference committee shall be by motion.

(6) When conferees on the part of the Senate report an inability to agree, any action of the Senate taken prior to such reference to a conference committee shall not preclude further action on said measure as the Senate may determine.

(7) After Senate conferees have been appointed for thirty-six (36) hours and have failed to make a report, it is a motion of the highest privilege to move to discharge said Senate conferees and to appoint new conferees, or to instruct said Senate conferees.

13.7—Reconsideration

A motion to reconsider shall be considered when made.

13.8—Procedure to establish Special Order Calendars

(1) The Rules Chair, Majority Leader, and Minority Leader shall meet and submit a Special Order Calendar determining the list of bills for consideration by the Senate. The President shall determine the order in which such bills appear on the published Special Order Calendar.

See Rule 4.16—Consideration out of regular order.

(2) Such Special Order Calendar shall be published in one (1) daily calendar and may be considered on the day published. The amendment deadline for bills on the Special Order Calendar shall be 5:00 p.m. or two
(2) hours after the Special Order Calendar is announced, or as provided in the Special Order Calendar, whichever occurs later.

(3) Notice of the date, time, and place for the establishment of the Special Order Calendar shall be published on the Senate website and posted on the Senate side of the fourth (4th) floor Capitol rotunda two (2) hours in advance of the meeting. If possible, such notice shall appear in the daily calendar.

RULE FOURTEEN
SEAL AND INSIGNIA

14.1—Seal and insignia

(1) There shall be an official seal of the Senate. The seal shall be the size of a circle of two and one-half inches diameter having in the center thereof the current Florida state flag and the current United States flag above a disc containing the words: “In God We Trust” arched above a gavel, quill, and scroll. At the top of the field of flags shall be the word: “Seal.” At the bottom shall be the date: “1838.” The perimeter of the seal shall contain the words: “Senate” and “State of Florida.”

(2) There shall be an official coat of arms for the Senate. The coat of arms shall contain the current Florida state flag and the current United States flag above the Great Seal of Florida. At the base of the coat of arms shall be the words: “The Florida Senate.”

(3) All versions of the Senate Seal, the Senate Coat of Arms, official Senate stationery, calling cards, and facsimiles thereof may be used only in connection with official Senate business.
Senate Rules Appendix A

This document may be consulted by persons seeking to comply with the lobbyist expenditure ban set forth in section 11.045(4)(a), Florida Statutes, in the legislative context by refining the law and providing Lobbying Guidelines and answers to 25 Frequently Asked Questions.

Part One of the Guidelines refines and applies the prohibition, with ten clearly stated exceptions, so that Senators and Senate employees cannot directly or indirectly take any “expenditure” from a lobbyist or principal in either the public or private sector.

Part Two of the Guidelines refines and applies the underlying core requirement that “lobbying firms” must publicly disclose the compensation they receive for lobbying activities, and does so in a way that is narrowly tailored, furthers the state’s compelling governmental interest in regulating legislative lobbying at the state level, and employs the least intrusive means available to do so.

This document sets out general principles. Outcomes depend heavily on underlying fact patterns that can vary greatly from case to case. Full disclosure of the operative facts must be provided and considered before a proper and correct answer can be derived.

A Senator may request an informal advisory opinion from the Senate General Counsel regarding the application of the law and Rule to a specific situation, on which the legislator may reasonably rely.

The houses of the Legislature are responsible for the administration and enforcement of the legislative lobbying portions of the law. The legislative lobbying expenditure prohibitions are not part of the Florida Code of Ethics for Public Officers and Employees. Neither the Florida Commission on Ethics nor the Florida courts have jurisdiction to interpret these internal matters of the Legislature.

Part One - Expenditures

(1) General Guidelines

a) The Expenditure Prohibition

The law contains a prohibition against lobbyists and principals making direct or indirect lobbying expenditures for legislators and legislative employees. It provides:

[N]o lobbyist or principal shall make, directly or indirectly, and no member or employee of the Legislature shall knowingly accept, directly or indirectly, any expenditure.... (emphasis added).

The expenditure prohibition applies only to expenditures made by lobbyists and principals. It applies whether or not the lobbyist, principal,
legislator, or legislative employee is in Florida. Florida’s gift law, section 112.3148, *Florida Statutes*, continues to apply to gifts to legislators and legislative employees from others.

**Example:** A legislator may accept a subscription to a newspaper or periodical that is neither published by, nor paid for, nor provided by a lobbyist or a principal.

**Example:** A legislator may not accept a free health screening or other personal service provided on behalf of an association that is a principal.

**Example:** A legislator may, as either a member or an invited guest, participate in meetings of, and partake of the food and beverage provided by a civic organization if the organization is not a principal.

The practical effect of this law is to prohibit expenditures for attempting to obtain the goodwill of a member or employee of the Legislature, and it is not designed to prohibit expenditures made in attempting to influence legislative action or non-action through oral or written communication.

b) **Definitions**

“*Expenditure*” is defined, essentially, as anything of value made by a lobbyist or principal *for the purpose of lobbying*.

“*Lobbying,*” in turn, means: (1) influencing or attempting to influence legislative action through oral or written communication (“active lobbying”); or, (2) attempting to obtain the *goodwill* of a member or employee of the Legislature (“goodwill”).

“*Goodwill expenditure*” is a gift, an entertainment, any food or beverage, lodging, travel, or any other item or service of personal benefit to a legislator or legislative employee.

Goodwill expenditures include contributions or donations from a lobbyist or a principal to a charitable organization that is, directly or indirectly, established by, organized by, operated primarily by, or controlled by a legislator or legislative employee, or any combination thereof.

A “*lobbyist*” is a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying, or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity.

“*Personal benefit*” means a profit or gain pertaining to, directed toward, or affecting a person.

A “*principal*” means the person, firm, corporation, or other entity that has employed or retained a lobbyist. When an association has employed or retained a lobbyist, the association is the principal; *the individual*
members of the association are not principals merely because of their membership in the association.

c) Honorarium-related Expenses

It is not permissible to accept from a lobbyist or principal, directly or indirectly, payment or reimbursement of expenses for travel, food, lodging, or beverage, related to speaking engagements or other honorarium-type events.

d) Indirect Expenditures

An indirect expenditure is an expenditure that is not made directly to a legislator or legislative employee, but is made to another with the purpose that the expenditure be used for the personal benefit of a legislator or legislative employee.

The expenditure prohibition expressly prohibits any lobbyist or principal from directing prohibited lobbying expenditures through a surrogate or through any person who by his or her actions or activities is obligated to register as a lobbyist but has failed to do so. Third-party intermediaries, such as employees, members of associations and others, cannot be used to make prohibited expenditures.

Where an item or service (anything of value) is provided to a person other than a legislator or legislative employee by a lobbyist or principal and the item or service or the benefit attributable to the item or service ultimately is received by the legislator or employee, and where the item or service is provided with the intent to benefit the legislator or employee, such item or service constitutes a prohibited indirect expenditure to the legislator or employee.

Factors to be considered in determining whether a prohibited indirect expenditure has been made are set out on the following page in the joint functionality test:

**TEST FOR DETERMINING LEGALITY OF AN INDIRECT EXPENDITURE**

1. The existence or nonexistence of communications by the lobbyist or principal indicating the lobbyist’s or principal’s intent to make or convey the item or service, or a personal benefit attributable to the item or service, to a legislator or employee rather than to the intervening third person;

2. The existence or nonexistence of communications by the intervening third person indicating the intent to make or convey the lobbyist’s or principal’s item or service, or a personal benefit attributable to the item or service, to a legislator or employee rather than to the third person;

3. The existence or nonexistence of any relationship between the lobbyist or principal and the third person, independent of the relationship
between the lobbyist or principal and a legislator or employee, that would motivate the transfer to the third person;

(4) The existence or nonexistence of any relationship between the third person and a legislator or employee that would motivate the transfer;

(5) Whether the same or similar items or services have been or are being provided to other persons having the same relationship to the lobbyist or principal as the third person;

(6) Whether, under the circumstances, the third person had full and independent decision-making authority to determine whether a legislator or employee, or another, would receive the items or services, or a personal benefit attributable to the items or services;

(7) Whether the third person was acting with the knowledge or consent of, or under the direction of, the lobbyist or principal;

(8) Whether there were payments or the intention for any payments or bookkeeping transactions between the third person and the lobbyist or principal, reimbursing the third person for the items or services;

(9) The degree of ownership or control the lobbyist or principal had over the third person; and

(10) Whether a lobbyist or principal knew, or should have known, that an item or service provided to a third party would be used to provide a personal benefit to a legislator or employee, such as for the funding of a legislative reception or an event to be attended by legislators or employees.

The following examples illustrate some of the applications of the foregoing indirect expenditure criteria:

**Example 1:** A law firm which lobbies the Legislature invites all of its attorneys to attend a weekend retreat. The attorneys are encouraged to bring their spouses or significant others at the firm’s expense. Legislator C is married to an attorney in the firm and has been asked by her spouse to attend the retreat. The lodging provided to Legislator C for the retreat, food and drink, firm t-shirts, and the like would be considered a gift to her from her spouse and thus not a prohibited indirect expenditure, because the firm’s invitation was extended to Legislator C’s spouse by virtue of his employment with the firm.

**Example 2:** Legislator D hosts a fox hunt attended by legislators and lobbyists. Lobbyists give money to a third person, who is not a legislator or a legislative employee, to pay for the food and beverages which will be served at the fox hunt. The third party orders and prepares the food and beverages. The money provided to the third person by the lobbyists would be a prohibited indirect expenditure to Legislator D because it was given with the intent of benefiting him and his guests at the fox hunt.
**Example 3:** Legislator N and spouse have arranged to take a vacation trip together. A legislative lobbyist meets with Legislator N’s spouse and offers to pay for the spouse’s travel expenses. The lobbyist and Legislator N’s spouse know each other only through the lobbyist’s involvement with the legislator. This would constitute a prohibited indirect expenditure to Legislator N.

e) Equal or Greater Compensation

An expenditure is not prohibited when equal or greater value is given contemporaneously by the recipient to the donor.

Therefore, it is not an expenditure if:

1. The fair market value of the event, meeting, or other activity, including any food, beverage, transportation, lodging, or any other thing of value, can readily be determined, and

2. The legislator or legislative employee pays his or her pro rata share of the total fair market value to the person or organization hosting the event contemporaneously with the time of attending or participating in the event.

Thus, if a lobbyist or principal provides $35 worth of goods or services to a legislator or legislative employee but the legislator or legislative employee contemporaneously provides equal or greater consideration, the lobbyist or principal has not provided anything of value, thus, there is no “expenditure.”

f) Valuation

The law is silent as to the valuation of goods and services. **Fair market value** is the proper and applicable standard of valuation.

The retail price of an item or service is presumed to be its fair market value so long as it is reasonable in relation to the value of the item or service and the amount is not subsidized by a lobbyist or principal.

In valuing an expenditure, you may exclude the amount of additional expenses that are regularly required as a condition precedent to the donor’s eligibility to make the expenditure if the amount expended for the condition precedent is primarily intended to be for a purpose other than lobbying, and is either primarily for the benefit of the donor or is paid to a charitable organization. Initiation fees and membership fees are examples of additional expenses that are regularly required as conditions precedent for eligibility to make an expenditure. Transportation expenses incurred to bring a member to an out-of-town event are not.

Entrance fees, admission fees, or tickets are normally valued on the face value or on a daily or per event basis. The portion of a ticket attributable to a charitable contribution is not included in the value. Conversely, if the ticket is subsidized by contributions of lobbyists or
principals, the pro rata subsidized amount must be attributed to the face value.

A person providing transportation in a private automobile shall be considered to be making an expenditure at the then-current statutory reimbursement rate. The value of transportation provided in other private conveyances must be calculated on its fair market value.

g) Exceptions

1. Relatives

A relative is an individual who is related to the member or employee as father, mother, son, daughter, brother, sister, uncle, aunt, first cousin, nephew, niece, husband, wife, father-in-law, mother-in-law, son-in-law, daughter-in-law, brother-in-law, sister-in-law, stepfather, stepmother, stepson, stepdaughter, grandparent, grandchild, great grandparent, great grandchild, step grandparent, step great grandparent, step great grandchild, or step great great grandchild; any person who is engaged to be married to the member or employee or who otherwise holds himself or herself out as or is generally known as the person whom the member or employee intends to marry or with whom the member or employee intends to form a household; or any other natural person having the same legal residence as the member or employee.

This definition of “relative” is taken from former Joint Rule 1.4(4)(b), and has operated historically as an exception to the presumption that things of value given to a legislator or employee by a lobbyist or principal are intended for the purpose of engendering goodwill.

Example: A legislator is permitted to accept a Christmas gift from an aunt, even if she is a lobbyist. The gift is not deemed an expenditure made for the purpose of lobbying because of the family relationship between the donor and the donee.

2. Employment-related Compensation and Benefits

Salary, benefits, services, fees, commissions, gifts, or expenses associated primarily with the recipient’s employment, business, or service as an officer or director of a corporation or organization are not prohibited expenditures so long as they are given in an amount commensurate with other similarly situated employees, officers, or directors.

These sorts of expenditures are currently also excepted from the definition of a gift in section 112.312(12)(b), Florida Statutes, and are a necessary exception in order for many legislators to continue their employment or continue their service on boards and continue to serve in Florida’s citizen Legislature.

Example: A legislator who is on the board of directors of an organization that has a lobbyist is nevertheless permitted to partake of
food and beverage provided to the board members by the organization at its board meetings.

3. Political Organizations and Entities

An expenditure does not include contributions or expenditures reported pursuant to chapter 106, *Florida Statutes*, or its federal law counterpart; campaign-related personal services provided without compensation by individuals volunteering their time; any other contribution or expenditure made by a chapter 106 entity such as a candidate campaign, political committee, organization making electioneering communications, political party, or an entity qualified under section 501(c)(4) or section 527 of the Internal Revenue Code.

Members are cautioned that these organizations or entities may not be used as a vehicle for skirting the lobbying expenditure law. To the extent that funds come from lobbyists or principals, one should exercise great care that the expenditures are legal and appropriate for that particular organization or entity.

4. Communications Expenses

The expenditure prohibitions in the law do not reach expenditures made by a lobbyist or principal for items such as “media advertising,” “publications,” “communications,” and “research.”

Expenditures for researching, gathering, collating, organizing, providing, or disseminating information for the *exclusive* purpose of “active lobbying” (influencing or attempting to influence legislative action through oral or written communication) are necessary for Floridians to be able to “instruct their representatives.”

5. Office and Personal Expenses of Lobbyists and Principals

“Office expenses” and personal expenses of the lobbyist or principal for “travel,” “lodging,” and “food and beverages” as those items were defined in former Joint Rule 1.4(4)(c) are exempt from the prohibition on lobbying expenditures. This category does not include any expenses for legislators, legislative employees, or persons whose expenses would be attributed to them.

6. Government to Government Expenditures

Real property or a facility owned or operated by a state or local public agency or entity that is a lobbying principal and transportation to, from, and at the location provided by that agency or entity may, with the prior approval of the respective state legislative presiding officer or his or her designee, be used without payment, by a member, committee, or staff of the Legislature for a public legislative purpose. Such purposes include publicly noticed legislative committee meetings and site visits to operations conducted by the public agency or entity. Allowable free uses also specifically include legislative district offices and sub-offices and the
normally attendant utilities, parking, janitorial services, building maintenance, and telecommunications equipment and services common to a government building in which the office is located. Allowable free use does not extend to sports or entertainment venues; does not include food, beverages, or entertainment; and does not include free parking privileges at any location other than a district office or sub-office.

7. Free and Open Public Events

Expenditures directly associated with events that are held within the Capitol complex, out-of-doors or under temporary shelter, open to the general public, widely and publicly noticed, free to all, not ticketed, and for which equal and totally unobstructed access to the general public is provided, are not prohibited expenditures made by lobbyists or principals, or when accepted by legislators or legislative employees.

**Example:** Atlas County, Florida, is holding Atlas Day in the plaza between the Capitol and the Historic Capitol. Lunch is served to all comers. The event was widely publicized and access to the event and the food and beverage is totally unobstructed. Legislators may partake as well.

8. Regional and National Legislative Organizations

The prohibition does not apply to expenditures made directly or indirectly by a state, regional, or national organization that promotes the exchange of ideas between, or the professional development of, governmental officials or employees, and whose membership is primarily composed of elected or appointed public officials or staff to members of that organization or to officials or staff of the Legislature. This exception does not include extracurricular activities, entertainments, or items or services provided at conferences that are paid for or provided by a lobbyist or principal.

9. Monetary Value Impossible to Ascertain

The value of some items is *truly impossible* to quantify at the time of the expenditure. Expenditures for which a monetary value is not ascertainable at the time of the expenditure are not prohibited. Examples are: appearing on a news show or having a feature article about a legislator in a trade magazine or other medium, applause received by a legislator at an event, obtaining priority seating in a crowded restaurant or priority for obtaining services where there is an established queue, or the pro-rata portion of a host’s monthly or annual membership in an exclusive supper club.

10. Plaques and Certificates

The prohibition does not apply to personalized wall plaques, personalized photographs, or personalized certificates that have no substantial inherent value other than recognizing the donee’s public, civic, charitable, or professional service.
h) Effect of Other Laws and Rules

To the extent that an expenditure is excluded or exempt from the lobbying prohibition in section 11.045, *Florida Statutes*, it is still subject to the restrictions and requirements in other statutes: most notably, the gift law (section 112.3148, *Florida Statutes*) and the campaign finance law (chapter 106, *Florida Statutes*).

(2) Frequently Asked Questions

**LEGISLATIVE EVENTS/RECEPTIONS**

1. **Question:** Can a county legislative delegation or delegation office sponsor an annual event in Tallahassee on public grounds or in quarters belonging to either the Senate or the House of Representatives (i.e., “Flavors of Hillsborough”)?

   **ANSWER:** A county legislative delegation may host an annual event in Tallahassee **provided** that no free food, beverages, or other personal benefits to a legislator or legislative employee are paid for or provided by a lobbyist or principal, either directly or indirectly.

   Legislators and legislative staff may pay an amount established and published by the delegation as the per-person cost of the event, or they may “pop in” and not partake of any food, beverage, or other personal benefit at the event. Alternatively, the delegation may make the event a free, open public event as described in Paragraph (1)g)7. above.

2. **Question:** Can a legislator or legislative employee go up to the 22nd floor of the Capitol and partake of free food and drink provided by an organization hosting a luncheon or event at the Capitol?

   **ANSWER:** It depends. Yes, provided the organization hosting the event is not a principal and none of the food and beverages are paid for or provided by a lobbyist or principal. Otherwise, the legislator or legislative employee could attend the event but could not partake of the free food or beverages or they can pay the fair market value of what they consume.

3. **Question:** Can “legislative days” that provide food, beverages, entertainment, and other personal benefits to legislators or legislative employees during the session and are hosted by counties, cities, universities, and others that employ a lobbyist continue?

   **ANSWER:** “Legislative days” and other legislative events funded by lobbyist or principal dollars may continue **provided** no free food, drink, entertainment, or other personal benefit is provided to a legislator or legislative employee, either directly or indirectly. Any such benefit would be a prohibited goodwill expenditure.

   Legislators and legislative staff may pay an amount established and published by the sponsor as the per-person cost of the event, or they may “pop in” and not partake of any food, beverage, or other personal benefit.
at the event. Alternatively, the sponsor may make the event a free, open public event as described in Paragraph (1)g)7. above.

4. **Question:** Can a not-for-profit organization host receptions and events for legislators that provide food, beverages, entertainment, and other personal benefits to legislators or legislative employees through contributions solicited from lobbyists or principals who sponsor the reception or event?

**ANSWER:** The charity may host a reception or event for legislators and legislative employees *provided* that no free food, beverages, entertainment, or other personal benefit is provided to a legislator or legislative employee from the funds of lobbyists or principals.

Legislators and legislative employees may pay an amount established and published by the sponsor as the per-person cost of the event, or they may “pop in” and not partake of any food, beverage, or other personal benefit at the event. Alternatively, the sponsor may make the event a free, open public event as described in Paragraph (1)g)7. above.

5. **Question:** Can a lobbyist or principal host an event with food, beverages, entertainment, or other personal benefit for legislators or legislative employees and collect from each legislator or legislative employee, a flat, per-person entrance fee based on the total cost to plan, produce, stage, and clean up after the event, divided by the number of persons reasonably expected to attend?

**ANSWER:** Yes.

6. **Question:** Each year, a few associations host legislative receptions/BBQs and invite their members as well as legislators. They usually pass out campaign funds at these events to those who support their industry. Would it now be legal to host this event if it were called a “fundraiser?” Could legislators then accept free food and beverages at the event?

**ANSWER:** Senate Rule 1.361 precludes a senator, and House Rule 15.3 precludes a representative, from accepting a campaign contribution during a regular or special session, in addition to prohibiting them from accepting contributions on behalf of a section 527 or section 501(c)(4) organization, a political committee, a political party, or the campaign of any other senatorial candidate or candidate for representative, respectively. Thus, any fundraiser held during a regular or special session would violate the rules of each house.

Fundraisers not held during a regular or special session are outside the purview of the expenditure prohibitions in the law. A goodwill lobbying expenditure does not include contributions or expenditures reported pursuant to chapter 106, *Florida Statutes*. However, if the facts and circumstances demonstrate that calling the event a “fundraiser” is merely an artifice for lobbyists or principals to provide free gifts, food, beverages,
and other items or services of personal benefit to a legislator, not associated with influencing the results of an election, then the fundraiser would violate the expenditure prohibition of the new law. Note, also, that fundraisers remain subject to the contribution restrictions and requirements of Florida’s campaign finance law (chapter 106, Florida Statutes).

HONORARIA EXPENSES

7. **Question:** Can a lobbyist or principal continue to pay or reimburse a legislator’s or legislative employee’s expenses for such items as food and beverages, travel, and lodging associated with an honorarium event?

**ANSWER:** No.

GIFTS TO LEGISLATORS

8. **Question:** Can a school child give a legislator a painting that he or she has made?

**ANSWER:** Yes. The prohibition against lobbying expenditures only applies to lobbyists and principals, and those acting on their behalf.

9. **Question:** Can a school student whose parent is a lobbyist or principal give a scarf that was purchased by the child’s parent to a legislator as a gift?

**ANSWER:** It depends. The lobbying expenditure prohibition applies to all gifts from lobbyists or principals to legislators, directly or indirectly. A lobbyist or principal cannot use a third-party intermediary to circumvent the lobbying expenditure prohibition. Thus, if the facts and circumstances demonstrate that the scarf is an indirect gift from the lobbyist or principal to the legislator, it would be prohibited.

10. **Question:** Can a legislator accept rent-free office space and associated building services from a city, county, or community college in his or her district that employs or retains a lobbyist?

**ANSWER:** Yes. See Paragraph (1)g)6. above for explanation and limitations.

11. **Question:** Can a legislator or legislative staff accept transportation services from another governmental entity?

**ANSWER:** Yes. See Paragraph (1)g)6. above for explanation and limitations.

12. **Question:** Are there any value limitations on the exceptions in the law for “floral arrangements or other celebratory items given to legislators and displayed in chambers on the opening day of a regular session”?

**ANSWER:** Yes. All opening day flowers and floral arrangements are subject to the limitations and requirements of the gift law (section 112.3148, Florida Statutes). No other celebratory items will be allowed in either chamber on opening day of the regular session.
13. **Question:** Can a legislator or legislative employee and his or her spouse have dinner with a lobbyist friend the legislator or legislative employee has known for 30 years at the lobbyist’s home, whether or not active lobbying occurs?

**ANSWER:** Yes, provided the legislator or legislative employee contemporaneously provides the lobbyist with the pro rata share of the total fair market value of the cost of the food and beverages provided to the legislator or legislative employee and his or her spouse, either in cash or barter (i.e., bottle of wine, flowers). Otherwise, the expenditure for food and beverages would constitute a prohibited goodwill expenditure, irrespective of the extent of the legislator’s and lobbyist’s friendship.

14. **Question:** Can a lobbyist or principal and legislator or legislative employee have dinner at a public restaurant?

**ANSWER:** Yes, provided the dinner is “Dutch treat.”

15. **Question:** Can a lobbyist or principal and a legislator or legislative employee have dinner “Dutch treat” at the Governor’s Club?

**ANSWER:** Yes, provided the legislator or legislative employee pays the total cost of all food and beverage that he or she was served or consumed, or that was served to or consumed by a person whose expenditures are attributed to the legislator or legislative employee.

16. **Question:** Can a lobbyist’s business partner, employee, spouse, or child, who is not a registered lobbyist, accompany the lobbyist and legislator or legislative employee to dinner and pay for all the food and beverages if the partner, employee, spouse, or child does not actively lobby?

**ANSWER:** No. The lobbying expenditure prohibition applies to all food and beverages provided by lobbyists or principals to legislators or legislative employees, directly or indirectly. A lobbyist or principal cannot utilize a third-party intermediary to channel gifts to legislators to circumvent the lobbying expenditure prohibition.

17. **Question:** If someone offers a legislator or legislative employee a drink at a bar, or any other gift or personal benefit, does the legislator or legislative employee have a duty to inquire if the donor is a lobbyist or principal?

**ANSWER:** Yes. A legislator or legislative employee is liable for knowingly accepting an expenditure from a lobbyist or principal, or someone acting on behalf of a lobbyist or principal. “Knowingly” has many statutory definitions, including that a person: (1) has actual knowledge of the information; (2) acts in deliberate ignorance of the truth or falsity of the information; or, (3) acts in reckless disregard of the truth or falsity of the information. Therefore, prudence dictates that the legislator or legislative employee, at a minimum, make reasonable inquiry as to the
source of the proposed expenditure to determine whether it is prohibited. *Reasonableness* will turn on the facts and circumstances of each individual situation.

For example, a legislator receiving an invitation to an event to be held the next week, from an organization he or she is not familiar with would likely require that the legislator, *at a minimum*, consult the online directory of legislative principals and lobbyists, and perhaps make further inquiry if facts or circumstances come to light indicating that the organization might be making the expenditure on behalf of a lobbyist or principal. Similarly, a legislator offered a drink from someone he or she doesn’t know in a Tallahassee bar or restaurant generally known to be frequented by lobbyists would probably be required, *at a minimum*, to ask whether the person is a lobbyist or principal or affiliated with a lobbyist or principal. On the other hand, a Miami legislator on personal holiday with his or her spouse at Busch Gardens in Tampa, who strikes up a friendship with a couple they don’t know visiting from Colorado and who subsequently offers to pay for the legislator’s and spouse’s dinner probably has less of a duty to inquire whether either member of the couple is a Florida lobbyist or principal.

**CHARITIES**

18. **Question:** Can a legislator or legislative employee raise funds from lobbyists or principals for charitable causes?

**ANSWER:** Yes, provided the charity for which funds are sought is not directly or indirectly established by, organized by, operated primarily by, or controlled by a legislator or legislative employee, or any combination thereof. Otherwise, such a contribution or donation would constitute a prohibited goodwill expenditure.

19. **Question:** Can a legislator or legislative employee establish or operate a charitable foundation that relies on lobbyist or principal support?

**ANSWER:** No. A legislator or legislative employee may establish or operate a charitable organization but none of the money contributed or donated to the charity may be from lobbyists or principals. Such a contribution or donation would constitute a prohibited goodwill expenditure.

20. **Question:** Can a legislator or legislative employee sit on the board of a charitable organization that is not established by, organized by, operated primarily by, or controlled by a legislator or legislative employee, or any combination thereof? Can he or she accept free food and beverages provided by the charity and be reimbursed by the charity for expenses associated with the work of the charity (i.e., travel, lodging)?

**ANSWER:** Yes. A legislator or legislative employee may sit on the board of a charitable organization that receives donations and
contributions from lobbyists, and may partake of free food, beverages, and other personal benefits provided by the charity to board members in connection with their service, including reimbursement of personal expenses incurred by board members in furtherance of the charity’s work. A goodwill expenditure does not include salary, benefits, services, fees, commissions, gifts, or expenses associated primarily with a legislator’s or legislative employee’s employment, business, or service as an officer or director of a corporation or organization. However, any such salary, benefit, services, fees, commissions, gifts, or expenses cannot be from funds earmarked by lobbyists or principals to the charity for such purpose and must be received only for the legislator’s or legislative employee’s service as a member of the board.

21. Question: Can a legislative caucus that is established as a nonprofit group raise funds from lobbyists for its charitable causes?

ANSWER: It depends. If the legislative caucus or the nonprofit group is directly or indirectly established by, organized by, operated primarily by, or controlled by a legislator or legislative employee, or any combination thereof, then the answer is no.

If the legislative caucus or the nonprofit group is not directly or indirectly established by, organized by, or operated primarily by, or controlled by a legislator or legislative employee, or any combination thereof, then the answer is yes.

22. Question: Can a legislative caucus that is established as a nonprofit group host its own charity golf tournament funded by lobbyist or principal “sponsors” at a private club, where the cost of sponsorship buys an opportunity to play golf with a member of the caucus, and to make a presentation to the caucus before and after the event?

ANSWER: Yes, provided the legislative caucus or the nonprofit group is not directly or indirectly established by, organized by, operated primarily by, or controlled by a legislator or legislative employee, or any combination thereof, and the legislators and legislative employees pay their own golf fees and the per-person cost for food and beverage.

OTHER

23. Question: What happens when a legislator is married to, related to, or living with a lobbyist? Can the lobbyist pay for meals, lodging, etc.?

ANSWER: Yes, provided the lobbyist does not use the expenditure to actively lobby the legislator. Expenditures by “relatives” of a legislator for food, lodging, travel, and the like are specifically exempt from the definition of a goodwill expenditure.

24. Question: Can a legislator be employed by a lobbyist or principal? Can a legislator go to the employer’s retreat and partake of food and beverages?
ANSWER: Yes. A goodwill expenditure does not include salary, benefits, services, fees, commissions, gifts, or expenses associated primarily with a legislator’s or legislative employee’s employment, business, or service as an officer or director of a corporation or organization.

25. Question: Where a lobbyist or principal leaves a gift, such as a box of chocolates, in a legislator’s office, what should the legislator do with the item?

ANSWER: When a legislator or legislative employee receives an item that they believe violates the prohibition against accepting an expenditure from a lobbyist or principal, the item must either be sent back to the donor or delivered to the Sergeant at Arms for disposal.

Part Two - Compensation

(1) General Guidelines

The law requires the reporting of compensation received by lobbying firms for each calendar quarter, both in the aggregate and for each individual principal. Much of the reporting is done in dollar categories; however, if compensation from a single principal is $50,000 or more in a calendar quarter, the lobbying firm must report the specific dollar amount of the compensation, rounded to the nearest $1,000.

A “lobbying firm” is any business entity with a lobbyist, or an individual contract lobbyist, who gets paid to lobby for a principal. It is the lobbying firm that must report, not the individual lobbyists in the firm (except in the case of an individual contract lobbyist, where the lobbyist also comprises the entire lobbying firm).

Reports are due no later than 45 days after the end of each calendar quarter. Compensation reports must be filed electronically using the online filing system of the Office of Legislative Services.

The law requires the senior partner, officer, or owner of the lobbying firm to certify to the veracity and completeness of each compensation report. This requirement is designed to discourage the mischaracterization and thus omission of reportable compensation through designations such as “media fees,” “consulting services,” “professional services,” “governmental services,” and other such artifices.

For example, if a law firm were paid a lump sum for rendering multiple types of services to a client, only one of which is lobbying, then the person certifying the report is responsible for properly and reasonably allocating the portion of the total fee received for lobbying activities and for activities other than lobbying. Only the compensation received for lobbying activities is to be reported on the compensation form.

The Legislature will use random audits supplemented by the lobbyist disciplinary process to hold the person certifying the compensation report
and the lobbying firm accountable for making a true, complete, properly allocated report as required by law. In addition, the certification brings every compensation report filer within the scope of potential criminal penalties in section 837.06, *Florida Statutes*, for culpable violations.

(2) **Frequently Asked Questions**

1. **Question:** Is an in-house, salaried lobbyist for an association, a governmental entity, or a corporation that does not derive income from principals for lobbying required to report compensation?

**ANSWER:** No. An association, a governmental entity, a corporation or other business entity that does not derive income from principals for lobbying, and its employee lobbyists, are not a “lobbying firm” as defined in section 11.045(1)(f), *Florida Statutes*. Only “lobbying firms” must report compensation as provided in section 11.045(3)(a), *Florida Statutes*.

2. **Question:** Does the prohibition against providing compensation to an individual or business entity that is not a lobbying firm mean that in-house lobbyists must either become a lobbying firm or cease lobbying?

**ANSWER:** No. The provision in question merely clarifies that reportable “compensation” under the law must be provided to a “lobbying firm,” and not contracted or subcontracted through some “straw man” to circumvent compensation reporting requirements. The provision in question clarifies and emphasizes the statutory definition of “compensation” in section 11.045(1)(b), *Florida Statutes*, as “anything of value provided or owed to a lobbying firm.”

As instructed by the Senate, necessary technical and conforming changes have been made to the Senate Rules as adopted at the 2018 Organization Session held on November 20, 2018.

*Debbie Brown*
Secretary of the Senate
SENATE RULES INDEX

(References are to rule numbers)

A

Abeyance of claim bill hearing and consideration, 4.81

Absence, See: Attendance

Abstention from voting, 1.20, 1.39, 5.1

Acceptance or solicitation of certain contributions, 1.361

Acts, signing by president, 1.4, 4.20

Actuary, consultation re fiscal notes, 3.13

Ad hoc committees
Appointment, removal, 1.5
Meetings concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, 1.44
Records, public inspection, 1.48

Addressing committees, 2.45

Addressing senate, 8.1

Adjourn, motions to
Committees, 2.33
Motion to reconsider pending, 6.4
Precedence
Generally, 6.2
Motion to discharge and appoint or instruct senate conferees, 2.19, 6.2, 13.6
Questions of privilege, 8.11

Adjournment
Hours of; schedule, 4.1
Motion to reconsider pending
Committees, 2.35
Floor, 6.4

Administrative assistants, committee, See: Committee administrative assistants

Admission to floor, See: Chamber

Admonishment, 1.43, 9.6

Advisory opinions
Compilation of, 9.5
Conduct and ethics re, 1.42
Informal; senate general counsel, Appendix A
Lobbyists, to, 9.4
Members, to; public inspection, 1.48

Affidavits, proof of publication, 3.3

Affirmations, See: Oaths

Agenda, committee
Consideration, 2.12, 2.39
Notice, 1.45, 2.6, 2.39, 13.3

Agriculture committee, 2.1

Agriculture, environment, and general government subcommittee, 2.1

Aides
Conduct and ethics, 1.40, 1.41
Hours of duty, 1.30
Lobbying by, 1.29

Amend, motions to
Committees, 2.33
Floor, 6.2

Amend the amendment, motions to, 2.40, 7.3

Amend the house amendment, motions to, 7.8

Amend the substitute, motions to, 7.3

Amendments
Adoption, moving, 7.1
Amendment, to the, 7.2, 7.3
SENATE RULES INDEX

Amendments (Cont.)
Appropriations, bill amended to affect; reference, 4.8
Appropriations bill, printing amendments to, 7.6
Availability, 7.1
Bills on consent calendar, 4.17
Committee amendments
   Amendments by previous committee, 2.44
   Amendments to amendments, 2.40
   Availability, 2.39
   Consideration, prerequisites to, 2.39
   Deadlines for filing, 2.39
   Delete and insert, motion to; effect, 2.34
   Deleting everything after enacting or resolving clause and inserting new language, effect, 2.41
   Filing with committee administrative assistant, 2.39
   Filing with secretary, 2.44
   Form of an amendment, admitting proposition under, 2.39
   Forms, 2.39
   Germanity, 2.39, 2.41
   House bills, to, 2.43
   Item by item, 2.42
   Manner of consideration, 2.39
   Notice of, 2.39
   Out of order, 2.40
   Pending amendments, to, 2.40
   Preference in presentation, 7.1
   Section by section, 2.42
   Standing committees, 2.15
   Standing subcommittees, 2.16
   Substitute amendments, 2.40
Committee on rules, report on changes in rules, 11.3
Conference committee procedure re
   Regular session, 2.19
   Special session, 13.6
Consent calendar, 4.17
Conference committee procedure re
   Regular session, 2.19
   Special session, 13.6
Consideration, manner and prerequisites, 7.1
   Deadlines for filing, 7.1, 13.3, 13.8
   Delete and insert, motion to; effect, 2.34
   Deleting everything after enacting or resolving clause and inserting new language, effect, 7.4
   Filing, 7.1
   Form of an amendment, admitting proposition under, 7.1
   General form, 7.1

Amendments (Cont.)
   Germanity, 7.1, 7.4
   House amendments to senate bills
      Amendments to, 7.8
      Generally, 7.8
   House refusal to concur in senate amendments, motion re, 7.9
   Item by item, 7.5
   Journal, printing in, 7.6
   Measures in committee of reference; admission in the form of an amendment, 7.1
   Notice of, 7.1
   Order of disposition, 7.3
   Out of order, 7.3
   Pending, when deemed, 7.1
   Pending amendments, to, 7.3
   Secretary; duties re, 7.1
   Section by section, 7.5
   Senate amendments to house bills; house refusal to concur, motion re, 7.9
   Substitute amendments, 7.2, 7.3
   Unfavorably reported measures; admission in the form of an amendment, 7.1
   Vote required for adoption, 7.2
   Inspection by public, 1.48
   Local governmental expenditures, bill amended to require; reference, 4.8
   Local governments’ ability to raise revenues or share in state tax revenues, bill amended to reduce; reference, 4.8
   Motion to delete and insert, effect, 6.3
   Prearranged gatherings re, 1.46
   Report on changes in senate rules, 11.3
   Retirement program, state; bill amended to affect; reference, 4.8
   Reviser’s bills, 7.1
   Rule requiring unanimous consent, motion to waive; effect, 11.2
   Senate rules, to; generally, 11.3
   Tax revenues, bill amended to affect; reference, 4.8
   Third reading, advancement to; effect, 4.19
   Third reading, bills on, 4.15

Announcement of committee and subcommittee meetings
   Interim, 2.6
   Regular session, 2.6
   Special session, 13.3
SENATE RULES INDEX

Appeals
Chair, decisions of committee
Certification, 2.23
Debate, 2.23
Generally, 2.23
Interruptions of speaker, 2.47
President, decisions of
Committee removal, 1.5
Generally, 1.4
Points of order certified by committees, 2.23
Presiding officer, decisions of
Debate, 8.10
Generally, 8.9
Interruptions of speaker, 8.3
Removal from committee, 1.5
Secretary; decisions at organization session, 1.9

Appellations
Committees, 2.45
Floor, 8.1

Appointments
Ad hoc committees, 1.5
Appointing official or authority, request for return of documentation of an appointment, 12.8
Committee chairs, 1.5, 2.20
Committee chairs, successors to, 2.26
Conference committees, senate members of, 1.5
Credentials committee, 1.24
Executive appointments; confirmation of Committee on ethics and elections
Appointment, 2.1
Confirmation
Confidentiality of work product, 12.4
Duties, 12.7
Oaths and affirmations, 12.13
Subpoenas and other process, 12.13
Confidentiality, 1.48, 12.4
Documentation re specified appointments to be returned, 12.8
Executive sessions; consideration of, 12.2
Motion to reconsider vote, 6.4
Procedure, 12.7, 12.8
Reference of executive appointments, 12.7
Vote, confidentiality of, 12.4
Vote required to consider executive appointments in executive session, 12.3
Joint committees, senate members of, 1.5
Joint select committees, senate members of, 1.5

Appointments (Cont.)
Nonlegislative appointments, accepting, 1.26
Secretary, someone to perform duties of, 1.8
Select committees, 1.5
Select subcommittees, generally, 2.1
Special master, executive matters, 12.7, 12.9, 12.11, 12.12, 12.13
Standing committees and subcommittees, 1.5, 2.1
Vice chairs, 2.20, 2.26

Appropriations, bills affecting; reference, 4.8

Appropriations, bills dealing with; meetings of three or more conferees, notice of, 2.19

Appropriations bill
Amendments to; printing in journal, 7.6
Calendar, placement on, 4.6
Conference, posting notice of, 2.19
Conflict of interest, exception, 1.39
Introduction, 3.2, 3.7, 3.9
Proposed committee bill, obtaining copies in advance of meeting, 3.9

Appropriations committee
Appointment of, 2.1
Appropriations bill, conflict of interest, exception, 1.39
Appropriations bill; introduction by, 3.2, 3.7, 3.9
Appropriations bill, reference, 4.6
Proposed committee bill on appropriations; prerequisites to consideration, 3.9

Appropriations subcommittee on agriculture, environment, and general government, 2.1

Appropriations subcommittee on criminal and civil justice, 2.1

Appropriations subcommittee on education, 2.1

Appropriations subcommittee on health and human services, 2.1
### Senate Rules Index

<table>
<thead>
<tr>
<th>Topic</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Appropriations subcommittee on transportation, tourism, and economic development</td>
<td>2.1</td>
</tr>
<tr>
<td>Attendance</td>
<td></td>
</tr>
<tr>
<td>Absence</td>
<td></td>
</tr>
<tr>
<td>Committee chair</td>
<td></td>
</tr>
<tr>
<td>Amendments, preference in presentation</td>
<td>7.1</td>
</tr>
<tr>
<td>Call to order</td>
<td>2.21</td>
</tr>
<tr>
<td>Generally, 2.25, 2.26</td>
<td></td>
</tr>
<tr>
<td>Notice of meetings and agenda, duties re, 2.6</td>
<td></td>
</tr>
<tr>
<td>Temporary alternate</td>
<td>2.25</td>
</tr>
<tr>
<td>Committee members</td>
<td>2.27</td>
</tr>
<tr>
<td>Employees</td>
<td>1.31</td>
</tr>
<tr>
<td>Excused, 1.21, 1.23</td>
<td></td>
</tr>
<tr>
<td>Introducer, committee meetings</td>
<td>2.11</td>
</tr>
<tr>
<td>Organization session, president and president pro tempore of preceding session</td>
<td>1.9</td>
</tr>
<tr>
<td>Pairing prohibited</td>
<td>2.29</td>
</tr>
<tr>
<td>Papers, leaving</td>
<td>1.22</td>
</tr>
<tr>
<td>President; chair duties</td>
<td>1.7</td>
</tr>
<tr>
<td>President; reference duties</td>
<td>4.6</td>
</tr>
<tr>
<td>Reason for</td>
<td></td>
</tr>
<tr>
<td>Committees</td>
<td>2.27</td>
</tr>
<tr>
<td>Floor, 1.20</td>
<td></td>
</tr>
<tr>
<td>Senators, 1.20, 1.21, 4.2</td>
<td></td>
</tr>
<tr>
<td>Committee meetings</td>
<td></td>
</tr>
<tr>
<td>Introducer, 2.11</td>
<td></td>
</tr>
<tr>
<td>Members, 2.27</td>
<td></td>
</tr>
<tr>
<td>Compelling, 4.2</td>
<td></td>
</tr>
<tr>
<td>Employees, 1.30, 1.31</td>
<td></td>
</tr>
<tr>
<td>Executive sessions, 12.2</td>
<td></td>
</tr>
<tr>
<td>Records, inspection, 1.48</td>
<td></td>
</tr>
<tr>
<td>Senators, by, 1.20</td>
<td></td>
</tr>
<tr>
<td>Sittings, 1.20, 4.2</td>
<td></td>
</tr>
<tr>
<td>Attestations</td>
<td>1.13</td>
</tr>
<tr>
<td>Attire</td>
<td>10.4</td>
</tr>
<tr>
<td>Authority of the president</td>
<td>1.4</td>
</tr>
<tr>
<td>B</td>
<td></td>
</tr>
<tr>
<td>Backing bills</td>
<td>3.1</td>
</tr>
<tr>
<td>Ballot, elections by</td>
<td>5.6</td>
</tr>
<tr>
<td>Banking and insurance committee</td>
<td>2.1</td>
</tr>
<tr>
<td>Beverages in gallery</td>
<td>10.5</td>
</tr>
<tr>
<td>Bill of particulars supporting suspension order</td>
<td>12.9(4)</td>
</tr>
<tr>
<td>Bills and other measures</td>
<td></td>
</tr>
<tr>
<td>Amendments</td>
<td></td>
</tr>
<tr>
<td>Adoption, moving</td>
<td>7.1</td>
</tr>
<tr>
<td>Amendement, to the</td>
<td>7.2, 7.3</td>
</tr>
<tr>
<td>Appropriations, bill amended to affect; reference</td>
<td>4.8</td>
</tr>
<tr>
<td>Appropriations bill, printing amendments to</td>
<td>7.6</td>
</tr>
<tr>
<td>Availability</td>
<td>7.1</td>
</tr>
<tr>
<td>Bills on consent calendar</td>
<td>4.17</td>
</tr>
<tr>
<td>Committee amendments</td>
<td></td>
</tr>
<tr>
<td>Amendments by previous committee</td>
<td>2.44</td>
</tr>
<tr>
<td>Amendments to amendments</td>
<td>2.40</td>
</tr>
<tr>
<td>Availability</td>
<td>2.39</td>
</tr>
<tr>
<td>Consideration, prerequisites to</td>
<td>2.39</td>
</tr>
<tr>
<td>Deadlines for filing</td>
<td>2.39</td>
</tr>
<tr>
<td>Delete and insert, motion to; effect</td>
<td>2.34</td>
</tr>
<tr>
<td>Deleting everything after enacting or resolving clause and inserting new language, effect</td>
<td>2.41</td>
</tr>
<tr>
<td>Filing with committee administrative assistant</td>
<td>2.39</td>
</tr>
<tr>
<td>Filing with secretary</td>
<td>2.44</td>
</tr>
<tr>
<td>Form of an amendment, admitting proposition under</td>
<td>2.39</td>
</tr>
<tr>
<td>Forms</td>
<td>2.39</td>
</tr>
<tr>
<td>Germanity</td>
<td>2.39, 2.41</td>
</tr>
<tr>
<td>House bills, to</td>
<td>2.43</td>
</tr>
<tr>
<td>Item by item</td>
<td>2.42</td>
</tr>
<tr>
<td>Manner of consideration</td>
<td>2.39</td>
</tr>
<tr>
<td>Notice of</td>
<td>2.39</td>
</tr>
<tr>
<td>Out of order</td>
<td>2.40</td>
</tr>
<tr>
<td>Pending amendments, to</td>
<td>2.40</td>
</tr>
<tr>
<td>Preference in presentation</td>
<td>7.1</td>
</tr>
<tr>
<td>Section by section</td>
<td>2.42</td>
</tr>
<tr>
<td>Standing committees</td>
<td>2.15</td>
</tr>
<tr>
<td>Standing subcommittees</td>
<td>2.16</td>
</tr>
<tr>
<td>Substitute amendments</td>
<td>2.40</td>
</tr>
<tr>
<td>Committee on rules, report on changes in rules</td>
<td>11.3</td>
</tr>
<tr>
<td>Conference committee procedure re</td>
<td></td>
</tr>
<tr>
<td>Regular session</td>
<td>2.19</td>
</tr>
<tr>
<td>Special session</td>
<td>13.6</td>
</tr>
<tr>
<td>Consent calendar</td>
<td>4.17</td>
</tr>
<tr>
<td>Bills and other measures (Cont.)</td>
<td>Bills and other measures (Cont.)</td>
</tr>
<tr>
<td>----------------------------------</td>
<td>----------------------------------</td>
</tr>
<tr>
<td>Floor amendments</td>
<td>Rule requiring unanimous consent, motion to waive; effect, 11.2</td>
</tr>
<tr>
<td>Conference committee procedure re</td>
<td>Senate rules, to; generally, 11.3</td>
</tr>
<tr>
<td>Regular session, 2.19</td>
<td>Tax revenues, bill amended to affect; reference, 4.8</td>
</tr>
<tr>
<td>Special session, 13.6</td>
<td>Third reading, advancement to; effect, 4.19</td>
</tr>
<tr>
<td>Consideration, manner and prerequisites, 7.1</td>
<td>Third reading, bills on, 4.15</td>
</tr>
<tr>
<td>Deadlines for filing, 7.1, 13.3, 13.8</td>
<td>Appropriations; affecting, reference, 4.8</td>
</tr>
<tr>
<td>Deleting everything after enacting or resolving clause and inserting new language, effect, 7.4</td>
<td>Appropriations bill</td>
</tr>
<tr>
<td>Filing, 7.1</td>
<td>Amendments to; printing in journal, 7.6</td>
</tr>
<tr>
<td>Form of an amendment, admitting proposition under, 7.1</td>
<td>Calendar, placement on, 4.6</td>
</tr>
<tr>
<td>General form, 7.1</td>
<td>Conference, posting notice of, 2.19</td>
</tr>
<tr>
<td>Germany, 7.1, 7.4</td>
<td>Conflict of interest, exception, 1.39</td>
</tr>
<tr>
<td>House amendments to senate bills</td>
<td>Introduction, 3.2, 3.7, 3.9</td>
</tr>
<tr>
<td>Amendments to, 7.8</td>
<td>Proposed committee bill, obtaining copies in advance of meeting, 3.9</td>
</tr>
<tr>
<td>Generally, 7.8</td>
<td>Attestation of passage, 1.13</td>
</tr>
<tr>
<td>Rules chair; duties re, 1.18</td>
<td>Backing, 3.1</td>
</tr>
<tr>
<td>House bills, to; generally, 7.7</td>
<td>“Bill,” construction of, 11.6</td>
</tr>
<tr>
<td>House refusal to concur in senate amendments, motion re, 7.9</td>
<td>Capitalization, 3.1</td>
</tr>
<tr>
<td>Item by item, 7.5</td>
<td>Certification of passage, 1.13</td>
</tr>
<tr>
<td>Journal, printing in, 7.6</td>
<td>Certification to house, immediate, 6.8</td>
</tr>
<tr>
<td>Measures in committee of reference; admission in the form of an amendment, 7.1</td>
<td>Claim bills, 4.81</td>
</tr>
<tr>
<td>Notice of, 7.1</td>
<td>Co-introduction, 3.12</td>
</tr>
<tr>
<td>Order of disposition, 7.3</td>
<td>Coding indicators, 3.1</td>
</tr>
<tr>
<td>Out of order, 7.3</td>
<td>Committee bills</td>
</tr>
<tr>
<td>Pending, when deemed, 7.1</td>
<td>Appropriations bill; prerequisites to committee consideration, 3.9</td>
</tr>
<tr>
<td>Pending amendments, to, 7.3</td>
<td>Backing for introduction, 3.1</td>
</tr>
<tr>
<td>Secretary; duties re, 7.1</td>
<td>Generally, 2.15</td>
</tr>
<tr>
<td>Section by section, 7.5</td>
<td>Introduction, 3.12, 11.6</td>
</tr>
<tr>
<td>Senate amendments to house bills</td>
<td>Publication, 3.9</td>
</tr>
<tr>
<td>house refusal to concur, motion re, 7.9</td>
<td>Committee substitutes</td>
</tr>
<tr>
<td>Substitute amendments, 7.2, 7.3</td>
<td>Committee amendments, incorporation of, 2.44</td>
</tr>
<tr>
<td>Unfavorably reported measures; admission in the form of an amendment, 7.1</td>
<td>Copies, 3.9</td>
</tr>
<tr>
<td>Vote required for adoption, 7.2</td>
<td>Favorable reports by one committee, effect, 4.7</td>
</tr>
<tr>
<td>Inspection by public, 1.48</td>
<td>Proposed substitutes; filing and copies, 2.39</td>
</tr>
<tr>
<td>Local governmental expenditures, bill amended to require; reference, 4.8</td>
<td>Reference, changed or corrected by president, 4.7</td>
</tr>
<tr>
<td>Local governments’ ability to raise revenues or share in state tax revenues, bill amended to reduce; reference, 4.8</td>
<td>Standing committees, 2.15</td>
</tr>
<tr>
<td>Motion to delete and insert, effect, 6.3</td>
<td>Standing subcommittees, 2.16</td>
</tr>
<tr>
<td>Prearranged gatherings re, 1.46</td>
<td>Withdrawal, 6.10</td>
</tr>
<tr>
<td>Report on changes in senate rules, 11.3</td>
<td>Companions</td>
</tr>
<tr>
<td>Retirement program, state; bill amended to affect; reference, 4.8</td>
<td>Fiscal notes, 3.13</td>
</tr>
<tr>
<td>Reviser’s bills, 7.1</td>
<td>Generally, 3.11</td>
</tr>
<tr>
<td></td>
<td>Substitution of, 3.11</td>
</tr>
<tr>
<td></td>
<td>Concurrent resolutions</td>
</tr>
<tr>
<td></td>
<td>Attestation of passage, 1.13</td>
</tr>
<tr>
<td></td>
<td>“Bill,” “measure,” “question,” or “matter,” inclusion, 11.6</td>
</tr>
<tr>
<td></td>
<td>Capitalization, 3.6</td>
</tr>
</tbody>
</table>
Bills and other measures (Cont.)

Copies, 3.9
Deleting everything after the resolving clause and inserting new language
Committees, 2.41
Floor, 7.4
Engrossing and enrolling, 1.10
Extending a legislative session, 4.9, 4.13
Form, 3.6
Generally, 4.13
Inspection by public, 1.48
Joint rules, 4.9, 4.13
Joint session, 4.9, 4.13
Order of business, origination, 11.3
Readings, 4.13
Recalling a bill from the governor, 4.9, 4.13
Recommitment upon report without quorum, 2.17
Reference, 4.9
Rules, changes in; origination, 11.3
Setting an effective date for a vetoed bill, 4.9, 4.13
Signing by president, 1.4, 4.20
Signing by secretary, 1.13, 4.20
Titles, 3.6
Transmittal, 1.10, 1.17
Vote required, 4.13
Conference committees
Appointment or removal of senate members, 1.5, 2.19
Chairs of senate and house conferees or subconferees, meetings between; notice, 2.19
Conferees, meetings of a majority of; notice, 2.19
Conference matters, meetings to discuss; place and notice, 2.19
Final action, taking, 2.19
Meetings, 2.19
Motion that the senate insist and request, 7.9
Motion to discharge and appoint or instruct senate conferees
Precedence, 6.2
Regular session, 2.19
Special session, 13.6
Motion to request, 7.8
Public access and notice, 1.46
Regular session, 2.19
Reports
Copies, availability, 4.5, 13.6
Messages, transmittal of, 6.8
Order of business, 4.5
Reading and action, 4.5

Bills and other measures (Cont.)

Requirements, 2.19
Special session, 13.6
Consent calendar bills, 4.17
Consideration
Amendments, 7.1
Appropriations bill; prerequisites to committee consideration, 3.9
Claim bills, 4.81
Committees
Amendments; prerequisites to consideration by, 2.39
Bills; notice requirement for consideration, 2.6
Time for reports; special session, 13.5
Companion measures, 3.11
Concurrent resolutions
Attestation of passage, 1.13
“Bill,” “measure,” “question,” or “matter,” inclusion, 11.6
Capitalization, 3.6
Copies, 3.9
Deleting everything after the resolving clause and inserting new language
Committees, 2.41
Floor, 7.4
Engrossing and enrolling, 1.10
Extending a legislative session, 4.9, 4.13
Form, 3.6
Generally, 4.13
Inspection by public, 1.48
Joint rules, 4.9, 4.13
Joint session, 4.9, 4.13
Order of business, origination, 11.3
Readings, 4.13
Recalling a bill from the governor, 4.9, 4.13
Recommitment upon report without quorum, 2.17
Reference, 4.9
Rules, changes in; origination, 11.3
Setting an effective date for a vetoed bill, 4.9, 4.13
Signing by president, 1.4, 4.20
Signing by secretary, 1.13, 4.20
Titles, 3.6
Transmittal, 1.10, 1.17
Vote required, 4.13
Consent calendar, bills on, 4.17
Final day for introduction, bills filed after; waiver of rules for, 3.7
General calendar of bills on second or third reading, 4.19
Local bills, 4.18
Out of regular order, 4.16
**Bills and other measures** (Cont.)

- Resolutions of condolence or commemoration, 4.9
- Second reading, bills on; order of business, 4.3
- Special order calendar, bills on
  - Regular session, 4.17
  - Special session, 13.8
- Third reading, bills on; order of business, 4.3
- Deleting everything after enacting or resolving clause and inserting new language, effect
  - Committees, 2.41
  - Floor, 7.4
- Delivery for introduction
  - Regular session and interim, 3.7
  - Special session, 13.4
- Engrossing
  - Clerk, 1.8
  - Second reading, after, 4.19
  - Secretary, 1.8, 1.10
- Enrolling
  - Clerk, 1.8
  - Secretary, 1.8, 1.10, 4.20
- Estimated economic impact statement, 3.13
- Examination by secretary, 1.15
- Expenditures of state or local governments, bill affecting
  - Fiscal note, 3.13
  - Reference, 4.8
- Filed bills
  - Generally, 3.8
  - Introduction after final day for filing, 3.7
  - Introduction by nonreturning senator, 3.12
  - Reference, 4.6
- Filing
  - Regular session and interim, 3.7
  - Secretary, 3.2
  - Special session, 13.4
- Fiscal liabilities of state or local governments, affecting, 3.13
- Fiscal notes, 3.13
- Form, 3.1
- House bills
  - Amendments to; committees, 2.43
  - Amendments to; floor, 7.7
- Identification, 3.7, 3.10
- Indexes, 1.16
- Inspection by public, 1.48
- Introducer
  - Amendments, 2.39
  - Bill jacket, name on, 3.1, 3.12

**Bills and other measures** (Cont.)

- Committee meetings
  - Attendance, 2.11
  - Considering bill out of order for, 2.12
  - Debate, time allowed to close, 2.48
  - Motion to limit debate, rights re, 2.50
- Committee substitutes, 2.15, 4.7
- Constitutionality and legal correctness, responsibility for, 1.15
- Debate, time allowed to close, 8.4
- Defined, 11.6
- Delivery for introduction, 3.7
- Index by, 1.16
- Motion to limit debate, rights re, 8.6
- Name on bill jacket, 3.1, 3.12
- Nonreturning senator, 3.12
- Reference, recommendations re, 4.6
- Introduction
  - Appropriations bill, 3.2, 3.7, 3.9
  - Bills, 3.2
  - Co-introduction, 3.12
  - Committee bills, 2.15, 2.16
  - Concurrent resolution, form requirements, 3.6
  - During regular session, 3.7
  - Examination upon tender for, 1.15
  - Filed bills
    - Generally, 3.8
    - Nonreturning senator, by, 3.12
  - Final day for, 3.7
  - Joint resolution, form requirements, 3.4
  - Local bill, requirements, 3.3
  - Memorial, form requirements, 3.5
  - Name on bill jacket, 3.1, 3.12
  - Order of receipt, 3.10
- Resolutions, form requirements, 3.6
- Special session, delivery for, 13.4
- Jackets, 3.1
- Joint resolutions
  - Attestation of passage, 1.13
  - “Bill,” “measure,” “question,” or “matter,” inclusion, 11.6
  - Capitalization, 3.4
  - Coding indicators, 3.1
  - Copies, 3.9
  - Deleting everything after the resolving clause and inserting new language
    - Committees, 2.41
    - Floor, 7.4
  - Economic impact statement, 3.13
  - Engrossing and enrolling, 1.10
  - Fiscal note, 3.13
  - Form, 3.4
  - Inspection by public, 1.48
  - Readings, 4.12
SENATE RULES INDEX

Bills and other measures (Cont.)

Recommitment upon report without quorum, 2.17
Reference, 4.9
Signing by president, 1.4, 4.20
Signing by secretary, 1.13, 4.20
Third reading; reference, amendment or postponement, 4.15
Title, 3.4
Transmittal, 1.17
Vote required, 4.12
Legal form, examination, 1.15

Local bills

Calendar of, 4.18
Daily calendar, omission from, 4.3
Determining local nature, 4.6
Introduction requirements, 3.3
Proof of publication, 3.3
Referenda, 3.3
Review, 4.6
Local governmental expenditures, requiring; reference, 4.8
Local governments’ ability to raise revenues or share in state tax revenues, reducing; reference, 4.8
“Matter,” construction of, 11.6
“Measure,” construction of, 11.6
Memorials

Attestation of passage, 1.13
“Bill,” “measure,” “question,” or “matter,” inclusion, 11.6
Capitalization, 3.5
Engrossing and enrolling, 1.10
Form, 3.5
Readings, 4.13
Signing by president, 1.4, 4.20
Signing by secretary, 1.13, 4.20
Titles, 3.5
Transmittal of; secretary, 1.10, 1.17
Vote required, 4.13
New and deleted matter, 3.1
Out of order, form of amendment, 7.1

Passage

After second reading of conference committee report
Regular session, 4.5
Special session, 13.6
Attestation of, 1.13
Immediate certification to house, 6.8
Prearranged gatherings re, 1.46
Publication, 3.9
“Question,” construction of, 11.6
Reading
Amendments, 7.2
Bills, generally, 4.12

Bills and other measures (Cont.)

Committee motions, 2.32
Committee substitutes, 2.15
Companion measures, substitution on different readings, 3.11
Concurrent resolutions
Extending a legislative session, 4.9, 4.13
Generally, 4.13
Joint rules, 4.9, 4.13
Joint session, 4.9, 4.13
Recalling a bill from the governor, 4.9, 4.13
Setting an effective date for a vetoed bill, 4.9, 4.13
Conference committee reports
Regular session, 4.5
Special session, 13.6
Filed bills, 3.8
First reading, 4.3
House amendments to senate bills, 7.8
House messages, 1.18
Joint resolutions, 4.12
Memorials, 4.13
Motions
Committee, 2.32
Floor, 6.1
Papers, 1.12
Papers of miscellaneous nature, 4.11
Resolutions, 4.14
Resolutions of condolence or commemoration, 4.9
Second; order after, 4.19
Second; order of business, 4.3
Status, publication in calendar, 1.11
Third reading
Advancement to, 4.19
Amendments, adoption, 7.2
Order of business, 4.3
Reference, amendment or postponement on, 4.15
Title only, by; authority, 4.12, 4.13
Waiver of reading requirement, 4.12, 4.13

Recommitment
Companion measures, effect on, 3.11
Report without proper notice, 2.7
Report without quorum of committee, 2.17
Standing committee report, after, 2.15

Reference
Appropriations, bills affecting, 4.8
Bill to a different committee, 4.10
Claim bills, 4.81
Committee substitutes, substantially amended, 4.7

108
### Bills and other measures (Cont.)

**Conduct and ethics rules**
- Complaints re violations, 1.43
- Questions of interpretation and enforcement, 1.42
**Employee disputes**, 1.28
**Engrossing clerk**, to, 4.19
**Equitable claim bills**, 4.81
**Excess judgment claim bills**, 4.81
**Executive appointments and suspensions**, 12.7, 12.9

**Filed bills**
- Generally, 4.6
  - President, by, 3.8
- Generally, 4.6
  - House amendments to senate bills, 1.18
  - Local bills, 4.6
  - Local governmental expenditures, bills requiring, 4.8
- Local governments’ ability to raise revenues or share in state tax revenues, bills reducing, 4.8
- More than one, 4.7
- Motion re committee reference, order of business, 4.3
- Motion to refer to different committee, 4.10
- Motion to waive rule requiring unanimous consent, 11.2
- Order of business, 4.3

**Recommitment**
- Companion measures, effect on, 3.11
- Report without proper notice, 2.7
- Report without quorum of committee, 2.17
- Standing committee report, after, 2.15

**Resolutions, generally**, 4.9
- Retirement system, state; bill affecting, 4.8
- Rules, proposed changes to, 11.3
- Second reading, after, 4.19
- Tax revenues, bills affecting, 4.8
- Third reading, bills or joint resolutions on, 4.15
- Time limitations, 4.6

**Reports**
- Bills recommitted for failure to provide proper notice, 2.7
- Claim bills, 4.81
- Committee on ethics and elections, 12.7
- Committee on rules
  - Changes in rules, 11.3
  - Executive matters, 12.7
- Motion to waive rule re bills filed after final day for introduction, 3.7

### Bills and other measures (Cont.)

**Committee substitutes**
- Favorable report by one committee; effect, 4.7
- Filing, 2.15

**Committees**
- Approval by chair, 2.23
- Inspection by public, 1.48
- Order of business, 4.3
- Publication in calendar, 1.11
- Special session, 13.5
- Standing committees, 2.15
- Standing subcommittees, 2.16
- Conduct and ethics violations, 1.43

**Conference committees**
- Copies, availability, 4.5, 13.6
- Messages, transmittal, 6.8
- Order of business, 4.5
- Regular session
  - Deliberation and requirements, 2.19
  - Reading and action, 4.5
- Special session, 13.6
- Credentials committee, 1.24
- Disposal of, 1.48
- Executive matters, 12.7
- Exemptions from public inspection, 1.48

**Filed bills**
- Generally, 3.8
  - Nonreturning senator, by, 3.12
- House amendments to senate bills, 1.18
- Inspection by public, 1.48
- Lobbying violations before committees, 9.7
- More than one reference; unfavorable report by one committee, effect, 4.7
- Rejected by standing committee, 2.16
- Secretary, local bills, 4.6
- Select subcommittees, 2.1
- Special master
  - Claim bills, 4.81
  - Conduct and ethics violations, 1.43, 9.6
  - Executive appointments, 12.7
- Executive suspensions
  - Floor privilege, 12.12
    - Generally, 12.7, 12.9, 12.11
  - Lobbying violations, 9.6
- State agencies, reports to standing committees and subcommittees, 2.2

**Resolutions**
- Attestation of passage, 1.13
- “Bill,” “measure,” “question,” or “matter,” inclusion, 11.6
- Capitalization, 3.4, 3.6
Bills and other measures (Cont.)
Concurrent
Adopting joint rules of the legislature, 4.9, 4.13
Extending a legislative session, 4.9, 4.13
Generally, 4.13
Recalling bill from governor, 4.9, 4.13
Setting an effective date for a vetoed bill, 4.9, 4.13
Copies, 3.6, 3.9
Deleting everything after the resolving clause and inserting new language Committees, 2.41
Floor, 7.4
Engrossing and enrolling, 1.10
Form, 3.4, 3.6
Inspection by public, 1.48
Joint
Coding indicators, 3.1
Economic impact statement, 3.13
Fiscal note, 3.13
Third reading; reference, amendment or postponement, 4.15
Order of business, origination, 11.3
Readings, 4.12, 4.13, 4.14
Recommitment upon report without quorum, 2.17
Reference, 4.9
Rules, changes in; origination, 11.3
Signing by president, 1.4, 4.20
Signing by secretary, 1.13, 4.20
Titles, 3.4, 3.6
Transmittal, 1.10, 1.17
Vote required, 4.12, 4.13, 4.14
Returned to the desk and reconsidered, 5.2
Revenues of state or local governments, affecting, 3.13
Reviser’s bills, amendments to, 7.1
Second reading, disposition after, 4.19
Signing after enrolling, 4.20
Special order, 4.17
Special session, delivery for introduction, 13.4
Sponsor
Bill jacket, name on, 3.1, 3.12
Committee meetings
Attendance, 2.11
Considering bill out of order for, 2.12
Debate, time allowed to close, 2.48
Motion to limit debate, rights re, 2.50
Committee substitutes, 2.15, 4.7
Constitutionality and legal correctness, responsibility for, 1.15
Debate, time allowed to close, 8.4
Delivery for introduction, 3.7

Bills and other measures (Cont.)
Index by, 1.16
Motion to limit debate, rights re, 8.6
Name on bill jacket, 3.1, 3.12
Nonreturning senator, 3.12
Reference, recommendations re, 4.6
Staff presenting committee bill, 2.11
State retirement systems, bill affecting
Fiscal note, 3.13
Reference, 4.8
Status, publication in calendar, 1.11
“Substantial rewording” notation, 3.1
Tax revenues, affecting; reference, 4.8
Third reading
Advancement to, 4.19
Amendments, adoption, 7.2
Order of business, 4.3
Reference, amendment or postponement on, 4.15
Title requirements, 3.1
Transmittal of
Bills and messages, during last 14 days of regular session and extension, 6.8
Bills and messages, during special session, 6.8
Messages re senate action on house amendments or conference committee reports, 6.8
Secretary; measures and messages, 1.10, 1.17, 6.8
Unfavorable reports by standing committees, effect, 2.15
Unfavorable reports by standing subcommittees, effect, 2.16
Unfavorably reported measures; admission in the form of an amendment, 7.1
Withdrawal from committee
Committee substitutes, 4.10, 6.10
Filed bills, 3.8
Remove bill from committee, motion to, 4.10
Withdrawn measures as subject of an amendment, 7.1
Wrongful incarceration, 4.81

Business, See: Legislative business

C

Cabinet officers, admission to chamber, 10.1
SENATE RULES INDEX

Calendar
Bills on committee agenda; publication in, 2.6
Bills on second reading, 4.19
Bills on third reading, 4.19
Companion measures, effect of recommitment, 3.11
Consent calendar, 4.17
Contents of, 1.11
Daily calendar, 1.11, 4.3
Distribution, 1.11, 4.3
Executive appointments and suspensions in executive session, 12.3
Filed bills, 3.8
Local bill calendar, 4.18
Local bills: reference to, 4.6
Notice of committee meeting, 1.11, 2.6, 2.8
Notice of meetings at which legislative business discussed, 1.45
Preparation, 1.11, 4.3
Secretary, 1.11, 4.3
Select committee meeting notices; publication, 2.6, 2.8
Special order calendar
Regular session, 4.17
Special session, 13.8
Special session, 13.2
Standing committees and subcommittees, meeting notices; publication, 2.6, 2.8

Change of vote
Committees, 2.28
Floor, 5.2

Children, families, and elder affairs committee, 2.1

Claim bills, 4.81

Closed sessions, 1.44, 12.1, 12.2

Co-introducer
Amendments, 2.39
Committee meetings, 2.11
Committee substitutes, 2.15
Name on bill jacket, 3.1, 3.12
Nonreturning senator, 3.12

Caucuses, political
Election of leaders, 1.1
Notice, 1.45
Open meeting requirement, 1.44, 1.45

Censure
Ethics and conduct violations, 1.43
Lobbying violations, 9.6

Censuse data, access to, 1.47

Certification of passage of bills and other measures, 1.13
Chair, absence of president, 1.7
Chamber
Admission, generally, 10.1
Attire, 10.4
Conference matters; restrictions, 2.19
Control of, 1.3
Discussions of legislative business on floor during a sitting, 1.44
Lobbyists, admission of, 10.2
Media, admission of, 10.3
Nonmember voting for senator, exclusion, 5.3
Senators: presence during a sitting, 1.20
Special master, floor privilege, 12.12

Call to order
Committee meetings, 2.21
Organization session, 1.9
Session, 1.2

Casting vote for another senator or by nonmember
Committees, 2.30
Floor, 5.3

Coat of arms, 14.1

Coding indicators, 3.1

Collateral matters
Motion to indefinitely postpone; application to, 6.9
Motion to reconsider; committees, 2.38
Motion to reconsider; floor, 6.7

Commemoration, resolutions of; adoption, 4.9

Commerce and tourism committee, 2.1

Census data, access to, 1.47
SENATE RULES INDEX

Commissions, nonlegislative; membership by senators, 1.26

Committee administrative assistants
Amendments, duties re, 2.39
Committee substitutes, duties re, 2.15
Disclosure of conflict of interest, duties re, 1.39

Committee bills
Appropriations bill; prerequisites to committee consideration, 3.9
Backing for introduction, 3.1
Generally, 2.15
Introduction, 3.12, 11.6
Publication, 3.9

Committee chairs
Absence of, assumption of duties in, 2.25, 2.26
Addressing, 2.45
Amendments
Preference in presentation, 7.1
Section or item, by; order of recognition, 2.42
Appeals
Certification, 2.23
Debate, 2.23
Generally, 2.23
Interruptions of speaker, 2.47
Appointment of, 2.20
Authority of, 2.23
Call to order, 2.21
Committee bills, name on jacket, 3.1
Death of, 2.26
Decorum, authority re, 2.13, 2.22
Exceptions to ruling, taking, 2.23
Excused absences, granting, 2.27
Explanation of vote; filing with, 2.31
Incapacitation, 2.26
Interruption of speaker, strict enforcement of rule re, 2.47
Limitation of debate, apportionment of time, 2.50
Meeting notices, 2.23, 13.3
Meetings, duties re notice and bill agenda, 2.6
Meetings of a majority of the chairs of standing committees, notice of, 1.45
Motion to remove bill from committee or refer bill to different committee, approval, 4.10
Motions, receiving and order, 2.33
Motions, requests for written, 2.32

Committee chairs (Cont.)
Motions, stating or reading, 2.32
Notices, approval, 2.23, 13.3
Notice of meetings and agenda, duties re, 2.6
Order, considering bill out of, 2.12
Order, preservation of, 2.22
Points of order
Chair; authority to decide, 2.23
Interruptions of speaker for, 2.47
Pending appeals, 2.23
Questions of order, 2.23
Questions of parliamentary procedure, certification, 2.23
Recognition of amendment sponsors, 2.39
Recognition, power of, 2.46
Removal, 1.5
Reports, approval, 2.23
Reports of standing subcommittees, special session; specifying time, 13.5
Resignation, 2.26
Select subcommittees, appointing, 2.1
Speaking rights, determining, 2.48
Subpoenas, approval of, 2.23
Subpoenas and process, requesting, 2.2
Successors, appointment, 2.26
Temporary alternate, 2.25
Verification of vote, ordering, 2.28
Votes, declaring and recording, 2.28
Voting by, 2.24

Committee on agriculture, 2.1

Committee on appropriations
Appointment of, 2.1
Appropriations bill; introduction by, 3.2, 3.7, 3.9
Appropriations bill, reference, 4.6
Appropriations bill, conflict of interest, exception, 1.39
Proposed committee bill on appropriations; prerequisites to consideration, 3.9

Committee on banking and insurance, 2.1

Committee on children, families, and elder affairs, 2.1

Committee on commerce and tourism, 2.1

Committee on community affairs
Appointment, 2.1
<table>
<thead>
<tr>
<th>Committee on community affairs (Cont.)</th>
<th>Committee on innovation, industry, and technology, 2.1</th>
</tr>
</thead>
<tbody>
<tr>
<td>Local governmental expenditures, bills requiring; reference to, 4.8</td>
<td></td>
</tr>
<tr>
<td>Local governments’ ability to raise revenues or share in state tax revenues, bills reducing; reference to, 4.8</td>
<td></td>
</tr>
<tr>
<td>Committee on criminal justice, 2.1</td>
<td>Committee on judiciary, 2.1</td>
</tr>
<tr>
<td>Committee on education, 2.1</td>
<td>Committee on military and veterans affairs and space, 2.1</td>
</tr>
<tr>
<td>Committee on environment and natural resources, 2.1</td>
<td>Committee on reappointment, 2.1</td>
</tr>
<tr>
<td><strong>Committee on ethics and elections</strong></td>
<td><strong>Committee on rules</strong></td>
</tr>
<tr>
<td>Appointment, 2.1</td>
<td>Advisory opinions</td>
</tr>
<tr>
<td>Confirmations</td>
<td>Lobbyists, to, 9.4</td>
</tr>
<tr>
<td>Confidentiality of work product, 12.4</td>
<td>Lobbyists, to; compilation of, 9.5</td>
</tr>
<tr>
<td>Duties, 12.7</td>
<td>Appeals; removal from committee, 1.5</td>
</tr>
<tr>
<td>Oaths and affirmations, 12.13</td>
<td>Appointment, 2.1</td>
</tr>
<tr>
<td>Subpoenas and other process, 12.13</td>
<td>Chair</td>
</tr>
<tr>
<td><strong>Suspensions</strong></td>
<td>Conduct and ethics, complaints against, 1.43</td>
</tr>
<tr>
<td>Amended order, 12.9(1)</td>
<td>Consent calendar, 4.17</td>
</tr>
<tr>
<td>Confidentiality of work product, 12.4</td>
<td>Duties re conduct and ethics complaints, 1.43</td>
</tr>
<tr>
<td>Criminal charge or court challenge pending; abeyance of investigation and proceedings, 12.9(2)</td>
<td>Local bill calendar, determining, 4.18</td>
</tr>
<tr>
<td>Duties, 12.7, 12.9</td>
<td>Reference of bill to a different committee or removal, 4.10</td>
</tr>
<tr>
<td>Evidence, disposition, 12.9(6)</td>
<td>Special order calendar, duties re, 4.17, 13.8</td>
</tr>
<tr>
<td>Governor’s bill of particulars, request for, 12.9(4)</td>
<td>Claim bills, 4.81</td>
</tr>
<tr>
<td>Hearings and notice, 12.9(1), 12.9(3)</td>
<td>Conduct and ethics violations, 1.43</td>
</tr>
<tr>
<td>Instituting action, time limits, 12.9(1), 12.9(2)</td>
<td>Consent calendar, 4.17</td>
</tr>
<tr>
<td>Oaths and affirmations, 12.13</td>
<td>Contributions, certain; received during sessions, 1.361, 9.35</td>
</tr>
<tr>
<td>Prehearing conferences, 12.9(3)</td>
<td>Disciplinary actions, investigations, 1.43</td>
</tr>
<tr>
<td>Subpoenas and other process, 12.13</td>
<td>Disciplinary actions, recommendations, 1.361</td>
</tr>
<tr>
<td>Committee on finance and tax, 2.1</td>
<td>Employee disputes, recommendations, 1.28</td>
</tr>
<tr>
<td>Committee on governmental oversight and accountability</td>
<td>Executive matters; reference of reports to, 12.7</td>
</tr>
<tr>
<td>Appointment, 2.1</td>
<td>Lobbying violations, recommendations, 9.6</td>
</tr>
<tr>
<td>State retirement system, bills affecting; reference to, 4.8</td>
<td>Local bill calendar, 4.18</td>
</tr>
<tr>
<td>Committee on health policy, 2.1</td>
<td>Meetings after 50th day, 2.9</td>
</tr>
<tr>
<td>Committee on infrastructure and security, 2.1</td>
<td>Motion to waive rule re bills or resolutions filed after final day for introduction, duties re, 3.7</td>
</tr>
<tr>
<td></td>
<td>Motion to waive rule requiring unanimous consent; reference to, 11.2</td>
</tr>
<tr>
<td></td>
<td>Reference of bill to a different committee or removal, 4.10</td>
</tr>
<tr>
<td></td>
<td>Registration, requirement for certain, 1.361</td>
</tr>
<tr>
<td></td>
<td>Senate rules, changes in, 11.3</td>
</tr>
<tr>
<td></td>
<td>Special master, conduct and ethics violations, 1.43</td>
</tr>
<tr>
<td></td>
<td>Veto message; reference to, 4.21</td>
</tr>
</tbody>
</table>
Committee substitutes
Committee amendments, incorporation of, 2.44
Copies, 3.9
Favorable reports by one committee, effect, 4.7
Proposed substitutes; filing and copies, 2.39
Reference, changed or corrected by president, 4.7
Standing committees, 2.15
Standing subcommittees, 2.16
Withdrawal, 6.10

Committees, senate
Ad hoc committees, 1.5, 1.48
Adjourn, motion to, 2.33
Agenda, bills on, 2.6, 2.12, 2.39
Amend, motion to, 2.33
Amendments
Amendments by previous committee, 2.44
Amendments to amendments, 2.40
Availability, 2.39
Consideration, prerequisites to, 2.39
Deadlines for filing, 2.39
Delete and insert, motion to; effect, 2.34
Deleting everything after enacting or resolving clause and inserting new language, effect, 2.41
Filing with committee administrative assistant, 2.39
Filing with secretary, 2.44
Form of an amendment, admitting proposition under, 2.39
Forms, 2.39
Germanity, 2.39, 2.41
House bills, to, 2.43
Item by item, 2.42
Manner of consideration, 2.39
Notice of, 2.39
Out of order, 2.40
Pending amendments, to, 2.40
Preference in presentation, 7.1
Reviser’s bills, 7.1
Section by section, 2.42
Standing committees, 2.15
Standing subcommittees, 2.16
Substitute amendments, 2.40
Appeals
Certification, 2.23
Debate, 2.23
Generally, 2.23
Interruptions of speaker, 2.47
Appellations, 2.45

Committees, senate (Cont.)
Appointment, 1.5, 2.1, 2.19
Attendance by introducer, 2.11
Attendance of members, 2.27
Bills introduced by
Appropriations bill; prerequisites to committee consideration, 3.9
Backing for introduction, 3.1
Generally, 2.15
Introduction, 3.12, 11.6
Publication, 3.9
Staff, 2.11
Bills, order of consideration, 2.12
Business
Expeditious consideration, 2.9
Questions of priority, debate, 2.51
Certification of questions of parliamentary procedure, 2.23
Chairs
Absence of, assumption of duties in, 2.25, 2.26
Addressing, 2.45
Amendments
Preference in presentation, 7.1
Section or item, by; order of recognition, 2.42
Appeals
Certification, 2.23
Debate, 2.23
Generally, 2.23
Interruptions of speaker, 2.47
Appointment of, 2.20
Authority of, 2.23
Call to order, 2.21
Committee bills, name on jacket, 3.1
Death of, 2.26
Decorum, authority re, 2.13, 2.22
Exceptions to ruling, taking, 2.23
Excused absences, granting, 2.27
Explanation of vote; filing with, 2.31
Incapacitation, 2.26
Interruption of speaker, strict enforcement of rule re, 2.47
Limitation of debate, apportionment of time, 2.50
Meeting notices, 2.23, 13.3
Meetings, duties re notice and bill agenda, 2.6
Meetings of a majority of the chairs of standing committees, notice of, 1.45
Motion to remove bill from committee or refer bill to different committee, approval, 4.10
Motions, receiving and order, 2.33
Motions, requests for written, 2.32
Committees, senate (Cont.)

Motions, stating or reading, 2.32
Notices, approval, 2.23, 13.3
Order, considering bill out of, 2.12
Order, preservation of, 2.22
Points of order
Chair; authority to decide, 2.23
Interruptions of speaker for, 2.47
Pending appeals, 2.23
Questions of order, 2.23
Questions of parliamentary procedure, certification, 2.23
Recognition of amendment sponsors, 2.39
Recognition, power of, 2.46
Removal, 1.5
Reports, approval, 2.23
Reports of standing subcommittees, special session; specifying time, 13.5
Resignation, 2.26
Select subcommittees, appointing, 2.1
Speaking rights, determining, 2.48
Subpoenas, approval of, 2.23
Subpoenas and process, requesting, 2.2
Successors, appointment, 2.26
Temporary alternate, 2.25
Verification of vote, ordering, 2.28
Votes, declaring and recording, 2.28
Voting by, 2.24
Claim bills, report of special master, 4.81
Collateral matters, motion to reconsider, 2.38
Commit to a select committee, motion to; precedence, 6.2
Committee bills
Appropriations bill; prerequisites to committee consideration, 3.9
Backing for introduction, 3.1
Generally, 2.15
Introduction, 3.12, 11.6
Publication, 3.9
Committee substitutes
Committee amendments, incorporation of, 2.44
Copies, 3.9
Favorable reports by one committee, effect, 4.7
Proposed substitutes; filing and copies, 2.39
Reference, changed or corrected by president, 4.7
Standing committees, 2.15
Standing subcommittees, 2.16
Withdrawal, 6.10
Conference committees
Appointment or removal of senate members, 1.5, 2.19

Committees, senate (Cont.)

Chairs of senate and house conferees or subconferees, meetings between; notice, 2.19
Conferees, meetings of a majority of; notice, 2.19
Conference matters, meetings to discuss; place and notice, 2.19
Final action, taking, 2.19
Meetings, 2.19
Motion that the senate insist and request, 7.9
Motion to discharge and appoint or instruct senate conferees
Precedence, 6.2
Regular session, 2.19
Special session, 13.6
Motion to request, 7.8
Public access and notice, 1.46
Regular session, 2.19
Reports
Copies, availability, 4.5, 13.6
Messages, transmittal of, 6.8
Order of business, 4.5
Reading and action, 4.5
Requirements, 2.19
Special session, 13.6
Credentials committee, 1.24
Debate
Address, manner of, 2.45
Appeals, 2.23
Bills reported favorably by standing subcommittees, 2.16
Interruptions of speaker, 2.47
Limit debate, motion to
Extension of limit, 2.50
Generally, 2.50
Precedence, 2.33
Vote at a time certain, 2.50
Motions, order of precedence, 2.33
Priority of business, questions re, 2.51
Reconsider, motion to, 2.37
Speaking limit, 2.49
Speaking rights, 2.48
Time allowed to close, 2.48
Decorum
Appellations, 2.45
Avoiding personality, 2.45
Committee chairs, authority, 2.13, 2.22
Confining remarks to question under debate, 2.45
Delete and insert, motion to, 2.34
### Committees, senate (Cont.)

- Deleting everything after enacting or resolving clause and inserting new language, 2.41
- Disorderly conduct, 2.22
- Division of question, 2.34
- Duties, generally, 2.2
- Employees, assignment and supervision, 2.4
- Equal division of vote, 2.28
- Exclusion of nonmembers, 2.30
- Excused absence, 1.21
- Executive appointments and suspensions, reference, 12.7, 12.9
- Explanation of vote, 2.31
- Filed bills
  - Delivery to, 3.8
  - Nonreturning senator, by, 3.12
  - Reference by president between regular sessions, 3.8
- Fiscal notes, preparation, 3.13
- Hearings
  - Claim bills, 4.81
  - Conduct and ethics
    - Advisory opinions, 1.42
    - Violations, 1.43
- Disciplinary actions, 1.43
- Filed bills, 3.8
- House amendments to senate bills, 1.18
- Lobbying violations, 9.6
- Local bills determined not to be local in nature, 4.6
- Motion to waive rule re bills filed after final day for introduction, 3.7
- Reports rejected by standing committees, 2.16
- Suspension matters, 12.7, 12.9
- House amendments to senate bills, reference, 1.18
- House bills, amendments to, 2.43
- Interim work, 2.2
- Interruptions of speaker, 2.47
- Introduction by, 3.12, 11.6
- Investigation of public agencies, authority, 2.2
- Joint committees, appointment of senate members, 1.5
- Joint select committees, appointment of senate members, 1.5
- Late vote requests, 2.28
- Limit debate, motion to
  - Extension of limit, 2.50
  - Generally, 2.50
  - Precedence, 2.33
  - Vote at a time certain, 2.50

### Committees, senate (Cont.)

- Lobbying
  - Registration requirement, 9.1
  - Violations, duty to report, 9.7
  - Violators, prohibition from appearance, 9.6
- Majority action, 2.27
- Majority of membership; meetings of a; notice, 1.45
- Meetings
  - After 50th day, 2.9
  - Attendance, excusing from, 1.21
  - Attendance by introducer, 2.11
  - Attendance by members, 2.27
  - Call to order, 2.21
  - Decorum, 2.13, 2.45
- Discussions of legislative business among senators during, 1.44
- During session, 2.10
- Exemption from open meeting requirement meetings concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, 1.44
- House amendments to senate bills, hearings, 1.18
- Notice
  - Delivery to secretary, 2.8
  - Generally, 1.46, 2.6
  - Hearings, 2.6
  - Publication in calendar, 1.11
  - Site visits, 2.6
- Open meetings, 1.44, 1.46, 2.13
- Order of business, 2.12
- Place of meeting, 2.10
- Public access and notice, 1.46
- Scheduling, 2.10
- Special session, schedule and notice, 13.3
- Members
  - Amendments; obtaining copies in advance of meeting, 2.39
  - Appellations, 2.45
  - Appointment, 1.5, 2.1
  - Appropriations bill; obtaining copies in advance of meeting, 3.9
  - Attendance, 2.27
  - Chair duties, assignment to, 2.25
  - Change of vote requests, 2.28
  - Division of question, calls for, 2.34
  - Excused absence, 2.27
  - Explanation of vote, 2.31
  - Quorum, questioning existence of, 2.17
  - Removal; appeal, 1.5
  - Speaking limit, 2.49
  - Speaking rights, 2.48
  - Unregistered lobbyists, permitting, 9.7
  - Verification of vote, request for, 2.28
Committees, senate (Cont.)

Vote, request to record, 2.15
Voting by, 2.27
Voting for another in committee, 2.30
More than one reference, 4.7
Motions
Adjourn, 2.33
Amend, 2.33
Conference committee; taking final action, 2.19
Delete and insert, 2.34
Division of question, 2.34
Limit debate, 2.50
Making, 2.32
Oral, 2.32
Precedence, 2.33
Reconsider
Collateral matters, 2.38
Debate, 2.37
Generally, 2.35
Precedence, 2.33
Vote required, 2.35, 2.36
Withdrawal, 2.32, 2.35
Reject report of standing subcommittee, 2.16
Seconds, 2.32
Vote on, 2.32
Withdrawal of, 2.32
Written, 2.32
Nonlegislative committees; membership by senators, 1.26
Nonmember, voting by, 2.30
Notices
Delivery to secretary, 2.8
Hearings, 2.6
Lack of proper notice, effect, 2.7
Public notice, 1.46, 2.6
Publication in calendar, 1.11
Regular session and interim, during, 2.6
Site visits, 2.6
Special session, during, 13.3
Oaths and affirmations, 2.2
Officers, 2.20
Order of business
Generally, 2.12
Proceeding with, 2.21
Reconsider, motion to, 2.35
Reconsider collateral matters, motion to, 2.38
Reconsider instanter, motion to, 2.35
Order of recognition, 2.46
Pairing prohibited, 2.29
Papers, leaving in absence, 1.22
Papers of miscellaneous nature; filing with, 4.11

Committees, senate (Cont.)
Parliamentary inquiries requiring immediate reply, 2.47
Parliamentary procedure, certification of questions, 2.23
Penalties, unexcused absences, 2.27
Penalties, voting for another senator or by nonmember, 2.30
Personnel, securing, 2.4
Points of order
Chair; authority to decide, 2.23
Interruptions of speaker for, 2.47
Pending appeals, 2.23
Poll, voting by, 2.27
Precedence of motions, 2.33
Precedents, 2.23
Priority of business, questions re, 2.51
Proxy, voting by, 2.27
Question of no quorum
Generally, 2.17
Interruptions for, 2.47
Questioning vote, 2.28
Questions, order of presenting, 2.33
Questions of order
Chair; authority to decide, 2.23
Interruptions of speaker for, 2.47
Pending appeals, 2.23
Questions of privilege, interruptions for, 2.47
Quorum, computation, 2.17
Quorum, necessity for, 2.17
Recess, motion to take, 2.33
Recognition
Amendment by section or item; order, 2.42
Amendments, sponsors of, 2.39
Order of, 2.46
Requests for, 2.45
Recommitment
Companion measures, effect on, 3.11
Report without proper notice, 2.7
Report without quorum of committee, 2.17
Standing committee report, after, 2.15
Reconsider, motion to
Collateral matters, 2.38
Debate, 2.37
Generally, 2.35
Precedence, 2.33
Vote required, 2.35, 2.36
Withdrawal, 2.32, 2.35
Reconsider instanter, motion to, 2.35
Records
Excused absence, 2.27
Explanation of vote, 2.31
Inspection of, 1.48
Votes, 2.15, 2.28
<table>
<thead>
<tr>
<th>Committees, senate (Cont.)</th>
<th>Committees, senate (Cont.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Reference</td>
<td>Reference</td>
</tr>
<tr>
<td>Executive appointments and suspensions, 12.7, 12.9</td>
<td>Lobbying violations before committees, 9.7</td>
</tr>
<tr>
<td>Filed bills, 3.8, 4.8, 4.81</td>
<td>More than one reference; unfavorable report by one committee, effect, 4.7</td>
</tr>
<tr>
<td>Generally, 4.6</td>
<td>Rejected by standing committee, 2.16</td>
</tr>
<tr>
<td>House amendments to senate bills, 1.18</td>
<td>Select subcommittees, 2.1</td>
</tr>
<tr>
<td>More than one, 4.7</td>
<td>Special master</td>
</tr>
<tr>
<td>Motion re; order of business, 4.3</td>
<td>Claim bills, 4.81</td>
</tr>
<tr>
<td>Resolutions, 4.9</td>
<td>Conduct and ethics violations, 1.43, 9.6</td>
</tr>
<tr>
<td>Reject report of standing subcommittee, motion to, 2.16</td>
<td>Executive appointments, 12.7</td>
</tr>
<tr>
<td>Remove bill from, motion to, 4.10</td>
<td>Executive suspensions, 12.12</td>
</tr>
<tr>
<td>Reports</td>
<td>Generally, 12.7, 12.9, 12.11</td>
</tr>
<tr>
<td>Bills recommitted for failure to provide proper notice, 2.7</td>
<td>Lobbying violations, 9.6</td>
</tr>
<tr>
<td>Claim bills, 4.81</td>
<td>State agencies, reports to standing committees and subcommittees, 2.2</td>
</tr>
<tr>
<td>Committee on ethics and elections, 12.7, 12.9</td>
<td>Roll call</td>
</tr>
<tr>
<td>Committee on rules</td>
<td>Deferring or explaining vote during, 2.31</td>
</tr>
<tr>
<td>Changes in rules, 11.3</td>
<td>Generally, 2.28</td>
</tr>
<tr>
<td>Executive matters, 12.7</td>
<td>Rooms</td>
</tr>
<tr>
<td>Motion to waive rule re bills filed after final day for introduction, 3.7</td>
<td>Control of, 2.22</td>
</tr>
<tr>
<td>Committee substitutes</td>
<td>Discussions of legislative business among senators during committee meetings, 1.44</td>
</tr>
<tr>
<td>Favorable report by one committee; effect, 4.7</td>
<td>Select committees</td>
</tr>
<tr>
<td>Filing, 2.15</td>
<td>Appointment, removal, 1.5, 2.1</td>
</tr>
<tr>
<td>Committees</td>
<td>Business, expeditious consideration of, 2.9</td>
</tr>
<tr>
<td>Approval by chair, 2.23</td>
<td>Conduct and ethics violations, 1.43, 9.6</td>
</tr>
<tr>
<td>Inspection, 1.48</td>
<td>Meeting after 50th day, 2.9</td>
</tr>
<tr>
<td>Order of business, 4.3</td>
<td>Meetings, 2.10</td>
</tr>
<tr>
<td>Publication in calendar, 1.11</td>
<td>Meetings concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, 1.44</td>
</tr>
<tr>
<td>Special session, 13.5</td>
<td>Motion to commit to; precedence, 6.2</td>
</tr>
<tr>
<td>Standing committees, 2.15</td>
<td>Notice of meetings, 2.6, 2.8</td>
</tr>
<tr>
<td>Standing subcommittees, 2.16</td>
<td>Oaths and affirmations, 2.2</td>
</tr>
<tr>
<td>Conduct and ethics violations, 1.43</td>
<td>Officers, appointment of, 2.20</td>
</tr>
<tr>
<td>Conference committees</td>
<td>Records, public inspection, 1.48</td>
</tr>
<tr>
<td>Copies, availability, 4.5, 13.6</td>
<td>Subpoenas and process, 2.2</td>
</tr>
<tr>
<td>Messages, transmittal, 6.8</td>
<td>Witnesses, 2.2</td>
</tr>
<tr>
<td>Order of business, 4.5</td>
<td>Select subcommittees</td>
</tr>
<tr>
<td>Regular session</td>
<td>Appointment, 2.1</td>
</tr>
<tr>
<td>Deliberation and requirements, 2.19</td>
<td>Generally, 2.1</td>
</tr>
<tr>
<td>Reading and action, 4.5</td>
<td>Meetings, 2.10</td>
</tr>
<tr>
<td>Special session, 13.6</td>
<td>Meetings concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, 1.44</td>
</tr>
<tr>
<td>Credentials committee, 1.24</td>
<td>Notice of appointment and charge, 2.1</td>
</tr>
<tr>
<td>Disposal of, 1.48</td>
<td>Records, public inspection, 1.48</td>
</tr>
<tr>
<td>Executive matters, 12.7</td>
<td>Reference to, 4.6</td>
</tr>
<tr>
<td>Exemptions from public inspection, 1.48</td>
<td>Showing of hands, 2.28</td>
</tr>
<tr>
<td>Filed bills</td>
<td>Speaking</td>
</tr>
<tr>
<td>Generally, 3.8</td>
<td>Address, manner of, 2.45</td>
</tr>
<tr>
<td>Nonreturning senator, by, 3.12</td>
<td>Appeals, 2.23</td>
</tr>
<tr>
<td>House amendments to senate bills, 1.18</td>
<td></td>
</tr>
</tbody>
</table>
## Committees, senate (Cont.)

<table>
<thead>
<tr>
<th>Topic</th>
<th>Page(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bills reported favorably by standing subcommittees</td>
<td>2.16</td>
</tr>
<tr>
<td>Interruptions of speaker</td>
<td>2.47</td>
</tr>
<tr>
<td>Limit debate, motion to</td>
<td></td>
</tr>
<tr>
<td>Extension of limit</td>
<td>2.50</td>
</tr>
<tr>
<td>Generally</td>
<td>2.50</td>
</tr>
<tr>
<td>Precedence</td>
<td>2.33</td>
</tr>
<tr>
<td>Vote at a time certain</td>
<td>2.50</td>
</tr>
<tr>
<td>Motions, order of precedence</td>
<td>2.33</td>
</tr>
<tr>
<td>Priority of business questions</td>
<td>2.51</td>
</tr>
<tr>
<td>Reconsider, motion to</td>
<td>2.37</td>
</tr>
<tr>
<td>Speaking limit</td>
<td>2.49</td>
</tr>
<tr>
<td>Speaking rights</td>
<td>2.48</td>
</tr>
<tr>
<td>Time allowed to close</td>
<td>2.48</td>
</tr>
<tr>
<td>Special session, reports</td>
<td>13.5</td>
</tr>
<tr>
<td>Staff presenting committee bill</td>
<td>2.11</td>
</tr>
<tr>
<td>Staff reports, public inspection</td>
<td>1.48</td>
</tr>
<tr>
<td>Standing committees</td>
<td></td>
</tr>
<tr>
<td>Appointment</td>
<td>1.5, 2.1</td>
</tr>
<tr>
<td>Fiscal notes, preparation</td>
<td>3.13</td>
</tr>
<tr>
<td>Meetings</td>
<td></td>
</tr>
<tr>
<td>Exemption from open meeting</td>
<td></td>
</tr>
<tr>
<td>requirement concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism</td>
<td>1.44</td>
</tr>
<tr>
<td>Generally</td>
<td>2.10</td>
</tr>
<tr>
<td>Motion to commit to</td>
<td>6.2</td>
</tr>
<tr>
<td>Precedence</td>
<td></td>
</tr>
<tr>
<td>Public access and notice</td>
<td>1.46</td>
</tr>
<tr>
<td>Records and reports, inspection</td>
<td>1.48</td>
</tr>
<tr>
<td>Removal from committee</td>
<td>1.5</td>
</tr>
<tr>
<td>Reports, 1.48</td>
<td>2.15</td>
</tr>
<tr>
<td>Resolutions; reference to</td>
<td>4.9</td>
</tr>
<tr>
<td>Select subcommittees, appointment</td>
<td>2.1</td>
</tr>
<tr>
<td>Standing subcommittee reports, certification</td>
<td>2.16</td>
</tr>
<tr>
<td>Votes, recording</td>
<td>2.15</td>
</tr>
<tr>
<td>Standing subcommittees</td>
<td>1.5, 2.1</td>
</tr>
<tr>
<td>Meetings</td>
<td></td>
</tr>
<tr>
<td>Exemption from open meeting</td>
<td></td>
</tr>
<tr>
<td>requirement concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism</td>
<td>1.44</td>
</tr>
<tr>
<td>Generally</td>
<td>2.10</td>
</tr>
<tr>
<td>Public access and notice</td>
<td>1.46</td>
</tr>
<tr>
<td>Records and reports, inspection</td>
<td>1.48</td>
</tr>
<tr>
<td>Removal from committee</td>
<td>1.5</td>
</tr>
<tr>
<td>Reports, 2.16</td>
<td></td>
</tr>
<tr>
<td>Votes, recording</td>
<td>2.16</td>
</tr>
<tr>
<td>Subpoenas, approval of</td>
<td>2.23</td>
</tr>
<tr>
<td>Subpoenas and process</td>
<td>2.2</td>
</tr>
<tr>
<td>Substitute amendments</td>
<td>2.40</td>
</tr>
</tbody>
</table>

## Committees, senate (Cont.)

<table>
<thead>
<tr>
<th>Topic</th>
<th>Page(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Substitute measures</td>
<td></td>
</tr>
<tr>
<td>Committee amendments, incorporation of</td>
<td>2.44</td>
</tr>
<tr>
<td>Copies, 3.9</td>
<td></td>
</tr>
<tr>
<td>Favorable reports by one committee, effect</td>
<td>4.7</td>
</tr>
<tr>
<td>Proposed substitutes; filing and copies</td>
<td>2.39</td>
</tr>
<tr>
<td>Reference, changed or corrected by president</td>
<td>4.7</td>
</tr>
<tr>
<td>Standing committees</td>
<td>2.15</td>
</tr>
<tr>
<td>Standing subcommittees</td>
<td>2.16</td>
</tr>
<tr>
<td>Withdrawal</td>
<td>6.10</td>
</tr>
<tr>
<td>Substitute motions</td>
<td>2.33</td>
</tr>
<tr>
<td>Temporarily postpone, motion to</td>
<td>2.33</td>
</tr>
<tr>
<td>Tie votes</td>
<td>2.28</td>
</tr>
<tr>
<td>Unregistered lobbyists, permitting</td>
<td>9.7</td>
</tr>
<tr>
<td>Verifications of vote</td>
<td>2.28</td>
</tr>
<tr>
<td>Vice chairs</td>
<td></td>
</tr>
<tr>
<td>Absence of chair, duties</td>
<td>2.25</td>
</tr>
<tr>
<td>Amendments, preference in presentation</td>
<td>7.1</td>
</tr>
<tr>
<td>Appointment</td>
<td>2.20</td>
</tr>
<tr>
<td>Call to order</td>
<td>2.21</td>
</tr>
<tr>
<td>Duties, generally</td>
<td>2.26</td>
</tr>
<tr>
<td>Notice of meetings and bill agenda, duties</td>
<td>2.6</td>
</tr>
<tr>
<td>Removal</td>
<td>1.5</td>
</tr>
<tr>
<td>Reports of standing committees, approval</td>
<td>2.15</td>
</tr>
<tr>
<td>Reports of standing subcommittees, approval</td>
<td>2.16</td>
</tr>
<tr>
<td>Voting by</td>
<td>2.24</td>
</tr>
<tr>
<td>Vote required</td>
<td></td>
</tr>
<tr>
<td>Action, generally</td>
<td>2.27</td>
</tr>
<tr>
<td>Certification of questions of parliamentary procedure</td>
<td>2.23</td>
</tr>
<tr>
<td>Conference reports</td>
<td>2.19</td>
</tr>
<tr>
<td>Limit debate</td>
<td></td>
</tr>
<tr>
<td>Extension of limit</td>
<td>2.50</td>
</tr>
<tr>
<td>Motion to</td>
<td>2.50</td>
</tr>
<tr>
<td>Majority action</td>
<td>2.27</td>
</tr>
<tr>
<td>Reconsider, further motion to</td>
<td>2.35</td>
</tr>
<tr>
<td>Reconsider, motion to</td>
<td>2.35, 2.36</td>
</tr>
<tr>
<td>Reconsider instanter, motion to</td>
<td>2.35</td>
</tr>
<tr>
<td>Reject report of standing subcommittee, motion to</td>
<td>2.16</td>
</tr>
<tr>
<td>Request to vote or change vote</td>
<td>2.28</td>
</tr>
<tr>
<td>Select subcommittee reports, action re</td>
<td>2.1</td>
</tr>
<tr>
<td>Speaking limit, motion to extend</td>
<td>2.49</td>
</tr>
<tr>
<td>Voting</td>
<td></td>
</tr>
<tr>
<td>Announcing the vote</td>
<td>2.28</td>
</tr>
<tr>
<td>Another senator, voting for</td>
<td>2.30</td>
</tr>
<tr>
<td>Chair, by</td>
<td>2.24</td>
</tr>
</tbody>
</table>
## Committees, senate (Cont.)
- Change of vote, 2.28
- Declaring the vote, 2.28
- Deferring or explaining vote, 2.31
- Equal division, effect of, 2.28
- Explanation of vote, 2.31
- Late vote, 2.28
- Nonmember, by, 2.30
- Pairing prohibited, 2.29
- Proxy, by, 2.27
- Questioning a vote, 2.28
- Record of votes, inspection, 1.48
- Recording of votes, 2.15
- Roll call, 2.28
- Show of hands, questioning a vote, 2.28
- Taking the vote, 2.28
- Tie votes, 2.28
- Verification of vote, 2.28
- Vice chair, by, 2.24
- Voice vote, reconsideration, 2.35
- Yeas and nays, counting, 2.28

Withdrawal of bills from
- Committee substitutes, 4.10, 6.10
- Filed bills, 3.8
- Remove bill from committee, motion to, 4.10

Withdrawal of motion, 2.32
- Witnesses, 2.2
- Yeas and nays, counting, 2.28
- Yielding the floor, 2.49

### Community affairs committee
- Appointment, 2.1
- Local governmental expenditures, bills requiring; reference to, 4.8
- Local governments’ ability to raise revenues or share in state tax revenues, bills reducing; reference to, 4.8

### Companion measures
- Fiscal notes, 3.13
- Generally, 3.11
- Substitution of, 3.11

### Competency of employees, disputes re, 1.28

### Complaints re conduct and ethics violations, 1.43, 1.48

### Concur in the house amendment, motions to, 7.8

## Concurrent resolutions
- Attestation of passage, 1.13
- “Bill,” “measure,” “question,” or “matter,” inclusion, 11.6
- Capitalization, 3.6
- Copies, 3.9
- Deleting everything after the resolving clause and inserting new language
  - Committees, 2.41
  - Floor, 7.4
- Engrossing and enrolling, 1.10
- Extending a legislative session, 4.9, 4.13
- Form, 3.6
- Generally, 4.13
- Inspection by public, 1.48
- Joint rules, 4.9, 4.13
- Joint session, 4.9, 4.13
- Order of business, origination, 11.3
- Readings, 4.13
- Recalling a bill from the governor, 4.9, 4.13
- Recommitment upon report without quorum, 2.17
- Reference, 4.9
- Rules, changes in; origination, 11.3
- Setting an effective date for a vetoed bill, 4.9, 4.13
- Signing by president, 1.4, 4.20
- Signing by secretary, 1.13, 4.20
- Titles, 3.6
- Transmittal, 1.10, 1.17
- Vote required, 4.13

### Condolence, resolutions of; adoption, 4.9

### Conduct and ethics, See: Ethics

## Conference committees
- Appointment or removal of senate members, 1.5, 2.19
- Chairs of senate and house conferees or subconferees, meetings between; notice, 2.19
- Conferees, meetings of a majority of; notice, 2.19
- Conference matters, meetings to discuss; place and notice, 2.19
- Final action, taking, 2.19
- Meetings, 2.19
- Motion that the senate insist and request, 7.9
- Motion to discharge and appoint or instruct senate conferees
- Precedence, 6.2
- Regular session, 2.19
- Special session, 13.6
<table>
<thead>
<tr>
<th>SENATE RULES INDEX</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Conference committees</strong> (Cont.)</td>
</tr>
<tr>
<td>Motion to request, 7.8</td>
</tr>
<tr>
<td>Public access and notice, 1.46</td>
</tr>
<tr>
<td>Regular session, 2.19</td>
</tr>
<tr>
<td>Reports</td>
</tr>
<tr>
<td>Copies, availability, 4.5, 13.6</td>
</tr>
<tr>
<td>Messages, transmittal of, 6.8</td>
</tr>
<tr>
<td>Order of business, 4.5</td>
</tr>
<tr>
<td>Reading and action, 4.5</td>
</tr>
<tr>
<td>Requirements, 2.19</td>
</tr>
<tr>
<td>Special session, 13.6</td>
</tr>
<tr>
<td><strong>Confidentiality</strong></td>
</tr>
<tr>
<td>Executive matters, reports of special master or committee, 12.7</td>
</tr>
<tr>
<td>Executive sessions</td>
</tr>
<tr>
<td>Generally, 12.4</td>
</tr>
<tr>
<td>Penalties for violation, 12.6</td>
</tr>
<tr>
<td>Legislative records exempted by law, 1.48</td>
</tr>
<tr>
<td>Meetings concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, 1.44</td>
</tr>
<tr>
<td><strong>Consideration</strong> (Cont.)</td>
</tr>
<tr>
<td>Bills; notice requirement for consideration, 2.6</td>
</tr>
<tr>
<td>Time for reports; special session, 13.5</td>
</tr>
<tr>
<td>Companion measures, 3.11</td>
</tr>
<tr>
<td>Concurrent resolution</td>
</tr>
<tr>
<td>Attestation of passage, 1.13</td>
</tr>
<tr>
<td>“Bill,” “measure,” “question,” or “matter,” inclusion, 11.6</td>
</tr>
<tr>
<td>Capitalization, 3.6</td>
</tr>
<tr>
<td>Copies, 3.9</td>
</tr>
<tr>
<td>Deleting everything after the resolving clause and inserting new language</td>
</tr>
<tr>
<td>Committees, 2.41</td>
</tr>
<tr>
<td>Floor, 7.4</td>
</tr>
<tr>
<td>Engrossing and enrolling, 1.10</td>
</tr>
<tr>
<td>Extending a legislative session, 4.9, 4.13</td>
</tr>
<tr>
<td>Form, 3.6</td>
</tr>
<tr>
<td>Generally, 4.13</td>
</tr>
<tr>
<td>Inspection by public, 1.48</td>
</tr>
<tr>
<td>Joint rules, 4.9, 4.13</td>
</tr>
<tr>
<td>Joint session, 4.9, 4.13</td>
</tr>
<tr>
<td>Order of business, origination, 11.3</td>
</tr>
<tr>
<td>Readings, 4.13</td>
</tr>
<tr>
<td>Recalling a bill from the governor, 4.9, 4.13</td>
</tr>
<tr>
<td>Recommitment upon report without quorum, 2.17</td>
</tr>
<tr>
<td>Reference, 4.9</td>
</tr>
<tr>
<td>Rules, changes in; origination, 11.3</td>
</tr>
<tr>
<td>Setting an effective date for a vetoed bill, 4.9, 4.13</td>
</tr>
<tr>
<td>Signing by president, 1.4, 4.20</td>
</tr>
<tr>
<td>Signing by secretary, 1.13, 4.20</td>
</tr>
<tr>
<td>Titles, 3.6</td>
</tr>
<tr>
<td>Transmittal, 1.10, 1.17</td>
</tr>
<tr>
<td>Vote required, 4.13</td>
</tr>
<tr>
<td>Consent calendar, bills on, 4.17</td>
</tr>
<tr>
<td>Final day for introduction, bills filed after; waiver of rules for, 3.7</td>
</tr>
<tr>
<td>General calendar of bills on second or third reading, 4.19</td>
</tr>
<tr>
<td>Local bills, 4.18</td>
</tr>
<tr>
<td>Out of regular order, 4.16</td>
</tr>
<tr>
<td>Resolutions of condolence or commemoration, 4.9</td>
</tr>
<tr>
<td>Second reading, bills on; order of business, 4.3</td>
</tr>
<tr>
<td>Special order calendar, bills on</td>
</tr>
<tr>
<td>Regular session, 4.17</td>
</tr>
<tr>
<td>Special session, 13.8</td>
</tr>
<tr>
<td>Third reading, bills on; order of business, 4.3</td>
</tr>
<tr>
<td><strong>Construction of rules</strong>, See: Rules</td>
</tr>
</tbody>
</table>

121
<table>
<thead>
<tr>
<th><strong>SENATE RULES INDEX</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Contest of seat</strong>, 1.24</td>
</tr>
<tr>
<td><strong>Contracts binding the senate, signature of president</strong>, 1.4</td>
</tr>
<tr>
<td><strong>Contributions</strong></td>
</tr>
<tr>
<td>During session, 9.35</td>
</tr>
<tr>
<td>Solicitation or acceptance of certain, 1.361</td>
</tr>
<tr>
<td><strong>Convening</strong></td>
</tr>
<tr>
<td>Hour of, 1.2</td>
</tr>
<tr>
<td>Hour of, schedule, 4.1</td>
</tr>
<tr>
<td><strong>Co-sponsor</strong></td>
</tr>
<tr>
<td>Committee substitutes, 2.15</td>
</tr>
<tr>
<td>Name on bill jacket, 3.1, 3.12</td>
</tr>
<tr>
<td>Nonreturning senator, 3.12</td>
</tr>
<tr>
<td><strong>Corridors, control of</strong>, 1.3</td>
</tr>
<tr>
<td><strong>Counties; bills requiring them to make expenditures or reducing their ability to raise revenues or share in state tax revenues, reference</strong>, 4.8</td>
</tr>
<tr>
<td><strong>Credentials committee</strong>, 1.24</td>
</tr>
<tr>
<td><strong>Criminal and civil justice subcommittee</strong>, 2.1</td>
</tr>
<tr>
<td><strong>Criminal justice committee</strong>, 2.1</td>
</tr>
</tbody>
</table>

| **D** |
| **Daily calendar**, See: Calendar |
| **Daily journal**, See: Journal |
| **Daily order of business**, See: Order of business |

| **Debate** |
| Address, manner of, 8.1 |
| Amendments to title or corrective amendments, 7.2 |
| Appeals from decisions of Committee chair, 2.23 |
| Presiding officer, 8.10 |
| Presiding officer during debate, 8.9 |
| Committee debate Address, manner of, 2.45 |
| **(Cont.)** |
| Appeals, 2.23 |
| Bills reported favorably by standing subcommittees, 2.16 |
| Interruptions of speaker, 2.47 |
| Limit debate, motion to Extension of limit, 2.50 |
| Generally, 2.50 |
| Precedence, 2.33 |
| Vote at a time certain, 2.50 |
| Motions, order of precedence, 2.33 |
| Priority of business, questions re, 2.51 |
| Reconsider, motion to, 2.37 |
| Speaking limit, 2.49 |
| Speaking rights, 2.48 |
| Time allowed to close, 2.48 |
| Consider bill out of regular order, motion to, 4.16 |
| **Decorum** |
| Appellations, 8.1 |
| Avoiding personality, 8.1 |
| Committees |
| Appellations, 2.45 |
| Avoiding personality, 2.45 |
| Committee chairs, authority, 2.13, 2.22 |
| Confining remarks to question under debate, 2.45 |
| Conference committee meetings, 2.19 |
| Confining remarks to question under debate, 8.1 |
| Employees, disputes re, 1.28 |
| Meetings at which legislative business discussed, 1.44 |
| Organization session, 1.9 |
| President; authority re, 1.3 |
| Interruptions of speaker, 8.3 |
| Limit debate, motion to Generally, 8.6 |
| Precedence, 6.2 |
| Vote at a time certain, 2.50 |
| Motions, order of precedence, 6.2 |
| Questions of privilege during, 8.11 |
| **Recognition** |
| Amendment by section or item; order, 7.5 |
| Amendments, sponsors of, 7.1 |
| Committees |
| Amendment by section or item; order, 2.42 |
| Amendments, sponsors of, 2.39 |
| Order of, 2.46 |
| Requests for, 2.45 |
| Order of, 8.2 |
| Requests for, 8.1 |
| Reconsider, motion to, 6.6 |
| Speaking limit, 8.5 |
SENATE RULES INDEX

Debate (Cont.)
Speaking rights, 8.4
Time allowed to close, 8.4
Vote at a time certain, 2.50
Waive a rule, motion to, 11.2

Decision not to abstain from voting,
questioning, 5.1

Decorum
Appellations, 8.1
Avoiding personality, 8.1
Committees
Appellations, 2.45
Avoiding personality, 2.45
Committee chairs, authority, 2.13, 2.22
Confining remarks to question under
debate, 2.45
Conference committee meetings, 2.19
Confining remarks to question under debate,
8.1
Employees, disputes re, 1.28
Meetings at which legislative business
discussed, 1.44
Organization session, 1.9
President; authority re, 1.3

Defenses in suspension matters, filing,
12.9(3), 12.9(4)

Delete and insert, motions to
Committees, 2.34
Floor, 6.3

Deleting everything after enacting clause;
conference committees
Regular session, 2.19
Special session, 13.6

Deleting everything after enacting or
resolving clause and inserting new
language, effect
Committees, 2.41
Floor, 7.4

Dignity of senate, questions of privilege re,
8.11

Discharge senate conferees and appoint new
conferees, motions to
Precedence, 6.2
Regular session, 2.19
Special session, 13.6

Disciplinary actions against senators, 1.361,
1.43, 2.30, 5.3, 12.6

Disclosure of conflict of interest, 1.39

Disclosure required re certain
contributions, 1.361

Discussions
Conference matters re, 2.19
Legislative business, re
Notice requirement, 1.45
Open meeting requirement, 1.44
Publication of notice, 1.11
Violations, 1.49
Meetings concerning measures to address
security, espionage, sabotage, attack, and
other acts of terrorism, 1.44

Disturbances
Committee rooms, in, 2.22
President; authority re, 1.3

Division of question
Committees, 2.34
Floor, 6.3

E

Economic impact statements, 3.13

Education committee, 2.1

Education subcommittee, 2.1

Election of the secretary, 1.8

Elections
By ballot, 5.6
Minority leader, 1.1
Minority leader pro tempore, 1.1
President, 1.1, 1.7
President designate, 1.1
President pro tempore, 1.1
President pro tempore designate, 1.1
Secretary, 1.8

Electronic roll call system, 5.1
### Employees
- Absence without permission, 1.31
- Aides, hours of duty, 1.30
- Assignment and supervision, 2.4
- Chamber, admission to, 10.1
- Committee administrative assistants, 1.39, 2.15, 2.39
- Committees, 2.4, 2.11
- Compensation, forfeiture, 1.31
- Conflicts of interest, 1.38
- Discrimination, 1.35
- Dismissal for lobbying, 1.29
- Disputes involving, 1.28
- Duties, 1.30
- Hours of duty, 1.30
- Joint utilization with house, 2.4
- Lobbying by, 1.29
- Part-time; hours of employment, 1.30
- Political activities, 1.32
- Records, public inspection, 1.48
- Relatives of senators, 1.28
- Secretary, staff of, 1.8
- Spouses of senators, 1.28
- Staff presenting committee bill, 2.11
- Termination
  - Absence without permission, for, 1.31
  - By president, 1.28

### Ethics
- Acceptance of anything to improperly influence, 1.36
- Advisory opinions re, 1.42, 1.48
- Complaints re violations, 1.43
- Conflicts of interest, 1.38
- Consent decree, 1.43
- Disclosure of certain contributions, 1.361
- Disclosure of conflict of interest, 1.39
- Disqualification from voting
  - Committees, 1.20, 1.39, 2.27
  - Floor, 1.20, 1.39
- Employees, 1.41
- Employment discrimination, 1.35
- Enforcement of rules, questions of, 1.42
- Executive session, 12.6
- Improper influence, 1.36
- Interpretation of rules, questions of, 1.42
- Investigations, 1.43
- Lobbyists, 9.2, 9.35, 9.6, Appendix A
- Lobbyists; advisory opinions re, 9.4
- Notice of meetings at which legislative business discussed, violations re, 1.49
- Open meeting violations, 1.49
- Penalties, 1.361, 1.43
- Personal conduct, 1.35
- Personal employment, conflicting, 1.37
- Personal interest, conflicting, 1.38
- Questions of privilege re, 8.11
- Solicitation or acceptance of certain contributions, 1.361
- Training, 1.40
- Violations of; procedure, 1.43

### Ethics and elections committee
- Appointment, 2.1
- Confirmations
  - Confidentiality of work product, 12.4
  - Duties, 12.7
  - Oaths and affirmations, 12.13
  - Subpoenas and other process, 12.13
- Suspensions
  - Amended order, 12.9(1)
  - Confidentiality of work product, 12.4
  - Criminal charge or court challenge pending; abeyance of investigation and proceedings, 12.9(2)
  - Duties, 12.7, 12.9
  - Evidence, disposition, 12.9(6)
  - Governor’s bill of particulars, request for, 12.9(4)
  - Hearings and notice, 12.9(1), 12.9(3)
  - Instituting action, time limits, 12.9(1), 12.9(2)

### Environment and natural resources committee
- 2.1

### Equitable claim bills, reference
- 4.81

---

**SENATE RULES INDEX**

**Employees**
- Absence without permission, 1.31
- Aides, hours of duty, 1.30
- Assignment and supervision, 2.4
- Chamber, admission to, 10.1
- Committee administrative assistants, 1.39, 2.15, 2.39
- Committees, 2.4, 2.11
- Compensation, forfeiture, 1.31
- Conflicts of interest, 1.38
- Discrimination, 1.35
- Dismissal for lobbying, 1.29
- Disputes involving, 1.28
- Duties, 1.30
- Hours of duty, 1.30
- Joint utilization with house, 2.4
- Lobbying by, 1.29
- Part-time; hours of employment, 1.30
- Political activities, 1.32
- Records, public inspection, 1.48
- Relatives of senators, 1.28
- Secretary, staff of, 1.8
- Spouses of senators, 1.28
- Staff presenting committee bill, 2.11
- Termination
  - Absence without permission, for, 1.31
  - By president, 1.28

**Enacting clause**
- Deleting everything after and inserting new language, effect
  - Committees, 2.41
  - Floor, 7.4
  - Form, 3.1

**Engrossing**
- Clerk, 1.8
- Second reading, after, 4.19
- Secretary, 1.8, 1.10

**Enrolled bills; signing**
- 4.20

**Enrolling**
- Clerk, 1.8
- Secretary, 1.8, 1.10, 4.20

**Environment and natural resources committee**
- 2.1

**Equitable claim bills, reference**
- 4.81

---

124
### Ethics and elections committee (Cont.)
- Oaths and affirmations, 12.13
- Prehearing conferences, 12.9(3)
- Subpoenas and other process, 12.13

### Evidence
- Compelling production; committees, 2.2
- Suspension hearings, 12.9(1), 12.9(3)
- Suspension matters; recovery and disposition, 12.9(6)

### Excess judgment claim bills, reference
4.81

### Exclusion
- Chamber, 5.3
- Committee, 2.30

### Excused absence of senator
1.20, 1.21, 1.23

### Executive appointments
- Committee on ethics and elections
  - Confirmations
    - Confidentiality of work product, 12.4
    - Duties, 12.7
    - Oaths and affirmations, 12.13
    - Subpoenas and other process, 12.13
  - Confidentiality, 1.48, 12.4
- Documentation re specified appointments to be returned, 12.8
- Executive sessions; consideration of, 12.2
- Motion to reconsider vote, 6.4
- Procedure, 12.7, 12.8
- Reference of executive appointments, 12.7
- Vote, confidentiality of, 12.4
- Vote required to consider executive appointments in executive session, 12.3

### Executive communications, order of business
4.3

### Executive sessions
- Appointments, consideration, 12.2
- Attendance, 12.2
- Authority, 12.1
- Confidentiality
  - Generally, 1.48, 12.4
  - Violation of rule, 12.6
- Journal, secretary’s duties re, 1.10, 12.5
- Journal, separate, 1.10, 12.5
- Motion to proceed to consideration of executive business, precedence, 6.2
- Penalties, violation of confidentiality, 12.6

### Executive sessions (Cont.)
- Records, public inspection, 1.48
- Removals, 12.2
- Reports, 12.7
- Resolving into, 12.2
- Secretary; duties re, 12.2
- Suspensions, consideration, 12.2
- Vote required to consider appointments or suspensions in, 12.3

### Executive suspensions
- Abeyance of investigation and proceedings, 12.9(2)
- Action by senate, 12.9(5)
- Amended suspension order, 12.9(1)
- Committee on ethics and elections
  - Suspensions
    - Amended order, 12.9(1)
    - Confidentiality of work product, 12.4
    - Criminal charge or court challenge pending; abeyance of investigation and proceedings, 12.9(2)
    - Duties, 12.7, 12.9
    - Evidence, disposition, 12.9(6)
    - Governor’s bill of particulars, request for, 12.9(4)
    - Hearings and notice, 12.9(1), 12.9(3)
    - Instituting action, time limits, 12.9(1), 12.9(2)
    - Oaths and affirmations, 12.13
    - Prehearing conferences, 12.9(3)
    - Subpoenas and other process, 12.13
- Confidentiality of proceedings, 1.48, 12.4
- Criminal charge or court challenge pending; abeyance of investigation and proceedings, 12.9(2)
- Defenses, filing, 12.9(3), 12.9(4)
- Evidence; recovery and disposition, 12.9(6)
- Executive sessions; consideration of, 12.2
- Finding of commission of felony, 12.10
- Governor’s bill of particulars, 12.9(4)
- Hearings, 12.9(1), 12.9(3)
- Institution of action, time limits, 12.9(1), 12.9(2)
- Motion to reconsider vote, 6.4
- Notice of hearings, 12.9(1)
- Precedence; conflicts between rule 12 and statute, 12.14
- Prehearing conferences
  - Generally, 12.9(3)
  - Notice, giving, 12.9(1)
- Notice, time limits, 12.9(1), 12.9(2)
- Procedure, generally, 12.7, 12.9
- Reference, 12.7
<table>
<thead>
<tr>
<th>SENATE RULES INDEX</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Executive suspensions</strong> (Cont.)</td>
</tr>
<tr>
<td>Special master, duties and reports, 12.11, 12.12</td>
</tr>
<tr>
<td>Suspension order, amended, 12.9(1)</td>
</tr>
<tr>
<td>Vote, confidentiality of, 12.4</td>
</tr>
<tr>
<td>Vote required to consider, in executive session, 12.3</td>
</tr>
<tr>
<td><strong>Expenditures of state or local governments, bills affecting</strong>, 3.13, 4.8</td>
</tr>
<tr>
<td><strong>Expenses</strong></td>
</tr>
<tr>
<td>Authorizations of payment; signature required, 1.4</td>
</tr>
<tr>
<td>Committee personnel, joint utilization with house, 2.4</td>
</tr>
<tr>
<td>Legal services, 1.4</td>
</tr>
<tr>
<td>Nonlegislative memberships re, 1.26</td>
</tr>
<tr>
<td>Records, public inspection, 1.48</td>
</tr>
<tr>
<td>Requisitions, 1.4</td>
</tr>
<tr>
<td>Senators, 1.25</td>
</tr>
<tr>
<td>Travel and per diem, authority, 1.4</td>
</tr>
<tr>
<td>Vouchers, approval, 1.4</td>
</tr>
<tr>
<td><strong>Explanation of vote</strong></td>
</tr>
<tr>
<td>Committees, 2.31</td>
</tr>
<tr>
<td>Floor, 5.5</td>
</tr>
<tr>
<td><strong>Expulsion of senator</strong>, 1.43</td>
</tr>
<tr>
<td><strong>Extended sessions</strong></td>
</tr>
<tr>
<td>Additional proposals, vote required to consider, 11.5</td>
</tr>
<tr>
<td>Conference committee report, reading, 4.5</td>
</tr>
<tr>
<td>Motion to indefinitely postpone during session, effect, 6.9</td>
</tr>
<tr>
<td>Special order calendar, 4.17</td>
</tr>
<tr>
<td>Transmittal of bills during, 6.8</td>
</tr>
<tr>
<td><strong>F</strong></td>
</tr>
<tr>
<td><strong>Facilities for senators</strong>, 1.25</td>
</tr>
<tr>
<td><strong>Finance and tax committee</strong>, 2.1</td>
</tr>
<tr>
<td><strong>Filed bills</strong></td>
</tr>
<tr>
<td>Generally, 3.8</td>
</tr>
<tr>
<td>Introduction after final day for filing, 3.7</td>
</tr>
<tr>
<td>Introduction by nonreturning senator, 3.12</td>
</tr>
<tr>
<td>Reference, 4.6</td>
</tr>
<tr>
<td>Visitors, 10.4</td>
</tr>
<tr>
<td><strong>General appropriations bill</strong>, See: Appropriations bill</td>
</tr>
</tbody>
</table>

126
SENATE RULES INDEX

Germanity of amendments
Committees, 2.39
Deleting everything after enacting or resolving clause and inserting new language
Committees, 2.41
Floor, 7.4
Floor, 7.1

Governmental oversight and accountability committee
Appointment, 2.1
Retirement system, state; bills affecting; reference to, 4.8

Governor
Admission to chamber, 10.1
Executive appointments
Committee on ethics and elections
Confidentiality of work product, 12.4
Duties, 12.7
Oaths and affirmations, 12.13
Subpoenas and other process, 12.13
Confidentiality, 1.48, 12.4
Documentation re specified appointments to be returned, 12.8
Executive sessions; consideration of, 12.2
Motion to reconsider vote, 6.4
Procedure, 12.7, 12.8
Reference of executive appointments, 12.7
Vote, confidentiality of, 12.4
Vote required to consider executive appointments in executive session, 12.3
Meetings of president with; notice, 1.45
Meetings of president with governor and speaker re conference matters, notice of, 2.19
Messages from
Order of business, 4.3
Public inspection, 1.48
Prearranged gatherings with; public access, 1.46
Recalling bill from, 4.9
Request for return of documentation re certain appointments, 12.8
Suspensions
Abeyance of investigation and proceedings, 12.9(2)
Action by senate, 12.9(5)
Amended suspension order, 12.9(1)
Committee on ethics and elections
Suspensions
Amended order, 12.9(1)
Confidentiality of work product, 12.4
Governor (Cont.)
Criminal charge or court challenge pending; abeyance of investigation and proceedings, 12.9(2)
Duties, 12.7, 12.9
Evidence, disposition, 12.9(6)
Governor’s bill of particulars, request for, 12.9(4)
Hearings and notice, 12.9(1), 12.9(3)
Instituting action, time limits, 12.9(1), 12.9(2)
Oaths and affirmations, 12.13
Prehearing conferences, 12.9(3)
Subpoenas and other process, 12.13
Confidentiality of proceedings, 1.48, 12.4
Criminal charge or court challenge pending; abeyance of investigation and proceedings, 12.9(2)
Defenses, filing, 12.9(3), 12.9(4)
Evidence; recovery and disposition, 12.9(6)
Executive sessions; consideration of, 12.2
Finding of commission of felony, 12.10
Governor’s bill of particulars, 12.9(4)
Hearings, 12.9(1), 12.9(3)
Institution of action, time limits, 12.9(1), 12.9(2)
Motion to reconsider vote, 6.4
Notice of hearings, 12.9(1)
Precedence; conflicts between rule 12 and statute, 12.14
Prehearing conferences
Generally, 12.9(3)
Notice, giving, 12.9(1)
Notice, time limits, 12.9(1), 12.9(2)
Procedure, generally, 12.7, 12.9
Reference, 12.7
Special master, duties and reports, 12.11, 12.12
Suspension order, amended, 12.9(1)
Vote, confidentiality of, 12.4
Vote required to consider, in executive session, 12.3
Veto messages, reconsideration, 6.4

Guests
Admission to floor, 10.1

H

Health and human services subcommittee, 2.1
<table>
<thead>
<tr>
<th>Health policy committee</th>
<th>House members</th>
<th>House refusal to concur in senate amendment, motions re</th>
</tr>
</thead>
<tbody>
<tr>
<td>2.1</td>
<td>Admission to floor, 10.1</td>
<td>7.9</td>
</tr>
<tr>
<td>Hearings</td>
<td>Conference committee, 2.19</td>
<td></td>
</tr>
<tr>
<td>Claim bills, 4.81</td>
<td>Meetings with senators, open, 1.46</td>
<td></td>
</tr>
<tr>
<td>Conduct and ethics</td>
<td>House speaker, See: Speaker of the house of representatives</td>
<td></td>
</tr>
<tr>
<td>Advisory opinions, 1.42</td>
<td>I</td>
<td></td>
</tr>
<tr>
<td>Violations, 1.43</td>
<td>Identification of bills, 3.7, 3.10</td>
<td></td>
</tr>
<tr>
<td>Disciplinary actions, 1.43</td>
<td>Indexes, 1.16</td>
<td></td>
</tr>
<tr>
<td>Filed bills, 3.8</td>
<td>Infrastructure and security committee, 2.1</td>
<td></td>
</tr>
<tr>
<td>House amendments to senate bills, 1.18</td>
<td>Innovation, industry, and technology committee, 2.1</td>
<td></td>
</tr>
<tr>
<td>Lobbying violations, 9.6</td>
<td>Insignia, 14.1</td>
<td></td>
</tr>
<tr>
<td>Local bills determined not to be local in nature, 4.6</td>
<td>Inspection of records, 1.48</td>
<td></td>
</tr>
<tr>
<td>Motion to waive rule re bills filed after final day for introduction, 3.7</td>
<td>Instruct conferees, motions to Precedence, 2.19, 6.2</td>
<td></td>
</tr>
<tr>
<td>Notice, 2.6</td>
<td>Regular session, 2.19</td>
<td></td>
</tr>
<tr>
<td>Reports rejected by standing committees, 2.16</td>
<td>Special session, 13.6</td>
<td></td>
</tr>
<tr>
<td>Suspension matters, 12.9</td>
<td></td>
<td></td>
</tr>
<tr>
<td>House, joint staffing of committees with</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2.4</td>
<td></td>
<td></td>
</tr>
<tr>
<td>House, messages from Inspection by public, 1.48</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Order of business, 4.3</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Rules chair; duties re, 1.18</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Take up, president’s authority to, 4.3</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Withholding from order, 4.3</td>
<td></td>
<td></td>
</tr>
<tr>
<td>House, messages to</td>
<td>1.17</td>
<td></td>
</tr>
<tr>
<td>House, transmittal of measures to</td>
<td>1.17</td>
<td></td>
</tr>
<tr>
<td>House amendments to senate bills Hearings, 1.18</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Messages re senate action, transmittal of, 6.8</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Motions re, 7.8</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Reference, 1.18</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Reports, 1.18</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Rules chair; duties re, 1.18</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Summaries, 1.18</td>
<td></td>
<td></td>
</tr>
<tr>
<td>House bills Amendments to; committees, 2.43</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Amendments to; floor, 7.7</td>
<td></td>
<td></td>
</tr>
<tr>
<td>House companions Fiscal notes, 3.13</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Substitution, 3.11</td>
<td></td>
<td></td>
</tr>
<tr>
<td>House members Admission to floor, 10.1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Conference committee, 2.19</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Meetings with senators, open, 1.46</td>
<td></td>
<td></td>
</tr>
<tr>
<td>House refusal to concur in senate amendment, motions re, 7.9</td>
<td></td>
<td></td>
</tr>
<tr>
<td>House speaker, See: Speaker of the house of representatives</td>
<td></td>
<td></td>
</tr>
<tr>
<td>I</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Identification of bills, 3.7, 3.10</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Indexes, 1.16</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Infrastructure and security committee, 2.1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Innovation, industry, and technology committee, 2.1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Insignia, 14.1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Inspection of records, 1.48</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Instruct conferees, motions to Precedence, 2.19, 6.2</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Regular session, 2.19</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Special session, 13.6</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Integrity of senate, questions of privilege re, 8.11</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Interpretation of rules Generally, 11.1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Lobbyists, for, 9.4</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Interruptions of speaker Committees, 2.47</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Floor, 8.3</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Intradistrict allotment expenditure records, inspection, 1.48</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Introducer Amendments, 2.39</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Bill jacket, name on, 3.1, 3.12</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
SENATE RULES INDEX

**Introducer (Cont.)**
Committee meetings
- Attendance, 2.11
- Considering bill out of order for, 2.12
- Motion to limit debate, rights re, 2.50
Committee substitutes, 2.15, 4.7
Constitutionality and legal correctness, responsibility for, 1.15
Debate, time allowed to close, 2.48
Defined, 11.6
Delivery for introduction, 3.7
Index by, 1.16
Motion to limit debate, rights re, 8.6
Name on bill jacket, 3.1, 3.12
Nonreturning senator, 3.12
Reference, recommendations re, 4.6

**Introduction**
- Appropriations bill, 3.2, 3.7, 3.9
- Bills, 3.2
- Co-introduction, 3.12
- Committee bills, 2.15, 2.16
- Concurrent resolution, form requirements, 3.6
- During regular session, 3.7
- Examination upon tender for, 1.15
- Filed bills
  - Generally, 3.8
  - Nonreturning senator, by, 3.12
- Final day for, 3.7
- Joint resolution, form requirements, 3.4
- Local bill, requirements, 3.3
- Memorial, form requirements, 3.5
- Name on bill jacket, 3.1, 3.12
- Order of receipt, 3.10
- Resolutions, form requirements, 3.6
- Special session, delivery for, 13.4

**Investigation of executive matters**, 12.7, 12.9(2)

**Investigation of public agencies**, 2.2

**J**

**Jackets**
- Bills and other measures, 3.1
- House bills; notation of senate amendments, 7.7
- Local bills; proof of publication attached, 3.3

**Joint committees, appointment of senate members**, 1.5

**Joint resolutions**
- Attestation of passage, 1.13
- “Bill,” “measure,” “question,” or “matter,” inclusion, 11.6
- Capitalization, 3.4
- Coding indicators, 3.1
- Copies, 3.9
- Deleting everything after the resolving clause and inserting new language
- Committees, 2.41
- Floor, 7.4
- Economic impact statement, 3.13
- Engrossing and enrolling, 1.10
- Fiscal note, 3.13
- Form, 3.4
- Inspection by public, 1.48
- Readings, 4.12
- Recommitment upon report without quorum, 2.17
- Reference, 4.9
- Signing by president, 1.4, 4.20
- Signing by secretary, 1.13, 4.20
- Third reading; reference, amendment or postponement, 4.15
- Title, 3.4
- Transmittal, 1.17
- Vote required, 4.12

**Joint select committees, appointment or removal of senate members**, 1.5

**Journal**
- Advisory opinions, 9.4
- Amendments, 7.6
- Bill titles, 4.3
- Change of vote, 5.2
- Correction and approval, 4.3
- Daily journal, 1.10
- Disclosure of interest reports, 1.39
- Distribution, 1.10
- Enrolled bills, signing of, 4.20
- Excused absences, 1.21
- Executive appointments, return of certain documentation, 12.8
- Executive sessions
  - Secretary; duties re, 1.10
  - Separate journal, 1.10, 12.5
- Explanation of vote, 5.5
- Filed bills, committee references and reports, 3.8
- First reading of bills, 4.3
SENATE RULES INDEX

Journal (Cont.)
Late votes, 5.2
Lobbyists, advisory opinions to, 9.4
Numbering, 1.10
Papers of miscellaneous nature, 4.11
Precedents, 2.23
President’s decisions re certified appeals, 2.23
Records, public inspection, 1.48
Secretary; duties re, 1.10
Spread remarks, 4.11
Standing committee reports, 2.15
Titles to bills, 4.3
Voting records, 5.1

Judiciary committee, 2.1

Justices of the supreme court, admission to chamber, 10.1

Late votes
Committees, 2.28
Floor, 5.2

Lay on the table
Motion to, 6.2
Standing committees, effect of unfavorable report, 2.15
Standing subcommittees, effect of unfavorable report, 2.16

Legislation, encouraging passage, defeat or modification, See: Lobbying

Legislative business (Cont.)
Motion to discharge and appoint or instruct senate conferees
Precedence, 6.2
Regular session, 2.19
Special session, 13.6
Motion to request, 7.8
Public access and notice, 1.46
Regular session, 2.19
Reports
Copies, availability, 4.5, 13.6
Messages, transmittal of, 6.8
Order of business, 4.5
Reading and action, 4.5
Requirements, 2.19
Special session, 13.6
Definition, 1.44
Discussions re, 1.44
Executive
Appointments, consideration, 12.2
Attendance, 12.2
Authority, 12.1
Confidentiality
Generally, 1.48, 12.4
Violation of rule, 12.6
Journal, secretary’s duties re, 1.10, 12.5
Journal, separate, 1.10, 12.5
Motion to proceed to consideration of executive business, precedence, 6.2
Penalties, violation of confidentiality, 12.6
Records, public inspection, 1.48
Removals, 12.2
Reports, 12.7
Resolving into, 12.2
Secretary; duties re, 12.2
Suspensions, consideration, 12.2
Vote required to consider appointments or suspensions in, 12.3
Financial
Authorizations of payment; signature required, 1.4
Committee personnel, joint utilization with house, 2.4
Legal services, 1.4
Nonlegislative memberships re, 1.26
Records, public inspection, 1.48
Requisitions, 1.4
Senators, 1.25
Travel and per diem, authority, 1.4
Vouchers, approval, 1.4
Meetings
Between legislators re; open meeting requirement, 1.44
Exemption from open meeting requirement, 1.44
SENATE RULES INDEX

Legislative business (Cont.)
Legislative business discussed, notice requirement, 1.45
Open sessions, 12.1
Order
Calendar, publication in, 1.11
Committees
Generally, 2.12
Proceeding with, 2.21
Reconsider, motion to, 2.35
Reconsider collateral matters, motion to, 2.38
Reconsider instanter, motion to, 2.35
Conference committee reports, 4.5
Consent calendar, 4.17
Consideration of bill out of regular order, 4.16
Daily order of business, 4.3
House messages; withholding from, 4.3
Local bill calendar, 4.18
Proceeding with, 1.2
Reconsider, motion to, 6.4
Reconsider collateral matters, motion to, 6.7
Reports re, 11.3
Second reading, after, 4.19
Special order calendar, 4.3, 4.17
Papers
Chamber, delivery in, 10.1
Inspection by public, 1.48
Leaving, when absent, 1.22
Miscellaneous nature, of a, 4.11
Reading, 1.12
Secretary; duties re, 1.10, 1.48
Signature of president, 1.4
Prearranged gatherings re, 1.46
Quorum, necessity for
Committees, 2.17
Floor, 4.2
Unfinished business, 1.11, 4.3, 6.11

Legislative redistricting plans; data and information, access by members, 1.47

Legislators; prearranged gatherings, 1.46

Lieutenant governor, admission to chamber, 10.1

Limit debate, motions to
Generally
Committees, 2.50
Floor, 8.6

Limit debate, motions to (Cont.)
Precedence
Committees, 2.33
Floor, 6.2

Lobbying
Advisory opinions re
Compilation, 9.5
Obtaining, 9.4
Aides, 1.29
Committees, duty to report violations, 9.7
Compensation and expenditures, Appendix A
Conduct and ethics, 9.2
Contributions during sessions, certain, 9.35
Employees, 1.29
Expenditure records, inspection, 1.48
Expenditures and compensation, 9.2, Appendix A
False or fraudulent statements, etc., by lobbyists, 9.2
Frequently asked questions, Appendix A
Obligations of lobbyists, 9.2
Penalties, 9.6
Registered lobbyists
Admission to chamber, 10.2
Requirements, 9.3, 9.35, 9.7
Registration
Exemptions, 9.1
Records, inspection of, 1.48
Requirement, 9.1
Violations, penalties, 9.6

Local bills
Calendar of, 4.18
Daily calendar, omission from, 4.3
Determining local nature, 4.6
Introduction requirements, 3.3
Proof of publication, 3.3
Referenda, 3.3
Review, 4.6

Local governments; bills requiring them to make expenditures or reducing their ability to raise revenues or share in state tax revenues, reference, 4.8

M

Majority action, 11.4

Majority caucuses, 1.1
SENATE RULES INDEX

Majority leader
Designation of, 1.1
Special order calendar, duties re, 4.17, 13.8

Matter, construction of, 11.6

Measures, See: Bills and other measures

Media, members of the, See: Press members

Meetings
At which legislative business discussed
Notice requirement, 1.45
Publication of notice, 1.11
Between legislators re legislative business, 1.44
Committee meetings
After 50th day, 2.9
Attendance, excusing from, 1.21
Attendance by introducer, 2.11
Attendance by members, 2.27
Call to order, 2.21
Decorum, 2.13, 2.45
Discussions of legislative business among senators during, 1.44
During session, 2.10
Exemption from open meeting requirement
meetings concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, 1.44
House amendments to senate bills, hearings, 1.18
Notice
Delivery to secretary, 2.8
Generally, 1.46, 2.6
Hearings, 2.6
Publication in calendar, 1.11
Site visits, 2.6
Open meetings, 1.44, 1.46, 2.13
Order of business, 2.12
Place of meeting, 2.10
Public access and notice, 1.46
Scheduling, 2.10
Special session, schedule and notice, 13.3
Conference committee meetings, 2.19
Conference matters, to discuss; notice, 2.19
Exemption from open meeting requirement
meetings concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, 1.44
Notice, 1.46
Political caucuses, 1.45
Public access, 1.46

Members, See: Senators

Members of committees
Amendments; obtaining copies in advance of meeting, 2.39
Appellations, 2.45
Appointment, 1.5, 2.1
Appropriations bill; obtaining copies in advance of meeting, 3.9
Attendance, 2.27
Chair duties, assignment to, 2.25
Change of vote requests, 2.28
Division of question, calls for, 2.34
Excused absence, 2.27
Explanation of vote, 2.31
Quorum, questioning existence of, 2.17
Removal; appeal, 1.5
Speaking limit, 2.49
Speaking rights, 2.48
Unregistered lobbyists, permitting, 9.7
Verification of vote, request for, 2.28
Vote, request to record, 2.15
Voting by, 2.27
Voting for another in committee, 2.30

Members of the media, See: Press members

Memorials
Attestation of passage, 1.13
“Bill,” “measure,” “question,” or “matter,” inclusion, 11.6
Capitalization, 3.5
Engrossing and enrolling, 1.10
Form, 3.5
Readings, 4.13
Signing by president, 1.4, 4.20
Signing by secretary, 1.13, 4.20
Titles, 3.5
Transmittal of; secretary, 1.10, 1.17
Vote required, 4.13

Messages
Chamber, delivery in, 10.1
Conference committee reports, 6.8
Executive, from; order of business, 4.3
House amendments, senate action on, 6.8
House, from
Inspection by public, 1.48
Order of business, 4.3
Rules chair; duties re, 1.18
Take up, president’s authority to, 4.3
Withholding from order, 4.3
House, to, 1.17
SENATE RULES INDEX

Messages (Cont.)
   Veto; reference, 4.21
   Veto message: motion to reconsider vote, 6.4

Military and veterans affairs and space committee, 2.1

Minority caucuses, 1.1

Minority leader
   Designation of, 1.45
   Election, 1.1
   Special order calendar, duties re, 4.17, 13.8

Minority leader pro tempore
   Designation of, 1.45
   Election, 1.1

More than one reference, 4.7

Motions
   Adjourn, to; precedence, 6.2
   Adjourn, to; precedence over questions of privilege, 8.11
   Amend, to; precedence, 6.2
   Amend the amendment, 7.3
   Amend the house amendment, 7.8
   Amend the house bill, 7.7
   Amend the substitute, 7.3
   Bills filed after final day for introduction, waive rules re, 3.7
   Commit to a select committee, precedence, 6.2
   Commit to a standing committee, precedence, 6.2
   Committee motions
       Amend, 2.33
       Conference committee; taking final action, 2.19
       Delete and insert, 2.34
       Division of question, 2.34
       Limit debate, 2.50
       Making, 2.32
       Oral, 2.32
       Precedence, 2.33
       Reconsider
           Collateral matters, 2.38
           Debate, 2.37
           Generally, 2.35
           Precedence, 2.33
           Vote required, 2.35, 2.36
           Withdrawal, 2.32, 2.35

Motions (Cont.)
   Reject report of standing subcommittee, motion to, 2.16
   Seconds, 2.32
   Time certain, vote, 2.50
   Vote on, 2.32
   Withdrawal of, 2.32
   Written, 2.32
   Committee reference, re; order of business, 4.3
   Companion measures re, 3.11
   Concur in the house amendment, 7.8
   Concurrent resolution to recall bill from governor, take up, 4.9
   Conference committee, request a, 7.8, 7.9
   Consider bill out of regular order, 4.16
   Delete and insert, 6.3
   Discharge senate conferees and appoint new conferees
       Regular session, 2.19, 6.2
       Special session, 13.6
   Division of question, 6.3
   House amendments to senate bills re, 7.8
   House refusal to concur in senate amendments re, 7.9
   Immediately certify bill to house; waive the rules and, 6.8
   Insist, that the senate, 7.9
   Insist and request a conference committee, that the senate, 7.9
   Instruct conferees
       Regular session, 2.19, 6.2
       Special session, 13.6
   Lay on the table, 6.2
   Limit debate, 8.6
   Limit debate, precedence, 6.2
   Making, 6.1
   Oral, 6.1
   Out of order, 2.38, 6.7
   Postpone indefinitely
       Application and effect, 6.9
       Precedence, 6.2
   Postpone to a day certain, precedence, 6.2
   Postpone to a time beyond last day allowed for session, construction, 6.9
   Precedence
       Generally, 6.2
       Privileged questions, 8.11
   Previous question, 6.2
   Privileged questions, precedence, 8.11
   Procedural motions, motion to reconsider, 6.7
   Proceed to the consideration of executive business, precedence, 6.2
   Recede, that the senate, 7.9
**Motions (Cont.)**

- Recess, precedence over questions of privilege, 8.11
- Recess, take a; precedence, 6.2
- Reconsider
  - Collateral matters, 6.7
  - Committee motions
    - Collateral matters, 2.38
    - Debate, 2.37
    - Generally, 2.35
    - Instanter, 2.35
    - Precedence, 2.33
    - Vote required, 2.35, 2.36
    - Withdrawal, 2.32, 2.35
- Debate, 6.6
  - Generally, 6.4
  - Precedence, 6.2
  - Procedural motions, 6.7
  - Special session, 13.7
  - Vote required, 6.5
  - Withdrawal, 6.1
- Reconsider and leave pending a main question, precedence, 6.2
- Refer to a different committee, 4.10
- Refuse to concur in the house amendment and ask the house to recede, 7.8
- Remove bill from committee
  - Filed bills, 4.10
  - Order of business, 4.10
- Request a conference committee, 7.8
- Rule requiring unanimous consent, waive, 11.2
- Second reading, disposition on, 4.19
- Seconds, 6.1
- Spread remarks upon journal, 4.11
- Substitute motions, 6.2
- Temporarily postpone, motion to, 6.11
- Temporarily postpone, precedence, 6.2
- Time certain, vote, 2.50
- Waive a rule, generally, 11.2
- Withdrawal of, 4.10, 6.1, 6.10
- Written, 6.1

**Municipalities; bills requiring them to make expenditures or reducing their ability to raise revenues or share in state tax revenues, reference, 4.8**

<table>
<thead>
<tr>
<th><strong>Notices</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Appointment of select subcommittee, 2.1</td>
</tr>
<tr>
<td>Caucuses, 1.45</td>
</tr>
<tr>
<td>Claim bill hearings, 4.81</td>
</tr>
<tr>
<td>Committee meeting notice</td>
</tr>
<tr>
<td>Delivery to secretary, 2.8</td>
</tr>
<tr>
<td>Lack of proper notice, effect, 2.7</td>
</tr>
<tr>
<td>Public notice, 1.46</td>
</tr>
<tr>
<td>Publication in calendar, 1.11</td>
</tr>
<tr>
<td>Regular session and interim, during, 2.6</td>
</tr>
<tr>
<td>Special session, during, 13.3</td>
</tr>
<tr>
<td>Committee meeting places, assignment, 2.10</td>
</tr>
<tr>
<td>Committee notices, approval, 2.23</td>
</tr>
<tr>
<td>Committee substitute, change or correct reference, 4.7</td>
</tr>
<tr>
<td>Complaints re conduct and ethics violations, 1.43</td>
</tr>
<tr>
<td>Conduct and ethics violations, investigations, 1.43</td>
</tr>
<tr>
<td>Conference committee meetings, 1.46, 2.19</td>
</tr>
<tr>
<td>Contested seat, 1.24</td>
</tr>
<tr>
<td>Disciplinary action against a senator, investigations, 1.43</td>
</tr>
<tr>
<td>Hearings, 2.6</td>
</tr>
<tr>
<td>House amendments to senate bills, summaries, 1.18</td>
</tr>
<tr>
<td>Intent to move to</td>
</tr>
<tr>
<td>Consider bill out of regular order</td>
</tr>
<tr>
<td>Committees, 2.12</td>
</tr>
<tr>
<td>Floor, 4.16</td>
</tr>
<tr>
<td>Lobbying violations, investigations, 9.6</td>
</tr>
<tr>
<td>Meetings at which legislative business discussed</td>
</tr>
<tr>
<td>Publication of notice, 1.11</td>
</tr>
<tr>
<td>Requirement for notice, 1.45</td>
</tr>
<tr>
<td>Violations re notice, 1.49</td>
</tr>
<tr>
<td>Meetings to discuss conference matters, 2.19</td>
</tr>
<tr>
<td>Political caucuses, 1.45</td>
</tr>
<tr>
<td>Select subcommittees; re assignments, 2.1</td>
</tr>
<tr>
<td>Site visits, 2.6</td>
</tr>
<tr>
<td>Special order, meeting to establish, 4.17</td>
</tr>
<tr>
<td>Subcommittee meeting places, assignment, 2.10</td>
</tr>
<tr>
<td>Subcommittee meetings, public notice, 1.46, 2.6</td>
</tr>
<tr>
<td>Suspensions, hearings and prehearing conferences, 12.7, 12.9(1), 12.9(3)</td>
</tr>
</tbody>
</table>

**Oaths**

- President, 1.1
- President pro tempore, 1.1
- Secretary, 1.8
### Oaths (Cont.)
- Witnesses:
  - Claim bill hearing, 4.81
  - Committees, 2.2
  - Executive matters, 12.13

### Objections
- Change of vote request, 5.2
- Consent calendar, bills on, 4.17
- Late vote request, 5.2
- Miscellaneous papers, reading, 4.11

### Officers
- Chamber, admission to, 10.1
- Committee officers, 2.20
- President, 1.1
- President pro tempore, 1.1
- Secretary, 1.8

### Official seal and coat of arms
- 14.1

### Open meetings, See: Public meetings

### Open sessions
- 12.1

### Order, points of, See: Points of order

### Order of business
- Calendar, publication in, 1.11
- Committees
  - Generally, 2.12
  - Proceeding with, 2.21
  - Reconsider, motion to, 2.35
  - Reconsider collateral matters, motion to, 2.38
  - Reconsider instanter, motion to, 2.35
- Conference committee reports, 4.5
- Consent calendar, 4.17
- Consideration of bill out of regular order, 4.16
- Daily order of business, 4.3
- House messages; withholding from, 4.3
- Local bill calendar, 4.18
- Proceeding with, 1.2
- Reconsider, motion to, 6.4
- Reconsider collateral matters, motion to, 6.7
- Reports re, 11.3
- Second reading, after, 4.19
- Special order calendar, 4.3, 4.17

### Order of disposition of amendments
- Committees, 2.40
- Floor, 7.3

### Order of precedence, See: Precedence

### Order of recognition of senators
- Committees, 2.46
- Floor, 8.2

### Organization of senate, resolution re; adoption
- 4.9

### Organization session
- Call to order, 1.9
- Contested seat, 1.24
- Elections, 1.1
- Minority leader and leader pro tempore, certification of names, 1.1
- Questions of order, 1.9

### P

### Pairing prohibited
- 2.29

### Papers
- Chamber, delivery in, 10.1
- Inspection by public, 1.48
- Leaving, when absent, 1.22
- Miscellaneous nature, of a, 4.11
- Reading, 1.12
- Secretary; duties re, 1.10, 1.48
- Signature of president, 1.4

### Parliamentary inquiries
- Definition, 8.7
- Interruption of speaker for
  - Committees, 2.47
  - Floor, 8.3

### Parliamentary practice, requiring observance, 8.7

### Parliamentary procedure, certification of questions from committees, 2.23

### Party caucuses
- Election of leaders, 1.1
- Notice, 1.45
- Open meeting requirement, 1.44, 1.45

### Passages, control of
- 1.3

### Payment of expenses, See: Expenses
Penalties
Absence from a sitting, 4.2
Censure of senator, 1.43
Committee meetings, unexcused absence, 2.27
Conduct and ethics, violations, 1.43
Employees
Absence without permission, 1.31
Lobbying by, 1.29
Termination, 1.28
Executive session, confidentiality of; violations, 12.6
Expulsion of senator, 1.43
Lobbying violations, 9.6
Notice of meetings at which legislative business discussed, violations re, 1.49
Open meeting violations, 1.49
Reprind of senator, 1.43
Voting for another senator or by nonmember Committees, 2.30
Floor, 5.3

Per diem expenses
Authority to incur and approve, 1.4
Nonlegislative memberships re, 1.26

Personal privilege, questions of
Interruptions for; committees, 2.47
Interruptions for; floor, 8.3
Precedence, 8.11
Precedence over motion to discharge and appoint or instruct conferees, 2.19, 6.2
Types, 8.11

Political activities, employees, 1.32

Political caucuses
Election of leaders, 1.1
Notice, 1.45
Open meeting requirement, 1.44, 1.45

Poll of committee, vote by, 2.27

Postpone indefinitely, motions to
Application and effect, 6.9
Precedence, 6.2

Postpone to a day certain, motion to, 6.2

Postponement to a day certain on third reading, 4.15

Prayer; order of business, 4.3

Prearranged gatherings; public access, 1.46

Precedence
Adjourn, motion to, 6.2, 8.11
Amendments, 2.40, 7.3, 7.8, 7.9
Committee motions, 2.33
Conferees, motion to discharge and appoint or instruct, 2.19, 6.2, 13.6
### Precedence (Cont.)
- Executive suspensions; conflicts between rule 12 and statute, 12.14
- Motions
  - Committee, 2.33
  - Floor, 6.2
- Questions of privilege, 8.11
- Recess, motion to, 6.2, 8.11
- Speaking rights
  - Committees, 2.48
  - Floor, 8.4
- Special order, bills set at same hour, 4.17
- Substitute motions
  - Committees, 2.33
  - Floor, 6.2

### Precedents in committees, 2.23

### Preference, presentation of committee amendments, 7.1

### Prehearing conferences in suspension matters
- Generally, 12.9(3)
- Notice, giving, 12.9(1)
- Notice, time limits, 12.9(1), 12.9(2)

### President
- Absence of, 1.7
- Acts, signing, 1.4
- Ad hoc committees, appointment and removal of senate members, 1.5
- Amendment by section or item, order of recognition, 7.5
- Amendments, recognition of introducers, 7.1
- Announcing the vote, 5.1
- Attendance, authority to excuse, 1.21
- Authority of, 1.4
- Call to order, 1.2
- Chamber, control of, 1.3
- Claim bills, reference, 4.81
- Committee chairs
  - Appointment, 2.20
  - Appointment of successor, 2.26
  - Removal, 1.5
- Committee meetings, conference; schedule of, 2.19
- Committee meetings after 50th day, approval, 2.9
- Committee officers, appointment, 2.20
- Committee on ethics and elections; duty to advise, 12.7

### President (Cont.)
- Committee on rules, reference of reports re executive matters, 12.7
- Committee personnel, authority re, 2.4
- Committee substitutes, change or correct reference, 4.7
- Committees, appointment and removal, 1.5
- Conduct and ethics complaints against rules chair, 1.43
- Conference committees, senate members of; appointment and removal, 1.5, 2.19
- Consent calendar, approval, 4.17
- Contested seat, duties re, 1.24
- Contracts binding the senate, signature, 1.4
- Corridors, control of, 1.3
- Creation and designation of certain committees, 1.5
- Credentials committee, appointment, 1.24
- Decorum, authority re, 1.3
- Designation, 1.1, 1.45
- Disability; reference duties, 4.6
- Disturbances, authority re, 1.3
- Election, 1.1
- Electronic roll call system, using, 5.1
- Employees
  - Absent without permission, authority, 1.31
  - Assignment of duties, 1.30
  - Disputes, authority re, 1.28
  - Hours of employment, 1.30
- Enrolled bills, signing, 4.20
- Excused absences, granting, 1.21, 1.23
- Executive matters, reference and reports, 12.7
- Expenses
  - Authorization of payment, 1.4
  - Legal services, 1.4
  - Senators, of; authority, 1.25
- Facilities for senators, authority re, 1.25
- Filed bills, reference, 3.8
- Guests, invitation, 10.1
- House amendments to senate bills, reference, 1.18
- House messages,
  - Take up, authority to, 4.3
  - Withholding certain, 4.3
- Immediate past, 1.9
- Interim work, authority to assign, 2.2
- Interruption of speaker, strict enforcement of rule, 8.3
- Joint committees, appointment and removal of senate members, 1.5
- Joint resolutions, signing, 1.4
- Joint select committees, appointment and removal of senate members, 1.5
## Senate Rules Index

**President (Cont.)**
- Local bill calendar, consideration; approval, 4.18
- Majority caucus, calling, 1.1
- Majority leader, designation of, 1.1
- Media, admission of, 10.3
- Meetings concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, 1.44
- Meetings with
  - Governor and speaker re conference matters; notice, 2.19
  - Governor re legislative business; notice, 1.45
  - House conferees; notice, 2.19
  - Majority of chairs of standing committees; notice, 1.45
  - Speaker re legislative business; notice, 1.45
- Memorials, signing, 1.4
- Motions
  - Receiving, 6.2
  - Request for written, 6.1
  - Stating or reading, 6.1
- Nonlegislative memberships by senators, approval, 1.26
- Oath, 1.1
- Order, preservation of, 1.3
- Organization session, absence of president from preceding session, 1.9
- Papers, signature on, 1.4
- Papers of miscellaneous nature, disposition, 4.11
- Parliamentary procedure, certified questions from committees, 2.23
- Passages, control of, 1.3
- Per diem expenses, 1.4
- Prearranged gatherings with; public access, 1.46
- Presiding officer
  - Appeals from decisions, 8.9
  - Appeals from decisions, debate, 8.10
  - Designation, 1.7
  - Election, 1.7
  - Interruption of speaker, strict enforcement of rule re, 8.3
  - Organization session, 1.9
  - Points of order pending appeals, 8.9
  - Recognition, power of, 8.2
  - Rules, interpretation, 11.1
  - Speaking rights, determination, 8.4
  - Voting, 1.6
- Property of the senate, 1.4
- Questions, order of presenting, 6.2

**President (Cont.)**
- Questions of order
  - Certification by committees, 2.23
  - Decisions by, 1.4
  - Recess, authority to, 1.2
  - Recommitment
    - Committee reports without quorum, 2.17
    - Lack of proper notice, 2.7
- Reference
  - Bill affecting appropriations, tax revenues, or state retirement system, 4.8
  - Bill requiring local governments to make expenditures or reducing their ability to raise revenues or share in state tax revenues, 4.8
  - Claim bills, 4.81
  - Committee substitute, substantially amended, 4.7
  - Duties re, 4.6
  - House amendments to senate bills, 1.18
  - Request to return documentation of an executive appointment, 12.8
  - Requisitions, signing, 1.4
  - Resignation of, 1.7
  - Resolutions, reference of, 4.9
  - Resolutions, signing, 1.4
  - Retain counsel, 1.4
  - Rooms, control of, 1.3
  - Rules, interpretation of, 11.1
  - Second reading, ordering and placing motions, 4.19
  - Secretary, 1.8
- Select committees
  - Appointment and removal, 1.5
  - Officers, appointment of, 2.20
  - Requests for subpoenas and other process, 2.2
- Select subcommittees
  - Approval and notice re appointments and assignments, 2.1
  - Extending time allowed for, 2.1
  - Session schedule, approval, 4.1
  - Signature, required, 1.4, 4.20
  - Solicitation or acceptance of certain contributions, 1.361
- Special master, executive matters
  - Appointment, 12.7, 12.9, 12.11
  - Duty to advise president, 12.7
  - Granting floor privilege to, 12.12
- Special order calendar, duties re, 4.17, 13.8
- Special session, schedule approval, 13.2
- Standing committees and subcommittees
  - Appointment, 1.5, 2.1
  - Chairs, appointment of successor, 2.26
  - Meeting schedule, approval, 2.9, 2.10
President (Cont.)
   Officers, appointment, 2.20
   Personnel, authority re, 2.4
   Removal of member, 1.5
   Requests for subpoenas and other process, 2.2
   Subpoenas, signature on, 1.4
   Term of office, 1.1
   Third reading, ordering, 4.19
   Travel expenses, 1.4
   Vacancy, 1.7
   Verification of vote, ordering, 5.2
   Vice chairs
      Appointment, 2.20
      Removal of, 1.5
   Vote
      Taking the, 5.1
      Designating senators to, 2.27
   Votes, counting, 1.12
   Voting by, 1.6
   Vouchers, approval, 1.4
   Warrants, signature on, 1.4
   Writs, signature on, 1.4
   Yeas and nays, taking, 5.1

President designate, election of, 1.1

President pro tempore
   Chair, assuming duties of, 1.7
   Designee, assuming duties of, 1.7
   Election, 1.1
   Immediate past, 1.9
   Oath, 1.1
   Organization session, absence of president pro tempore from preceding session, 1.9
   Presiding officer
      Appeals from decisions, 8.9
      Appeals from decisions, debate, 8.10
      Designation, 1.7
      Election, 1.7
      Interruption of speaker, strict enforcement of rule re, 8.3
      Organization session, 1.9
      Points of order pending appeals, 8.9
      Recognition, power of, 8.2
      Rules, interpretation, 11.1
      Speaking rights, determination, 8.4
      Voting, 1.6
   Reference, assuming duties, 4.6
   Term, 1.1

President pro tempore designate
   Designation of, 1.45
   Election and term of office, 1.1

Presiding officer
   Appeals from decisions, 8.9
   Appeals from decisions, debate, 8.10
   Designation, 1.7
   Election, 1.7
   Interruption of speaker, strict enforcement of rule re, 8.3
   Organization session, 1.9
   Points of order pending appeals, 8.9
   Recognition, power of, 8.2
   Rules, interpretation, 11.1
   Speaking rights, determination, 8.4
   Voting, 1.6

Press members
   Admission, 10.3
   Notice of meetings at which legislative business discussed, 1.45

Previous question, motions for, 6.2

Privilege, questions of.
   See: Questions of privilege

Probation, lobbying violations, 9.6

Procedural authority, 11.7

Procedural motions, motions to reconsider, 6.7

Proceed to the consideration of executive business, motions to; precedence, 6.2

Process
   Committees; requests for, 2.2
   Executive matters; authority re, 12.13

Proof of publication, local bills, 3.3

Property of the senate
   Delegation of responsibility re, 1.4
   Responsibility of the president, 1.4

Property records, inspection, 1.48

Proposed amendments; filing and copies
   Committees, 2.39
   Floor, 7.1
<table>
<thead>
<tr>
<th>Proposed committee bills; filing and copies</th>
<th>Questions of order</th>
</tr>
</thead>
<tbody>
<tr>
<td>2.39</td>
<td>Appeals</td>
</tr>
<tr>
<td>Proposed committee substitutes; filing and</td>
<td>Chair; decisions of</td>
</tr>
<tr>
<td>copies, 2.39</td>
<td>committee</td>
</tr>
<tr>
<td></td>
<td>Certification, 2.23</td>
</tr>
<tr>
<td></td>
<td>Debate, 2.23</td>
</tr>
<tr>
<td></td>
<td>Generally, 2.23</td>
</tr>
<tr>
<td></td>
<td>Interruptions of speaker, 2.47</td>
</tr>
<tr>
<td>Public agencies, investigation of, 2.2</td>
<td>President, decisions of</td>
</tr>
<tr>
<td></td>
<td>Committee removal, 1.5</td>
</tr>
<tr>
<td></td>
<td>Generally, 1.4</td>
</tr>
<tr>
<td></td>
<td>Points of order certified by committees, 2.23</td>
</tr>
<tr>
<td>Public inspection; records and reports, 1.48</td>
<td>Presiding officer, decisions of</td>
</tr>
<tr>
<td></td>
<td>Debate, 8.10</td>
</tr>
<tr>
<td></td>
<td>Generally, 8.9</td>
</tr>
<tr>
<td></td>
<td>Interruptions of speaker, 8.3</td>
</tr>
<tr>
<td></td>
<td>Removal from committee, 1.5</td>
</tr>
<tr>
<td></td>
<td>Secretary; decisions at organization session, 1.9</td>
</tr>
<tr>
<td>Public meetings</td>
<td>Committees</td>
</tr>
<tr>
<td>Committees, 1.46</td>
<td>Chair; authority to decide, 2.23</td>
</tr>
<tr>
<td>Conference committees, 1.46, 2.19</td>
<td>Interruptions of speaker for, 2.47</td>
</tr>
<tr>
<td>Exceptions, 1.44</td>
<td>Pending appeals, 2.23</td>
</tr>
<tr>
<td>Political caucuses, 1.45</td>
<td>Definition, 8.7</td>
</tr>
<tr>
<td>Prearranged gatherings, 1.46</td>
<td>Economic impact statement, absence of, 3.13</td>
</tr>
<tr>
<td>Requirement for, 1.44</td>
<td>Fiscal note, absence of, 3.13</td>
</tr>
<tr>
<td>Subcommittees, 1.46</td>
<td>Interruptions of speaker for, 8.3</td>
</tr>
<tr>
<td>Violations; procedure and penalties, 1.49</td>
<td>Organization session, 1.9</td>
</tr>
<tr>
<td></td>
<td>Pending appeals, 8.9</td>
</tr>
<tr>
<td></td>
<td>President; authority to decide, 1.4</td>
</tr>
<tr>
<td></td>
<td>Questioning decision not to abstain from voting re interest, 5.1</td>
</tr>
<tr>
<td></td>
<td>Recommitment for lack of proper notice, 2.7</td>
</tr>
<tr>
<td></td>
<td>Secretary; authority to decide, organization session, 1.9</td>
</tr>
<tr>
<td>Public officers, confirmation. See:</td>
<td></td>
</tr>
<tr>
<td>Executive appointments</td>
<td></td>
</tr>
<tr>
<td>Public officers, suspension. See:</td>
<td></td>
</tr>
<tr>
<td>Executive suspensions</td>
<td></td>
</tr>
<tr>
<td>Publication of bills and joint resolutions, 3.9</td>
<td></td>
</tr>
<tr>
<td>Q</td>
<td></td>
</tr>
<tr>
<td>Questioning decision not to abstain from voting, 5.1</td>
<td></td>
</tr>
<tr>
<td>Questioning vote</td>
<td>Questions of privilege</td>
</tr>
<tr>
<td>Committees, 2.28</td>
<td>Conferees, motion to discharge and appoint or instruct</td>
</tr>
<tr>
<td>Floor, 5.1</td>
<td>Regular session, 2.19</td>
</tr>
<tr>
<td>Questions, division of, See: Division of question</td>
<td>Special session, 13.6</td>
</tr>
<tr>
<td>Questions, order of presenting</td>
<td>Interruptions for; committees, 2.47</td>
</tr>
<tr>
<td>Committees, 2.33</td>
<td>Interruptions for; floor, 8.3</td>
</tr>
<tr>
<td>Floor, 6.2</td>
<td>Precedence, 8.11</td>
</tr>
<tr>
<td>Questions of no quorum</td>
<td>Precedence over motion to discharge and appoint or instruct conferees, 2.19, 6.2</td>
</tr>
<tr>
<td>Committees</td>
<td>Types, 8.11</td>
</tr>
<tr>
<td>Generally, 2.17</td>
<td></td>
</tr>
<tr>
<td>Interruptions for, 2.47</td>
<td>Quorum</td>
</tr>
<tr>
<td>Generally, 4.2</td>
<td>Committees, standing</td>
</tr>
<tr>
<td>Interruptions for, 8.3</td>
<td>Computation of, 2.17</td>
</tr>
<tr>
<td></td>
<td>Necessity for, 2.17</td>
</tr>
</tbody>
</table>
SENATE RULES INDEX

Quorum (Cont.)
Questions of no quorum
Generally, 2.17
Interruptions for, 2.47
Computation, 2.17, 4.2
Electronic roll call system; use for, 5.1
Necessity for, 1.2
Questions of no quorum
Generally, 4.2
Interruptions for, 8.3
Roll call, 1.12, 1.23, 5.1

Reading (Cont.)
Reference, amendment or postponement on, 4.15
Title only, by; authority, 4.12, 4.13
Waiver of reading requirement, 4.12, 4.13

Reapportionment committee, 2.1

Reapportionment, data and information; access by senators, 1.47

Recalling bill from governor, 4.9, 4.13

Recess
Motion to take
Committees, 2.33
Floor, 6.2
President; authority re, 1.2

Recognition
Amendment by section or item; order, 7.5
Amendments, sponsors of, 7.1
Committees
Amendment by section or item; order, 2.42
Amendments, sponsors of, 2.39
Order of, 2.46
Requests for, 2.45

Debate
Address, manner of, 8.1
Amendments to title or corrective amendments, 7.2
Appeals from decisions of Committee chair, 2.23
Presiding officer, 8.10
Presiding officer during debate, 8.9
Committee debate
Address, manner of, 2.45
Appeals, 2.23
Bills reported favorably by standing subcommittees, 2.16
Interruptions of speaker, 2.47
Limit debate, motion to
Extension of limit, 2.50
Generally, 2.50
Precedence, 2.33
Vote at a time certain, 2.50
Motions, order of precedence, 2.33
Priority of business, questions re, 2.51
Reconsider, motion to, 2.37
Speaking limit, 2.49
Speaking rights, 2.48
Time allowed to close, 2.48
# SENATE RULES INDEX

## Recognition (Cont.)
- Consider bill out of regular order, motion to, 4.16

## Decorum
- Appellations, 8.1
- Avoiding personality, 8.1

## Committees
- Appellations, 2.45
- Avoiding personality, 2.45
- Committee chairs, authority, 2.13, 2.22
- Confining remarks to question under debate, 2.45
- Conference committee meetings, 2.19
- Confining remarks to question under debate, 8.1
- Employees, disputes re, 1.28
- Meetings at which legislative business discussed, 1.44
- Organization session, 1.9
- President; authority re, 1.3
- Interruptions of speaker, 8.3
- Limit debate, motion to
  - Generally, 8.6
  - Precedence, 6.2
- Vote at a time certain, 2.50

## Motions, order of precedence
- 6.2
- Questions of privilege during, 8.11
- Reconsider, motion to, 6.6
- Speaking limit, 8.5
- Speaking rights, 8.4
- Time allowed to close, 8.4
- Waive a rule, motion to, 11.2
- Order of, 8.2
- Requests for, 8.1

## Reconsider, motions to (Cont.)
- Procedural motions, 6.7
- Special session, 13.7
- Vote required, 6.5
- Withdrawal, 6.1

## Reconsideration
- Committee, 2.35
- Floor, 6.4
- Motion to waive rules and immediately certify bill to house; effect, 6.8
- Order of business of matters on, 4.3
- Period of retention of bills during, 6.8
- Special session, 13.7

## Records
- Change of vote requests, 5.2
- Claim bill hearings, 4.81
- Committees
  - Excused absence, 2.27
  - Explanation of vote, 2.31
  - Inspection, 1.48
  - Votes, 2.15, 2.28
- Disposition, 1.48
- Electronic roll call votes, 5.1
- Fees for copies, 1.48
- Inspection by public; exemptions, 1.48
- Late vote requests, 5.2
- Public; defined, 1.48
- Reapportionment information, 1.47
- Secretary; duties re, 1.10, 1.48
- Suspension matters, 12.7, 12.9
- Votes, 5.1

## Reference
- Appropriations, bills affecting, 4.8
- Bill to a different committee, 4.10
- Claim bills, 4.81
- Committee substitutes, substantially amended, 4.7
- Conduct and ethics rules
  - Complaints re violations, 1.43
  - Questions of interpretation and enforcement, 1.42
- Employee disputes, 1.28
- Engrossing clerk, to, 4.19
- Equitable claim bills, 4.81
- Excess judgment claim bills, 4.81
- Executive appointments and suspensions, 12.7, 12.9
- Filed bills
  - Generally, 4.6
  - President, by, 3.8
<table>
<thead>
<tr>
<th>Reference (Cont.)</th>
<th>Regular sessions (Cont.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Generally, 4.6</td>
<td>Discussions of legislative business on floor during session, 1.44</td>
</tr>
<tr>
<td>House amendments to senate bills, 1.18</td>
<td>Lobbyists, admission of, 10.2</td>
</tr>
<tr>
<td>Local bills, 4.6</td>
<td>Media, admission of, 10.3</td>
</tr>
<tr>
<td>Local governmental expenditures, bills requiring, 4.8</td>
<td>Nonmember voting for senator, exclusion, 5.3</td>
</tr>
<tr>
<td>Local governments’ ability to raise revenues or share in state tax revenues, bills reducing, 4.8</td>
<td>Senators; presence during a sitting, 1.20</td>
</tr>
<tr>
<td>More than one, 4.7</td>
<td>Special master, floor privilege, 12.12</td>
</tr>
<tr>
<td>Motion re committee reference, order of business, 4.3</td>
<td>Announcement of committee and subcommittee meetings Interim, 2.6</td>
</tr>
<tr>
<td>Motion to refer to different committee, 4.10</td>
<td>Regular session, 2.6</td>
</tr>
<tr>
<td>Motion to waive rule requiring unanimous consent, 11.2</td>
<td>Special session, 13.3</td>
</tr>
<tr>
<td>Order of business, 4.3</td>
<td>Attendance by senators, 1.20</td>
</tr>
<tr>
<td>Recommitment</td>
<td>Attire, 10.4</td>
</tr>
<tr>
<td>Companion measures, effect on, 3.11</td>
<td>Call to order, 1.2</td>
</tr>
<tr>
<td>Report without proper notice, 2.7</td>
<td>Claim bills, reports of special master, 4.81</td>
</tr>
<tr>
<td>Report without quorum of committee, 2.17</td>
<td>Closed sessions, 12.1</td>
</tr>
<tr>
<td>Standing committee report, after, 2.15</td>
<td>Conference committee reports, 4.5</td>
</tr>
<tr>
<td>Resolutions, generally, 4.9</td>
<td>Employees, hours of duty, 1.30</td>
</tr>
<tr>
<td>Retirement system, state; bill affecting, 4.8</td>
<td>Excused absences, 1.21, 1.23</td>
</tr>
<tr>
<td>Rules, proposed changes to, 11.3</td>
<td>Executive matters, presentation of reports, 12.7</td>
</tr>
<tr>
<td>Second reading, after, 4.19</td>
<td>Extensions Additional proposals, vote required to consider, 11.5</td>
</tr>
<tr>
<td>Tax revenues, bills affecting, 4.8</td>
<td>Concurrent resolution, 4.13</td>
</tr>
<tr>
<td>Third reading, bills or joint resolutions on, 4.15</td>
<td>Conference committee report, reading, 4.5</td>
</tr>
<tr>
<td>Time limitations, 4.6</td>
<td>Motion to indefinitely postpone during session, effect, 6.9</td>
</tr>
<tr>
<td>Referenda, local bills, 3.3</td>
<td>Special order calendar, 4.17</td>
</tr>
<tr>
<td>Refuse to concur in the house amendment and ask the house to recede, motions to, 7.8</td>
<td>Transmittal of bills during, 6.8</td>
</tr>
<tr>
<td>Registration of lobbyists</td>
<td>Final day for introduction during regular session, 3.7</td>
</tr>
<tr>
<td>Exemptions, 9.1</td>
<td>Hour of convening, 1.2</td>
</tr>
<tr>
<td>Records, inspection of, 1.48</td>
<td>Hours of convening and adjournment, schedule, 4.1</td>
</tr>
<tr>
<td>Requirement, 9.1</td>
<td>Majority caucus, 1.1</td>
</tr>
<tr>
<td>Registration requirement; solicitation or acceptance of certain contributions, 1.361</td>
<td>Motion to indefinitely postpone, effect, 6.9</td>
</tr>
<tr>
<td>Regular sessions</td>
<td>Notice of meetings at which legislative business discussed, 1.45</td>
</tr>
<tr>
<td>Absence, leaving papers during, 1.22</td>
<td>Notice of meetings to discuss conference matters, 2.19</td>
</tr>
<tr>
<td>Admission to chamber</td>
<td>Open session, 12.1</td>
</tr>
<tr>
<td>Admission, generally, 10.1</td>
<td>Presence, announcing, 1.23</td>
</tr>
<tr>
<td>Attire, 10.4</td>
<td>Recess By president, 1.2</td>
</tr>
<tr>
<td>Conference matters, meetings re: restrictions, 2.19</td>
<td>Motion to, 6.2</td>
</tr>
<tr>
<td>Control of, 1.3</td>
<td>Reference of bills received during, 3.7, 4.6</td>
</tr>
<tr>
<td>Schedule of meetings, 4.1</td>
<td>Registration re solicitation or acceptance of certain contributions, 1.361</td>
</tr>
<tr>
<td>Special order calendar, 4.17</td>
<td></td>
</tr>
<tr>
<td>Regular sessions (Cont.)</td>
<td>Reports (Cont.)</td>
</tr>
<tr>
<td>-------------------------</td>
<td>----------------</td>
</tr>
<tr>
<td>Transmittal of bills during last 14 days of regular session, 6.8</td>
<td>Nonreturning senator, by, 3.12</td>
</tr>
<tr>
<td>Reject report of standing subcommittee, motion to, 2.16</td>
<td>House amendments to senate bills, 1.18</td>
</tr>
<tr>
<td>Relatives of senators, employment, 1.28</td>
<td>Inspection by public, 1.48</td>
</tr>
<tr>
<td>Removal of a senator from a committee, 1.5</td>
<td>Lobbying violations before committees, 9.7</td>
</tr>
<tr>
<td>Removal of bills from committee</td>
<td>More than one reference; unfavorable report by one committee, effect, 4.7</td>
</tr>
<tr>
<td>Committee substitutes, 4.10, 6.10</td>
<td>Rejected by standing committee, 2.16</td>
</tr>
<tr>
<td>Filed bills, 4.10</td>
<td>Secretary, local bills, 4.6</td>
</tr>
<tr>
<td>Remove bill from committee, motion to, 4.10</td>
<td>Select subcommittees, 2.1</td>
</tr>
<tr>
<td>Reports</td>
<td>Special master</td>
</tr>
<tr>
<td>Bills recommitted for failure to provide proper notice, 2.7</td>
<td>Claim bills, 4.81</td>
</tr>
<tr>
<td>Committee on ethics and elections, 12.7</td>
<td>Conduct and ethics violations, 1.43, 9.6</td>
</tr>
<tr>
<td>Committee on rules</td>
<td>Executive appointments, 12.7</td>
</tr>
<tr>
<td>Changes in rules, 11.3</td>
<td>Executive suspensions</td>
</tr>
<tr>
<td>Executive matters, 12.7</td>
<td>Floor privilege, 12.12</td>
</tr>
<tr>
<td>Motion to waive rule re bills filed after final day for introduction, 3.7</td>
<td>Generally, 12.7, 12.9, 12.11</td>
</tr>
<tr>
<td>Committee substitutes</td>
<td>Lobbying violations, 9.6</td>
</tr>
<tr>
<td>Favorable report by one committee; effect, 4.7</td>
<td>State agencies, reports to standing committees and subcommittees, 2.2</td>
</tr>
<tr>
<td>Filing, 2.15</td>
<td>Reprimand, lobbying violations, 9.6</td>
</tr>
<tr>
<td>Committees</td>
<td>Reprimand of senators, 1.43</td>
</tr>
<tr>
<td>Approval by chair, 2.23</td>
<td>Reputation, questions of privilege re, 8.11</td>
</tr>
<tr>
<td>Inspection, 1.48</td>
<td>Request a conference committee, motions to, 7.8</td>
</tr>
<tr>
<td>Order of business, 4.3</td>
<td>Requisitions, 1.4</td>
</tr>
<tr>
<td>Publication in calendar, 1.11</td>
<td>Re-reference</td>
</tr>
<tr>
<td>Special session, 13.5</td>
<td>Companion measures, effect on, 3.11</td>
</tr>
<tr>
<td>Standing committees, 2.15</td>
<td>Report without proper notice, 2.7</td>
</tr>
<tr>
<td>Standing subcommittees, 2.16</td>
<td>Report without quorum of committee, 2.17</td>
</tr>
<tr>
<td>Conduct and ethics violations, 1.43</td>
<td>Standing committee report, after, 2.15, 4.6</td>
</tr>
<tr>
<td>Conference committees</td>
<td>Resolutions</td>
</tr>
<tr>
<td>Copies, availability, 4.5, 13.6</td>
<td>Attestation of passage, 1.13</td>
</tr>
<tr>
<td>Messages, transmittal, 6.8</td>
<td>“Bill,” “measure,” “question,” or “matter,” inclusion, 11.6</td>
</tr>
<tr>
<td>Order of business, 4.5</td>
<td>Capitalization, 3.4, 3.6</td>
</tr>
<tr>
<td>Regular session</td>
<td>Concurrent</td>
</tr>
<tr>
<td>Deliberation and requirements, 2.19</td>
<td>Adopting joint rules, 4.9, 4.13</td>
</tr>
<tr>
<td>Reading and action, 4.5</td>
<td>Extending a legislative session, 4.9, 4.13</td>
</tr>
<tr>
<td>Special session, 13.6</td>
<td>Generally, 4.13</td>
</tr>
<tr>
<td>Credentials committee, 1.24</td>
<td>Recalling bill from governor, 4.9, 4.13</td>
</tr>
<tr>
<td>Disposal of, 1.48</td>
<td>Setting an effective date for a vetused bill, 4.9, 4.13</td>
</tr>
<tr>
<td>Executive matters, 12.7</td>
<td>Copies, 3.6, 3.9</td>
</tr>
<tr>
<td>Exemptions from public inspection, 1.48</td>
<td>Filed bills</td>
</tr>
</tbody>
</table>
Resolutions (Cont.)
Deleting everything after the resolving clause and inserting new language
Committees, 2.41
Floor, 7.4
Engrossing and enrolling, 1.10
Form, 3.4, 3.6
Inspection by public, 1.48
Joint
Coding indicators, 3.1
Economic impact statement, 3.13
Fiscal note, 3.13
Third reading; reference, amendment or postponement, 4.15
Order of business, origination, 11.3
Readings, 4.12, 4.13, 4.14
Recommitment upon report without quorum, 2.17
Reference, 4.9
Rules, changes in; origination, 11.3
Signing by president, 1.4, 4.20
Signing by secretary, 1.13, 4.20
Titles, 3.4, 3.6
Transmittal, 1.10, 1.17
Vote required, 4.12, 4.13, 4.14

Resolving clauses
Concurrent resolutions, 3.6
Deleting everything after and inserting new language
Committees, 2.41
Floor, 7.4
Joint resolutions, 3.4
Memorials, 3.5
Resolutions, 3.6

Retirement systems, state; bills affecting
Fiscal note, 3.13
Reference, 4.8

Revenue matters, bills dealing with;
meetings of groups of conferees, notice of, 2.19

Revenues of state or local governments; bills affecting, 3.13, 4.8

Reviser’s bills; amendments to, 7.1

Rising to point of order requiring an immediate ruling; interruption for, 8.3

Rising to question of privilege; interruption for, 8.3

Roll call
Change of votes, recording, 5.2
Committees, 2.28
Entry of senator after, 1.23
Explanation of vote during, 5.5
Late vote, recording, 5.2
Order of business, 4.3
Presence of senator, 1.23
Secretary; duties re, 1.12

Rooms, committee, control of, 2.22

Rooms, control of, 1.3

Rotunda; posting meeting notices, 1.45, 2.6, 2.10, 2.19, 13.3, 13.8

Rules
“Bill,” “measure,” “question,” or “matter,” construction, 11.6
Changes in; generally, 11.3
Clarification, obtaining, 8.7
Conduct and ethics rules
Acceptance of anything to improperly influence, 1.36
Advisory opinions re, 1.42, 1.48
Complaints re violations, 1.43
Conflicts of interest, 1.38
Disclosure of certain contributions, 1.361
Disclosure of conflict of interest, 1.20, 1.39
Disqualification from voting
Committees, 1.20, 1.39, 2.27
Floor, 1.20, 1.39
Employees, 1.41
Employment discrimination, 1.35
Enforcement of rules, questions of, 1.42
Executive session, 12.6
Improper influence, 1.36
Interpretation of rules, questions of, 1.42
Investigations, 1.43
Lobbyists, 9.2, 9.35, 9.6, Appendix A
Lobbyists; advisory opinions re, 9.4
Notice of meetings at which legislative business discussed, violations re, 1.49
Open meeting violations, 1.49
Penalties, 1.361, 1.43
Personal conduct, 1.35
Personal employment, conflicting, 1.37
Personal interest, conflicting, 1.38
**SENATE RULES INDEX**

<table>
<thead>
<tr>
<th>Rules (Cont.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Questions of privilege re, 8.11</td>
</tr>
<tr>
<td>Solicitation or acceptance of certain contributions, 1.361</td>
</tr>
<tr>
<td>Violations of; procedure, 1.43</td>
</tr>
<tr>
<td>Executive suspensions; conflicts between rule 12 and statute, 12.14</td>
</tr>
<tr>
<td>Interpretation, 11.1</td>
</tr>
<tr>
<td>Interruption of speaker, strict enforcement of rule, 2.47, 8.3</td>
</tr>
<tr>
<td>Lobbying violations, recommendations, 9.6</td>
</tr>
<tr>
<td>Lobbyists, advisory opinions re interpretation, 9.4</td>
</tr>
<tr>
<td>Local bill calendar, determining, 4.18</td>
</tr>
<tr>
<td>Local bills; reference to, 4.6</td>
</tr>
<tr>
<td>Lobbying violations, recommendations, 9.6</td>
</tr>
<tr>
<td>Notice of meetings; conflict in, 1.46</td>
</tr>
<tr>
<td>Notices of meeting at which legislative business discussed, violations re, 1.49</td>
</tr>
<tr>
<td>Observance of, requiring, 8.7</td>
</tr>
<tr>
<td>Open meeting violations, 1.49</td>
</tr>
<tr>
<td>Parliamentary inquiries</td>
</tr>
<tr>
<td>Definition, 8.7</td>
</tr>
<tr>
<td>Interruption of speaker for Committees, 2.47</td>
</tr>
<tr>
<td>Floor, 8.3</td>
</tr>
<tr>
<td>Penalties for violations</td>
</tr>
<tr>
<td>Absence from a sitting, 4.2</td>
</tr>
<tr>
<td>Censure of senator, 1.43</td>
</tr>
<tr>
<td>Committee meetings, unexcused absence, 2.27</td>
</tr>
<tr>
<td>Conduct and ethics, violations, 1.43</td>
</tr>
<tr>
<td>Employees</td>
</tr>
<tr>
<td>Absence without permission, 1.31</td>
</tr>
<tr>
<td>Lobbying by, 1.29</td>
</tr>
<tr>
<td>Termination, 1.28</td>
</tr>
<tr>
<td>Executive session, confidentiality of; violations, 12.6</td>
</tr>
<tr>
<td>Expulsion of senator, 1.43</td>
</tr>
<tr>
<td>Lobbying violations, 9.6</td>
</tr>
<tr>
<td>Notice of meetings at which legislative business discussed, violations re, 1.49</td>
</tr>
<tr>
<td>Open meeting violations, 1.49</td>
</tr>
<tr>
<td>Reprimand of senator, 1.43</td>
</tr>
<tr>
<td>Voting for another senator or by nonmember Committee, 2.30</td>
</tr>
<tr>
<td>Floor, 5.3</td>
</tr>
<tr>
<td>Points of order</td>
</tr>
<tr>
<td>Appeals</td>
</tr>
<tr>
<td>Chair, decisions of committee Certification, 2.23</td>
</tr>
<tr>
<td>Debate, 2.23</td>
</tr>
<tr>
<td>Generally, 2.23</td>
</tr>
<tr>
<td>Interruptions of speaker, 2.47</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Rules (Cont.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>President, decisions of Committee removal, 1.5</td>
</tr>
<tr>
<td>Generally, 1.4</td>
</tr>
<tr>
<td>Points of order certified by committees, 2.23</td>
</tr>
<tr>
<td>Presiding officer, decisions of Debate, 8.10</td>
</tr>
<tr>
<td>Generally, 8.9</td>
</tr>
<tr>
<td>Interruptions of speaker, 8.3</td>
</tr>
<tr>
<td>Removal from committee, 1.5</td>
</tr>
<tr>
<td>Secretary; decisions at organization session, 1.9</td>
</tr>
<tr>
<td>Committees</td>
</tr>
<tr>
<td>Chair; authority to decide, 2.23</td>
</tr>
<tr>
<td>Interruptions of speaker for, 2.47</td>
</tr>
<tr>
<td>Pending appeals, 2.23</td>
</tr>
<tr>
<td>Definition, 8.7</td>
</tr>
<tr>
<td>Economic impact statement, absence of, 3.13</td>
</tr>
<tr>
<td>Fiscal note, absence of, 3.13</td>
</tr>
<tr>
<td>Interruptions of speaker for, 8.3</td>
</tr>
<tr>
<td>Organization session, 1.9</td>
</tr>
<tr>
<td>Pending appeals, 8.9</td>
</tr>
<tr>
<td>President; authority to decide, 1.4</td>
</tr>
<tr>
<td>Questioning decision not to abstain from voting re interest, 5.1</td>
</tr>
<tr>
<td>Recommitment for lack of proper notice, 2.7</td>
</tr>
<tr>
<td>Secretary; authority to decide, organization session, 1.9</td>
</tr>
<tr>
<td>Predetermination, obtaining, 8.7</td>
</tr>
<tr>
<td>Public access to meetings and gatherings; conflict in, 1.46</td>
</tr>
<tr>
<td>Select subcommittees, regulating, 2.1</td>
</tr>
<tr>
<td>Singular number, construction, 11.6</td>
</tr>
<tr>
<td>Special session, 13.1</td>
</tr>
<tr>
<td>Suspension of, 11.2</td>
</tr>
<tr>
<td>“Two-thirds vote,” construction, 11.5</td>
</tr>
<tr>
<td>Vote required for action, construction, 11.4</td>
</tr>
<tr>
<td>Waiver of, 11.2</td>
</tr>
</tbody>
</table>

**Rules committee**

Advisory opinions

- Lobbyists, to, 9.4
- Lobbyists, to; compilation of, 9.5

Appeals; removal from committee, 1.5

Appointment, 2.1

Chair

- Conduct and ethics complaints against, 1.43
- Consent calendar, 4.17
- Duties re ethics complaints, 1.43
SENATE RULES INDEX

Rules committee (Cont.)
- Local bill calendar, determining, 4.18
- Reference of bill to a different committee or removal, 4.10
- Special order calendar, duties re, 4.17, 13.8
- Claim bills, 4.81
- Conduct and ethics violations, 1.43
- Consent calendar, 4.17
- Contributions, certain; received during sessions, 1.361, 9.35
- Disciplinary actions, investigations, 1.43
- Disciplinary actions, recommendations, 1.361
- Employee disputes, recommendations, 1.28
- Executive matters; reference of reports to, 12.7
- Lobbying violations, recommendations, 9.6
- Local bill calendar, 4.18
- Meetings after 50th day, 2.9
- Motion to waive rule re bills or resolutions filed after final day for introduction, duties re, 3.7
- Reference of bill to different committee or removal, 4.10
- Registration, requirement for certain, 1.361
- Senate rules, changes in, 11.3
- Special master, conduct and ethics violations, 1.43
- Veto message; reference to, 4.21

Secretary (Cont.)
- Committee amendments, forms, 2.39
- Committee meeting places, notices, 2.10
- Committee substitutes, 2.15
- Copies of bills, duties re, 3.9
- Daily calendar, duties re, 1.11, 4.3
- Delivery of bills for introduction
  - Regular session and interim, 3.7
  - Special session, 13.4
- Disclosures of conflict of interest, duties re, 1.39
- Duties, generally, 1.8, 1.10
- Election of, 1.8
- Electronic roll call system, duties re, 5.1
- Employees, 1.8
- Engrossing; duties re, supervision of, 1.8, 1.10
- Enrolled bills, signing, 4.20
- Enrolling, 1.8, 1.10, 4.20
- Examination of bills prior to introduction, 1.15
- Executive appointments, return of certain documentation, 12.8
- Executive business, disclosure, 12.2
- Executive sessions
  - Duties re, 12.2
  - Journal, keeping, 1.10, 12.5
- Explanations of vote; filing with Committees, 2.31
- Floor, 5.5
- Filed bills
  - Duties re, 3.8
  - Reference by chair and hearing; notice to, 4.6
- Forms, duties re
  - Amendment, 7.1
  - Amendment, committee, 2.39
  - Bill, 3.1
  - Concurrent resolution, 3.6
  - Joint resolution, 3.4
  - Memorial, 3.5
  - Preparation by, 1.14
  - Resolution, 3.6
  - Secretary; duties re, 1.14
  - Senate resolution, 3.6
  - Standing subcommittee report, 2.16
- House amendments to senate bills, duties re, 1.18
- House messages, duties re, 1.18
- Identification of bills, duties re, 3.10
- Immediate past president, 1.9
- Immediate past president pro tempore, 1.9
- Indexes, duties re, 1.16
- Information technology operations, duties re, 1.16

S

Safety of senate, questions of privilege re, 8.11

Seal, 14.1

Seat, contest of, 1.24

Secretary
- Amendments, duties re, 7.1
- Appropriations bill, duties re
  - proposed committee bill, 3.9
- Assistants, employment of, 1.8
- Attestation to passage of measures, 1.13
- Attestations, 1.13
- Bills filed after final day for introduction, 3.7
- Calendar, preparation of, 1.11
- Change of vote request, records, 5.2
- Claim bill and special master’s report, duties re, 4.81
- Committee amendments; filing with, 2.44

147
Secretary (Cont.)
Introduction of bills, prerequisite, 3.2
Journal, 1.10, 12.5
Late vote requests, records, 5.2
Lobbyists, advisory opinions to; compilation of, 9.5
Local bills
Calendar, omission from and separate distribution, 4.3
Review bills placed on calendar, 4.6
Majority leader, certification of name to, 1.1
Memorials, attestation, 1.13
Minority leader, certification of name to, 1.1
Minority leader pro tempore; certification of name to, 1.1
Notices of meetings at which legislative business discussed, duties re, 1.45
Notices of meetings to discuss conference matters; filing notice with, 2.19
Oath, 1.8
Organization session, duties re, 1.9
Papers
Duties re, 1.10
Leaving with during absence, 1.22
Maintenance and disposal of, 1.48
Reading, 1.12
President designate and president pro tempore designate; certification of names to, 1.1
Reading papers, 1.12
Records, duties re, 1.10, 1.48
Resolutions, attestation, 1.13
Resolutions, furnishing copies, 3.6
Retention of bills for period of reconsideration, 6.8
Roll call, 1.12, 5.1
Select committee meeting notices; publication, 2.6, 2.8
Select subcommittees, certain notice required, 2.1
Senate amendments to house bills, notation on jacket, 7.7
Senate resolutions, furnishing copies, 3.6
Staff, employment of, 1.8
Standing committees
Meeting notice and agenda, filing, 2.6
Meeting notice, delivery, 2.8
Reports, entering in journal, 2.15
Standing subcommittees
Meeting notice and agenda, filing, 2.6
Meeting notice, delivery, 2.8
Reports, certification, 2.16
Subcommittee meeting places, notices, 2.10
Subpoenas, attestation, 1.13
Secretary (Cont.)
Summaries of house amendments to senate bills, duties re, 1.18
Supervision of, 1.8
Suspended official; filing of defenses, 12.9(3), 12.9(4)
Term of office, 1.8
Transmittal of measures, supervision of, 1.10
Transmittal of messages, duties re, 1.17
Vacancy, 1.8
Votes, recording, 5.1
Voting, duties re, 1.12
Warrants, attestation of, 1.13
Withdrawal of bills, certain notice required, 3.8
Writs, attestation of, 1.13
Select committees
Appointment, removal, 1.5, 2.1
Business, expeditious consideration of, 2.9
Conduct and ethics violations, 1.43, 9.6
Meeting after 50th day, 2.9
Meetings, 2.10
Meetings concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, 1.44
Motion to commit to; precedence, 6.2
Notice of meetings, 2.6, 2.8
Oaths and affirmations, 2.2
Officers, appointment of, 2.20
Records, public inspection, 1.48
Subpoenas and process, 2.2
Witnesses, 2.2
Select subcommittees
Appointment, 2.1
Generally, 2.1
Meetings, 2.10
Meetings concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, 1.44
Notice of appointment and charge, 2.1
Records, public inspection, 1.48
Reference to, 4.6
Senate amendments to house bills
House refusal to concur, motion re, 7.9
Manner, 7.7
Manner; committees, 2.43
<table>
<thead>
<tr>
<th>Senators</th>
<th>Senators (Cont.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Absence</td>
<td>Absence</td>
</tr>
<tr>
<td>Attendance</td>
<td>Committee meetings</td>
</tr>
<tr>
<td></td>
<td>Introducer, 2.11</td>
</tr>
<tr>
<td></td>
<td>Members, 2.27</td>
</tr>
<tr>
<td></td>
<td>Compelling, 4.2</td>
</tr>
<tr>
<td></td>
<td>Employees, 1.30, 1.31</td>
</tr>
<tr>
<td></td>
<td>Executive sessions, 12.2</td>
</tr>
<tr>
<td></td>
<td>Records, inspection, 1.48</td>
</tr>
<tr>
<td></td>
<td>Senators, by, 1.20</td>
</tr>
<tr>
<td></td>
<td>Sittings, 1.20, 4.2</td>
</tr>
<tr>
<td>Committee chair</td>
<td>Amendments, preference in presentation, 7.1</td>
</tr>
<tr>
<td></td>
<td>Call to order, 2.21</td>
</tr>
<tr>
<td></td>
<td>Generally, 2.25, 2.26</td>
</tr>
<tr>
<td></td>
<td>Notice of meetings and agenda, duties re, 2.6</td>
</tr>
<tr>
<td></td>
<td>Temporary alternate, 2.25</td>
</tr>
<tr>
<td>Committee members, 2.27</td>
<td>Committee chair</td>
</tr>
<tr>
<td></td>
<td>Introducer, committee meetings, 2.11</td>
</tr>
<tr>
<td></td>
<td>Organization session, president and president pro tempore of preceding session, 1.9</td>
</tr>
<tr>
<td></td>
<td>Pairing prohibited, 2.29</td>
</tr>
<tr>
<td></td>
<td>Papers, leaving, 1.22</td>
</tr>
<tr>
<td></td>
<td>President; chair duties, 1.7</td>
</tr>
<tr>
<td></td>
<td>President; reference duties, 4.6</td>
</tr>
<tr>
<td>Reason for</td>
<td>Committee, 2.27</td>
</tr>
<tr>
<td></td>
<td>Floor, 1.20</td>
</tr>
<tr>
<td></td>
<td>Senators, 1.20, 1.21, 4.2</td>
</tr>
<tr>
<td>Abstention from voting, 1.20, 1.39, 5.1</td>
<td>Availability of committees, 4.4</td>
</tr>
<tr>
<td>Acceptance of anything to improperly influence, 1.36</td>
<td>Administrative committee meetings, 2.23</td>
</tr>
<tr>
<td>Addressing committees, 2.45</td>
<td>Addresses, 2.45</td>
</tr>
<tr>
<td>Addressing senate, 2.45, 8.1</td>
<td>Assistant clerk, 1.30, 1.31</td>
</tr>
<tr>
<td>Advisory opinions re conduct and ethics, requests, 1.42, 1.48</td>
<td>Appeals, 2.47</td>
</tr>
<tr>
<td>Amendments, obtaining copies of, 7.1</td>
<td>Another, voting for, 5.3</td>
</tr>
<tr>
<td>Another, voting for, 5.3</td>
<td>Appellations, 2.45</td>
</tr>
<tr>
<td>Appeals</td>
<td>Appeals, 2.45</td>
</tr>
<tr>
<td>Chair, decisions of committee</td>
<td>Availability of committees, 4.4</td>
</tr>
<tr>
<td>Certification, 2.23</td>
<td>Addresses, 2.45</td>
</tr>
<tr>
<td>Debate, 2.23</td>
<td>Assistant clerk, 1.30, 1.31</td>
</tr>
<tr>
<td>Generally, 2.23</td>
<td>Appeals, 2.47</td>
</tr>
<tr>
<td>Interruptions of speaker, 2.47</td>
<td>Another, voting for, 5.3</td>
</tr>
<tr>
<td>President, decisions of</td>
<td>Appellations, 2.45</td>
</tr>
<tr>
<td>Committee removal, 1.5</td>
<td>Availability of committees, 4.4</td>
</tr>
<tr>
<td>Generally, 1.4</td>
<td>Addresses, 2.45</td>
</tr>
<tr>
<td>Points of order certified by committees, 2.23</td>
<td>Availability of committees, 4.4</td>
</tr>
</tbody>
</table>
## Senators (Cont.)

<table>
<thead>
<tr>
<th>Senator</th>
<th>Page Range</th>
</tr>
</thead>
<tbody>
<tr>
<td>Appointment</td>
<td>1.5, 2.1</td>
</tr>
<tr>
<td>Appropriations bill; obtaining copies in advance of meeting</td>
<td>3.9</td>
</tr>
<tr>
<td>Attendance</td>
<td>2.27</td>
</tr>
<tr>
<td>Chair duties, assignment to</td>
<td>2.25</td>
</tr>
<tr>
<td>Change of vote requests</td>
<td>2.28</td>
</tr>
<tr>
<td>Division of question, calls for</td>
<td>2.34</td>
</tr>
<tr>
<td>Excused absence</td>
<td>2.27</td>
</tr>
<tr>
<td>Explanation of vote</td>
<td>2.31</td>
</tr>
<tr>
<td>Quorum, questioning existence of</td>
<td>2.17</td>
</tr>
<tr>
<td>Removal; appeal</td>
<td>1.5</td>
</tr>
<tr>
<td>Speaking limit</td>
<td>2.49</td>
</tr>
<tr>
<td>Speaking rights</td>
<td>2.48</td>
</tr>
<tr>
<td>Unregistered lobbyists, permitting</td>
<td>9.7</td>
</tr>
<tr>
<td>Verification of vote, request for</td>
<td>2.28</td>
</tr>
<tr>
<td>Vote, request to record</td>
<td>2.15</td>
</tr>
<tr>
<td>Voting by</td>
<td>2.27</td>
</tr>
<tr>
<td>Voting for another in committee</td>
<td>2.30</td>
</tr>
<tr>
<td>Committee substitutes, co-introducing</td>
<td>2.15, 2.16</td>
</tr>
<tr>
<td>Committees outside legislature, membership on</td>
<td>1.26</td>
</tr>
</tbody>
</table>

### Conduct

- Acceptance of anything to improperly influence | 1.36 |
- Advisory opinions re | 1.42, 1.48 |
- Complaints re violations | 1.43 |
- Conflicts of interest | 1.38, 1.39 |
- Disclosure of certain contributions | 1.361 |
- Disclosure of conflict of interest | 1.20, 1.39 |
- Disqualification from voting |
  - Committees | 1.20, 1.39, 2.27 |
  - Floor | 1.20, 1.39 |
- Employees | 1.41 |
- Enforcement of rules, questions of | 1.42 |
- Executive session | 1.26 |
- Improper influence | 1.36 |
- Interpretation of rules, questions of | 1.42 |
- Investigations | 1.43 |
- Lobbyists, 9.2, 9.35, 9.6, Appendix A |
- Lobbyists; advisory opinions re | 9.4 |
- Notice of meetings at which legislative business discussed, violations re | 1.49 |
- Open meeting violations | 1.49 |
- Penalties | 1.361, 1.43 |
- Personal conduct | 1.35 |
- Personal employment, conflicting | 1.37 |
- Personal interest, conflicting | 1.38 |
- Questions of privilege re | 8.11 |
- Solicitation or acceptance of certain contributions | 1.361 |
- Violations of; procedure | 1.43 |

### Senators (Cont.)

- Conference committee reports, obtaining copies | 4.5, 13.6 |
- Conflicts of interest |
  - Disclosure | 1.20, 1.39 |
  - Disqualification from voting re Committees | 1.20, 1.39, 2.27 |
  - Floor | 1.20, 1.39 |
  - Employees | 1.41 |
  - Personal employment | 1.37 |
  - Questioning decision not to abstain from voting | 5.1 |
  - Use of influence | 1.38 |
- Congressional redistricting information, access to | 1.47 |
- Contest of seat | 1.24 |

### Debate

- Address, manner of | 8.1 |
- Amendments to title or corrective amendments | 7.2 |
- Appeals from decisions of Committee chair | 2.23 |
- Executive session | 12.6 |
- Presiding officer | 8.10 |
- Presiding officer during debate | 8.9 |
- Committee debate |
  - Address, manner of | 2.45 |
  - Appeals | 2.23 |
  - Bills reported favorably by standing subcommittees | 2.16 |
  - Interruptions of speaker | 2.47 |
  - Limit debate, motion to |
    - Extension of limit | 2.50 |
    - Generally | 2.50 |
    - Precedence | 2.33 |
  - Vote at a time certain | 2.50 |
  - Motions, order of precedence | 2.33 |
  - Priority of business, questions re | 2.51 |
  - Reconsider, motion to | 2.37 |
  - Speaking limit | 2.49 |
  - Speaking rights | 2.48 |
  - Time allowed to close | 2.48 |
- Consider bill out of regular order, motion to | 4.16 |

### Decorum

- Appellations | 8.1 |
- Avoiding personality | 8.1 |
- Committees |
  - Appellations | 2.45 |
  - Avoiding personality | 2.45 |
  - Committee chairs, authority | 2.13, 2.22 |
  - Confining remarks to question under debate | 2.45 |
- Conference committee meetings | 2.19 |
- Confining remarks to question under debate | 8.1 |
SENATE RULES INDEX

Senators (Cont.)
  Employees, disputes re, 1.28
  Meetings at which legislative business discussed, 1.44
  Organization session, 1.9
  President; authority re, 1.3
  Interruptions of speaker, 8.3
  Limit debate, motion to
    Generally, 8.6
    Precedence, 6.2
    Vote at a time certain, 2.50
  Motions, order of precedence, 6.2
  Questions of privilege during, 8.11
Recognition
  Amendment by section or item; order, 7.5
  Amendments, sponsors of, 7.1
Committees
  Amendment by section or item; order, 2.42
  Amendments, sponsors of, 2.39
  Order of, 2.46
  Requests for, 2.45
  Order of, 8.2
  Requests for, 8.1
  Reconsider, motion to, 6.6
  Speaking limit, 8.5
  Speaking rights, 8.4
  Time allowed to close, 8.4
  Waive a rule, motion to, 11.2
  Decision to abstain from voting, 1.20, 1.39, 5.1
Decorum
  Appellations, 8.1
  Avoiding personality, 8.1
Committees
  Appellations, 2.45
  Avoiding personality, 2.45
  Committee chairs, authority, 2.13, 2.22
  Confining remarks to question under debate, 2.45
  Conference committee meetings, 2.19
Confining remarks to question under debate, 8.1
Debate
  Address, manner of, 8.1
  Amendments to title or corrective amendments, 7.2
  Appeals from decisions of Committee chair, 2.23
  Presiding officer, 8.10
  Presiding officer during debate, 8.9
Committee debate
  Address, manner of, 2.45
  Appeals, 2.23

Senators (Cont.)
  Bills reported favorably by standing subcommittees, 2.16
  Interruptions of speaker, 2.47
  Limit debate, motion to
    Extension of limit, 2.50
    Generally, 2.50
    Precedence, 2.33
    Vote at a time certain, 2.50
  Motions, order of precedence, 2.33
  Priority of business, questions re, 2.51
  Reconsider, motion to, 2.37
  Speaking limit, 2.49
  Speaking rights, 2.48
  Time allowed to close, 2.48
  Consider bill out of regular order, motion to, 4.16
  Interruptions of speaker, 8.3
  Limit debate, motion to
    Generally, 8.6
    Precedence, 6.2
    Vote at a time certain, 2.50
  Motions, order of precedence, 6.2
  Questions of privilege during, 8.11
Recognition
  Amendment by section or item; order, 7.5
  Amendments, sponsors of, 7.1
Committees
  Amendment by section or item; order, 2.42
  Amendments, sponsors of, 2.39
  Order of, 2.46
  Requests for, 2.45
  Order of, 8.2
  Requests for, 8.1
  Reconsider, motion to, 6.6
  Speaking limit, 8.5
  Speaking rights, 8.4
  Time allowed to close, 8.4
  Waive a rule, motion to, 11.2
  Employees, disputes re, 1.28
  Meetings at which legislative business discussed, 1.44
  Organization session, 1.9
  President; authority re, 1.3
  Disciplinary actions, 1.361, 1.43
  Disclosure of conflict of interest, 1.20, 1.39
  Disclosure re acceptance or solicitation of certain contributions, 1.361
  Division of question, calls for, 6.3
  Employees, 1.28, 1.29, 1.30, 1.31, 1.32, 2.11
  Employment discrimination, 1.35
  Excused absences, 1.21, 1.23

151
<table>
<thead>
<tr>
<th>Senators (Cont.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Executive sessions, unseating for violating confidentiality, 12.6</td>
</tr>
<tr>
<td>Expenses, 1.25</td>
</tr>
<tr>
<td>Expulsion, 1.43</td>
</tr>
<tr>
<td>Facilities, 1.25</td>
</tr>
<tr>
<td>Families of; reserved gallery section, 10.1</td>
</tr>
<tr>
<td>Filed bills, 3.8</td>
</tr>
<tr>
<td>Fiscal notes; copies to, 3.13</td>
</tr>
<tr>
<td>Former members, admission to chamber, 10.1</td>
</tr>
<tr>
<td>Influence, use of, 1.38</td>
</tr>
<tr>
<td>Interruptions, when allowed, 8.3</td>
</tr>
<tr>
<td>Intradistrict allotment expenditure records, public inspection, 1.48</td>
</tr>
<tr>
<td>Introducers, as</td>
</tr>
<tr>
<td>Amendments, 2.39</td>
</tr>
<tr>
<td>Bill jacket, name on, 3.1, 3.12</td>
</tr>
<tr>
<td>Committee meetings</td>
</tr>
<tr>
<td>Attendance, 2.11</td>
</tr>
<tr>
<td>Considering bill out of order for, 2.12</td>
</tr>
<tr>
<td>Debate, time allowed to close, 2.48</td>
</tr>
<tr>
<td>Motion to limit debate, rights re, 2.50</td>
</tr>
<tr>
<td>Committee substitutes, 2.15, 4.7</td>
</tr>
<tr>
<td>Constitutionality and legal correctness, responsibility for, 1.15</td>
</tr>
<tr>
<td>Debate, time allowed to close, 8.4</td>
</tr>
<tr>
<td>Defined, 11.6</td>
</tr>
<tr>
<td>Delivery for introduction, 3.7</td>
</tr>
<tr>
<td>Index by, 1.16</td>
</tr>
<tr>
<td>Motion to limit debate, rights re, 8.6</td>
</tr>
<tr>
<td>Name on bill jacket, 3.1, 3.12</td>
</tr>
<tr>
<td>Nonreturning senator, 3.12</td>
</tr>
<tr>
<td>Reference, recommendations re, 4.6</td>
</tr>
<tr>
<td>Legal services, certain expenses, 1.4</td>
</tr>
<tr>
<td>Legislative redistricting information, access to, 1.47</td>
</tr>
<tr>
<td>Meetings between legislators re legislative business, 1.44</td>
</tr>
<tr>
<td>Motions</td>
</tr>
<tr>
<td>Adjourn, to; precedence, 6.2</td>
</tr>
<tr>
<td>Adjourn, to; precedence over questions of privilege, 8.11</td>
</tr>
<tr>
<td>Amend, to; precedence, 6.2</td>
</tr>
<tr>
<td>Amend the amendment, 7.3</td>
</tr>
<tr>
<td>Amend the house amendment, 7.8</td>
</tr>
<tr>
<td>Amend the house bill, 7.7</td>
</tr>
<tr>
<td>Amend the substitute, 7.3</td>
</tr>
<tr>
<td>Bills filed after final day for introduction, waive rules re, 3.7</td>
</tr>
<tr>
<td>Commit to a select committee, precedence, 6.2</td>
</tr>
<tr>
<td>Commit to a standing committee, precedence, 6.2</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Senators (Cont.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Committee motions</td>
</tr>
<tr>
<td>Amend, 2.33</td>
</tr>
<tr>
<td>Conference committee; taking final action, 2.19</td>
</tr>
<tr>
<td>Delete and insert, 2.34</td>
</tr>
<tr>
<td>Division of question, 2.34</td>
</tr>
<tr>
<td>Limit debate, 2.50</td>
</tr>
<tr>
<td>Making, 2.32</td>
</tr>
<tr>
<td>Oral, 2.32</td>
</tr>
<tr>
<td>Precedence, 2.33</td>
</tr>
<tr>
<td>Reconsider</td>
</tr>
<tr>
<td>Collateral matters, 2.38</td>
</tr>
<tr>
<td>Debate, 2.37</td>
</tr>
<tr>
<td>Generally, 2.35</td>
</tr>
<tr>
<td>Precedence, 2.33</td>
</tr>
<tr>
<td>Vote required, 2.35, 2.36</td>
</tr>
<tr>
<td>Withdrawal, 2.32, 2.35</td>
</tr>
<tr>
<td>Reject report of standing subcommittee, 2.16</td>
</tr>
<tr>
<td>Seconds, 2.32</td>
</tr>
<tr>
<td>Vote on, 2.32</td>
</tr>
<tr>
<td>Withdrawal, 2.32</td>
</tr>
<tr>
<td>Written, 2.32</td>
</tr>
<tr>
<td>Committee reference, re; order of business, 4.3</td>
</tr>
<tr>
<td>Companion measures re, 3.11</td>
</tr>
<tr>
<td>Concur in the house amendment, 7.8</td>
</tr>
<tr>
<td>Concurrent resolution to recall bill from governor, take up, 4.9</td>
</tr>
<tr>
<td>Conference committee, request a, 7.8, 7.9</td>
</tr>
<tr>
<td>Consider bill out of regular order, 4.16</td>
</tr>
<tr>
<td>Delete and insert, 6.3</td>
</tr>
<tr>
<td>Discharge senate conferees and appoint new conferees</td>
</tr>
<tr>
<td>Regular session, 2.19, 6.2</td>
</tr>
<tr>
<td>Special session, 13.6</td>
</tr>
<tr>
<td>Division of question, 6.3</td>
</tr>
<tr>
<td>House amendments to senate bills re, 7.8</td>
</tr>
<tr>
<td>House refusal to concur in senate amendments re, 7.9</td>
</tr>
<tr>
<td>Immediately certify bill to house; waive the rules and, 6.8</td>
</tr>
<tr>
<td>Insist, that the senate, 7.9</td>
</tr>
<tr>
<td>Insist and request a conference committee, that the senate, 7.9</td>
</tr>
<tr>
<td>Instruct conferees</td>
</tr>
<tr>
<td>Regular session, 2.19, 6.2</td>
</tr>
<tr>
<td>Special session, 13.6</td>
</tr>
<tr>
<td>Lay on the table, 6.2</td>
</tr>
<tr>
<td>Limit debate, 8.6</td>
</tr>
<tr>
<td>Limit debate, precedence, 6.2</td>
</tr>
<tr>
<td>Making, 6.1</td>
</tr>
<tr>
<td>Oral, 6.1</td>
</tr>
<tr>
<td>Out of order, 2.38, 6.7</td>
</tr>
</tbody>
</table>
SENATE RULES INDEX

Senators (Cont.)

Postpone indefinitely
Application and effect, 6.9
Precedence, 6.2
Postpone to a day certain, precedence, 6.2
Postpone to a time beyond last day allowed
for session, construction, 6.9
Precedence
Generally, 6.2
Privileged questions, 8.11
Previous question, 6.2
Privileged questions, precedence, 8.11
Procedural motions, motion to reconsider, 6.7
Proceed to the consideration of executive
business, precedence, 6.2
Recede, that the senate, 7.9
Recess, precedence over questions of
privilege, 8.11
Recess, take a; precedence, 6.2
Reconsider
Collateral matters, 6.7
Committee motions
Collateral matters, 2.38
Debate, 2.37
Generally, 2.35
Precedence, 2.33
Vote required, 2.35, 2.36
Withdrawal, 2.32, 2.35
Debate, 6.6
Generally, 6.4
Precedence, 6.2
Procedural motions, 6.7
Special session, 13.7
Vote required, 6.5
Withdrawal, 6.1
Reconsider and leave pending a main
question, precedence, 6.2
Refer to a different committee, 4.10
Refuse to concur in the house amendment
and ask the house to recede, 7.8
Remove bill from committee
Filed bills, 4.10
Order of business, 4.10
Request a conference committee, 7.8
Rule requiring unanimous consent, waive,
11.2
Second reading, disposition on, 4.19
Seconds, 6.1
Substitute motions, 6.2
Temporarily postpone, motion to, 6.11
Temporarily postpone, precedence, 6.2
Waive a rule, generally, 11.2
Withdrawal of, 6.1, 4.10
Written, 6.1

Senators (Cont.)

Nonlegislative appointments, accepting, 1.26
Nonreturning senator, bills filed by, 3.12
Organization session, delegation of duties by
secretary, 1.9
Papers, leaving in absence, 1.22
Papers of miscellaneous nature, objections,
4.11
Parliamentary inquiries
Definition, 8.7
 Interruption of speaker for
Committees, 2.47
Floor, 8.3
Penalties
Absence from a sitting, 4.2
Censure of senator, 1.43
Committee meetings, unexcused absence,
2.27
Conduct and ethics, violations, 1.43
Executive session, confidentiality of;
vioations, 12.6
Expulsion of senator, 1.43
Notice of meetings at which legislative
business discussed, violations re, 1.49
Open meeting violations, 1.49
Reprimand of senator, 1.43
Voting for another senator or by
nonmember
Committees, 2.30
Floor, 5.3
Personal conduct, 1.35
Personal employment, conflicting, 1.37
Personal interest, conflict with duties, 1.38
Points of order
Appeals
Chair, decisions of committee
Certification, 2.23
Debate, 2.23
Generally, 2.23
Interrupts of speaker, 2.47
President, decisions of
Committee removal, 1.5
Generally, 1.4
Points of order certified by
committees, 2.23
Presiding officer, decisions of
Debate, 8.10
Generally, 8.9
Interrupts of speaker, 8.3
Removal from committee, 1.5
Secretary; decisions at organization
session, 1.9
Committees
Chair; authority to decide, 2.23
Interrupts of speaker for, 2.47
SENATE RULES INDEX

Senators (Cont.)
Pending appeals, 2.23
Definition, 8.7
Economic impact statement, absence of, 3.13
Fiscal note, absence of, 3.13
Interruptions of speaker for, 8.3
Organization session, 1.9
Pending appeals, 8.9
President; authority to decide, 1.4
Questioning decision not to abstain from voting re interest, 5.1
Recommitment for lack of proper notice, 2.7
Secretary; authority to decide, organization session, 1.9
Prearranged gatherings between, 1.46
Presence, announcing, 1.23
Presiding officer, designation as, 1.7
Questions of personal privilege, 8.11
Quorum, questioning existence, 4.2
Reapportionment information, access to, 1.47
Recognition
Amendment by section or item; order, 7.5
Amendments, sponsors of, 7.1
Committees
Amendment by section or item; order, 2.42
Amendments, sponsors of, 2.39
Order of, 2.46
Requests for, 2.45
Order of, 8.2
Requests for, 8.1
Records, public inspection, 1.48
Registration with committee on rules, 1.361
Relatives, employment, 1.28
Removal from committee, 1.5
Reprimand, 1.43
Reputation, questions of privilege re, 8.11
Rights, questions of privilege re, 8.11
Seat, contest of, 1.24
Solicitation or acceptance of certain contributions, 1.361
Speaking
Address, manner of, 8.1
Amendments to title or corrective amendments, 7.2
Appeals from decisions of
Committee chair, 2.23
Presiding officer, 8.10
Presiding officer during debate, 8.9
Committee debate
Address, manner of, 2.45

Senators (Cont.)
Appeals, 2.23
Bills reported favorably by standing subcommittees, 2.16
Interruptions of speaker, 2.47
Limit debate, motion to
Extension of limit, 2.50
Generally, 2.50
Precedence, 2.33
Vote at a time certain, 2.50
Motions, order of precedence, 2.53
Priority of business, questions re, 2.51
Reconsider, motion to, 2.37
Speaking limit, 2.49
Speaking rights, 2.48
Time allowed to close, 2.48
Consider bill out of regular order, motion to, 4.16
Decorum
Appellations, 8.1
Avoiding personality, 8.1
Committees
Appellations, 2.45
Avoiding personality, 2.45
Committee chairs, authority, 2.13, 2.22
Confining remarks to question under debate, 2.45
Conference committee meetings, 2.19
Confining remarks to question under debate, 8.1
Employees, disputes re, 1.28
Meetings at which legislative business discussed, 1.44
Organization session, 1.9
President; authority re, 1.3
Interruptions of speaker, 8.3
Limit debate, motion to
Generally, 8.6
Precedence, 6.2
Vote at a time certain, 2.50
Motions, order of precedence, 6.2
Questions of privilege during, 8.11
Recognition
Amendment by section or item; order, 7.5
Amendments, sponsors of, 7.1
Committees
Amendment by section or item; order, 2.42
Amendments, sponsors of, 2.39
Order of, 2.46
Requests for, 2.45
Order of, 8.2
Requests for, 8.1
Reconsider, motion to, 6.6

154
## Senate Rules Index

### Senators (Cont.)
- **Speaking limit**, 8.5
- **Speaking rights**, 8.4
- **Time allowed to close**, 8.4
- **Waive a rule**, motion to, 11.2
- **Spouse, employment of**, 1.28
- **Standing committee and subcommittee meetings**, copy of schedule, 2.10
- **Summaries of house amendments to senate bills; notice to**, 1.18
- **Task forces, membership on nonlegislative**, 1.26
- **Unseating for violation of confidentiality of executive sessions**, 12.6
- **Votes and voting**
  - **Action, generally**, 11.4
  - **Amend the house amendment**, motion to, 7.8
  - **Amendment on second reading**, 7.2
  - **Amendment on third reading**, 4.15, 7.2
  - **Amendments to amendment on third reading**, 7.2
  - **Announcing the vote**, 5.1
  - **Another senator, voting for**, 5.3
  - **Ballot, election by**, 5.6
  - **Censure of senator**, 1.43
  - **Change vote**, 5.2
- **Committees**
  - **Action, generally**, 2.27
  - **Announcing the vote**, 2.28
  - **Another senator, voting for**, 2.30
  - **Certification of questions of parliamentary procedure**, 2.23
  - **Chair, by**, 2.24
  - **Change of vote**, 2.28
  - **Conference reports**, 2.19
  - **Declaring the vote**, 2.28
  - **Deferring or explaining vote**, 2.31
  - **Equal division, effect of**, 2.28
  - **Explanation of vote**, 2.31
  - **Late vote**, 2.28
  - **Limit debate**
    - **Extension of limit**, 2.50
    - **Motion to**, 2.50
  - **Majority action**, 2.27
  - **Meetings, holding during session**, 2.10
  - **Nonmember, voting by**, 2.30
  - **Pairing prohibited**, 2.29
  - **Proxy, by**, 2.27
  - **Questioning a vote**, 2.28
  - **Reconsider, further motion to**, 2.35
  - **Reconsider, motion to**, 2.35, 2.36
  - **Reconsider instanter, motion to**, 2.35
  - **Record of votes, inspection**, 1.48

### Senators (Cont.)
- **Recording of votes**, 2.15
- **Reject report of standing subcommittee**, motion to, 2.16
- **Request to vote or change vote**, 2.28
- **Roll call**, 2.28
- **Select subcommittee reports, action re**, 2.1
- **Show of hands, questioning a vote**, 2.28
- **Speaking limit, motion to extend**, 2.49
- **Taking the vote**, 2.28
- **Tie votes**, 2.28
- **Verification of vote**, 2.28
- **Vice chair, by**, 2.24
- **Voice vote, reconsideration**, 2.35
- **Yeas and nays, counting**, 2.28
- **Companion measures, motion re**, 3.11
- **Concur in the house amendment, motion to**, 7.8
- **Concurrent resolutions**, 4.13
- **Conference committee**
  - **Motion to request**, 7.8
  - **Reports**
    - **Regular session**, 4.5
    - **Special session, 13.6**
- **Consider bill out of regular order**, 4.16
- **Consider certain bills**, 4.3
- **Contested seat**, 1.24
- **Counting votes**, 1.12
- **Declaring the vote**, 5.1
- **Disciplinary actions**, 1.361, 1.43
- **Disqualification**, 1.20
- **Disqualification, disclosure**, 1.39
- **Election by ballot**, 5.6
- **Electronic roll call system**, 5.1
- **Equal division, effect**, 5.1
- **Executive appointments or suspensions, to consider**, 12.3
- **Executive matters, confidentiality**, 12.4
- **Explanation of vote**, 5.5
- **Expulsion of senator**, 1.43
- **Extended session, consideration of additional proposals**, 11.5
- **Generally, 11.4**
- **House amendments to senate bills, motion re**, 7.8
- **House refusal to concur in senate amendments, motion re**, 7.9
- **Insist, motion that the senate**, 7.9
- **Insist and request a conference committee, motion that the senate**, 7.9
- **Late vote**, 5.2
- **Limit debate, motion to**, 8.6
- **Lobbying violations, take action on**, 9.6
- **Majority action, 11.4**
SENATE RULES INDEX

Senators (Cont.)
Memorials, 4.13
More than one reference, unfavorable report by one committee; further consideration, 4.7
Nonmember, by, 5.3
Passage of bill or joint resolution, 4.12
Postponement to a day certain on third reading, 4.15
President, voting by, 1.6
Questioning a vote, 2.28, 5.1
Questioning decision not to abstain from voting re interest, 5.1
Reading of bill in full, to require, 4.12
Reading of miscellaneous papers, objections, 4.11
Recede, motion that the senate, 7.9
Recommitment after standing committee report, 2.15
Recommitment on third reading, 4.15
Reconsider, further motion to, 6.4
Reconsider, motion to, 6.5
Records, inspection, 1.48
Refer to a different committee, motion to, 4.10
Reference on third reading, 4.15
Refuse to concur in the house amendment and ask the house to recede, motion to, 7.8
Report on changes in rules, amendment of, 11.3
Reprimand of senator, 1.43
Request a conference committee, motion to, 7.8
Resolutions, 4.14
Roll call
Change of vote, recording, 5.2
Electronic roll call system, 5.1
Entry after, 1.23
Explanation of vote during, 5.5
Late vote, recording, 5.2
Order of business, 4.3
Secretary; duties re, 1.12
Secretary; duties re, 1.12
Senators, by, 1.20
Show of hands
Counting, 1.12
Questioning a vote, 5.1
Speaking limit, motion to extend, 8.5
Special order calendar
Establishing, 4.17, 13.8
Striking or adding bills, 4.17
Standing committee reports, special session, 13.5
Suspension of rules, 11.2

Senators (Cont.)
Taking the vote, 5.1
Tie vote, 5.1
Title or corrective amendments, 7.2
“Two-thirds vote,” construction, 11.5
Verification of vote, 5.2
Voice vote
Concurrent resolutions, 4.13
Memorials, 4.13
Questioning Committee, 2.28
Floor, 5.1
Reconsideration
Committee, 2.35
Floor, 6.4
Resolutions, 4.14
Waive a rule, motion to, 11.2
Waive the rules and immediately certify bill to house, motion to, 6.8
Waiver of requirement re three readings, 4.12
Waiver of rule requiring unanimous consent, 11.2
Yea and nay
Calling president’s name, 1.6
Recording, 1.12
Taking, 5.1
Withdrawal of bills, 3.8

Sessions
Absence, leaving papers during, 1.22
Admission to chamber
Admission, generally, 10.1
Attire, 10.4
Conference matters, meetings re; restrictions, 2.19
Control of, 1.3
Discussions of legislative business on floor during a sitting, 1.44
Lobbyists, admission of, 10.2
Media, admission of, 10.3
Nonmember voting for senator, exclusion, 5.3
Senators; presence during a sitting, 1.20
Special master, floor privilege, 12.12
Announcement of committee and subcommittee meetings
Interim, 2.6
Regular session, 2.6
Special session, 13.3
Attendance by senators, 1.20
Attire, 10.4
Call to order, 1.2
Claim bills, reports of special master, 4.81
Closed sessions, 12.1
SENATE RULES INDEX

Sessions (Cont.)

Conference committee reports, 4.5
Employees, hours of duty, 1.30
Excused absences, 1.21, 1.23
Executive matters, presentation of reports, 12.7

Executive sessions

Appointments, consideration, 12.2
Attendance, 12.2
Authority, 12.1
Confidentiality

Generally, 1.48, 12.4
Violation of rule, 12.6
Journal, secretary’s duties re, 1.10, 12.5
Journal, separate, 1.10, 12.5
Motion to proceed to consideration of executive business, precedence, 6.2
Penalties, violation of confidentiality, 12.6
Records, public inspection, 1.48
Removals, 12.2
Reports, 12.7
Resolving into, 12.2
Secretary; duties re, 12.2
Suspensions, consideration, 12.2
Vote required to consider appointments or suspensions in, 12.3

Extensions

Additional proposals, vote required to consider, 11.5
Concurrent resolution, 4.13
Conference committee report, reading, 4.5
Motion to indefinitely postpone during session, effect, 6.9
Special order calendar, 4.17
Transmittal of bills during, 6.8
Final day for introduction during regular session, 3.7
Hour of convening, 1.2
Hours of convening and adjournment, schedule, 4.1
Majority caucus, 1.1
Motion to indefinitely postpone, effect, 6.9
Notice of meetings at which legislative business discussed, 1.45
Notice of meetings to discuss conference matters, 2.19
Open session, 12.1
Organization session

Call to order, 1.9
Contested seat, 1.24
Elections, 1.1
Minority leader and leader pro tempore, certification of names, 1.1
Questions of order, 1.9
Presence, announcing, 1.23

Sessions (Cont.)

Recess

By president, 1.2
Motion to, 6.2
Reference of bills received during, 3.7, 4.6
Registration re solicitation or acceptance of certain contributions, 1.361
Schedule of meetings, 4.1
Special order calendar, 4.17

Special session

Committee meetings, schedule and notice, 13.3
Committee reports, 13.5
Conference committees, 2.19, 13.6
Deadlines for filing, 13.3, 13.8
Delivery of bills for introduction, 13.4
Hour of convening, 13.2
Motion to discharge and appoint new conferees or to instruct conferees, 13.6
Motion to reconsider, 13.7
Notice of meetings

Conference matters, discussing, 2.19
Legislative business, discussing, 1.45
Reconsider, motions to, 13.7
Schedule, 13.2
Senate rules, applicability of, 13.1
Special order calendar, 13.8
Standing committee and subcommittee reports, 13.5
Transmittal of bills, 6.8
Transmittal of bills during last 14 days of regular session, 6.8

Show of hands

Counting, 1.12
Questioning a vote, 5.1

Singular number, use in senate rules, 11.6

Site visits, 2.6

Solicitation or acceptance of certain contributions during session, 1.361

Speaker of the house of representatives

Meetings of president with; notice, 1.45
Meetings of president with speaker and governor re conference matters, notice of, 2.19
Meetings of senate conferees with; notice, 2.19
Prearranged gatherings with; public access, 1.46
<table>
<thead>
<tr>
<th>Topic</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Speaking, See: Debate</td>
<td></td>
</tr>
<tr>
<td>Special master, claim bills</td>
<td>4.81</td>
</tr>
<tr>
<td>Special master, conduct and ethics violations</td>
<td>1.43</td>
</tr>
<tr>
<td>Special master, executive matters</td>
<td></td>
</tr>
<tr>
<td>Appointment of</td>
<td>12.7, 12.9, 12.11, 12.12, 12.13</td>
</tr>
<tr>
<td>Appointments; reference to</td>
<td>12.7</td>
</tr>
<tr>
<td>Duties</td>
<td>12.7</td>
</tr>
<tr>
<td>Floor privilege re report</td>
<td>12.12</td>
</tr>
<tr>
<td>Oaths and affirmations, administration</td>
<td>12.13</td>
</tr>
<tr>
<td>Reports</td>
<td>12.7</td>
</tr>
<tr>
<td>Subpoenas and other process, authority</td>
<td>12.13</td>
</tr>
<tr>
<td>Suspensions</td>
<td></td>
</tr>
<tr>
<td>Abeyance of investigation and proceedings</td>
<td>12.9(2)</td>
</tr>
<tr>
<td>Amended order</td>
<td>12.9(1)</td>
</tr>
<tr>
<td>Appointment</td>
<td>12.7, 12.11</td>
</tr>
<tr>
<td>Evidence, disposition</td>
<td>12.9(6)</td>
</tr>
<tr>
<td>Governor’s bill of particulars, request for</td>
<td>12.9(4)</td>
</tr>
<tr>
<td>Hearings and notice</td>
<td>12.9(1), 12.9(3)</td>
</tr>
<tr>
<td>Instituting actions, time limits</td>
<td>12.9(1), 12.9(2)</td>
</tr>
<tr>
<td>Prehearing conferences</td>
<td>12.9(3)</td>
</tr>
<tr>
<td>Reference to</td>
<td>12.7, 12.9, 12.11</td>
</tr>
<tr>
<td>Reports</td>
<td>12.11</td>
</tr>
<tr>
<td>Special order calendar</td>
<td></td>
</tr>
<tr>
<td>Establishing</td>
<td>4.1, 4.17, 13.8</td>
</tr>
<tr>
<td>Order of business</td>
<td>4.3</td>
</tr>
<tr>
<td>Regular session</td>
<td>4.17</td>
</tr>
<tr>
<td>Special session</td>
<td>13.8</td>
</tr>
<tr>
<td>Special sessions</td>
<td></td>
</tr>
<tr>
<td>Committee meetings, schedule and notice</td>
<td>13.3</td>
</tr>
<tr>
<td>Committee reports</td>
<td>13.5</td>
</tr>
<tr>
<td>Conference committees</td>
<td>2.19, 13.6</td>
</tr>
<tr>
<td>Deadlines for filing</td>
<td>13.3, 13.8</td>
</tr>
<tr>
<td>Delivery of bills for introduction</td>
<td>13.4</td>
</tr>
<tr>
<td>Hour of convening</td>
<td>13.2</td>
</tr>
<tr>
<td>Motion to discharge and appoint new conferees or to instruct conferees</td>
<td>13.6</td>
</tr>
<tr>
<td>Motion to reconsider</td>
<td>13.7</td>
</tr>
<tr>
<td>Notice of meetings</td>
<td></td>
</tr>
<tr>
<td>Conference matters, discussing</td>
<td>2.19</td>
</tr>
<tr>
<td>Legislative business, discussing</td>
<td>1.45</td>
</tr>
<tr>
<td>Reconsider, motion to</td>
<td>13.7</td>
</tr>
<tr>
<td>Special sessions (Cont.)</td>
<td></td>
</tr>
<tr>
<td>Schedule</td>
<td>13.2</td>
</tr>
<tr>
<td>Senate rules, applicability of</td>
<td>13.1</td>
</tr>
<tr>
<td>Special order calendar</td>
<td>13.8</td>
</tr>
<tr>
<td>Standing committee and subcommittee reports</td>
<td>13.5</td>
</tr>
<tr>
<td>Transmittal of bills</td>
<td>6.8</td>
</tr>
<tr>
<td>Sponsor</td>
<td></td>
</tr>
<tr>
<td>Bill jacket, name on</td>
<td>3.1, 3.12</td>
</tr>
<tr>
<td>Committee meetings</td>
<td></td>
</tr>
<tr>
<td>Attendance</td>
<td>2.11</td>
</tr>
<tr>
<td>Considering bill out of order for</td>
<td>2.12</td>
</tr>
<tr>
<td>Debate, time allowed to close</td>
<td>2.48</td>
</tr>
<tr>
<td>Motion to limit debate, rights re</td>
<td>2.50</td>
</tr>
<tr>
<td>Committee substitutes</td>
<td>2.15, 4.7</td>
</tr>
<tr>
<td>Constitutionality and legal correctness, responsibility for</td>
<td>1.15</td>
</tr>
<tr>
<td>Debate, time allowed to close</td>
<td>8.4</td>
</tr>
<tr>
<td>Delivery for introduction</td>
<td>3.7</td>
</tr>
<tr>
<td>Index by</td>
<td>1.16</td>
</tr>
<tr>
<td>Motion to limit debate, rights re</td>
<td>8.6</td>
</tr>
<tr>
<td>Name on bill jacket</td>
<td>3.1, 3.12</td>
</tr>
<tr>
<td>Nonreturning senator</td>
<td>3.12</td>
</tr>
<tr>
<td>Reference, recommendations re</td>
<td>4.6</td>
</tr>
<tr>
<td>Sponsor of amendments, recognition of</td>
<td>2.39, 7.1</td>
</tr>
<tr>
<td>Spouses of senators, employment</td>
<td>1.28</td>
</tr>
<tr>
<td>Staff, See</td>
<td>Employees</td>
</tr>
<tr>
<td>State agencies</td>
<td></td>
</tr>
<tr>
<td>Fiscal notes; obtaining data from</td>
<td>3.13</td>
</tr>
<tr>
<td>Reports to standing committees and subcommittees</td>
<td>2.2</td>
</tr>
<tr>
<td>State retirement systems, bills affecting</td>
<td>3.13, 4.8</td>
</tr>
<tr>
<td>Stipulation of claim bill litigants, effect</td>
<td>4.81</td>
</tr>
<tr>
<td>Subcommittee on agriculture, environment, and general government</td>
<td>2.1</td>
</tr>
<tr>
<td>Subcommittee on criminal and civil justice</td>
<td>2.1</td>
</tr>
<tr>
<td>Subcommittee on education</td>
<td>2.1</td>
</tr>
</tbody>
</table>
SENATE RULES INDEX

Subcommittee on health and human services, 2.1

Subcommittee on transportation, tourism, and economic development, 2.1

Subcommittees, select, See: Select subcommittees

Subcommittees, standing

Agenda, bills on, 2.6, 2.12, 2.39
Adjourn, motion to, 2.33
Amend, motion to, 2.33
Amendments

Amendments by previous committee, 2.44
Amendments to amendments, 2.40
Availability, 2.39
Consideration, prerequisites to, 2.39
Deadlines for filing, 2.39
Delete and insert, motion to; effect, 2.34
Deleting everything after enacting or resolving clause and inserting new language, effect, 2.41
Filing with committee administrative assistant, 2.39
Filing with secretary, 2.44
Form of an amendment, admitting proposition under, 2.39
Forms, 2.39
Germanity, 2.39, 2.41
House bills, to, 2.43
Item by item, 2.42
Manner of consideration, 2.39
Notice of, 2.39
Out of order, 2.40
Pending amendments, to, 2.40
Preference in presentation, 7.1
Section by section, 2.42
Standing committees, 2.15
Standing subcommittees, 2.16
Substitute amendments, 2.40
Appeals

Certification, 2.23
Debate, 2.23
Generally, 2.23
Interruptions of speaker, 2.47
Appointments, 2.45
Appointment, 1.5, 2.1
Attendance by introducer, 2.11
Attendance of members, 2.27
Bills introduced by

Appropriations bill; prerequisites to committee consideration, 3.9
Backing for introduction, 3.1

Subcommittees, standing (Cont.)

Generally, 2.16
Introduction, 3.12, 11.6
Publication, 3.9
Bills, order of consideration, 2.12
Business

Expeditions consideration, 2.9
Questions of priority, debate, 2.51
Certification of questions of parliamentary procedure, 2.23

Chairs

Absence of, assumption of duties in, 2.25, 2.26
Addressing, 2.45
Amendments

Preference in presentation, 7.1
Section or item, by; order of recognition, 2.42
Appeals

Certification, 2.23
Debate, 2.23
Generally, 2.23
Interruptions of speaker, 2.47
Appointment of, 2.20
Authority of, 2.23
Call to order, 2.21
Committee bills, name on jacket, 3.1
Death of, 2.26
Decorum, authority re, 2.13, 2.22
Exceptions to ruling, taking, 2.23
Excused absences, granting, 2.27
Explanation of vote; filing with, 2.31
Incapacitation, 2.26
Interruption of speaker, strict enforcement of rule re, 2.47
Limitation of debate, apportionment of time, 2.50
Meeting notices, 2.23, 13.3
Meetings, duties re notice and bill agenda, 2.6
Meetings of a majority of the chairs of standing committees, notice of, 1.45
Motion to remove bill from committee or refer bill to different committee, approval, 4.10
Motions, receiving and order, 2.33
Motions, requests for written, 2.32
Motions, stating or reading, 2.32
Notices, approval, 2.23, 13.3
Order, considering bill out of, 2.12
Order, preservation of, 2.22
Points of order

Chair; authority to decide, 2.23
Interruptions of speaker for, 2.47
Pending appeals, 2.23
## Subcommittees, standing (Cont.)

<table>
<thead>
<tr>
<th>Topic</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Questions of order, 2.23</td>
<td></td>
</tr>
<tr>
<td>Questions of parliamentary procedure, certification, 2.23</td>
<td></td>
</tr>
<tr>
<td>Recognition of amendment sponsors, 2.39</td>
<td></td>
</tr>
<tr>
<td>Recognition, power of, 2.46</td>
<td></td>
</tr>
<tr>
<td>Removal, 1.5</td>
<td></td>
</tr>
<tr>
<td>Reports, approval, 2.23</td>
<td></td>
</tr>
<tr>
<td>Reports of standing subcommittees, special session; specifying time, 13.5</td>
<td></td>
</tr>
<tr>
<td>Resignation, 2.26</td>
<td></td>
</tr>
<tr>
<td>Select subcommittees, appointing, 2.1</td>
<td></td>
</tr>
<tr>
<td>Speaking rights, determining, 2.48</td>
<td></td>
</tr>
<tr>
<td>Subpoenas, approval of, 2.23</td>
<td></td>
</tr>
<tr>
<td>Subpoenas and process, requesting, 2.2</td>
<td></td>
</tr>
<tr>
<td>Successors, appointment, 2.26</td>
<td></td>
</tr>
<tr>
<td>Temporary alternate, 2.25</td>
<td></td>
</tr>
<tr>
<td>Verification of vote, ordering, 2.28</td>
<td></td>
</tr>
<tr>
<td>Votes, declaring and recording, 2.28</td>
<td></td>
</tr>
<tr>
<td>Voting by, 2.24</td>
<td></td>
</tr>
<tr>
<td>Claim bills, report of special master, 4.81</td>
<td></td>
</tr>
<tr>
<td>Collateral matters, motion to reconsider, 2.38</td>
<td></td>
</tr>
<tr>
<td>Commit to a select committee, motion to; precedence, 6.2</td>
<td></td>
</tr>
<tr>
<td>Committee bills</td>
<td></td>
</tr>
<tr>
<td>Appropriations bill; prerequisites to committee consideration, 3.9</td>
<td></td>
</tr>
<tr>
<td>Backing for introduction, 3.1</td>
<td></td>
</tr>
<tr>
<td>Generally, 2.15</td>
<td></td>
</tr>
<tr>
<td>Introduction, 3.12, 11.6</td>
<td></td>
</tr>
<tr>
<td>Publication, 3.9</td>
<td></td>
</tr>
<tr>
<td>Committee substitutes</td>
<td></td>
</tr>
<tr>
<td>Committee amendments, incorporation of, 2.44</td>
<td></td>
</tr>
<tr>
<td>Copies, 3.9</td>
<td></td>
</tr>
<tr>
<td>Favorable reports by one committee, effect, 4.7</td>
<td></td>
</tr>
<tr>
<td>Proposed substitutes; filing and copies, 2.39</td>
<td></td>
</tr>
<tr>
<td>Reference, changed or corrected by president, 4.7</td>
<td></td>
</tr>
<tr>
<td>Standing committees, 2.15</td>
<td></td>
</tr>
<tr>
<td>Standing subcommittees, 2.16</td>
<td></td>
</tr>
<tr>
<td>Withdrawal, 6.10</td>
<td></td>
</tr>
<tr>
<td>Conference committees</td>
<td></td>
</tr>
<tr>
<td>Appointment or removal of senate members, 1.5, 2.19</td>
<td></td>
</tr>
<tr>
<td>Chairs of senate and house conferees or subconferees, meetings between; notice, 2.19</td>
<td></td>
</tr>
<tr>
<td>Conferees, meetings of a majority of; notice, 2.19</td>
<td></td>
</tr>
<tr>
<td>Conference matters, meetings to discuss; place and notice, 2.19</td>
<td></td>
</tr>
</tbody>
</table>

## Subcommittees, standing (Cont.)

<table>
<thead>
<tr>
<th>Topic</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Final action, taking, 2.19</td>
<td></td>
</tr>
<tr>
<td>Meetings, 2.19</td>
<td></td>
</tr>
<tr>
<td>Motion that the senate insist and request, 7.9</td>
<td></td>
</tr>
<tr>
<td>Motion to discharge and appoint or instruct senate conferees</td>
<td></td>
</tr>
<tr>
<td>Precedence, 6.2</td>
<td></td>
</tr>
<tr>
<td>Regular session, 2.19</td>
<td></td>
</tr>
<tr>
<td>Special session, 13.6</td>
<td></td>
</tr>
<tr>
<td>Motion to request, 7.8</td>
<td></td>
</tr>
<tr>
<td>Public access and notice, 1.46</td>
<td></td>
</tr>
<tr>
<td>Regular session, 2.19</td>
<td></td>
</tr>
<tr>
<td>Reports</td>
<td></td>
</tr>
<tr>
<td>Copies, availability, 4.5, 13.6</td>
<td></td>
</tr>
<tr>
<td>Messages, transmittal of, 6.8</td>
<td></td>
</tr>
<tr>
<td>Order of business, 4.5</td>
<td></td>
</tr>
<tr>
<td>Reading and action, 4.5</td>
<td></td>
</tr>
<tr>
<td>Requirements, 2.19</td>
<td></td>
</tr>
<tr>
<td>Special session, 13.6</td>
<td></td>
</tr>
<tr>
<td>Credentials committee, 1.24</td>
<td></td>
</tr>
<tr>
<td><strong>Debate</strong></td>
<td></td>
</tr>
<tr>
<td>Address, manner of, 2.45</td>
<td></td>
</tr>
<tr>
<td>Appeals, 2.23</td>
<td></td>
</tr>
<tr>
<td>Bills reported favorably by standing subcommittees, 2.16</td>
<td></td>
</tr>
<tr>
<td>Consider bill out of regular order, motion to, 2.12</td>
<td></td>
</tr>
<tr>
<td>Interruptions of speaker, 2.47</td>
<td></td>
</tr>
<tr>
<td>Limit debate, motion to</td>
<td></td>
</tr>
<tr>
<td>Extension of limit, 2.50</td>
<td></td>
</tr>
<tr>
<td>Generally, 2.50</td>
<td></td>
</tr>
<tr>
<td>Precedence, 2.33</td>
<td></td>
</tr>
<tr>
<td>Vote at a time certain, 2.50</td>
<td></td>
</tr>
<tr>
<td>Motions, order of precedence, 2.33</td>
<td></td>
</tr>
<tr>
<td>Priority of business, questions re, 2.51</td>
<td></td>
</tr>
<tr>
<td>Reconsider, motion to, 2.37</td>
<td></td>
</tr>
<tr>
<td>Speaking limit, 2.49</td>
<td></td>
</tr>
<tr>
<td>Speaking rights, 2.48</td>
<td></td>
</tr>
<tr>
<td>Time allowed to close, 2.48</td>
<td></td>
</tr>
<tr>
<td><strong>Decorum</strong></td>
<td></td>
</tr>
<tr>
<td>Appellations, 2.45</td>
<td></td>
</tr>
<tr>
<td>Avoiding personality, 2.45</td>
<td></td>
</tr>
<tr>
<td>Committee chairs, authority, 2.13, 2.22</td>
<td></td>
</tr>
<tr>
<td>Confining remarks to question under debate, 2.45</td>
<td></td>
</tr>
<tr>
<td>Delete and insert, motion to, 2.34</td>
<td></td>
</tr>
<tr>
<td>Deleting everything after enacting or resolving clause and inserting new language, 2.41</td>
<td></td>
</tr>
<tr>
<td>Disorderly conduct, 2.22</td>
<td></td>
</tr>
<tr>
<td>Division of question, 2.34</td>
<td></td>
</tr>
<tr>
<td>Duties, generally, 2.2</td>
<td></td>
</tr>
<tr>
<td>Employees, assignment and supervision, 2.4</td>
<td></td>
</tr>
<tr>
<td>Equal division of vote, 2.28</td>
<td></td>
</tr>
</tbody>
</table>
### SENATE RULES INDEX

#### Subcommittees, standing (Cont.)
- Exclusion of nonmembers, 2.30
- Excused absence, 1.21
- Executive appointments and suspensions, reference, 12.7, 12.9
- Explanation of vote, 2.31
- Filed bills
  - Delivery to, 3.8
  - Nonreturning senator, by, 3.12
  - Reference by president between regular sessions, 3.8
- Fiscal notes, preparation, 3.13
- Hearings
  - Claim bills, 4.81
  - Conduct and ethics
    - Advisory opinions, 1.42
    - Violations, 1.43
  - Disciplinary actions, 1.43
- Filed bills, 3.8
- House amendments to senate bills, 1.18
- Lobbying violations, 9.6
- Local bills determined not to be local in nature, 4.6
- Motion to waive rule re bills filed after final day for introduction, 3.7
- Reports rejected by standing committees, 2.16
- Suspension matters, 12.7, 12.9
- House amendments to senate bills, reference, 1.18
- House bills, amendments to, 2.43
- Interim work, 2.2
- Interruptions of speaker, 2.47
- Introduction by, 3.12
- Investigation of public agencies, authority, 2.2
- Joint committees, appointment of senate members, 1.5
- Joint select committees, appointment of senate members, 1.5
- Late vote requests, 2.28
- Limit debate, motion to
  - Extension of limit, 2.50
  - Generally, 2.50
- Precedence, 2.33
- Vote at a time certain, 2.50
- Lobbying
  - Registration requirement, 9.1
  - Violations, duty to report, 9.7
  - Violators, prohibition from appearance, 9.6
- Majority action, 2.27
- Majority of membership; meetings of a; notice, 1.45
- Meetings
  - After 50th day, 2.9

### Subcommittees, standing (Cont.)
- Attendance, excusing from, 1.21
- Attendance by introducer, 2.11
- Attendance by members, 2.27
- Call to order, 2.21
- Decorum, 2.13, 2.45
- Discussions of legislative business among senators during, 1.44
- During session, 2.10
- Exemption from open meeting requirement
  - Meetings concerning measures to address security, espionage, sabotage, attack, and other acts of terrorism, 1.44
- House amendments to senate bills, hearings, 1.18
- Notice
  - Delivery to secretary, 2.8
  - Generally, 1.46, 2.6
  - Hearings, 2.6
  - Publication in calendar, 1.11
  - Site visits, 2.6
- Open meetings, 1.44, 1.46, 2.13
- Order of business, 2.12
- Place of meeting, 2.10
- Public access and notice, 1.46
- Scheduling, 2.10
- Special session, schedule and notice, 13.3
- Members
  - Amendments; obtaining copies in advance of meeting, 2.39
  - Appellations, 2.45
  - Appointment, 1.5, 2.1
  - Appropriations bill; obtaining copies in advance of meeting, 3.9
  - Attendance, 2.27
  - Chair duties, assignment to, 2.25
  - Change of vote requests, 2.28
  - Division of question, calls for, 2.34
  - Excused absence, 2.27
  - Explanation of vote, 2.31
  - Quorum, questioning existence of, 2.17
  - Removal; appeal, 1.5
  - Speaking limit, 2.49
  - Speaking rights, 2.48
  - Unregistered lobbyists, permitting, 9.7
  - Verification of vote, request for, 2.28
  - Vote, request to record, 2.15
  - Voting by, 2.27
  - Voting for another in committee, 2.30
- More than one reference, 4.7
- Motions
  - Adjourn, 2.33
  - Amend, 2.33
  - Conference committee; taking final action, 2.19
<table>
<thead>
<tr>
<th>Subcommittees, standing (Cont.)</th>
<th>Subcommittees, standing (Cont.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Consider bill out of order, 2.12</td>
<td>Points of order</td>
</tr>
<tr>
<td>Delete and insert, 2.34</td>
<td>Chair; authority to decide, 2.23</td>
</tr>
<tr>
<td>Division of question, 2.34</td>
<td>Interruptions of speaker for, 2.47</td>
</tr>
<tr>
<td>Limit debate, 2.50</td>
<td>Pending appeals, 2.23</td>
</tr>
<tr>
<td>Making, 2.32</td>
<td>Precedence of motions, 2.33</td>
</tr>
<tr>
<td>Oral, 2.32</td>
<td>Precedents, 2.23</td>
</tr>
<tr>
<td>Precedence, 2.33</td>
<td>Priority of business, questions re, 2.51</td>
</tr>
<tr>
<td>Reconsider</td>
<td>Proxy, voting by, 2.27</td>
</tr>
<tr>
<td>Collateral matters, 2.38</td>
<td>Question of no quorum</td>
</tr>
<tr>
<td>Debate, 2.37</td>
<td>Generally, 2.17</td>
</tr>
<tr>
<td>Generally, 2.35</td>
<td>Interruptions for, 2.47</td>
</tr>
<tr>
<td>Precedence, 2.33</td>
<td>Questioning vote, 2.28</td>
</tr>
<tr>
<td>Vote required, 2.35, 2.36</td>
<td>Questions, order of presenting, 2.33</td>
</tr>
<tr>
<td>Withdrawal, 2.32, 2.35</td>
<td>Questions of order</td>
</tr>
<tr>
<td>Reject report of standing subcommittee, 2.16</td>
<td>Chair; authority to decide, 2.23</td>
</tr>
<tr>
<td>Seconds, 2.32</td>
<td>Interruptions of speaker for, 2.47</td>
</tr>
<tr>
<td>Vote on, 2.32</td>
<td>Pending appeals, 2.23</td>
</tr>
<tr>
<td>Withdrawal of, 2.32</td>
<td>Questions of privilege, interruptions for, 2.47</td>
</tr>
<tr>
<td>Written, 2.32</td>
<td>Quorum, computation, 2.17</td>
</tr>
<tr>
<td>Nonlegislative committees; membership by senators, 1.26</td>
<td>Quorum, necessity for, 2.17</td>
</tr>
<tr>
<td>Nonmember, voting by, 2.30</td>
<td>Recess, motion to take, 2.33</td>
</tr>
<tr>
<td>Notices</td>
<td>Recognition</td>
</tr>
<tr>
<td>Delivery to secretary, 2.8</td>
<td>Amendment by section or item; order, 2.42</td>
</tr>
<tr>
<td>Hearings, 2.6</td>
<td>Amendments, sponsors of, 2.39</td>
</tr>
<tr>
<td>Lack of proper notice, effect, 2.7</td>
<td>Order of, 2.46</td>
</tr>
<tr>
<td>Public notice, 1.46</td>
<td>Requests for, 2.45</td>
</tr>
<tr>
<td>Publication in calendar, 1.11</td>
<td>Recommitment</td>
</tr>
<tr>
<td>Regular session and interim, during, 2.6</td>
<td>Companion measures, effect on, 3.11</td>
</tr>
<tr>
<td>Site visits, 2.6</td>
<td>Report without proper notice, 2.7</td>
</tr>
<tr>
<td>Special session, during, 13.3</td>
<td>Report without quorum of committee, 2.17</td>
</tr>
<tr>
<td>Oaths and affirmations, 2.2</td>
<td>Standing committee report, after, 2.15</td>
</tr>
<tr>
<td>Officers, 2.20</td>
<td>Reconsider, motion to</td>
</tr>
<tr>
<td>Order of business</td>
<td>Collateral matters, 2.38</td>
</tr>
<tr>
<td>Generally, 2.12</td>
<td>Debate, 2.37</td>
</tr>
<tr>
<td>Proceeding with, 2.21</td>
<td>Generally, 2.35</td>
</tr>
<tr>
<td>Reconsider, motion to, 2.35</td>
<td>Precedence, 2.33</td>
</tr>
<tr>
<td>Reconsider collateral matters, motion to, 2.38</td>
<td>Vote required, 2.35, 2.36</td>
</tr>
<tr>
<td>Reconsider instanter, motion to, 2.35</td>
<td>Withdrawal, 2.32, 2.35</td>
</tr>
<tr>
<td>Order of recognition, 2.46</td>
<td>Reconsider instanter, motion to, 2.35</td>
</tr>
<tr>
<td>Pairing prohibited, 2.29</td>
<td>Records</td>
</tr>
<tr>
<td>Papers, leaving in absence, 1.22</td>
<td>Excused absence, 2.27</td>
</tr>
<tr>
<td>Papers of miscellaneous nature; filing with, 4.11</td>
<td>Explanation of vote, 2.31</td>
</tr>
<tr>
<td>Parliamentary inquiries requiring immediate reply, 2.47</td>
<td>Inspection of, 1.48</td>
</tr>
<tr>
<td>Parliamentary procedure, certification of questions, 2.23</td>
<td>Votes, 2.15, 2.28</td>
</tr>
<tr>
<td>Penalties, unexcused absences, 2.27</td>
<td>Reference</td>
</tr>
<tr>
<td>Penalties, voting for another senator or by nonmember, 2.30</td>
<td>Executive appointments and suspensions, 12.7, 12.9</td>
</tr>
<tr>
<td>Personnel, securing, 2.4</td>
<td>Filed bills, 3.8, 4.8, 4.81</td>
</tr>
<tr>
<td></td>
<td>Generally, 4.6</td>
</tr>
<tr>
<td></td>
<td>House amendments to senate bills, 1.18</td>
</tr>
<tr>
<td></td>
<td>More than one, 4.7</td>
</tr>
<tr>
<td></td>
<td>Motion re; order of business, 4.3</td>
</tr>
<tr>
<td></td>
<td>Resolutions, 4.9</td>
</tr>
</tbody>
</table>

162
<table>
<thead>
<tr>
<th>Subcommittees, standing (Cont.)</th>
<th>Subcommittees, standing (Cont.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Reject report of standing subcommittee, motion to, 2.16</td>
<td>Executive suspensions</td>
</tr>
<tr>
<td>Remove bill from, motion to, 4.10</td>
<td>Floor privilege, 12.12</td>
</tr>
<tr>
<td>Reports</td>
<td>Generally, 12.7, 12.9, 12.11</td>
</tr>
<tr>
<td>Bills recommitted for failure to provide proper notice, 2.7</td>
<td>Lobbying violations, 9.6</td>
</tr>
<tr>
<td>Claim bills, 4.81</td>
<td>State agencies, reports to standing committees and subcommittees, 2.2</td>
</tr>
<tr>
<td>Committee on ethics and elections, 12.7</td>
<td>Roll call</td>
</tr>
<tr>
<td>Committee on rules</td>
<td>Deferring or explaining vote during, 2.31</td>
</tr>
<tr>
<td>Changes in rules, 11.3</td>
<td>Generally, 2.28</td>
</tr>
<tr>
<td>Executive matters, 12.7</td>
<td>Rooms</td>
</tr>
<tr>
<td>Motion to waive rule re bills filed after final day for introduction, 3.7</td>
<td>Control of, 2.22</td>
</tr>
<tr>
<td>Committee substitutes</td>
<td>Discussions of legislative business among senators during committee meetings, 1.44</td>
</tr>
<tr>
<td>Favorable report by one committee; effect, 4.7</td>
<td></td>
</tr>
<tr>
<td>Filing, 2.15</td>
<td></td>
</tr>
<tr>
<td>Committees</td>
<td></td>
</tr>
<tr>
<td>Approval by chair, 2.23</td>
<td></td>
</tr>
<tr>
<td>Inspection, 1.48</td>
<td></td>
</tr>
<tr>
<td>Order of business, 4.3</td>
<td></td>
</tr>
<tr>
<td>Publication in calendar, 1.11</td>
<td></td>
</tr>
<tr>
<td>Special session, 13.5</td>
<td></td>
</tr>
<tr>
<td>Standing committees, 2.15</td>
<td></td>
</tr>
<tr>
<td>Standing subcommittees, 2.16</td>
<td></td>
</tr>
<tr>
<td>Conduct and ethics violations, 1.43</td>
<td></td>
</tr>
<tr>
<td>Conference committees</td>
<td></td>
</tr>
<tr>
<td>Copies, availability, 4.5, 13.6</td>
<td></td>
</tr>
<tr>
<td>Messages, transmittal, 6.8</td>
<td></td>
</tr>
<tr>
<td>Order of business, 4.5</td>
<td></td>
</tr>
<tr>
<td>Regular session</td>
<td></td>
</tr>
<tr>
<td>Deliberation and requirements, 2.19</td>
<td></td>
</tr>
<tr>
<td>Reading and action, 4.5</td>
<td></td>
</tr>
<tr>
<td>Special session, 13.6</td>
<td></td>
</tr>
<tr>
<td>Credentials committee, 1.24</td>
<td></td>
</tr>
<tr>
<td>Disposal of, 1.48</td>
<td></td>
</tr>
<tr>
<td>Executive matters, 12.7</td>
<td></td>
</tr>
<tr>
<td>Exemptions from public inspection, 1.48</td>
<td></td>
</tr>
<tr>
<td>Filed bills</td>
<td></td>
</tr>
<tr>
<td>Generally, 3.8</td>
<td></td>
</tr>
<tr>
<td>Nonreturning senator, by, 3.12</td>
<td></td>
</tr>
<tr>
<td>House amendments to senate bills, 1.18</td>
<td></td>
</tr>
<tr>
<td>Inspection by public, 1.48</td>
<td></td>
</tr>
<tr>
<td>Lobbying violations before committees, 9.7</td>
<td></td>
</tr>
<tr>
<td>More than one reference; unfavorable report by one committee, effect, 4.7</td>
<td></td>
</tr>
<tr>
<td>Rejected by standing committee, 2.16</td>
<td></td>
</tr>
<tr>
<td>Select subcommittees, 2.1</td>
<td></td>
</tr>
<tr>
<td>Special master</td>
<td></td>
</tr>
<tr>
<td>Claim bills, 4.81</td>
<td></td>
</tr>
<tr>
<td>Conduct and ethics violations, 1.43, 9.6</td>
<td></td>
</tr>
<tr>
<td>Executive appointments, 12.7</td>
<td></td>
</tr>
</tbody>
</table>

163
SENATE RULES INDEX

Subcommittees, standing (Cont.)

Priority of business, questions re, 2.51
Reconsider, motion to, 2.37
Speaking limit, 2.49
Speaking rights, 2.48
Time allowed to close, 2.48
Special session, reports, 13.5
Staff presenting committee bill, 2.11
Staff reports, public inspection, 1.48
Standing committees
Appointment, 1.5, 2.1
Fiscal notes, preparation, 3.13
Meetings
Exemption from open meeting
requirement concerning measures to
dress security, espionage, sabotage,
attack, and other acts of terrorism, 1.44
Generally, 2.10
Motion to commit to; precedence, 6.2
Public access and notice, 1.46
Records and reports, inspection, 1.48
Removal from committee, 1.5
Reports, 1.48, 2.15
Resolutions; reference to, 4.9
Select subcommittees, appointment, 2.1
Standing subcommittee reports,
certification, 2.16
Votes, recording, 2.15
Standing subcommittees
Appointment, 1.5, 2.1
Meetings
Exemption from open meeting
requirement concerning measures to
dress security, espionage, sabotage,
attack, and other acts of terrorism, 1.44
Generally, 2.10
Public access and notice, 1.46
Records and reports, inspection, 1.48
Removal from committe, 1.5
Reports, 2.16
Votes, recording, 2.16
Subpoenas, approval of, 2.23
Subpoenas and process, 2.2
Substitute amendments, 2.40
Substitute measures
Committee amendments, incorporation of,
2.44
Copies, 3.9
Favorable reports by one committee,
effect, 4.7
Proposed substitutes; filing and copies,
2.39
Reference, changed or corrected by
president, 4.7
Standing committees, 2.15

Subcommittees, standing (Cont.)

Standing subcommittees, 2.16
Withdrawal, 6.10
Substitute motions, 2.33
Temporarily postpone, motion to, 2.33
Tie votes, 2.28
Unregistered lobbyists, permitting, 9.7
Verifications of vote, 2.28
Vice chairs
Absence of chair, duties, 2.25
Amendments, preference in presentation,
7.1
Appointment, 2.20
Call to order, 2.21
Duties, generally, 2.26
Notice of meetings and bill agenda, duties
re, 2.6
Removal, 1.5
Reports of standing committees, approval,
2.15
Reports of standing subcommittees,
approval, 2.16
Voting by, 2.24
Vote required
Action, generally, 2.27
Certification of questions of
parliamentary procedure, 2.23
Conference reports, 2.19
Limit debate
Extension of limit, 2.50
Motion to, 2.50
Majority action, 2.27
Reconsider, further motion to, 2.35
Reconsider, motion to, 2.35, 2.36
Reconsider instanter, motion to, 2.35
Reject report of standing subcommittee,
motion to, 2.16
Request to vote or change vote, 2.28
Select subcommittee reports, action re, 2.1
Speaking limit, motion to extend, 2.49
Voting
Announcing the vote, 2.28
Another senator, voting for, 2.30
Chair, by, 2.24
Change of vote, 2.28
Declaring the vote, 2.28
Deferring or explaining vote, 2.31
Equal division, effect of, 2.28
Explanation of vote, 2.31
Late vote, 2.28
Nonmember, by, 2.30
Pairing prohibited, 2.29
Proxy, by, 2.27
Questioning a vote, 2.28
Record of votes, inspection, 1.48
SENATE RULES INDEX

Subcommittees, standing (Cont.)
Recording of votes, 2.15
Roll call, 2.28
Show of hands, questioning a vote, 2.28
Taking the vote, 2.28
Tie votes, 2.28
Verification of vote, 2.28
Vice chair, by, 2.24
Voice vote, reconsideration, 2.35
Yeas and nays, counting, 2.28
Withdrawal of bills from
Committee substitutes, 4.10, 6.10
Filed bills, 3.8
Remove bill from committee, motion to, 4.10
Withdrawal of motion, 2.32
Witnesses, 2.2
Yeas and nays, counting, 2.28
Yielding the floor, 2.49

Subpoenas
Attestation, 1.13
Committees; requests for, 2.2
Committees; signing, 2.23
Executive matters; authority re, 12.13
Signature of president, 1.4

Substitute amendments
Committees, 2.40
Floor, 7.3

Substitute measures, See: Committee substitutes

Substitute motions
Committees, 2.33
Floor, 6.2

Substitution of companion measures, 3.11

Summaries, house amendments to senate bills, 1.18

Suspensions, See: Executive suspensions

Temporarily postpone, motions to
Committees, 2.33
Floor, 6.2, 6.11

Terms of office
President, 1.1
President pro tempore, 1.1
Secretary, 1.8

Third reading
Advancement to, 4.19
Amendments, adoption, 7.2
Order of business, 4.3
Reference, amendment or postponement on, 4.15

Tie votes
Committees, 2.28
Floor, 5.1

Time certain, motion to vote, 2.50

Training, ethics, 1.40

Transmittal
Bills and messages, during last 14 days of regular session and extension, 6.8
Bills and messages, special session, 6.8
Messages re senate action on house amendments or conference reports, 6.8
Secretary; measures and messages, 1.10, 1.17, 6.8

Transportation, tourism, and economic development subcommittee, 2.1

Travel expenses
Authority to incur and approve, 1.4
Nonlegislative memberships re, 1.26

“Two-thirds vote,” construction, 11.5

U

Unfavorably reported bills; admission in the form of an amendment, 7.1

Unfinished business, 1.11, 4.3, 6.11

United States congressmen, admission to floor, 10.1

Tax revenues, bills affecting; reference, 4.8
### Senate Rules Index

<table>
<thead>
<tr>
<th>Category</th>
<th>Subcategory</th>
</tr>
</thead>
<tbody>
<tr>
<td>Vacancy in office</td>
<td>President, 1.7</td>
</tr>
<tr>
<td></td>
<td>Secretary, 1.8</td>
</tr>
<tr>
<td>Verification of vote</td>
<td>Committees, 2.28</td>
</tr>
<tr>
<td></td>
<td>Floor, 5.2</td>
</tr>
<tr>
<td>Veto messages</td>
<td>Motion to reconsider vote on, 6.4</td>
</tr>
<tr>
<td></td>
<td>Reference, 4.21</td>
</tr>
<tr>
<td></td>
<td>Setting an effective date for a vetoed bill, 4.9</td>
</tr>
<tr>
<td>Vice chairs</td>
<td>Absence of chair, duties, 2.25</td>
</tr>
<tr>
<td></td>
<td>Amendments, preference in presentation, 7.1</td>
</tr>
<tr>
<td></td>
<td>Appointment, 2.20</td>
</tr>
<tr>
<td></td>
<td>Call to order, 2.21</td>
</tr>
<tr>
<td></td>
<td>Duties, generally, 2.26</td>
</tr>
<tr>
<td></td>
<td>Removal, 1.5</td>
</tr>
<tr>
<td></td>
<td>Voting by, 2.24</td>
</tr>
<tr>
<td>Violations</td>
<td>Conduct and ethics rules, 1.43</td>
</tr>
<tr>
<td></td>
<td>Notice of meetings at which legislative business discussed, 1.49</td>
</tr>
<tr>
<td></td>
<td>Open meeting rules, 1.49</td>
</tr>
<tr>
<td></td>
<td>Solicitation or acceptance of certain contributions during sessions, 1.361</td>
</tr>
<tr>
<td>Voice vote</td>
<td>Concurrent resolutions, 4.13</td>
</tr>
<tr>
<td></td>
<td>Memorials, 4.13</td>
</tr>
<tr>
<td></td>
<td>Questioning</td>
</tr>
<tr>
<td></td>
<td>Committee, 2.28</td>
</tr>
<tr>
<td></td>
<td>Floor, 5.1</td>
</tr>
<tr>
<td></td>
<td>Reconsideration</td>
</tr>
<tr>
<td></td>
<td>Committee, 2.35</td>
</tr>
<tr>
<td></td>
<td>Floor, 6.4</td>
</tr>
<tr>
<td></td>
<td>Resolutions, 4.14</td>
</tr>
<tr>
<td>Vote required</td>
<td>Action, generally, 11.4</td>
</tr>
<tr>
<td></td>
<td>Amend the house amendment, motion to, 7.8</td>
</tr>
<tr>
<td></td>
<td>Amendment on second reading, 7.2</td>
</tr>
<tr>
<td></td>
<td>Amendment on third reading, 4.15, 7.2</td>
</tr>
<tr>
<td></td>
<td>Amendments to amendment on third reading, 7.2</td>
</tr>
<tr>
<td></td>
<td>Ballot, election by, 5.6</td>
</tr>
<tr>
<td></td>
<td>Censure of senator, 1.43</td>
</tr>
<tr>
<td>Vote required (Cont.)</td>
<td>Change vote, 5.2</td>
</tr>
<tr>
<td></td>
<td>Committee meetings during session, scheduling, 2.10</td>
</tr>
<tr>
<td></td>
<td>Committees</td>
</tr>
<tr>
<td></td>
<td>Action, generally, 2.27</td>
</tr>
<tr>
<td></td>
<td>Certification of questions of parliamentarian procedure, 2.23</td>
</tr>
<tr>
<td></td>
<td>Conference reports, 2.19</td>
</tr>
<tr>
<td></td>
<td>Limit debate</td>
</tr>
<tr>
<td></td>
<td>Extension of limit, 2.50</td>
</tr>
<tr>
<td></td>
<td>Motion to, 2.50</td>
</tr>
<tr>
<td></td>
<td>Majority action, 2.27</td>
</tr>
<tr>
<td></td>
<td>Reconsider, further motion to, 2.35</td>
</tr>
<tr>
<td></td>
<td>Reconsider, motion to, 2.35, 2.36</td>
</tr>
<tr>
<td></td>
<td>Reconsider instanter, motion to, 2.35</td>
</tr>
<tr>
<td></td>
<td>Reject report of standing subcommittee, motion to, 2.16</td>
</tr>
<tr>
<td></td>
<td>Request to vote or change vote, 2.28</td>
</tr>
<tr>
<td></td>
<td>Select subcommittee reports, action re, 2.1</td>
</tr>
<tr>
<td></td>
<td>Speaking limit, motion to extend, 2.49</td>
</tr>
<tr>
<td></td>
<td>Companion measures, motion re, 3.11</td>
</tr>
<tr>
<td></td>
<td>Concur in the house amendment, motion to, 7.8</td>
</tr>
<tr>
<td></td>
<td>Concurrent resolutions, waiver of second reading on separate day, 4.13</td>
</tr>
<tr>
<td></td>
<td>Conference committee, motion to request, 7.8</td>
</tr>
<tr>
<td></td>
<td>Consider bill out of regular order, 4.16</td>
</tr>
<tr>
<td></td>
<td>Consider certain bills, 4.3</td>
</tr>
<tr>
<td></td>
<td>Contested seat, 1.24</td>
</tr>
<tr>
<td></td>
<td>Disciplinary actions, 1.43</td>
</tr>
<tr>
<td></td>
<td>Election by ballot, 5.6</td>
</tr>
<tr>
<td></td>
<td>Executive appointments or suspensions, to consider, 12.3</td>
</tr>
<tr>
<td></td>
<td>Expulsion of senator, 1.43</td>
</tr>
<tr>
<td></td>
<td>Extended session, consideration of additional proposals, 11.5</td>
</tr>
<tr>
<td></td>
<td>Generally, 11.4</td>
</tr>
<tr>
<td></td>
<td>House amendments to senate bills, motion re, 7.8</td>
</tr>
<tr>
<td></td>
<td>House refusal to concur in senate amendments, motion re, 7.9</td>
</tr>
<tr>
<td></td>
<td>Insist, motion that the senate, 7.9</td>
</tr>
<tr>
<td></td>
<td>Insist and request a conference committee, motion that the senate, 7.9</td>
</tr>
<tr>
<td></td>
<td>Limit debate, motion to, 8.6</td>
</tr>
<tr>
<td></td>
<td>Lobbying violations, take action on, 9.6</td>
</tr>
<tr>
<td></td>
<td>Majority action, 1.4</td>
</tr>
<tr>
<td></td>
<td>“Majority of Senators present,” construction, 11.4</td>
</tr>
<tr>
<td></td>
<td>Memorials, waiver of second reading on separate day, 4.13</td>
</tr>
</tbody>
</table>

166
SENATE RULES INDEX

Vote required (Cont.)
More than one reference, unfavorable report by one committee; further consideration, 4.7
Passage of bill or joint resolution, 4.12
Postponement to a day certain on third reading, 4.15
Reading of bill in full, to require, 4.12
Reading of miscellaneous papers, objections, 4.11
Recede, motion that the senate, 7.9
Recommitment after standing committee report, 2.15
Recommitment on third reading, 4.15
Reconsider, further motion to, 6.4
Reconsider, motion to, 6.5
Refer to a different committee, motion to, 4.10
Reference on third reading, 4.15
Refuse to concur in the house amendment and ask the house to recede, motion to, 7.8
Report on changes in rules, amendment of, 11.3
Reprimand of senator, 1.43
Request a conference committee, motion to, 7.8
Speaking limit, motion to extend, 8.5
Special order calendar
Establishing, 4.17, 13.8
Striking or adding bills, 4.17
Standing committee reports, special session; extensions of time, 13.5
Suspension of rules, 11.2
Title or corrective amendments, 7.2
"Two-thirds vote," construction, 11.5
Waive a rule, motion to, 11.2
Waive the rules and immediately certify bill to house, motion to, 6.8
Waiver of requirement re three readings, 4.12
Waiver of rule requiring unanimous consent, 11.2

Voting
Announcing the vote, 5.1
Another senator, voting for, 5.3
Ballot, election by, 5.6
Change of vote, 5.2
Committees
Announcing the vote, 2.28
Another senator, voting for, 2.30
Chair, by, 2.24
Change of vote, 2.28
Declaring the vote, 2.28

Deferring or explaining vote, 2.31
Equal division, effect of, 2.28
Explanation of vote, 2.31
Late vote, 2.28
Nonmember, by, 2.30
Pairing prohibited, 2.29
Poll, by, 2.27
Proxy, by, 2.27
Questioning a vote, 2.28
Record of votes, inspection, 1.48
Recording of votes, 2.15
Roll call, 2.28
Show of hands, questioning a vote, 2.28
Taking the vote, 2.28
Tie votes, 2.28
Verification of vote, 2.28
Vice chair, by, 2.24
Voice vote, reconsideration, 2.35
Yeas and nays, counting, 2.28
Concurrent resolutions, 4.13
Conference committee reports
Regular session, 4.5
Special session, 13.6
Counting votes, 1.12
Declaring the vote, 5.1
Disqualification, 1.20
Disqualification, disclosure, 1.39
Election by ballot, 5.6
Electronic roll call system, 5.1
Equal division, effect, 5.1
Executive matters, confidentiality, 12.4
Explanation of vote, 5.5
Late vote, 5.2
Memorials, 4.13
Nonmember, by, 5.3
President, by, 1.6
Questioning a vote, 2.28, 5.1
Questioning decision not to abstain from voting re interest, 5.1
Records, inspection, 1.48
Resolutions, 4.14
Roll call
Change of vote, recording, 5.2
Electronic roll call system, 5.1
Entry after, 1.23
Explanation of vote during, 5.5
Late vote, recording, 5.2
Order of business, 4.3
Secretary; duties re, 1.12
Secretary; duties re, 1.12
Senators, by, 1.20
Show of hands
Counting, 1.12
Questioning a vote, 5.1

167
SENATE RULES INDEX

Voting (Cont.)
Special session, conference committee report, 13.6
Taking the vote, 5.1
Tie vote, 5.1
Verification of vote, 5.2
Voice vote
Concurrent resolutions, 4.13
Memorials, 4.13
Questioning
Committee, 2.28
Floor, 5.1
Reconsideration
Committee, 2.35
Floor, 6.4
Resolutions, 4.14
Vote at a time certain, 2.50
Yeas and nays
Calling president’s name, 1.6
Recording, 1.12
Taking, 5.1

Vouchers
Approval by president, 1.4

W

Waiver of rules
Bills filed after final day for introduction re, 3.7
Companion measures on different readings re, 3.11
Generally, 11.2
Immediate certification of bill to house re, 6.8
Reading re, 4.12
Rule requiring unanimous consent, 11.2
Second reading on separate day, concurrent resolutions and memorials, 4.13

Warrants
Attestation, 1.13
Signature of president, 1.4

Well, addressing senate from, 2.45, 8.1

Withdrawal of bills
Committee, from, 3.11
Committee substitutes, 6.10
Filed bills, 3.8
Introducer no longer a senator, 3.12
Remove bill from committee, motion to, 4.10

Withdrawal of motions, 6.1

Withdrawn bills and measures; admission in the form of an amendment, 7.1

Witnesses
Claim bill hearings, 4.81
Executive matters, 12.13
Protection, 1.44
Reports rejected by standing committee, hearing de novo, 2.16
Select committees, 2.2
Standing committees and subcommittees, 2.2
Suspension hearings, 12.9(3)

Writs
Attestation, 1.13
Signature of president, 1.4

Y

Yeas and nays
Calling president’s name, 1.6
Recording, 1.12
Taking, 2.28, 5.1

Yielding the floor
Committees, 2.49
Floor, 8.5
Joint Rules
of the
Florida Legislature

2018-2020

As Adopted November 20, 2018
JOINT RULES OF THE FLORIDA LEGISLATURE

TABLE OF CONTENTS

JOINT RULE ONE

LOBBYIST REGISTRATION AND COMPENSATION REPORTING

1.1—Those Required to Register; Exemptions; Committee Appearance Records
1.2—Method of Registration
1.3—Registration Costs; Exemptions
1.4—Reporting of Lobbying Firm Compensation
1.5—Failure to File Timely Compensation Report; Notice and Assessment of Fines; Appeals
1.6—Open Records; Internet Publication of Registrations and Compensation Reports
1.7—Records Retention and Inspection and Complaint Procedure
1.8—Questions Regarding Interpretation of Joint Rule One
1.9—Effect of Readoption and Revision

JOINT RULE TWO

GENERAL APPROPRIATIONS REVIEW PERIOD AND BUDGET CONFERENCE COMMITTEE RULES

2.1—General Appropriations and Related Bills; Review Periods
2.2—General Appropriations and Related Bills; Definitions
2.3—Budget Conference Committee Rules

JOINT RULE THREE

JOINT OFFICES AND POLICIES

3.1—Joint Legislative Offices
3.2—Joint Policies

JOINT RULE FOUR

JOINT COMMITTEES

4.1—Standing Joint Committees
4.2—Procedures in Joint Committees
4.3—Powers of Joint Committees
4.4—Administration of Joint Committees
4.5—Special Powers and Duties of the Legislative Auditing Committee
4.6—Special Powers and Duties of the Administrative Procedures Committee
4.7—Special Powers and Duties of the Committee on Public Counsel Oversight
JOINT RULE FIVE
AUDITOR GENERAL

5.1—Rulemaking Authority
5.2—Budget and Accounting
5.3—Audit Report Distribution

JOINT RULE SIX
JOINT LEGISLATIVE BUDGET COMMISSION

6.1—General Responsibilities
6.2—Organizational Structure
6.3—Notice of Commission Meetings
6.4—Effect of Adoption; Intent

JOINT RULE SEVEN
QUALIFICATIONS OF MEMBERS

7.1—Residency

JOINT RULE EIGHT
ADJOINING AND RECONVENING OF EACH HOUSE OF THE
LEGISLATURE AND PROVIDING FOR ADJOINMENT SINE DIE

8.1—Adjourning and Reconvening
8.2—Adjournment Sine Die
JOINT RULES
of the
Florida Legislature

Pursuant to SCR 2-Org, Adopted November 2018

JOINT RULE ONE

LOBBYIST REGISTRATION AND COMPENSATION REPORTING

1.1—Those Required to Register; Exemptions; Committee Appearance Records

(1) All lobbyists before the Florida Legislature must register with the Lobbyist Registration Office in the Office of Legislative Services. Registration is required for each principal represented.

(2) As used in Joint Rule One, unless the context otherwise requires, the term:

(a) “Compensation” means payment, distribution, loan, advance, reimbursement, deposit, salary, fee, retainer, or anything of value provided or owed to a lobbying firm, directly or indirectly, by a principal for any lobbying activity.

(b) “Legislative action” means introduction, sponsorship, testimony, debate, voting, or any other official action on any measure, resolution, amendment, nomination, appointment, or report of, or any matter that may be the subject of action by, either house of the Legislature or any committee thereof.

(c) “Lobby” or “lobbying” means influencing or attempting to influence legislative action or nonaction through oral or written communication or through an attempt to obtain the goodwill of a member or employee of the Legislature.

(d) “Lobbying firm” means any business entity, including an individual contract lobbyist, that receives or becomes entitled to receive any compensation for the purpose of lobbying and where any partner, owner, officer, or employee of the business entity is a lobbyist. “Lobbying firm” does not include an entity that has employees who are lobbyists if the entity does not derive compensation from principals for lobbying or if such compensation is received exclusively from a subsidiary or affiliate corporation of the employer. As used in this paragraph, an affiliate corporation is a corporation that directly or indirectly shares the same ultimate parent corporation as the employer and does not
receive compensation for lobbying from any unaffiliated entity.

(e) “Lobbyist” means a person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying or a person who is principally employed for governmental affairs by another person or governmental entity to lobby on behalf of that other person or governmental entity. An employee of the principal is not a lobbyist unless the employee is principally employed for governmental affairs. The term “principally employed for governmental affairs” means that one of the principal or most significant responsibilities of the employee to the employer is overseeing the employer’s various relationships with government or representing the employer in its contacts with government. Any person employed by the Governor, the Executive Office of the Governor, or any executive or judicial department of the state or any community college of the state who seeks to encourage the passage, defeat, or modification of any legislation by personal appearance or attendance before the House of Representatives or the Senate, or any member or committee thereof, is a lobbyist.

(f) “Lobbyist Registration and Compensation Reporting System (LRCRS)” means the online application that serves as the system of record for the Lobbyist Registration Office in the Office of Legislative Services and consists of the electronic registration system and the electronic filing system.

(g) “LRO” means the Lobbyist Registration Office in the Office of Legislative Services.

(h) “Office” means the Office of Legislative Services.

(i) “Payment” or “salary” means wages or any other consideration provided in exchange for services but does not include reimbursement for expenses.

(j) “Principal” means the person, firm, corporation, or other entity that has employed or retained a lobbyist. When an association has employed or retained a lobbyist, the association is the principal; the individual members of the association are not principals merely because of their membership in the association.

(k) “Unusual circumstances,” with respect to any failure of a person to satisfy a filing requirement, means uncommon, rare, or sudden events over which the person has no control and which directly result in the failure to satisfy the filing requirement.
For purposes of Joint Rule One, the terms “lobby” and “lobbying” do not include any of the following:

(a) A response to an inquiry for information made by any member, committee, or staff of the Legislature.
(b) An appearance in response to a legislative subpoena.
(c) Advice or services that arise out of a contractual obligation with the Legislature, a member, a committee, any staff, or any legislative entity to render the advice or services where such obligation is fulfilled through the use of public funds.
(d) Representation of a client before the House of Representatives or the Senate, or any member or committee thereof, when the client is subject to disciplinary action by the House of Representatives or the Senate, or any member or committee thereof.

For purposes of registration and reporting, the term “lobbyist” does not include any of the following:

(a) A member of the Legislature.
(b) A person who is employed by the Legislature.
(c) A judge who is acting in that judge’s official capacity.
(d) A person who is a state officer holding elective office or an officer of a political subdivision of the state holding elective office and who is acting in that officer’s official capacity.
(e) A person who appears as a witness or for the purpose of providing information at the written request of the chair of a committee, subcommittee, or legislative delegation.
(f) A person employed by any executive or judicial department of the state or any community college of the state who makes a personal appearance or attendance before the House of Representatives or the Senate, or any member or committee thereof, while that person is on approved leave or outside normal working hours and who does not otherwise meet the definition of a lobbyist.

When a person, regardless of whether the person is registered as a lobbyist, appears before a committee of the Legislature, that person must submit a Committee Appearance Record as required by the respective house.

The responsibilities of the Office and of the LRO under Joint Rule One may be assigned to another entity by agreement of the President of the Senate and the Speaker of the House of Representatives for a contract period not to extend beyond December 1 following the Organization Session of the next biennium, provided that the powers and duties of the President, the Speaker, the General Counsel of the Office of Legislative Services, and any legislative committee referenced in Joint Rule One may not be delegated.
1.2—Method of Registration

(1) Each person required to register with the LRO must register through the LRCRS and attest to that person’s full legal name, business address, e-mail address, and telephone number; the name, business address, e-mail address, and telephone number of each principal that person represents; and the extent of any direct business association or partnership that person has with any member of the Legislature. If the lobbyist is, or belongs to, a lobbying firm, the lobbyist must state the name, address, and telephone number of the lobbying firm and the e-mail address of the person responsible for the submission of compensation reports. All lobbyists associated with the same firm must register using the identical name, address, and e-mail address of the firm in the LRCRS. Registration is not complete until the LRCRS receives authorization from the principal’s representative and the registration fee. Lobbyists may not authorize themselves on behalf of the principal representative. Any changes to the information existing in the LRCRS must be updated online in the LRCRS within 15 days from the effective date of the change.

(2) Any person required to register must do so with respect to each principal prior to commencement of lobbying on behalf of that principal. The LRCRS will request authorization from the principal with the principal’s name, business address, e-mail address, and telephone number to confirm that the registrant is authorized to represent the principal. The principal or principal’s representative shall also identify and designate the principal’s main business pursuant to a classification system approved by the Office, which shall be the North American Industry Classification System (NAICS) six-digit numerical code that most accurately describes the principal’s main business.

(3) Any person required to register must renew the registration annually for each calendar year through the LRCRS.

(4) A lobbyist shall promptly cancel the registration for a principal upon termination of the lobbyist’s representation of that principal. A cancellation takes effect the day it is received by the LRCRS. Notwithstanding this requirement, the LRO may remove the name of a lobbyist from the list of registered lobbyists if the principal notifies the LRO in writing that the lobbyist is no longer authorized to represent that principal.

(5) Should a registered lobbyist identify a scrivener’s error in their own registration in the LRCRS after submission, they may make a written request to the LRO to correct such error. The request must clearly identify and describe the error. Each request will be reviewed by the Office before any changes will be made.

(6) The LRO shall retain registration information submitted under this rule.
A person required to register under Joint Rule One shall be considered a lobbyist of the Legislature for the purposes of ss. 11.045, 112.3148, and 112.3149, Florida Statutes.

1.3—Registration Costs; Exemptions

(1) To cover the costs incurred for the administration of Joint Rule One, each person who registers under Joint Rule 1.1 must pay an annual registration fee to the LRO. The annual period runs from January 1 to December 31. These fees must be paid at the time of registration.

(2) The following persons are exempt from paying the fee, provided they are designated in writing by the agency head or person designated in this subsection:

(a) Two employees of each department of the executive branch created under chapter 20, Florida Statutes.

(b) Two employees of the Fish and Wildlife Conservation Commission.

(c) Two employees of the Executive Office of the Governor.

(d) Two employees of the Commission on Ethics.

(e) Two employees of the Florida Public Service Commission.

(f) Two employees of the judicial branch designated in writing by the Chief Justice of the Florida Supreme Court.

(3) The annual fee is up to $50 per legislative entity for a person to register to represent one principal and up to an additional $10 per legislative entity for each additional principal that the person registers to represent. The amount of each fee shall be established annually by the President of the Senate and the Speaker of the House of Representatives. The fees set must be adequate to ensure operation of the lobbyists’ registration, compensation, and reporting functions. The fees collected by the LRO under this rule shall be deposited into the State Treasury and credited to the Legislative Lobbyist Registration Trust Fund specifically to cover the costs incurred in administering Joint Rule One.

1.4—Reporting of Lobbying Firm Compensation

(1) (a) Each lobbying firm shall file a compensation report with the LRO through the LRCRS for each calendar quarter during any portion of which one or more of the firm’s lobbyists were registered to represent a principal. The report must include the:

1. Full name, business address, and telephone number of the lobbying firm;

2. Registration name of each of the firm’s lobbyists; and

3. Total compensation provided or owed to the lobbying firm from all principals for the reporting period, reported in one of the following categories: $0; $1 to $49,999; $50,000 to $99,999; $100,000 to $249,999;
$250,000 to $499,999; $500,000 to $999,999; or $1 million or more.

(b) For each principal represented by one or more of the firm’s lobbyists, the lobbying firm’s compensation report must also include the:

1. Full name, business address, and telephone number of the principal; and
2. Total compensation provided or owed to the lobbying firm for the reporting period, reported in one of the following categories: $0; $1 to $9,999; $10,000 to $19,999; $20,000 to $29,999; $30,000 to $39,999; $40,000 to $49,999; or $50,000 or more. If the category “$50,000 or more” is selected, the specific dollar amount of compensation must be reported, rounded up or down to the nearest $1,000.

(c) Compensation shall be reported using the accrual basis of accounting.

(d) Compensation reports should reflect compensation received for lobbying the legislative branch only.

(e) If the lobbying firm subcontracts work from another lobbying firm and not from the original principal:

1. The lobbying firm providing the work to be subcontracted shall be treated as the reporting lobbying firm’s principal for reporting purposes under this paragraph; and
2. The reporting lobbying firm shall, for each lobbying firm identified as the reporting lobbying firm’s principal under paragraph (b), identify the name, business address, and telephone number of the principal originating the lobbying work.

(f) The senior partner, officer, or owner of the lobbying firm shall certify to the veracity and completeness of the information submitted pursuant to this rule; certify that no compensation has been omitted from this report by deeming such compensation as “consulting services,” “media services,” “professional services,” or anything other than compensation; and certify that no officer or employee of the firm has made an expenditure in violation of s. 11.045, Florida Statutes.

(2) For each principal represented by more than one lobbying firm, the Office shall aggregate the reporting-period and calendar-year compensation reported as provided or owed by the principal. Compensation reported within a category shall be aggregated as follows:
Category (dollars) | Dollar amount to use aggregating
---|---
0 | 0
1-9,999 | 5,000
10,000-19,999 | 15,000
20,000-29,999 | 25,000
30,000-39,999 | 35,000
40,000-49,999 | 45,000
50,000 or more | Actual amount reported

(3) The compensation reports shall be filed no later than 45 days after the end of each reporting period. The four reporting periods are from January 1 through March 31, April 1 through June 30, July 1 through September 30, and October 1 through December 31, respectively. The reports shall be rendered in the identical form provided by the respective houses and shall be open to public inspection.

(4) A report filed pursuant to this rule must be completed and filed through the LRCRS not later than 11:59 p.m. of the day designated in subsection (3). A report not filed by 11:59 p.m. of the day designated is a late-filed report and is subject to the penalties under Joint Rule 1.5(1).

(5) Each person given secure sign-on credentials in the LRCRS is responsible for protecting the credentials from disclosure and is responsible for all filings made by use of such credentials, unless and until the Office is notified that the person’s credentials have been compromised. Each report filed by electronic means pursuant to this rule shall be deemed certified in accordance with paragraph (1)(f) by the person given the secure sign-on credentials and, as such, subjects the person and the lobbying firm to the provisions of s. 11.045(8), Florida Statutes, as well as any discipline provided under the rules of the Senate or House of Representatives.

(6) If the President of the Senate and the Speaker of the House of Representatives jointly declare that the electronic system is not operable, the reports shall be filed in accordance with instructions on the LRCRS website which will be posted for a reasonable period of time.

1.5—Failure to File Timely Compensation Report; Notice and Assessment of Fines; Appeals

(1) Upon determining that the report is late, the LRCRS shall immediately notify the lobbying firm by e-mail as to the failure to timely file the report and that a fine is being assessed for each late day. The fine shall be $50 per day per report for each late day, not to exceed $5,000 per report.
(2) Upon submittal of the late-filed report by the lobbying firm, the LRCRS shall determine the amount of the fine based on the submittal date shown in the electronic receipt issued by the LRCRS.

(3) Such fine shall be paid within 30 days after the notice of payment due is transmitted by the LRCRS, unless an appeal is made to the LRO. The moneys shall be deposited into the Legislative Lobbyist Registration Trust Fund.

(4) A fine may not be assessed against a lobbying firm the first time the report for which the lobbying firm is responsible is not timely filed. However, to receive the one-time fine waiver, the report for which the lobbying firm is responsible must be filed within 30 days after the notice of failure to file is transmitted by the LRCRS. A fine shall be assessed for all subsequent late-filed reports.

(5) Any lobbying firm may appeal or dispute a fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request and shall be entitled to a hearing before the General Counsel of the Office of Legislative Services, who shall recommend to the President of the Senate and the Speaker of the House of Representatives, or their respective designees, that the fine be waived in whole or in part for good cause shown. The President of the Senate and the Speaker of the House of Representatives, or their respective designees, may, by joint agreement, concur in the recommendation and waive the fine in whole or in part. Any such request shall be made within 30 days after the notice of payment due is transmitted by the LRCRS. In such case, the lobbying firm shall, within the 30-day period, notify the LRO in writing of the firm's intention to request a hearing.

(6) A lobbying firm may request that the filing of a report be waived upon good cause shown, based on unusual circumstances. The request must be filed with the General Counsel of the Office of Legislative Services, who shall make a recommendation concerning the waiver request to the President of the Senate and the Speaker of the House of Representatives. The President of the Senate and the Speaker of the House of Representatives may, by joint agreement, grant or deny the request.

(7) (a) All lobbyist registrations for lobbyists who are partners, owners, officers, or employees of a lobbying firm that fails to timely pay a fine are automatically suspended until the fine is paid or waived and all late reports have been filed or waived. The LRO shall promptly notify all affected principals, the President of the Senate, and the Speaker of the House of Representatives of any suspension or reinstatement. All lobbyists who are partners, owners, officers, or employees of a lobbying firm are jointly and severally liable for any outstanding fine owed by a lobbying firm.

(b) Such lobbyist may not be reinstated in any capacity representing any principal until the fine is paid and all late
reports have been filed or waived or until the fine is waived as to that lobbyist and all late reports for that lobbyist have been filed or waived. A suspended lobbyist may request a waiver upon good cause shown, based on unusual circumstances. The request must be filed with the General Counsel of the Office of Legislative Services who shall, as soon as practicable, make a recommendation concerning the waiver request to the President of the Senate and the Speaker of the House of Representatives. The President of the Senate and the Speaker of the House of Representatives may, by joint agreement, grant or deny the request.

(8) The LRO shall notify the coordinator of the Office of the failure of a lobbying firm to file a report after notice or of the failure of a lobbying firm to pay the fine imposed.

1.6—Open Records; Internet Publication of Registrations and Compensation Reports

(1) All of the lobbyist registration forms and compensation reports received by the LRO shall be available for public inspection and for duplication at reasonable cost.

(2) The LRO shall make information filed pursuant to Joint Rules 1.2 and 1.4 reasonably available on the Internet in an easily understandable and accessible format through the LRCRS. The LRCRS must include, but not be limited to including, the names and business addresses of lobbyists, lobbying firms, and principals; the affiliations between lobbyists and principals; and the classification system designated and identified with respect to principals pursuant to Joint Rule 1.2.

1.7—Records Retention and Inspection and Complaint Procedure

(1) Each lobbying firm and each principal shall preserve for a period of 4 years all accounts, bills, receipts, computer records, books, papers, and other documents and records necessary to substantiate compensation reports and registration documentation.

(2) Upon receipt of a complaint based on the personal knowledge of the complainant made pursuant to the Senate Rules or the Rules of the House of Representatives, any such documents and records may be inspected when authorized by the President of the Senate or the Speaker of the House of Representatives, as applicable. The person authorized to perform the inspection shall be designated in writing and shall be a member of The Florida Bar or a certified public accountant licensed in Florida. Any information obtained by such an inspection may only be used for purposes authorized by law, Joint Rule One, the Senate Rules, or the Rules of the House of Representatives, which purposes may include the imposition of sanctions against a person subject to Joint Rule One, the Senate Rules, or the Rules of the House of Representatives.
Any employee who uses that information for an unauthorized purpose is subject to discipline. Any member who uses that information for an unauthorized purpose is subject to discipline under the applicable rules of each house.

(3) The right of inspection may be enforced by appropriate writ issued by any court of competent jurisdiction.

1.8—Questions Regarding Interpretation of Joint Rule One

(1) A person may request in writing an informal opinion from the General Counsel of the Office of Legislative Services as to the application of Joint Rule One to a specific situation involving that person’s conduct. The General Counsel shall issue the opinion within 10 days after receiving the request. The informal opinion may be relied upon by the person who requested the informal opinion. A copy of each informal opinion that is issued shall be provided to the presiding officer of each house. A committee of either house designated pursuant to section 11.045(5), Florida Statutes, may revise any informal opinion rendered by the General Counsel through an advisory opinion to the person who requested the informal opinion. The advisory opinion shall supersede the informal opinion as of the date the advisory opinion is issued.

(2) A person in doubt about the applicability or interpretation of Joint Rule One with respect to that person’s conduct may submit in writing the facts for an advisory opinion to the committee of either house designated pursuant to s. 11.045(5), Florida Statutes, and may appear in person before the committee in accordance with s. 11.045(5), Florida Statutes.

1.9—Effect of Readoption and Revision

All obligations existing under Joint Rule One as of the last day of the previous legislative biennium are hereby ratified, preserved, and reimposed pursuant to the terms thereof as of that date. The provisions of Joint Rule One are imposed retroactively to the first day of the present legislative biennium except that provisions new to this revision are effective on the date of adoption or as otherwise expressly provided herein.
2.1—General Appropriations and Related Bills; Review Periods

(1) A general appropriations bill shall be subject to a 72-hour public review period before a vote is taken on final passage of the bill in the form that will be presented to the Governor.

(2) If a bill is returned to the house in which the bill originated and the originating house does not concur in all the amendments or adds additional amendments, no further action shall be taken on the bill by the nonoriginating house, and a conference committee shall be established by operation of this rule to consider the bill.

(3) If a bill is referred to a conference committee by operation of this rule, a 72-hour public review period shall be provided prior to a vote being taken on the conference committee report by either house.

(4) A copy of the bill, a copy of the bill with amendments adopted by the nonoriginating house, or the conference committee report shall be furnished to each member of the Legislature, the Governor, the Chief Justice of the Supreme Court, and each member of the Cabinet. Copies for the Governor, Chief Justice, and members of the Cabinet shall be furnished to the official’s office in the Capitol or Supreme Court Building.

(5) (a) Copies required to be furnished under subsection (4) shall be furnished to members of the Legislature as follows:

1. A printed copy may be placed on each member’s desk in the appropriate chamber; or
2. An electronic copy may be furnished to each member. The Legislature hereby deems and determines that a copy shall have been furnished to the members of the Legislature when an electronic copy is made available to every member of the Legislature. An electronic copy is deemed to have been made available when it is accessible via the Internet or other information network consisting of systems ordinarily serving the members of the Senate or the House of Representatives.

(b) An official other than a member of the Legislature who is to be furnished a copy of a general appropriations bill under subsection (4) may officially request that an electronic copy of the bill be furnished in lieu of a printed copy, and, if
practicable, the copy may be furnished to the official in the manner requested.

(6) The Secretary of the Senate shall be responsible for furnishing copies under this rule for Senate bills, House bills as amended by the Senate, and conference committee reports on Senate bills. The Clerk of the House shall be responsible for furnishing copies under this rule for House bills, Senate bills as amended by the House, and conference committee reports on House bills.

(7) The 72-hour public review period shall begin to run upon completion of the furnishing of copies required to be furnished under subsection (4). The Speaker of the House of Representatives and the President of the Senate, as appropriate, shall be informed of the completion time, and such time shall be announced on the floor prior to vote on final passage in each house and shall be entered in the journal of each house. Saturdays, Sundays, and holidays shall be included in the computation under this rule.

(8) An implementing or conforming bill recommended by a conference committee shall be subject to a 24-hour public review period before a vote is taken on the conference committee report by either house, if the conference committee submits its report after the furnishing of a general appropriations bill to which the 72-hour public review period applies.

(9) With respect to each bill that may be affected, a member of the Senate or the House of Representatives may not raise a point of order under this rule after a vote is taken on the bill. Except as may be required by the Florida Constitution, noncompliance with any requirement of this rule may be waived by a two-thirds vote of those members present and voting in each house.

2.2—General Appropriations and Related Bills; Definitions
As used in Joint Rule Two, the term:

(1) “Conforming bill” means a bill that amends the Florida Statutes to conform to a general appropriations bill.

(2) “General appropriations bill” means a bill that provides for the salaries of public officers and other current expenses of the state and contains no subject other than appropriations. A bill that contains appropriations that are incidental and necessary solely to implement a substantive law is not included within this term. For the purposes of Joint Rule Two and Section 19(d) of Article III of the Florida Constitution, the Legislature hereby determines that, after a general appropriations bill has been enacted and establishes governing law for a particular fiscal year, a bill considered in any subsequent session that makes net reductions in such enacted appropriations or that makes supplemental appropriations shall not be deemed to be a general appropriations bill unless such bill provides for the salaries of public
officers and other current expenses of the state for a subsequent fiscal year.

(3) “Implementing bill” means a bill, effective for one fiscal year, implementing a general appropriations bill.

(4) (a) “Appropriations project” means a specific appropriation, proviso, or item on a conference committee spreadsheet agreed to by House and Senate conferees providing funding for:

1. A local government, private entity, or privately-operated program, wherein the specific appropriation, proviso, or item on a conference committee spreadsheet specifically names the local government, private entity, or privately-operated program or the appropriation, proviso, or item is written in such a manner as to describe a particular local government, private entity, or privately-operated program;

2. A specific transportation facility that was not part of the Department of Transportation’s 5-year work program submitted pursuant to s. 339.135, Florida Statutes;

3. An education fixed capital outlay project that was not submitted pursuant to s. 1013.60 or s. 1013.64, Florida Statutes, unless funds for the specific project were appropriated by the Legislature in a prior year and additional funds are needed to complete the project as originally proposed;

4. A specified program, research initiative, institute, center, or similar entity at a specific state college or university, unless recommended by the Board of Governors or the State Board of Education in their Legislative Budget Request; or

5. A local water project.

(b) The term does not include an appropriation that:

1. Is specifically authorized by statute;

2. Is part of a statewide distribution to local governments; or

3. Was recommended by a commission, council, or other similar entity created in statute to make annual funding recommendations, provided that such appropriation does not exceed the amount of funding recommended by the commission, council, or other similar entity.
2.3—Budget Conference Committee Rules

(1) For an appropriations project to be included in a conference committee report:

(a) The appropriations project must be included in a bill or an amendment placed into a budget conference; and

(b) Information required by subsections (2) and (3) relating to the appropriations project must have been in writing and published online prior to the passage by that chamber of the bill or amendment which was placed into a budget conference.

(2) The information collected must include:

(a) A descriptive title of the appropriations project.
(b) The date of the submission.
(c) The name of the submitting member.
(d) The most recent year in which the appropriations project received state funding, if applicable.
(e) Whether the most recent funding for the project had been vetoed.
(f) The amount of the nonrecurring request.
(g) The amount of funding received in the prior year on a recurring or nonrecurring basis.
(h) In what agency the project is best placed and whether the agency has been contacted.
(i) The name of the organization or entity receiving the funds as well as a point of contact for the organization or entity.
(j) The name of the registered lobbyist of the entity requesting the appropriations project.
(k) Whether the organization to receive the funds is a for-profit entity, a not-for-profit entity, a local entity, a state university or college, or other type of organization.
(l) The specific purpose or goal that will be achieved by the funds requested.
(m) The activities and services that will be provided to meet the intended purpose of these funds.
(n) Specific descriptions of how the funds will be expended, including a description and the amounts to be expended on: administrative costs, itemized to include the salary of the executive director or project head, other salaries and benefits, expenses, and consultants, contractors, or studies; operational costs, itemized to include salaries and benefits, expenses, and consultants, contractors, or studies; and fixed capital outlay, itemized to include land purchase, planning, engineering, construction, and renovation.
(o) The owner of the facility to receive, directly or indirectly, any fixed capital outlay funding, and the relationship between the owners of the facility and the entity.

(p) A description of the direct services to be provided to citizens by the appropriations project, if applicable.

(q) A description of the target population to be served and the number of individuals to be served by the appropriations project.

(r) A description of the specific benefit or outcome, including the methodology by which this outcome will be measured.

(s) The amount and percentage of federal, local, and state funds, excluding the funds requested for the appropriations project, or other matching funds available for the appropriations project.

(t) How much additional nonrecurring funding is anticipated to be requested in future years by amount per year.

(u) The suggested penalties that the contracting agency may consider in addition to its standard penalties for failing to meet deliverables or performance measures provided for in the contract.

(3) With respect to an appropriations project that is also a local water project, the information collected must also include:

(a) Whether alternative state funding such as the Waste Water Revolving Loan, Drinking Water Revolving Loan, Small Community Waste Water Drinking grant, or other funding has been requested.

(b) Whether the project is for a financially disadvantaged community, as defined in chapter 62-552, Florida Administrative Code; a financially disadvantaged municipality; a rural area of critical economic concern; or a rural area of opportunity, as defined in s. 288.0656, Florida Statutes.

(c) Whether the construction status is shovel-ready.

(d) The percentage of construction completed and the estimated completion date.

(4) Each chamber must collect the required information described in subsections (2) and (3) in the form and manner prescribed by that chamber.

(5) The portion of an appropriations project which was funded with recurring funds in the most recently enacted general appropriations act is exempt from subsections (1), (2) and (3).

(6) An appropriations project may only be funded with nonrecurring funds, except that the portion of an appropriations project which was
funded with recurring funds as provided in subsection (5) may be continued with or without additional nonrecurring funds.

(7) The nonrecurring funding of an appropriations project in the conference committee report may be less than, equal to, or greater than the funding for the appropriations project as originally committed to the conference committee.

(8) An appropriations project that was not included in either chamber’s bill in accordance with subsections (1), (2) and (3) may not be included in a conference report.

(9) (a) To be included in a conference committee report, all appropriations projects, except as otherwise provided in paragraph (b), must be clearly identified in the bill or amendment that will be considered by a conference committee and in any conference report.

(b) An appropriations project funded with recurring funds in the most recently enacted general appropriation act that is not appropriated any additional funds is exempt from the provisions of paragraph (a).

(10) The conference committee must allow for public testimony regarding appropriations projects at each noticed meeting.

(11) Nothing in this rule shall limit either chamber’s ability to apply a stricter standard to its own bills prior to the commencement of conference proceedings. This Joint Rule applies to all conference committee reports related to the General Appropriations Act and supersedes either chamber’s rules that are contrary to or inconsistent with the provisions of this Joint Rule.

**JOINT RULE THREE**

**JOINT OFFICES AND POLICIES**

3.1—Joint Legislative Offices

(1) The following offices of the Legislature are established:

(a) Office of Economic and Demographic Research.
(b) Office of Legislative Information Technology Services.
(c) Office of Legislative Services.
(d) Office of Program Policy Analysis and Government Accountability.

(2) Offices established under this rule shall provide support services to the Legislature that are determined by the President of the Senate and the Speaker of the House of Representatives to be necessary and that can be effectively provided jointly to both houses and other units of the Legislature. Each office shall be directed by a coordinator selected by and serving at the pleasure of the President of the Senate and the
Speaker of the House of Representatives. Upon the initial adoption of these joint rules in a biennium, each coordinator position shall be deemed vacant until an appointment is made.

(3) Within the monetary limitations of the approved operating budget, the salaries and expenses of the coordinator and the staff of each office shall be governed by joint policies.

(4) The Office of Legislative Services shall provide legislative support services other than those prescribed in subsections (5)-(7).

(5) The Office of Legislative Information Technology Services shall provide support services to assist the Legislature in achieving its objectives through the application of cost-effective information technology.

(6) The Office of Economic and Demographic Research shall provide research support services, principally regarding forecasting economic and social trends that affect policymaking, revenues, and appropriations.

(7) The Office of Program Policy Analysis and Government Accountability shall:

(a) Perform independent examinations, program reviews, and other projects as provided by general law, as provided by concurrent resolution, as directed by the Legislative Auditing Committee, or as directed by the President of the Senate or the Speaker of the House and shall provide recommendations, training, or other services to assist the Legislature.

(b) Transmit to the President of the Senate and the Speaker of the House of Representatives, by December 1 of each year, a list of statutory and fiscal changes recommended by office reports. The recommendations shall be presented in two categories: one addressing substantive law and policy issues and the other addressing budget issues.

3.2—Joint Policies

(1) The President of the Senate and the Speaker of the House of Representatives shall jointly adopt policies they consider advisable to carry out the functions of the Legislature. Such policies shall be binding on all employees of joint offices and joint committees.

(2) The employees of all joint committees and joint legislative offices shall be under the exclusive control of the Legislature. No officer or agency in the executive or judicial branch shall exercise any manner of control over legislative employees with respect to the exercise of their duties or the terms and conditions of their employment.
JOINT RULE FOUR

JOINT COMMITTEES

4.1—Standing Joint Committees

(1) The following standing joint committees are established:
   (a) Administrative Procedures Committee.
   (b) Committee on Public Counsel Oversight.
   (c) Legislative Auditing Committee.

(2) No other joint committee shall exist except as agreed to by the presiding officers or by concurrent resolution approved by the Senate and the House of Representatives.

(3) Appointments to each standing joint committee shall be made or altered and vacancies shall be filled by the Senate and the House of Representatives in accordance with their respective rules. There shall be appointed to each standing joint committee no fewer than five and no more than seven members from each house.

(4) (a) The President of the Senate shall appoint a member of the Senate to serve as the chair, and the Speaker of the House of Representatives shall appoint a member of the House of Representatives to serve as the vice chair, for:
   1. The Legislative Auditing Committee and the Committee on Public Counsel Oversight, for the period from the Organization Session until noon on August 1 of the calendar year following the general election.
   2. The Administrative Procedures Committee for the period from noon on August 1 of the calendar year following the general election until the next general election.

(b) The Speaker of the House of Representatives shall appoint a member of the House of Representatives to serve as the chair, and the President of the Senate shall appoint a member of the Senate to serve as the vice chair, for:
   1. The Legislative Auditing Committee and the Committee on Public Counsel Oversight, for the period from noon on August 1 of the calendar year following the general election until the next general election.
   2. The Administrative Procedures Committee for the period from the Organization Session until noon on August 1 of the calendar year following the general election.
(c) A vacancy in an appointed chair or vice chair shall be filled in the same manner as the original appointment.

4.2—Procedures in Joint Committees

The following rules shall govern procedures in joint committees other than conference committees:

(1) A quorum for a joint committee shall be a majority of the appointees of each house. No business of any type may be conducted in the absence of a quorum.

(2) (a) Joint committees shall meet only within the dates, times, and locations authorized by both the President of the Senate and the Speaker of the House of Representatives.

(b) Joint committee meetings shall meet at the call of the chair. In the absence of the chair, the vice chair shall assume the duty to convene and preside over meetings and such other duties as provided by law or joint rule. During a meeting properly convened, the presiding chair may temporarily assign the duty to preside at that meeting to another joint committee member until the assignment is relinquished or revoked.

(c) Before any joint committee may hold a meeting, a notice of such meeting shall be provided to the Secretary of the Senate and the Clerk of the House of Representatives no later than 4:30 p.m. of the 7th day before the meeting. For purposes of effecting notice to members of the house to which the chair does not belong, notice to the Secretary of the Senate shall be deemed notice to members of the Senate and notice to the Clerk of the House shall be deemed notice to members of the House of Representatives. Noticed meetings may be canceled by the chair with the approval of at least one presiding officer.

(d) If a majority of its members from each house agree, a joint committee may continue a properly noticed meeting after the expiration of the time called for the meeting. However, a joint committee may not meet beyond the time authorized by the presiding officers without special leave granted by both presiding officers.

(3) The presiding officers shall interpret, apply, and enforce rules governing joint committees by agreement when the rule at issue is a joint rule. Unless otherwise determined or overruled by an agreement of the presiding officers, the chair shall determine all questions of order arising in joint committee meetings, but such determinations may be appealed to the committee during the meeting.
(4) Each question, including any appeal of a ruling of the chair, shall be decided by a majority vote of the members of the joint committee of each house present and voting.

4.3—Powers of Joint Committees

(1) A joint committee may exercise the subpoena powers vested by law in a standing committee of the Legislature. A subpoena issued under this rule must be approved and signed by the President of the Senate and the Speaker of the House of Representatives and attested by the Secretary of the Senate and the Clerk of the House.

(2) A joint committee may adopt rules of procedure that do not conflict with the Florida Constitution or any law or joint rule, subject to the joint approval of the President of the Senate and the Speaker of the House of Representatives.

(3) A joint committee may not create subcommittees or workgroups unless authorized by both presiding officers.

4.4—Administration of Joint Committees

(1) Within the monetary limitations of the approved operating budget, the expenses of the members and the salaries and expenses of the staff of each joint committee shall be governed by joint policies adopted under Joint Rule 3.2.

(2) Subject to joint policies adopted under Joint Rule 3.2, the presiding officers shall appoint and remove the staff director and, if needed, a general counsel and any other staff necessary to assist each joint committee. All joint committee staff shall serve at the pleasure of the presiding officers. Upon the initial adoption of these joint rules in a biennium, each joint committee staff director position shall be deemed vacant until an appointment is made.

4.5—Special Powers and Duties of the Legislative Auditing Committee

(1) The Legislative Auditing Committee may direct the Auditor General or the Office of Program Policy Analysis and Government Accountability to conduct an audit, review, or examination of any entity or record described in s. 11.45(2) or (3), Florida Statutes.

(2) The Legislative Auditing Committee may receive requests for audits and reviews from legislators and any audit request, petition for audit, or other matter for investigation directed or referred to it pursuant to general law. The committee may make any appropriate disposition of such requests or referrals and shall, within a reasonable time, report to the requesting party the disposition of any audit request.
The Legislative Auditing Committee may review the performance of the Auditor General and report thereon to the Senate and the House of Representatives.

4.6—Special Powers and Duties of the Administrative Procedures Committee

The Administrative Procedures Committee shall:

1. Maintain a continuous review of the statutory authority on which each administrative rule is based and, whenever such authority is eliminated or significantly changed by repeal, amendment, holding by a court of last resort, or other factor, advise the agency concerned of the fact.

2. Maintain a continuous review of administrative rules and identify and request an agency to repeal any rule or any provision of any rule that reiterates or paraphrases any statute or for which the statutory authority has been repealed.

3. Review administrative rules and advise the agencies concerned of its findings.

4. Exercise the duties prescribed by chapter 120, Florida Statutes, concerning the adoption and promulgation of rules.

5. Generally review agency action pursuant to the operation of chapter 120, Florida Statutes, the Administrative Procedure Act.

6. Report to the President of the Senate and the Speaker of the House of Representatives at least annually, no later than the first week of the regular session, and recommend needed legislation or other appropriate action. Such report shall include the number of objections voted by the committee, the number of suspensions recommended by the committee, the number of administrative determinations filed on the invalidity of a proposed or existing rule, the number of petitions for judicial review filed on the invalidity of a proposed or existing rule, and the outcomes of such actions. Such report shall also include any recommendations provided to the standing committees during the preceding year under subsection (11).

7. Consult regularly with legislative standing committees that have jurisdiction over the subject areas addressed in agency proposed rules regarding legislative authority for the proposed rules and other matters relating to legislative authority for agency action.

8. Subject to the approval of the President of the Senate and the Speaker of the House of Representatives, have standing to seek judicial review, on behalf of the Legislature or the citizens of this state, of the validity or invalidity of any administrative rule to which the committee has voted an objection and that has not been withdrawn, modified, repealed, or amended to meet the objection. Judicial review under this subsection may be initiated only if the objection is voted by the committee to be taken to the court of last resort in the absence of agreement with the committee to withdraw, modify, repeal, or amend the rule to meet the objection.
subsection may not be initiated until the Governor and the head of the agency making the rule to which the committee has objected have been notified of the committee’s proposed action and have been given a reasonable opportunity, not to exceed 60 days, for consultation with the committee. The committee may expend public funds from its appropriation for the purpose of seeking judicial review.

(9) Maintain a continuous review of the administrative rulemaking process, including a review of agency procedure and of complaints based on such agency procedure.

(10) Establish measurement criteria to evaluate whether agencies are complying with the delegation of legislative authority in adopting and implementing rules.

(11) Maintain a continuous review of statutes that authorize agencies to adopt rules and shall make recommendations to the appropriate standing committees of the Senate and the House of Representatives as to the advisability of considering changes to the delegated legislative authority to adopt rules in specific circumstances.

4.7—Special Powers and Duties of the Committee on Public Counsel Oversight

(1) The Committee on Public Counsel Oversight shall appoint a Public Counsel.

(2) The Committee on Public Counsel Oversight may file a complaint with the Commission on Ethics alleging a violation of chapter 350, Florida Statutes, by a current or former public service commissioner, an employee of the Public Service Commission, or a member of the Public Service Commission Nominating Council.

(3) Notwithstanding Joint Rule 4.4(2), the Committee on Public Counsel Oversight shall not have any permanent staff but shall be served as needed by other legislative staff selected by the President of the Senate and the Speaker of the House of Representatives.

JOINT RULE FIVE
AUDITOR GENERAL

5.1—Rulemaking Authority

The Auditor General shall make and enforce reasonable rules and regulations necessary to facilitate audits that he or she is authorized to perform.

5.2—Budget and Accounting

(1) The Auditor General shall prepare and submit annually to the President of the Senate and the Speaker of the House of Representatives for their joint approval a proposed budget for the ensuing fiscal year.
Within the limitations of the approved operating budget, the salaries and expenses of the Auditor General and the staff of the Auditor General shall be paid from the appropriation for legislative expense or any other moneys appropriated by the Legislature for that purpose. The Auditor General shall approve all bills for salaries and expenses for his or her staff before the same shall be paid.

5.3—Audit Report Distribution

(1) A copy of each audit report shall be submitted to the Governor, to the Chief Financial Officer, and to the officer or person in charge of the state agency or political subdivision audited. One copy shall be filed as a permanent public record in the office of the Auditor General. In the case of county reports, one copy of the report of each county office, school district, or other district audited shall be submitted to the board of county commissioners of the county in which the audit was made and shall be filed in the office of the clerk of the circuit court of that county as a public record. When an audit is made of the records of the district school board, a copy of the audit report shall also be filed with the district school board, and thereupon such report shall become a part of the public records of such board.

(2) A copy of each audit report shall be made available to each member of the Legislative Auditing Committee.

(3) The Auditor General shall transmit a copy of each audit report to the appropriate substantive and fiscal committees of the Senate and House of Representatives.

(4) Other copies may be furnished to other persons who, in the opinion of the Auditor General, are directly interested in the audit or who have a duty to perform in connection therewith.

(5) The Auditor General shall transmit to the President of the Senate and the Speaker of the House of Representatives, by December 1 of each year, a list of statutory and fiscal changes recommended by audit reports. The recommendations shall be presented in two categories: one addressing substantive law and policy issues and the other addressing budget issues. The Auditor General may also transmit recommendations at other times of the year when the information would be timely and useful for the Legislature.

(6) A copy required to be provided under this rule may be provided in an electronic or other digital format if the Auditor General determines that the intended recipient has appropriate resources to review the copy. Copies to members, committees, and offices of the Legislature shall be provided in electronic format as may be provided in joint policies adopted under Joint Rule 3.2.
6.1—General Responsibilities

(1) The commission, as provided in chapter 216, Florida Statutes, shall receive and review notices of budget and personnel actions taken or proposed to be taken by the executive and judicial branches and shall approve or disapprove such actions.

(2) Through its chair, the commission shall advise the Governor and the Chief Justice of actions or proposed actions that exceed delegated authority or that are contrary to legislative policy and intent.

(3) To the extent possible, the commission shall inform members of the Legislature of budget amendments requested by the executive or judicial branches.

(4) The commission shall consult with the Chief Financial Officer and the Executive Office of the Governor on matters as required by chapter 216, Florida Statutes.

(5) The President of the Senate and the Speaker of the House of Representatives may jointly assign other responsibilities to the commission in addition to those assigned by law.

(6) The commission shall develop policies and procedures necessary to carry out its assigned responsibilities, subject to the joint approval of the President of the Senate and the Speaker of the House of Representatives.

(7) The commission, with the approval of the President of the Senate and the Speaker of the House of Representatives, may appoint subcommittees as necessary to facilitate its work.

6.2—Organizational Structure

(1) The commission is not subject to Joint Rule Four. The commission shall be composed of seven members of the Senate appointed by the President of the Senate and seven members of the House of Representatives appointed by the Speaker of the House of Representatives.

(2) The commission shall be jointly staffed by the appropriations committees of both houses. The Senate shall provide the lead staff when the chair of the commission is a member of the Senate. The House of Representatives shall provide the lead staff when the chair of the commission is a member of the House of Representatives.

6.3—Notice of Commission Meetings

Not less than 7 days prior to a meeting of the commission, a notice of the meeting, stating the items to be considered, date, time, and place, shall
be filed with the Secretary of the Senate when the chair of the commission is a member of the Senate or with the Clerk of the House when the chair of the commission is a member of the House of Representatives. The Secretary of the Senate or the Clerk of the House shall distribute notice to the Legislature and the public, consistent with the rules and policies of their respective houses.

6.4—Effect of Adoption; Intent
This Joint Rule Six replaces all prior joint rules governing the Joint Legislative Budget Commission and is intended to implement constitutional provisions relating to the Joint Legislative Budget Commission existing as of the date of the rule’s adoption.

JOINT RULE SEVEN
QUALIFICATIONS OF MEMBERS

7.1—Residency

(1) A member shall be a legal resident and elector of his or her district at the time of election and shall maintain his or her legal residence within that district for the duration of his or her term of office. While a member may have multiple residences, he or she shall have only one legal residence. The legal residence of a member at a designated location is demonstrated by a totality of the circumstances. Factors to be considered include, but are not limited to:

(a) Where one claims to reside, as reflected in statements to others or in official documents;
(b) The abandonment of a prior legal residence, as evidenced by moving from or selling a prior legal residence;
(c) The abandonment of rights and privileges associated with a prior legal residence;
(d) Where one is registered as a voter;
(e) Where one claims a legal residence for a homestead exemption;
(f) Where one claims a legal residence for a driver license or other government privilege or benefit;
(g) The transfer of one’s bank accounts to the district where one maintains a legal residence;
(h) Where one’s spouse and minor children maintain a legal residence, work, and attend school;
(i) Where one receives mail and other correspondence;
(j) Where one customarily resides;
(k) Where one conducts business affairs;
(l) Where one rents or leases property; and
(m) Where one plans the construction of a new legal residence.

(2) In accordance with Section 3 of Article X of the Florida
Constitution, a vacancy in office occurs when a member fails to maintain a legal residence within his or her district as required at the time of election.

(3) In accordance with Section 2 of Article III of the Florida Constitution, each house of the Legislature shall be the sole judge of the qualifications of its members, including whether a member no longer satisfies his or her qualifications for office.

(4) Each member shall affirm in writing that he or she is a legal resident and elector of his or her district based on the provisions of this Joint Rule. Each member shall file the written affirmation with the Secretary of the Senate or the Clerk of the House of Representatives before the convening of Organization Session following each general election. For a member who is elected pursuant to a special election, the member must execute the written affirmation before or concurrent with taking the oath of office and provide such affirmation to the Secretary of the Senate or the Clerk of the House of Representatives. The form of the written affirmation shall be prescribed by the Secretary of the Senate and the Clerk of the House of Representatives for members of their respective house of the Legislature.

JOINT RULE EIGHT

ADJOURNING AND RECONVENING OF EACH HOUSE OF THE LEGISLATURE AND PROVIDING FOR ADJOURNMENT SINE DIE

8.1—Adjourning and Reconvening

Pursuant to Section 3(e) of Article III of the Florida Constitution, during any legislative session, each house of the Legislature may, without consent from the other house, determine its respective dates and times for adjourning and reconvening daily sittings.

8.2—Adjournment Sine Die

(1) During regular sessions, both houses of the Legislature shall adjourn sine die by concurrent resolution or concurrent motions or on the 60th day at 11:59 p.m., unless extended.

(2) During special sessions, both houses shall adjourn sine die by concurrent resolution or concurrent motions or upon reaching the hour on which the special session is adjourned sine die by operation of the proclamation, unless extended.
## JOINT RULES OF THE FLORIDA LEGISLATURE INDEX

<table>
<thead>
<tr>
<th>A</th>
<th>C</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Adjournment and reconvening</strong></td>
<td><strong>Committee on public counsel oversight</strong></td>
</tr>
<tr>
<td>Adjourning and reconvening, rule 8.1</td>
<td>Generally, rule 4</td>
</tr>
<tr>
<td>Sine die adjournment, rule 8.2</td>
<td>Responsibilities, rule 4.7</td>
</tr>
<tr>
<td><strong>Administrative procedures committee</strong></td>
<td><strong>Committees, senate</strong></td>
</tr>
<tr>
<td>Generally, rule 4</td>
<td>Lobbying, registration requirement, rule 1</td>
</tr>
<tr>
<td>Responsibilities, rule 4.6</td>
<td><strong>Conference committees</strong></td>
</tr>
<tr>
<td><strong>Amendments</strong></td>
<td>Public review period, rule 2.1</td>
</tr>
<tr>
<td>Appropriations bill</td>
<td>Reports, availability, rule 2.1</td>
</tr>
<tr>
<td>Amendments to, rule 2.1</td>
<td>Rules, rule 2.3</td>
</tr>
<tr>
<td>Public review period, rule 2.1</td>
<td></td>
</tr>
<tr>
<td><strong>Appeals</strong></td>
<td><strong>Economic and demographic research,</strong></td>
</tr>
<tr>
<td>Lobbying firm, appeal or dispute fine,</td>
<td><strong>office of, rule 3.1</strong></td>
</tr>
<tr>
<td>rule 1.5</td>
<td></td>
</tr>
<tr>
<td><strong>Appropriations bill</strong></td>
<td><strong>Hearings</strong></td>
</tr>
<tr>
<td>Definition, rule 2.2</td>
<td>Lobbying, appeal or dispute fine, rule 1.5</td>
</tr>
<tr>
<td>Public review, 72-hour notice, rule 2.1</td>
<td><strong>Joint administrative procedures committee</strong></td>
</tr>
<tr>
<td>Projects, rule 2.3</td>
<td>Generally, rule 4</td>
</tr>
<tr>
<td></td>
<td>Responsibilities, rule 4.6</td>
</tr>
<tr>
<td><strong>Auditing committee, legislative</strong></td>
<td><strong>Joint committee on public counsel</strong></td>
</tr>
<tr>
<td>Audits, requests for, rule 4.5</td>
<td>oversight</td>
</tr>
<tr>
<td>Generally, rule 4</td>
<td>Generally, rule 4</td>
</tr>
<tr>
<td>Responsibilities, rule 4.5</td>
<td>Responsibilities, rule 4.7</td>
</tr>
<tr>
<td><strong>Auditor general</strong></td>
<td><strong>Joint legislative auditing committee</strong></td>
</tr>
<tr>
<td>Audit reports, rules 4.5, 5.3</td>
<td>Audits, requests for, rule 4.5</td>
</tr>
<tr>
<td>Budget and accounting, rule 5.2</td>
<td>Generally, rule 4</td>
</tr>
<tr>
<td>Generally, rule 5</td>
<td>Responsibilities, rule 4.5</td>
</tr>
<tr>
<td>Operating budget, submission of, rule 5.2</td>
<td></td>
</tr>
<tr>
<td>Performance review of, rule 4.5</td>
<td><strong>Joint legislative budget commission, rule 6</strong></td>
</tr>
<tr>
<td>Recommendations, rule 5.3</td>
<td></td>
</tr>
<tr>
<td>Rulemaking authority, rule 5.1</td>
<td></td>
</tr>
<tr>
<td><strong>B</strong></td>
<td><strong>J</strong></td>
</tr>
<tr>
<td><strong>Budget commission, joint legislative,</strong></td>
<td><strong>Joint committee on public counsel</strong></td>
</tr>
<tr>
<td>rule 6</td>
<td>oversight</td>
</tr>
<tr>
<td><strong>Budget conference committee rules,</strong></td>
<td>Generally, rule 4</td>
</tr>
<tr>
<td>rule 2.3</td>
<td>Responsibilities, rule 4.7</td>
</tr>
<tr>
<td></td>
<td><strong>Joint legislative auditing committee</strong></td>
</tr>
<tr>
<td></td>
<td>Audits, requests for, rule 4.5</td>
</tr>
<tr>
<td></td>
<td>Generally, rule 4</td>
</tr>
<tr>
<td></td>
<td>Responsibilities, rule 4.5</td>
</tr>
<tr>
<td></td>
<td><strong>Joint legislative budget commission,</strong></td>
</tr>
<tr>
<td>Topic</td>
<td>Relevant Rules</td>
</tr>
<tr>
<td>-------</td>
<td>---------------</td>
</tr>
<tr>
<td><strong>Journal</strong></td>
<td>Secretary of the senate duties, rule 2.1</td>
</tr>
<tr>
<td><strong>L</strong></td>
<td></td>
</tr>
<tr>
<td><strong>Legislative budget commission, joint, rule 6</strong></td>
<td></td>
</tr>
<tr>
<td><strong>Legislative information technology services, office of, rule 3.1</strong></td>
<td></td>
</tr>
</tbody>
</table>
| **Legislative services** | Duties re lobbyist registration, rule 1  
General counsel, rules 1.5, 1.8  
Office of, rule 3.1  
Organizational structure, rule 3.1  
Policies, rule 3.2 |
| **Lobbying** | Complaint procedure, rule 1.7  
Defined, rule 1.1  
Exemption from registration costs, rule 1.3  
Lobbyist registration  
Appeal of fines; hearings, rule 1.5  
Cancellation or termination of registration, rule 1.2  
Committee appearance records, rule 1.1  
Complaint procedure re records retention, rule 1.7  
Costs, exemptions, rule 1.3  
Definitions, rule 1.1  
Fines, rule 1.5  
Lobbying firm compensation reporting, rule 1.4  
Method of registration, rule 1.2  
Notice of cancellation of registration, rule 1.2  
Notice of fines, rule 1.5  
Open records, rule 1.6  
Penalties, rule 1.5  
Questions re interpretation, rule 1.8  
Records retention and inspection, rule 1.7  
Registration costs; exemptions, rule 1.3  
Reinstatement of registration, rule 1.5  
Removal of name from list, rule 1.2  
Reports required  
Lobbying firm compensation report, rule 1.4  
Reporting periods, rule 1.4  
Request for waiver of fine, rule 1.5  
Timeliness of reports, rule 1.4  
Requirements, rule 1.1  
Suspension of registration, rule 1.5  
Termination of representation, rule 1.2  
Those required to register; exemptions, rule 1.1  
Waiver of filing report, rule 1.5  
Penalties, rule 1.5  
Records, inspection, rule 1.7  
Registration requirement, rule 1.1 |
<p>| <strong>Lobbyist registration and compensation reporting system (LRCRS), rule 1</strong> |  |
| <strong>Lobbyist registration office (LRO), rule 1</strong> |  |
| <strong>O</strong> |  |
| <strong>Office of economic and demographic research, rule 3.1</strong> |  |
| <strong>Office of legislative information technology services, rule 3.1</strong> |  |
| <strong>Office of legislative services, rule 3.1</strong> |  |
| <strong>Office of program policy analysis and government accountability, rule 3.1</strong> |  |
| <strong>P</strong> |  |
| <strong>Program policy analysis and government accountability, office of, rule 3.1</strong> |  |
| <strong>Projects, appropriations, rule 2.3</strong> |  |</p>
<table>
<thead>
<tr>
<th><strong>Public counsel oversight, committee on</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Generally, rule 4</td>
</tr>
<tr>
<td>Responsibilities, rule 4.7</td>
</tr>
</tbody>
</table>

**R**

| **Registration of lobbyists**, rule 1.1  |

| **Reconvening**, rule 8.1  |

| **Residency**, rule 7.1  |

| **Review period, general appropriations bill**,  |
| rule 2.1  |

**S**

| **Secretary of the senate**  |
| Appropriations bill, duties re review period,  |
| copies furnished, rule 2.1  |
| Journal, rule 2.1  |

| **Sine die adjournment**, rule 8.2  |

**V**

| **Voting**  |
| Conference committee reports, public  |
| review period, rule 2.1  |
GERMANITY STANDARDS
(Pursuant to Rules 2.39(4) and 7.1(3), (8))

A proposed amendment must:

1. Be related to the same subject as the original measure,
2. Be a natural and logical expansion of the subject matter of the original proposal, and

The Senator raising the point of order has the burden of showing that the amendment is not germane.

COMMON FLOOR MOTIONS

AMENDMENTS

Adopt
Mr. [Madam] President, I move the adoption of the amendment. *(Rule 7.2, majority vote of those present and voting on second reading; 2/3 vote of those present and voting on third reading)*

Concur in House Amendment
Mr. [Madam] President, I move that the Senate concur in House amendment barcode ___ to Senate Bill ___. *(Rule 7.8, majority vote of those present and voting, but final bill vote requirements remain the same)*

Concur in House Amendment as Amended
Mr. [Madam] President, I move that the Senate concur in House amendment barcode ___, as amended, to Senate Bill ___. *(Rule 7.8, majority vote of those present and voting, but final bill vote requirements remain the same)*

Recede from Senate Amendment
Mr. [Madam] President, I move that the Senate recede from Senate amendment barcode ___ to House Bill ___. *(Rule 7.9, majority vote of those present and voting, but final bill vote requirements remain the same)*
Refuse to Concur in House Amendment

Mr. [Madam] President, I move that the Senate refuse to concur in House amendment barcode ___ to Senate Bill ___ and request the House to recede. (Rule 7.8, majority vote of those present and voting)

Reconsider

Mr. [Madam] President, I move that the Senate reconsider the vote by which amendment barcode ___ was adopted [failed]. (Rules 6.5 and 6.7, majority vote of those present and voting)
If a substitute amendment IS filed:

Read substitute amendment

Read and vote on amendments to substitute amendment (if any)

If substitute amendment is NOT adopted:

Vote on substitute amendment (as amended)

If substitute amendment IS adopted:

The substitute amendment replaces the main amendment

If NO substitute amendment is filed:

Read main amendment

Read and vote on amendments to main amendment (if any)
BILLs

Substitute Companion Bill
Mr. [Madam] President, I move that House Bill __ be substituted for Senate Bill __. (Rule 3.11, majority vote of those present and voting if bills on same reading, 2/3 vote of those present and voting if bills not on same reading. A companion measure shall be substantially the same and identical as to specific intent and purpose. If not, a 2/3 vote of those present and voting is required to waive the rule in order to substitute.)

Immediately Certify
Mr. [Madam] President, I move that the Rules be waived and the Senate immediately certify Senate [House] Bill __ to the House. (Rule 6.8, 2/3 vote of those present and voting)

Take up Third Reading Same Day as Second Reading
Mr. [Madam] President, I move that Senate Bill __ be read the third time and placed on final passage. (Art. III, s. 7, State Constitution; Rule 4.12, 2/3 vote of those present and voting)

Reconsider
Mr. [Madam] President, I move that the Senate reconsider the vote by which Senate Bill __ passed [failed to pass]. (Rules 6.4 and 6.5, majority vote of those present and voting)

Reconsider Instanter (Before Last 14 Days)
Mr. [Madam] President, I move that the Rules be waived and the Senate immediately reconsider the vote by which Senate Bill __ passed [failed to pass]. (Rules 6.4 and 11.2, 2/3 vote of those present and voting)
Withdraw from Committee
Mr. [Madam] President, I move that Senate Bill __ be withdrawn from the Committee(s) on __. (Rule 4.10, 2/3 vote of those present and voting)

Withdraw Committee Substitute from Further Consideration
Mr. [Madam] President, I move that Committee Substitute for Senate Bill __ be withdrawn from the committee(s) of reference and further consideration. (Rule 6.10, unanimous consent)

Take up Out of Order
Mr. [Madam] President, I [wish to give 15 minutes notice of my intention to] move that Senate Bill __ (state position on calendar) be considered out of order. (Rule 4.16, unanimous consent)

Introduce after Deadline for Filing
Mr. [Madam] President, I move that a bill relating to (subject) be introduced, notwithstanding the fact that the deadline for filing bills has passed. (Rule 3.7(3), motion referred to the Rules Committee)

Add to End of Special Order Calendar
Mr. [Madam] President, I move that Senate Bill __ be added to the Special Order Calendar. (Rule 4.17(2)(c), 2/3 vote of those present and voting)

Indefinitely Postpone
Mr. [Madam] President, I move that Senate Bill __ [with pending amendments] be indefinitely postponed. (Rules 6.2, 6.9, and 11.4, majority vote of those present and voting)

Strike from Special Order Calendar
Mr. [Madam] President, I move that Senate Bill __ be stricken from the Special Order Calendar. (Rule 4.17(2)(b), 2/3 vote of those present and voting)
Introduce Outside Call during Special Session
Mr. [Madam] President, I move that Senate Bill __ be admitted for introduction although it is outside the call. (*Art. III, s. 3(c)(1), State Constitution, 2/3 vote of the membership*)

DEBATE
Limitation
Mr. [Madam] President, I move that debate be limited to __ minutes per side on the amendment [bill]. (*Rule 8.6, 2/3 vote of those present and voting*)

EXECUTIVE APPOINTMENTS
Adopt Report of Committee
Mr. [Madam] President, I move that the report of the committee be adopted, and the Senate confirm the appointment(s) set forth in the committee report. (*Rules 12.7 and 11.4, majority vote of those present and voting*)

EXECUTIVE SUSPENSIONS
Reinstate
Mr. [Madam] President, I move that the Senate find the evidence insufficient to support the Executive Order of Suspension by the Governor, and that *(name of person)* not be removed from the office of *(name of office)* from which he [she] has been suspended, and that he [she] be reinstated therein pursuant to the *State Constitution* and the *Florida Statutes*. (*Rules 12.7, 12.9, and 11.4, majority vote of those present and voting*)
Remove
Mr. [Madam] President, I move that the Senate find the evidence supports the Executive Order of Suspension by the Governor, and that (name of person) be removed from the office of (name of office) pursuant to the State Constitution and the Florida Statutes. (Rules 12.7, 12.9, and 11.4, majority vote of those present and voting)

PERSONAL PRIVILEGE
Mr. [Madam] President, I rise to a point of personal privilege relating to (subject) and ask permission to address the Senate. (Rules 6.2 and 8.11)

RECONVENE SENATE
At Other than the Scheduled Time
Mr. [Madam] President, I move that when the Senate adjourns that it reconvene at (time), (date). (Rules 4.1 and 6.2, majority vote of those present and voting)

VETO OVERRIDE
General Bill
Mr. [Madam] President, I move that Senate Bill __ of the 20__ Session be passed, the veto of the Governor to the contrary notwithstanding. (Art. III, s. 8(c), State Constitution, 2/3 vote of those present and voting)

Line Items of Appropriations Bill
Mr. [Madam] President, I move that Item(s) __ in Senate Bill __ of the 20__ Session be passed, the veto of the Governor to the contrary notwithstanding. (Art. III, s. 8(c), State Constitution, 2/3 vote of those present and voting)
Two-thirds (2/3) Vote of Senators Present and Voting:

**Chamber**
To amend a bill on third (3rd) reading (except title or corrective amendment)  *[Rule 7.2]*

To approve or amend a report of the Committee on Rules relating to action on the Rules and Order of Business in the Senate  *[Rule 11.3]*

To consider a bill upon which an unfavorable committee report has been filed  *[Rule 4.7]*

To consider a late-filed amendment, if any Senator requests that such vote be taken  *[Rule 7.1]*

To establish, strike a bill from, or add a bill to the Special Order Calendar  *[Rule 4.17]*

To immediately certify any bill to the House  *[Rule 6.8]*

To introduce a claim bill after the deadline for filing claim bills or to consider a House claim bill without a Senate companion  *[Rule 4.81]*

To limit debate  *[Rule 8.6]*

To recommit a bill that has been reported by a committee  *[Rule 2.15]*

To refer a bill to a different committee or remove from a committee  *[Rule 4.10]*

To refer, commit, or amend a bill on third (3rd) reading (except corrective or title amendment)  *[Rule 4.15]*

To spread remarks upon the Journal  *[Rule 4.11]*
To substitute a House companion measure not on same reading [Rule 3.11]

To withdraw a House companion bill from committee if any Senator requests that such vote be taken [Rule 3.11]

To waive or suspend Senate Rules [Rule 11.2]

To waive readings of a bill or a joint resolution on three (3) separate days [Rule 4.12]

To waive readings of certain concurrent resolutions or memorials on two (2) separate days [Rule 4.13]

**Committee**
To consider a late-filed amendment, if any member requests that such a vote be taken [Rule 2.39]

To limit debate or vote at a time certain [Rule 2.50]

To reject an unfavorable report by a subcommittee [Rule 2.16]

To reconsider instanter [Rule 2.35]

To withdraw a motion to reconsider at the succeeding meeting [Rule 2.35]

**Two-thirds (2/3) Vote of the Membership of 40:**

**Chamber**
To admonish, censure, reprimand, or expel a Senator determined to have violated the requirements of the Rule regulating conduct and ethics [Rule 1.43]

**Unanimous Consent of Senators Present:**

**Chamber**
To adopt a motion to waive a Rule requiring unanimous consent [Rule 11.2]

To change a vote after the results have been announced or cast a late vote [Rule 5.2]
To consider a bill which has not been reported favorably by at least one Senate committee  \textit{[Rule 4.31]} \\

To consider a bill out of order on a Senate calendar  \textit{[Rule 4.16]} \\

To reconsider a bill after the Senate has refused to reconsider or confirmed its first action  \textit{[Rule 6.4]} \\

To withdraw a committee substitute from further consideration  \textit{[Rule 6.10]} \\

\textbf{Committee} \\
To vote or change a vote after the results have been announced  \textit{[Rule 2.28]} \\

To reconsider a bill after the committee has refused to reconsider or confirmed its first action  \textit{[Rule 2.35]} \\

To withdraw a motion to reconsider at the meeting at which the motion is made  \textit{[Rule 2.32]} \\

\textbf{Show of Hands:} \\

\textbf{Chamber} \\
Five (5) Senators may immediately question a vote declared by the President, requiring an electronic roll call. \textit{[Rule 5.1; Art. III, s. 4(c), State Constitution]} \\

\textbf{Committee} \\
Two (2) committee members may request a roll call vote on any matter or motion properly before the committee. \textit{[Rule 2.15; Art. III, s. 4(c), State Constitution]} \\

Two (2) committee members may question a vote declared by the chair, requiring a roll call vote. \textit{[Rule 2.28; Art. III, s. 4(c), State Constitution]}
CONSTITUTION OF THE STATE OF FLORIDA

Two-thirds (2/3) Vote of Senators Present:
To convict impeached officer  [Art. III, s. 17(c)]
To override veto  [Art. III, s. 8(c)]
To provide an exemption from public records or public meeting requirements  [Art. I, s. 24(c)]
To waive readings of a bill on three (3) separate days  [Art. III, s. 7]

Two-thirds (2/3) Vote of the Membership of 40:
To enact a bill increasing state revenues  [Art. VII, s. 1(e)]
To enact a general bill reducing authority of counties or municipalities to raise aggregate revenues above 2-1-1989 level (exceptions apply)  [Art. VII, s. 18(b)]
To enact a general bill reducing the percentage of a state tax shared with counties or municipalities below 2-1-1989 level (exceptions apply)  [Art. VII, s. 18(c)]
To enact a general bill requiring counties or municipalities to spend money or to take action requiring expenditure of money (exceptions apply)  [Art. VII, s. 18(a)]
To expel a member  [Art. III, s. 4(d)]
To increase or decrease number of judgeships recommended by Supreme Court  [Art. V, s. 9]
To introduce, during special session, business not within pur-view of proclamation  [Art. III, s. 3(c)(1)]
To repeal the rules of court by general law  [Art. V, s. 2(a)]
To take up new business during extended session  [Art. III, s. 3(d)]
To enact a bill imposing, authorizing, or raising state taxes or fees  [Art. VII, s. 19]
Three-fourths (3/4) Vote of the Membership of 40:
To enact a bill for special election on constitutional amendment [Art. XI, s. 5(a)]

Three-fifths (3/5) Vote of Senators Present:
To extend session beyond the 60-day regular or 20-day special session limit [Art. III, s. 3(d)]

Three-fifths (3/5) Vote of the Membership of 40:
To convey certain private property taken by eminent domain on or after 1-2-2007, to a natural person or private entity [Art. X, s. 6(c)]

To create or re-create a trust fund [Art. III, s. 19(f)(1)]

To exceed limit on corporate income tax [Art. VII, s. 5(b)]

To exceed limitation on appropriations made for recurring purposes from nonrecurring general revenue funds [Art. III, s. 19(a)(2)]

To prohibit a special law pertaining to specified subject [Art. III, s. 11(a)(21)]

To propose constitutional amendment (Joint Resolution) [Art. XI, s. 1]

NOTICE AND REVIEW REQUIREMENTS

CONFERENCE COMMITTEES

Notice Requirements:

Filing
A notice must be filed with the Secretary at least one (1) hour prior to the meeting. The notice must state the date, time, and place of the meeting along with the names of the conferees and scheduled participants. [Rule 2.19(1)]
Review Requirements:

**Implementing or Conforming Bills**
Twenty-four (24) hour public review period required before final passage if report submitted after furnishing of the general appropriations bill  [*Joint Rule 2.1(8)*]

**Substantive Bills**
Twelve (12) hour review period for membership prior to the time the bill is scheduled to be taken up on the Senate floor  [*Rule 4.5(1)*]

CONSTITUTIONAL REQUIREMENTS

CONSTITUTION OF THE STATE OF FLORIDA

Financial Impact Statement Required:

A statement regarding the probable financial impact of any amendment proposed by initiative must be given to the public prior to the holding of an election.  [*Art. XI, s. 5(c)*]

Public Review Period:

**Bills Increasing State Revenues**
Seventy-two (72) hour period required after third (3rd) reading before final passage  [*Art. VII, s. 1(e)*]

**General Appropriations Bills**
Seventy-two (72) hour public review period required before final passage  [*Art. III, s. 19(d)*]
**TABLE OF VOTES**

Two-thirds (2/3) of Membership—27 Yeas
Three-fifths (3/5) of Membership—24 Yeas
Three-fourths (3/4) of Membership—30 Yeas

<table>
<thead>
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<th>Total Votes Cast</th>
<th>Necessary Two-thirds (2/3)</th>
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*(Quorum = 21)*
STANDING COMMITTEES AND SUBCOMMITTEES

AGRICULTURE
Senator Albritton, Chair; Senator Gainer, Vice Chair; Senators Broxson, Montford, and Rader

APPROPRIATIONS
Senator Bradley, Chair; Senator Simpson, Vice Chair; Senators Bean, Benacquisto, Book, Brandes, Braynon, Flores, Gainer, Gibson, Hutson, Lee, Mayfield, Montford, Passidomo, Powell, Rouson, Simmons, Stargel, Stewart, and Thurston

Appropriations Subcommittee on Agriculture, Environment, and General Government
Senator Mayfield, Chair; Senator Powell, Vice Chair; Senators Albritton, Bean, Berman, Broxson, Hooper, Hutson, Rodriguez, and Stewart

Appropriations Subcommittee on Criminal and Civil Justice
Senator Brandes, Chair; Senator Bracy, Vice Chair; Senators Gainer, Gruters, Harrell, Perry, Rouson, and Taddeo

Appropriations Subcommittee on Education
Senator Stargel, Chair; Senator Diaz, Vice Chair; Senators Baxley, Book, Flores, Montford, Pizzo, and Simmons

Appropriations Subcommittee on Health and Human Services
Senator Bean, Chair; Senator Harrell, Vice Chair; Senators Book, Diaz, Farmer, Flores, Hooper, Passidomo, Rader, and Rouson

Appropriations Subcommittee on Transportation, Tourism, and Economic Development
Senator Hutson, Chair; Senator Thurston, Vice Chair; Senators Brandes, Lee, Perry, Simpson, Taddeo, and Torres

BANKING AND INSURANCE
Senator Broxson, Chair; Senator Rouson, Vice Chair; Senators Brandes, Gruters, Lee, Perry, Taddeo, and Thurston
CHILDREN, FAMILIES, AND ELDER AFFAIRS
Senator Book, Chair; Senator Mayfield, Vice Chair; Senators Bean, Harrell, Rader, Torres, and Wright

COMMERCE AND TOURISM
Senator Gruters, Chair; Senator Torres, Vice Chair; Senators Hutson, Stewart, and Wright

COMMUNITY AFFAIRS
Senator Flores, Chair; Senator Farmer, Vice Chair; Senators Broxson, Pizzo, and Simmons

CRIMINAL JUSTICE
Senator Perry, Chair; Senator Brandes, Vice Chair; Senators Bracy, Flores, and Pizzo

EDUCATION
Senator Diaz, Chair; Senator Montford, Vice Chair; Senators Baxley, Berman, Cruz, Perry, Simmons, and Stargel

ENVIRONMENT AND NATURAL RESOURCES
Senator Montford, Chair; Senator Albritton, Vice Chair; Senators Berman, Mayfield, and Wright

ETHICS AND ELECTIONS
Senator Baxley, Chair; Senator Braynon, Vice Chair; Senators Diaz, Passidomo, Powell, Rodriguez, and Stargel

FINANCE AND TAX
Senator Gainer, Chair; Senator Gruters, Vice Chair; Senators Baxley, Bracy, Bradley, Pizzo, Powell, and Stargel

GOVERNMENTAL OVERSIGHT AND ACCOUNTABILITY
Senator Hooper, Chair; Senator Rader, Vice Chair; Senators Albritton, Bean, and Torres

HEALTH POLICY
Senator Harrell, Chair; Senator Berman, Vice Chair; Senators Baxley, Bean, Book, Cruz, Diaz, Hooper, Mayfield, and Rouson

INFRASTRUCTURE AND SECURITY
Senator Lee, Chair; Senator Perry, Vice Chair; Senators Bean, Cruz, Hooper, Hutson, Stewart, and Taddeo
INNOVATION, INDUSTRY, AND TECHNOLOGY
Senator Simpson, Chair; Senator Benacquisto, Vice Chair; Senators Bracy, Bradley, Brandes, Braynon, Farmer, Gibson, Hutson, and Passidomo

JUDICIARY
Senator Simmons, Chair; Senator Rodriguez, Vice Chair; Senators Baxley, Gibson, Hutson, and Stargel

MILITARY AND VETERANS AFFAIRS AND SPACE
Senator Wright, Chair; Senator Cruz, Vice Chair; Senators Gainer, Harrell, and Pizzo

REAPPORTIONMENT

RULES
Senator Benacquisto, Chair; Senator Gibson, Vice Chair; Senators Book, Bradley, Brandes, Braynon, Farmer, Flores, Hutson, Lee, Montford, Passidomo, Rodriguez, Simmons, Simpson, and Thurston

JOINT LEGISLATIVE COMMITTEES

JOINT ADMINISTRATIVE PROCEDURES COMMITTEE
Senator Stewart, Alternating Chair; Senators Cruz, Hooper, Perry, and Wright

JOINT COMMITTEE ON PUBLIC COUNSEL OVERSIGHT
Senator Powell, Alternating Chair; Senators Broxson, Farmer, Gruters, and Harrell

JOINT LEGISLATIVE AUDITING COMMITTEE
Senator Brandes, Alternating Chair; Senators Baxley, Lee, Montford, and Rader

JOINT SELECT COMMITTEES

JOINT SELECT COMMITTEE ON COLLECTIVE BARGAINING
Senator Hooper, Alternating Chair; Senators Diaz, Stargel, Thurston, and Torres

OTHER LEGISLATIVE ENTITIES

JOINT LEGISLATIVE BUDGET COMMISSION
Senator Bradley, Alternating Chair; Senators Benacquisto, Book, Brandes, Braynon, Gibson, and Simpson
COMMITTEE ASSIGNMENTS BY SENATOR
(Standing Committees and Subcommittees in Roman type, Joint Committees and Other Legislative Entities in Italics)

Ben Albritton, 26th District
Agriculture, Chair; Environment and Natural Resources, Vice Chair; Appropriations Subcommittee on Agriculture, Environment, and General Government; Governmental Oversight and Accountability

Dennis Baxley, 12th District
Ethics and Elections, Chair; Appropriations Subcommittee on Education; Education; Finance and Tax; Health Policy; Judiciary; Joint Legislative Auditing Committee

Aaron Bean, 4th District
Appropriations Subcommittee on Health and Human Services, Chair; Appropriations; Appropriations Subcommittee on Agriculture, Environment, and General Government; Children, Families, and Elder Affairs; Governmental Oversight and Accountability; Health Policy; Infrastructure and Security

Lizbeth Benacquisto, 27th District
Rules, Chair; Innovation, Industry, and Technology, Vice Chair; Appropriations; Joint Legislative Budget Commission

Lori Berman, 31st District
Health Policy, Vice Chair; Appropriations Subcommittee on Agriculture, Environment, and General Government; Education; Environment and Natural Resources

Lauren Book, 32nd District
Children, Families, and Elder Affairs, Chair; Appropriations; Appropriations Subcommittee on Education; Appropriations Subcommittee on Health and Human Services; Health Policy; Rules; Joint Legislative Budget Commission

Randolph Bracy, 11th District
Appropriations Subcommittee on Criminal and Civil Justice, Vice Chair; Criminal Justice; Finance and Tax; Innovation, Industry, and Technology

Rob Bradley, 5th District
Appropriations, Chair; Finance and Tax; Innovation, Industry, and Technology; Rules; Joint Legislative Budget Commission, Alternating Chair
Jeff Brandes, 24th District
Appropriations Subcommittee on Criminal and Civil Justice, Chair; Criminal Justice, Vice Chair; Appropriations; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Banking and Insurance; Innovation, Industry, and Technology; Rules; Joint Legislative Auditing Committee, Alternating Chair; Joint Legislative Budget Commission

Oscar Braynon II, 35th District
Ethics and Elections, Vice Chair; Appropriations; Innovation, Industry, and Technology; Rules; Joint Legislative Budget Commission

Doug Broxson, 1st District
Banking and Insurance, Chair; Agriculture; Appropriations Subcommittee on Agriculture, Environment, and General Government; Community Affairs; Joint Committee on Public Counsel Oversight

Janet Cruz, 18th District
Military and Veterans Affairs and Space, Vice Chair; Education; Health Policy; Infrastructure and Security; Joint Administrative Procedures Committee

Manny Diaz, 36th District
Education, Chair; Appropriations Subcommittee on Education, Vice Chair; Appropriations Subcommittee on Health and Human Services; Ethics and Elections; Health Policy; Joint Select Committee on Collective Bargaining

Gary Farmer, 34th District
Community Affairs, Vice Chair; Appropriations Subcommittee on Health and Human Services; Innovation, Industry, and Technology; Rules; Joint Committee on Public Counsel Oversight

Anitere Flores, 39th District
Community Affairs, Chair; Appropriations; Appropriations Subcommittee on Education; Appropriations Subcommittee on Health and Human Services; Criminal Justice; Rules

George Gainer, 2nd District
Finance and Tax, Chair; Agriculture, Vice Chair; Appropriations; Appropriations Subcommittee on Criminal and Civil Justice; Military and Veterans Affairs and Space

Audrey Gibson, 6th District
Rules, Vice Chair; Appropriations; Innovation, Industry, and Technology; Judiciary; Joint Legislative Budget Commission
Joe Gruters, 23rd District
Commerce and Tourism, Chair; Finance and Tax, Vice Chair;
Appropriations Subcommittee on Criminal and Civil Justice; Banking
and Insurance; Joint Committee on Public Counsel Oversight

Gayle Harrell, 25th District
Health Policy, Chair; Appropriations Subcommittee on Health and
Human Services, Vice Chair; Appropriations Subcommittee on
Criminal and Civil Justice; Children, Families, and Elder Affairs;
Military and Veterans Affairs and Space; Joint Committee on Public
Counsel Oversight

Ed Hooper, 16th District
Governmental Oversight and Accountability, Chair; Appropriations
Subcommittee on Agriculture, Environment, and General
Government; Appropriations Subcommittee on Health and
Human Services; Health Policy; Infrastructure and Security; Joint
Administrative Procedures Committee; Joint Select Committee on
Collective Bargaining, Alternating Chair

Travis Hutson, 7th District
Appropriations Subcommittee on Transportation, Tourism, and
Economic Development, Chair; Appropriations; Appropriations
Subcommittee on Agriculture, Environment, and General
Government; Commerce and Tourism; Infrastructure and Security;
Innovation, Industry, and Technology; Judiciary; Rules

Tom Lee, 20th District
Infrastructure and Security, Chair; Appropriations; Appropriations
Subcommittee on Transportation, Tourism, and Economic
Development; Banking and Insurance; Rules; Joint Legislative
Auditing Committee

Debbie Mayfield, 17th District
Appropriations Subcommittee on Agriculture, Environment, and
General Government, Chair; Children, Families, and Elder Affairs,
Vice Chair; Appropriations; Environment and Natural Resources;
Health Policy

Bill Montford, 3rd District
Environment and Natural Resources, Chair; Education, Vice Chair;
Agriculture; Appropriations; Appropriations Subcommittee on
Education; Rules; Joint Legislative Auditing Committee

Kathleen Passidomo, 28th District
Appropriations; Appropriations Subcommittee on Health and Human
Services; Ethics and Elections; Innovation, Industry, and Technology;
Rules
Keith Perry, 8th District
   Criminal Justice, Chair; Infrastructure and Security, Vice Chair;
   Appropriations Subcommittee on Criminal and Civil Justice;
   Appropriations Subcommittee on Transportation, Tourism, and
   Economic Development; Banking and Insurance; Education; Joint
   Administrative Procedures Committee

Jason Pizzo, 38th District
   Appropriations Subcommittee on Education; Community Affairs;
   Criminal Justice; Finance and Tax; Military and Veterans Affairs
   and Space

Bobby Powell, 30th District
   Appropriations Subcommittee on Agriculture, Environment, and
   General Government, Vice Chair; Appropriations; Ethics and
   Elections; Finance and Tax; Joint Committee on Public Counsel
   Oversight, Alternating Chair

Kevin Rader, 29th District
   Governmental Oversight and Accountability, Vice Chair; Agriculture;
   Appropriations Subcommittee on Health and Human Services;
   Children, Families, and Elder Affairs; Joint Legislative Auditing
   Committee

Jose Rodriguez, 37th District
   Judiciary, Vice Chair; Appropriations Subcommittee on Agriculture,
   Environment, and General Government; Ethics and Elections; Rules

Darryl Rouson, 19th District
   Banking and Insurance, Vice Chair; Appropriations; Appropriations
   Subcommittee on Criminal and Civil Justice; Appropriations
   Subcommittee on Health and Human Services; Health Policy

David Simmons, 9th District
   Judiciary, Chair; Appropriations; Appropriations Subcommittee on
   Education; Community Affairs; Education; Rules

Wilton Simpson, 10th District
   Innovation, Industry, and Technology, Chair; Appropriations, Vice
   Chair; Appropriations Subcommittee on Transportation, Tourism,
   and Economic Development; Rules; Joint Legislative Budget
   Commission

Kelli Stargel, 22nd District
   Appropriations Subcommittee on Education, Chair; Appropriations;
   Education; Ethics and Elections; Finance and Tax; Judiciary; Joint
   Select Committee on Collective Bargaining
Linda Stewart, 13th District
Appropriations; Appropriations Subcommittee on Agriculture, Environment, and General Government; Commerce and Tourism; Infrastructure and Security; *Joint Administrative Procedures Committee*, Alternating Chair

Annette Taddeo, 40th District
Appropriations Subcommittee on Criminal and Civil Justice; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Banking and Insurance; Infrastructure and Security

Perry Thurston, 33rd District
Appropriations Subcommittee on Transportation, Tourism, and Economic Development, Vice Chair; Appropriations; Banking and Insurance; Rules; *Joint Select Committee on Collective Bargaining*

Victor Torres, 15th District
Commerce and Tourism, Vice Chair; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Children, Families, and Elder Affairs; Governmental Oversight and Accountability; *Joint Select Committee on Collective Bargaining*

Tom Wright, 14th District
Military and Veterans Affairs and Space, Chair; Children, Families, and Elder Affairs; Commerce and Tourism; Environment and Natural Resources; *Joint Administrative Procedures Committee*
The Constitution of the State of Florida as revised in 1968 consisted of certain revised articles as proposed by three joint resolutions which were adopted during the special session of June 24-July 3, 1968, and ratified by the electorare on November 5, 1968, together with one article carried forward from the Constitution of 1885, as amended. The articles proposed in House Joint Resolution 1-2X constituted the entire revised constitution with the exception of Articles V, VI, and VIII. Senate Joint Resolution 4-2X proposed Article VI, relating to suffrage and elections. Senate Joint Resolution 5-2X proposed a new Article VIII, relating to local government. Article V, relating to the judiciary, was carried forward from the Constitution of 1885, as amended.

Sections composing the 1968 revision have no history notes. Subsequent changes are indicated by notes appended to the affected sections. The indexes appearing at the beginning of each article, notes appearing at the end of various sections, and section and subsection headings are added editorially and are not to be considered as part of the constitution.
PREAMBLE
We, the people of the State of Florida, being grateful to Almighty God for our constitutional liberty, in order to secure its benefits, perfect our government, insure domestic tranquility, maintain public order, and guarantee equal civil and political rights to all, do ordain and establish this constitution.

ARTICLE I
DECLARATION OF RIGHTS

Sec.
1. Political power.
2. Basic rights.
5. Right to assemble.
6. Right to work.
7. Right to bear arms.
8. Due process.
10. Imprisonment for debt.
11. Searches and seizures.
13. Pretrial release and detention.
15. Rights of accused and of victims.
16. Excessive punishments.
17. Administrative penalties.
18. Costs.
19. Treason.
21. Trial by jury.
22. Right of privacy.
23. Access to public records and meetings.
24. Taxpayers' Bill of Rights.
25. Claimant's right to fair compensation.
26. Marriage defined.

SECTION 3. Religious freedom.—There shall be no law respecting the establishment of religion or prohibiting or penalizing the free exercise thereof. Religious freedom shall not justify practices inconsistent with public morals, peace or safety. No revenue of the state or any political subdivision or agency thereof shall ever be taken from the public treasury directly or indirectly in aid of any church, sect, or religious denomination or in aid of any sectarian institution.

SECTION 4. Freedom of speech and press.—Every person may speak, write and publish sentiments on all subjects but shall be responsible for the abuse of that right. No law shall be passed to restrain or abridge the liberty of speech or of the press. In all criminal prosecutions and civil actions for defamation the truth may be given in evidence. If the matter charged as defamatory is true and was published with good motives, the party shall be acquitted or exonerated.

SECTION 5. Right to assemble.—The people shall have the right peaceably to assemble, to instruct their representatives, and to petition for redress of grievances.

SECTION 6. Right to work.—The right of persons to work shall not be denied or abridged on account of membership or non-membership in any labor union or labor organization. The right of employees, by and through a labor organization, to bargain collectively shall not be denied or abridged. Public employees shall not have the right to strike.

SECTION 7. Military power.—The military power shall be subordinate to the civil.

SECTION 8. Right to bear arms.—
(a) The right of the people to keep and bear arms in defense of themselves and of the lawful authority of the state shall not be infringed, except that the manner of bearing arms may be regulated by law.
(b) There shall be a mandatory period of three days, excluding weekends and legal holidays, between the purchase and delivery at retail of any handgun. For the purposes of this section, “purchase” means the transfer of money or other valuable consideration to the retailer, and
“handgun” means a firearm capable of being carried and used by one hand, such as a pistol or revolver. Holders of a concealed weapon permit as prescribed in Florida law shall not be subject to the provisions of this paragraph.

(c) The legislature shall enact legislation implementing subsection (b) of this section, effective no later than December 31, 1991, which shall provide that anyone violating the provisions of subsection (b) shall be guilty of a felony.

(d) This restriction shall not apply to a trade in of another handgun.

SECTION 9. Due process.—No person shall be deprived of life, liberty or property without due process of law, or be twice put in jeopardy of life or limb, or be compelled in any criminal matter to be a witness against oneself.

SECTION 10. Prohibited laws.—No bill of attainder, ex post facto law or law impairing the obligation of contracts shall be passed.

SECTION 11. Imprisonment for debt.—No person shall be imprisoned for debt, except in cases of fraud.

SECTION 12. Searches and seizures.—The right of the people to be secure in their persons, houses, papers and effects against unreasonable searches and seizures, and against the unreasonable interception of private communications by any means, shall not be violated. No warrant of search shall be issued except upon probable cause, supported by affidavit, particularly describing the place or places to be searched, the person or persons, thing or things to be seized, the communication to be intercepted, and the nature of evidence to be obtained. This right shall be construed in conformity with the 4th Amendment to the United States Constitution, as interpreted by the United States Supreme Court. Articles or information obtained in violation of this right shall not be admissible in evidence if such articles or information would be inadmissible under decisions of the United States Supreme Court construing the 4th Amendment to the United States Constitution.

SECTION 13. Habeas corpus.—The writ of habeas corpus shall be grantable of right, freely and without cost. It shall be returnable without delay, and shall never be suspended unless, in case of rebellion or invasion, suspension is essential to the public safety.

SECTION 14. Pretrial release and detention.—Unless charged with a capital offense or an offense punishable by life imprisonment and the proof of guilt is evident or the presumption is great, every person charged with a crime or violation of municipal or county ordinance shall be entitled to pretrial release on reasonable conditions. If no conditions of release can reasonably protect the community from risk of physical harm to persons, assure the presence of the accused at trial, or assure the integrity of the judicial process, the accused may be detained.

SECTION 15. Prosecution for crime; offenses committed by children.—

(a) No person shall be tried for capital crime without presentment or indictment by a grand jury, or for other felony without such presentment or indictment or an information under oath filed by the prosecuting officer of the court, except persons on active duty in the militia when tried by courts martial.

(b) When authorized by law, a child as therein defined may be charged with a violation of law as an act of delinquency instead of crime and tried without a jury or other requirements applicable to criminal cases. Any child so charged shall, upon demand made as provided by law before a trial in a juvenile proceeding, be tried in an appropriate court as an adult. A child found delinquent shall be disciplined as provided by law.

SECTION 16. Rights of accused and of victims.—

(a) In all criminal prosecutions the accused shall, upon demand, be informed of the nature and cause of the accusation, and shall be furnished a copy of the charges, and shall have the right to have compulsory process for witnesses, to confront at trial adverse witnesses, to be heard in person, by counsel or both, and to have a speedy and public trial by impartial jury in the county where the crime was committed. If the county is not known, the indictment or information may charge venue in two or more counties conjunctively and proof that the crime was committed in that area shall be sufficient; but before pleading the accused may elect in which of those counties the trial will take place. Venue for prosecution of crimes committed beyond the boundaries of the state shall be fixed by law.

(b) To preserve and protect the right of crime victims to achieve justice, ensure a meaningful role throughout the criminal and juvenile justice systems for crime victims, and ensure that crime victims’ rights and interests are respected and protected by law in a manner no less vigorous than protections afforded to criminal defendants and juvenile delinquents, every victim is entitled to the following rights, beginning at the time of his or her victimization:

(1) The right to due process and to be treated with fairness and respect for the victim’s dignity.

(2) The right to be free from intimidation, harassment, and abuse.
(3) The right, within the judicial process, to be reasonably protected from the accused and any person acting on behalf of the accused. However, nothing contained herein is intended to create a special relationship between the crime victim and any law enforcement agency or office absent a special relationship or duty as defined by Florida law.

(4) The right to have the safety and welfare of the victim and the victim’s family considered when setting bail, including setting pretrial release conditions that protect the safety and welfare of the victim and the victim’s family.

(5) The right to prevent the disclosure of information or records that could be used to locate or harass the victim or the victim’s family, or which could disclose confidential or privileged information of the victim.

(6) A victim shall have the following specific rights upon request:

a. The right to reasonable, accurate, and timely notice of, and to be present at, all public proceedings involving the criminal conduct, including, but not limited to, trial, plea, sentencing, or adjudication, even if the victim will be a witness at the proceeding, notwithstanding any rule to the contrary. A victim shall also be provided reasonable, accurate, and timely notice of any release or escape of the defendant or delinquent, and any proceeding during which a right of the victim is implicated.

b. The right to be heard in any public proceeding involving pretrial or other release from any form of legal constraint, plea, sentencing, adjudication, or parole, and any proceeding during which a right of the victim is implicated.

c. The right to confer with the prosecuting attorney concerning any plea agreements, participation in pretrial diversion programs, release, restitution, sentencing, or any other disposition of the case.

d. The right to provide information regarding the impact of the offender’s conduct on the victim and the victim’s family to the individual responsible for conducting any presentence investigation or compiling any presentence investigation report, and to have any such information considered in any sentencing recommendations submitted to the court.

e. The right to receive a copy of any presentence report, and any other report or record relevant to the exercise of a victim’s right, except for such portions made confidential by law.

f. The right to be informed of the conviction, sentence, adjudication, place and time of incarceration, or other disposition of the convicted offender, any scheduled release date of the offender, and the release of or the escape of the offender from custody.

g. The right to be informed of all postconviction processes and procedures, to participate in such processes and procedures, to provide information to the release authority to be considered before any release decision is made, and to be notified of any release decision regarding the offender. The parole or early release authority shall extend the right to be heard to any person harmed by the offender.

h. The right to be informed of clemency and expungement procedures, to provide information to the governor, the court, any clemency board, and other authority in these procedures, and to have that information considered before a clemency or expungement decision is made; and to be notified of such decision in advance of any release of the offender.

(7) The rights of the victim, as provided in subparagraph (6)a., subparagraph (6)b., or subparagraph (6)c., that apply to any first appearance proceeding are satisfied by a reasonable attempt by the appropriate agency to notify the victim and convey the victim’s views to the court.

(8) The right to the prompt return of the victim’s property when no longer needed as evidence in the case.

(9) The right to full and timely restitution in every case and from each convicted offender for all losses suffered, both directly and indirectly, by the victim as a result of the criminal conduct.

(10) The right to proceedings free from unreasonable delay, and to a prompt and final conclusion of the case and any related postjudgment proceedings.

a. The state attorney may file a good faith demand for a speedy trial and the trial court shall hold a calendar call, with notice, within fifteen days of the filing demand, to schedule a trial to commence on a date at least five days but no more than sixty days after the date of the calendar call unless the trial judge enters an order with specific findings of fact justifying a trial date more than sixty days after the calendar call.

b. All state-level appeals and collateral attacks on any judgment must be complete within two years from the date of appeal in non-capital cases and within five years from the date of appeal in capital cases, unless a court enters an order with specific findings as to why the court was unable to comply with this subparagraph and the circumstances causing the delay. Each year, the chief judge of any district court of appeal or the chief justice of the supreme court shall report on a case-by-case basis to the speaker of the house of representatives and the president of the senate all cases where the court entered an order regarding inability to comply with this subparagraph. The legislature may enact legislation to implement this subparagraph.

(11) The right to be informed of these rights, and to be informed that victims can seek the advice of an attorney with respect to their rights. This information shall be made available to the general public and provided to all crime victims in the form of a card or by other means intended to effectively advise the victim of their rights under this section.

(c) The victim, the retained attorney of the victim, a lawful representative of the victim, or the office of the state attorney upon request of the victim, may assert and seek enforcement of the rights enumerated in this section and any other right afforded to a victim by law in any trial or
appellate court, or before any other authority with jurisdiction over the case, as a matter of right. The court or other authority with jurisdiction shall act promptly on such a request, affording a remedy by due course of law for the violation of any right. The reasons for any decision regarding the disposition of a victim’s right shall be clearly stated on the record.

(d) The granting of the rights enumerated in this section to victims may not be construed to deny or impair any other rights possessed by victims. The provisions of this section apply throughout criminal and juvenile justice processes, are self-executing, and do not require implementing legislation. This section may not be construed to create any cause of action for damages against the state or a political subdivision of the state, or any officer, employee, or agent of the state or its political subdivisions.

(e) As used in this section, a “victim” is a person who suffers direct or threatened physical, psychological, or financial harm as a result of the commission or attempted commission of a crime or delinquent act or against whom the crime or delinquent act is committed. The term “victim” includes the victim’s lawful representative, the parent or guardian of a minor, or the next of kin of a homicide victim, except upon a showing that the interest of such individual would be in actual or potential conflict with the interests of the victim. The term “victim” does not include the accused. The terms “crime” and “criminal” include delinquent acts and conduct.

History.—Am. S.J.R. 135, 1987; adopted 1988; Am. proposed by Constitution Revision Commission, Revision No. 13, 1998, filed with the Secretary of State May 5, 1998; adopted 1998; Am. proposed by Constitution Revision Commission, Revision No. 1, 2016, filed with the Secretary of State May 9, 2018; adopted 2018.

SECTION 17. Excessive punishments.—
Excessive fines, cruel and unusual punishment, attainder, forfeiture of estate, indefinite imprisonment, and unreasonable detention of witnesses are forbidden. The death penalty is an authorized punishment for capital crimes designated by the legislature. The prohibition against cruel or unusual punishment, and the prohibition against cruel and unusual punishment, shall be construed in conformity with decisions of the United States Supreme Court which interpret the prohibition against cruel and unusual punishment provided in the Eighth Amendment to the United States Constitution. In any method of execution shall be allowed, unless prohibited by the United States Constitution. Methods of execution may be designated by the legislature, and a change in any method of execution may be applied retroactively. A sentence of death shall not be reduced on the basis that a method of execution is invalid. In any case in which an execution method is declared invalid, the death sentence shall remain in force until the sentence can be lawfully executed by any valid method. This section shall apply retroactively.


SECTION 18. Administrative penalties.—
No administrative agency, except the Department of Military Affairs in an appropriately convened court-martial action as provided by law, shall impose a sentence of imprisonment, nor shall it impose any other penalty except as provided by law.

History.—Am. proposed by Constitution Revision Commission, Revision No. 13, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

SECTION 19. Costs.—No person charged with crime shall be compelled to pay costs before a judgment of conviction has become final.

SECTION 20. Treason.—Treason against the state shall consist only in levying war against it, adhering to its enemies, or giving them aid and comfort, and no person shall be convicted of treason except on the testimony of two witnesses to the same overt act or on confession in open court.

SECTION 21. Access to courts.—The courts shall be open to every person for redress of any injury, and justice shall be administered without sale, denial or delay.

SECTION 22. Trial by jury.—The right of trial by jury shall be secure to all and remain inviolate. The qualifications and the number of jurors, not fewer than six, shall be fixed by law.

SECTION 23. Right of privacy.—Every natural person has the right to be let alone and free from governmental intrusion into the person’s private life except as otherwise provided herein. This section shall not be construed to limit the public’s right of access to public records and meetings as provided by law.


SECTION 24. Access to public records and meetings.—
(a) Every person has the right to inspect or copy any public record made or received in connection with the official business of any public body, officer, or employee of the state, or persons acting on their behalf, except with respect to records exempted pursuant to this section or specifically made confidential by this Constitution. This section specifically includes the legislative, executive, and judicial branches of government and each agency or department created thereunder; counties, municipalities, and districts; and each constitutional officer, board, and commission, or entity created pursuant to law or this Constitution.

(b) All meetings of any collegial public body of the executive branch of state government or of any collegial public body of a county, municipality, school district, or special district, at which official acts are to be taken or at which public business of such body is to be transacted or
discussed, shall be open and noticed to the public and meetings of the legislature shall be open and noticed as provided in Article III, Section 4(e), except with respect to meetings exempted pursuant to this section or specifically closed by this Constitution.

(c) This section shall be self-executing. The legislature, however, may provide by general law passed by a two-thirds vote of each house for the exemption of records from the requirements of subsection (a) and the exemption of meetings from the requirements of subsection (b), provided that such law shall state with specificity the public necessity justifying the exemption and shall be no broader than necessary to accomplish the stated purpose of the law. The legislature shall enact laws governing the enforcement of this section, including the maintenance, control, destruction, disposal, and disposition of records made public by this section, except that each house of the legislature may adopt rules governing the enforcement of this section in relation to records of the legislative branch. Laws enacted pursuant to this subsection shall contain only exemptions from the requirements of subsections (a) or (b) and provisions governing the enforcement of this section, and shall relate to one subject.

(d) All laws that are in effect on July 1, 1993 that limit public access to records or meetings shall remain in force, and such laws apply to records of the legislative and judicial branches, until they are repealed. Rules of court that are in effect on the date of adoption of this section that limit access to records shall remain in effect until they are repealed.  


SECTION 25. Taxpayers’ Bill of Rights. By general law the legislature shall prescribe and adopt a Taxpayers’ Bill of Rights that, in clear and concise language, sets forth taxpayers’ rights and responsibilities and government’s responsibilities to deal fairly with taxpayers under the laws of this state. This section shall be effective July 1, 1993.  

History.—Proposed by Taxation and Budget Reform Commission, Revision No. 2 of the Taxation and Budget Reform Commission, 1992, filed with the Secretary of State May 7, 1992; adopted 1992.

Note.—This section, originally designated section 24 by Revision No. 2 of the Taxation and Budget Reform Commission, 1992, was redesignated section 25 by the editors in order to avoid confusion with section 24 as contained in H.J.R.’s 1727, 863, 2035, 1992.

SECTION 26. Claimant’s right to fair compensation.—

(a) Article I, Section 26 is created to read “Claimant’s right to fair compensation.” In any medical liability claim involving a contingency fee, the claimant is entitled to receive no less than 70% of the first $250,000.00 in all damages received by the claimant, exclusive of reasonable and customary costs and regardless of the number of defendants. This provision is self-executing and does not require implementing legislation.

(b) This Amendment shall take effect on the day following approval by the voters.  

History.—Proposed by Initiative Petition filed with the Secretary of State September 8, 2003; adopted 2004.

SECTION 27. Marriage defined.—Inasmuch as marriage is the legal union of only one man and one woman as husband and wife, no other legal union that is treated as marriage or the substantial equivalent thereof shall be valid or recognized.

History.—Proposed by Initiative Petition filed with the Secretary of State February 9, 2005; adopted 2008.

ARTICLE II

GENERAL PROVISIONS

Sec. 1. State boundaries.
2. Seat of government.
4. State seal and flag.
5. Public officers.
7. Natural resources and scenic beauty.
8. Ethics in government.
9. English is the official language of Florida.

SECTION 1. State boundaries.—

(a) The state boundaries are: Begin at the mouth of the Perdido River, which for the purposes of this description is defined as the point where latitude 30°16'53" north and longitude 87°31'06" west intersect; thence to the point where latitude 30°17'02" north and longitude 87°31'06" west intersect; thence to the point where latitude 30°18'00" north and longitude 87°27'08" west intersect; thence to the point where the center line of the Intracoastal Canal (as the same existed on June 12, 1953) and longitude 87°27'00" west intersect; the same being in the middle of the Perdido River; thence up the middle of the Perdido River to the point where it intersects the south boundary of the State of Alabama, being also the point of intersection of the middle of the Perdido River with latitude 31°00'00" north; thence east, along the south boundary line of the State of Alabama, the same being latitude 31°00'00" north to the middle of the Chattahoochee River; thence down the middle of said river to its confluence with the Flint River; thence in a straight line to the head of the St. Marys River; thence down the middle of said river to the Atlantic Ocean; thence due east to the edge of the Gulf Stream or a distance of three geographic miles whichever is the greater distance; thence in a southerly direction along the edge of the Gulf Stream or along a line three geographic miles from the Atlantic coastline and three leagues distant from the Gulf of Mexico coastline, whichever is greater, to and through the Straits of Florida and westerly, including the
Florida reefs, to a point due south of and three leagues from the southernmost point of the Marquesas Keys; thence westerly along a straight line to a point due south of and three leagues from Loggerhead Key, the westernmost of the Dry Tortugas Islands; thence westerly, northerly and easterly along the arc of a curve three leagues distant from Loggerhead Key to a point due north of Loggerhead Key; thence northeast along a straight line to a point three leagues from the coastline of Florida; thence northerly and westerly three leagues distant from the coastline to a point west of the mouth of the Perdido River three leagues from the coastline as measured on a line bearing south 0°01’00” west from the point of beginning; thence northerly along said line to the point of beginning. The State of Florida shall also include any additional territory within the United States adjacent to the Peninsula of Florida lying south of the St. Marys River, east of the Perdido River, and south of the States of Alabama and Georgia.

(b) The coastal boundaries may be extended by statute to the limits permitted by the laws of the United States or international law.

SECTION 2. Seat of government.—The seat of government shall be the City of Tallahassee, in Leon County, where the offices of the governor, lieutenant governor, cabinet members and the supreme court shall be maintained and the sessions of the legislature shall be held; provided that, in time of invasion or grave emergency, the governor by proclamation may for the period of the emergency transfer the seat of government to another place.

SECTION 3. Branches of government.—The powers of the state government shall be divided into legislative, executive and judicial branches. No person belonging to one branch shall exercise any powers appertaining to either of the other branches unless expressly provided herein.

SECTION 4. State seal and flag.—The design of the great seal and flag of the state shall be prescribed by law.

SECTION 5. Public officers.—

(a) No person holding any office of emolument under any foreign government, or civil office of emolument under the United States or any other state, shall hold any office of honor or of emolument under the government of this state. No person shall hold at the same time more than one office under the government of the state and the counties and municipalities therein, except that a notary public or military officer may hold another office, and any officer may be a member of a constitution revision commission, taxation and budget reform commission, constitutional convention, or statutory body having only advisory powers.

(b) Each state and county officer, before entering upon the duties of the office, shall give bond as required by law, and shall swear or affirm:

“I do solemnly swear (or affirm) that I will support, protect, and defend the Constitution and Government of the United States and of the State of Florida; that I am duly qualified to hold office under the Constitution of the state; and that I will well and faithfully perform the duties of (title of office) on which I am now about to enter. So help me God.”,

and thereafter shall devote personal attention to the duties of the office, and continue in office until a successor qualifies.

(c) The powers, duties, compensation and method of payment of state and county officers shall be fixed by law.


SECTION 6. Enemy attack.—In periods of emergency resulting from enemy attack the legislature shall have power to provide for prompt and temporary succession to the powers and duties of all public offices the incumbents of which may become unavailable to execute the functions of their offices, and to adopt such other measures as may be necessary and appropriate to insure the continuity of governmental operations during the emergency. In exercising these powers, the legislature may depart from other requirements of this constitution, but only to the extent necessary to meet the emergency.

SECTION 7. Natural resources and scenic beauty.—

(a) It shall be the policy of the state to conserve and protect its natural resources and scenic beauty. Adequate provision shall be made by law for the abatement of air and water pollution and of excessive and unnecessary noise and for the conservation and protection of natural resources.

(b) Those in the Everglades Agricultural Area who cause water pollution within the Everglades Protection Area or the Everglades Agricultural Area shall be primarily responsible for paying the costs of the abatement of that pollution. For the purposes of this subsection, the terms “Everglades Protection Area” and “Everglades Agricultural Area” shall have the meanings as defined in statutes in effect on January 1, 1996.

(c) To protect the people of Florida and their environment, drilling for exploration or extraction of oil or natural gas is prohibited on lands beneath all state waters which have not been alienated and that lie between the mean high water line and the outermost boundaries of the state’s territorial seas. This prohibition does not apply to the transportation of oil and gas products produced outside of such waters. This subsection is self-executing.

History.—Am. by Initiative Petition filed with the Secretary of State March 26, 1996; adopted 1996; Am. proposed by Constitution Revision Commission, Revision No. 5, 1998, filed
ARTICLE II CONSTITUTION OF THE STATE OF FLORIDA

SECTION 8. Ethics in government.—A public office is a public trust. The people shall have the right to secure and sustain that trust against abuse. To assure this right:

(a) All elected constitutional officers and candidates for such offices and, as may be determined by law, other public officers, candidates, and employees shall file full and public disclosure of their financial interests.

(b) All elected public officers and candidates for such offices shall file full and public disclosure of their campaign finances.

(c) Any public officer or employee who breaches the public trust for private gain and any person or entity inducing such breach shall be liable to the state for all financial benefits obtained by such actions. The manner of recovery and additional damages may be provided by law.

(d) Any public officer or employee who is convicted of a felony involving a breach of public trust shall be subject to forfeiture of rights and privileges under a public retirement system or pension plan in such manner as may be provided by law.

(e) No member of the legislature or statewide elected officer shall personally represent another person or entity for compensation before the government body or agency of which the individual was an officer or member for a period of two years following vacation of office. No member of the legislature shall personally represent another person or entity for compensation during term of office before any state agency other than judicial tribunals. Similar restrictions on other public officers and employees may be established by law.

(f) There shall be an independent commission to conduct investigations and make public reports on all complaints concerning breach of public trust by public officers or employees not within the jurisdiction of the judicial qualifications commission.

(g) A code of ethics for all state employees and nonjudicial officers prohibiting conflict between public duty and private interests shall be prescribed by law.

(h) This section shall not be construed to limit disclosures and prohibitions which may be established by law to preserve the public trust and avoid conflicts between public duties and private interests.

(i) Schedule—On the effective date of this amendment and until changed by law:

(1) Full and public disclosure of financial interests shall mean filing with the custodian of state records by July 1 of each year a sworn statement showing net worth and identifying each asset and liability in excess of $1,000 and its value together with one of the following:

   a. A copy of the person’s most recent federal income tax return; or

   b. A sworn statement which identifies each separate source and amount of income which exceeds $1,000. The forms for such source disclosure and the rules under which they are to be filed shall be prescribed by the independent commission established in subsection (f), and such rules shall include disclosure of secondary sources of income.

(2) Persons holding statewide elective offices shall also file disclosure of their financial interests pursuant to subsection (i)(1).

(3) The independent commission provided for in subsection (f) shall mean the Florida Commission on Ethics.

History.—Proposed by Initiative Petition filed with the Secretary of State July 29, 1976; adopted 1976; Am. proposed by Constitution Revision Commission, Revision Nos. 8 and 13, filed with the Secretary of State May 5, 1998; adopted 1998; Am. proposed by Constitution Revision Commission, Revision No. 7, 2018, filed with the Secretary of State May 9, 2018; adopted 2018.

Note.—Section 38, Art. XII, State Constitution, provides in part that “[t]he amendments to Section 8 of Article II and Section 13 of Article V shall take effect December 31, 2022; except that the amendments to Section 8(h) of Article II shall take effect December 31, 2020.” The amendments to s. 8, Art. II, which take effect December 31, 2022, include the addition of a new subsection (f), which will result in the redesignation of subsequent subsections. As a result, the amendment to s. 8(h), effective December 31, 2020, will apply to current s. 8(g), until the remaining amendments to s. 8, Art. II take effect and s. 8(g) is redesignated as s. 8(h). Effective December 31, 2022, s. 8, Art. II, except s. 8(g), which will take effect December 31, 2020, and will be subsequently redesignated as s. 8(h), Art. II by the amendment effective December 31, 2022, will read:

SECTION 8. Ethics in government.—A public office is a public trust. The people shall have the right to secure and sustain that trust against abuse. To assure this right:

(a) All elected constitutional officers and candidates for such offices and, as may be determined by law, other public officers, candidates, and employees shall file full and public disclosure of their financial interests.

(b) All elected public officers and candidates for such offices shall file full and public disclosure of their campaign finances.

(c) Any public officer or employee who breaches the public trust for private gain and any person or entity inducing such breach shall be liable to the state for all financial benefits obtained by such actions. The manner of recovery and additional damages may be provided by law.

(d) Any public officer or employee who is convicted of a felony involving a breach of public trust shall be subject to forfeiture of rights and privileges under a public retirement system or pension plan in such manner as may be provided by law.

(e) No member of the legislature or statewide elected officer shall personally represent another person or entity for compensation before the government body or agency of which the individual was an officer or member for a period of two years following vacation of office. No member of the legislature shall personally represent another person or entity for compensation during term of office before any state agency other than judicial tribunals. Similar restrictions on other public officers and employees may be established by law.

(f)(1) For purposes of this subsection, the term “public officer” means a statewide elected officer, a member of the legislature, a county commissioner, a county officer pursuant to Article VIII or county charter, a school board member, a superintendent of schools, an elected municipal officer, an elected special district officer in a special district with ad valorem taxing authority, or a person serving as a secretary, an executive director, or other agency head of a department of the executive branch of state government.

(1) A public officer shall not lobby for compensation on issues of policy, appropriations, or procurement before the federal government, the legislature, any state government.
ARTICLE III

LEGISLATURE

Sec. 1. Composition.
2. Members; officers.
3. Sessions of the legislature.
4. Quorum and procedure.
5. Investigations; witnesses.
7. Passage of bills.
8. Executive approval and veto.
9. Effective date of laws.
10. Special laws.
11. Prohibited special laws.
12. Appropriation bills.
13. Term of office.
14. Civil service system.
15. Terms and qualifications of legislators.
16. Legislative apportionment.
17. Impeachment.
18. Conflict of Interest.
20. Standards for establishing congressional district boundaries.
21. Standards for establishing legislative district boundaries.

SECTION 1. Composition.—The legislative power of the state shall be vested in a legislature of the State of Florida, consisting of a senate composed of one senator elected from each senatorial district and a house of representatives composed of one member elected from each representative district.

SECTION 2. Members; officers.—Each house shall be the sole judge of the qualifications, elections, and returns of its members, and shall biennially choose its officers, including a permanent presiding officer selected from its membership, who shall be designated in the senate as President of the Senate, and in the house as Speaker of the House of Representatives. The senate shall designate a Secretary to serve at its pleasure, and the house of representatives shall designate a Clerk to serve at its pleasure. The legislature shall appoint an auditor to serve at its pleasure who shall audit public records and perform related duties as prescribed by law or concurrent resolution.

SECTION 3. Sessions of the legislature.
(a) ORGANIZATION SESSIONS. On the fourteenth day following each general election the legislature shall convene for the exclusive purpose of organization and selection of officers.
(b) REGULAR SESSIONS. A regular session of the legislature shall convene on the first Tuesday after the first Monday in March of each odd-numbered year, and on the second Tuesday after the first Monday in January of each even-numbered year.
ARTICLE III

CONSTITUTION OF THE STATE OF FLORIDA

ARTICLE III

SECTION 4. Quorum and procedure.—

(a) A majority of the membership of each house shall constitute a quorum, but a smaller number may adjourn from day to day and compel the presence of absent members in such manner and under such penalties as it may prescribe. Each house shall determine its rules of procedure.

(b) Sessions of each house shall be public; except sessions of the senate when considering appointment to or removal from public office may be closed.

(c) Each house shall keep and publish a journal of its proceedings; and upon the request of five members present, the vote of each member voting on any question shall be entered on the journal. In any legislative committee or subcommittee, the vote of each member voting on the final passage of any legislation pending before the committee, and upon the request of any two members of the committee or subcommittee, the vote of each member on any other question, shall be recorded.

(d) Each house may punish a member for contempt or disorderly conduct and, by a two-thirds vote of its membership, may expel a member.

(e) The rules of procedure of each house shall provide that all legislative committee and subcommittee meetings of each house, and joint conference committee meetings, shall be open and noticed to the public. The rules of procedure of each house shall further provide that all prearranged gatherings, between more than two members of the legislature, or between the governor, the president of the senate, or the speaker of the house of representatives, the purpose of which is to agree upon formal legislative action that will be taken at a subsequent time, or at which formal legislative action is taken, regarding pending legislation or amendments, shall be reasonably open to the public. All open meetings shall be subject to order and decorum. This section shall be implemented and defined by the rules of each house, and such rules shall control admission to the floor of each legislative chamber and may, where reasonably necessary for security purposes or to protect a witness appearing before a committee, provide for the closure of committee meetings. Each house shall be the sole judge for the interpretation, implementation, and enforcement of this section.


SECTION 5. Investigations; witnesses.—

Each house, when in session, may compel attendance of witnesses and production of documents and other evidence upon any matter under investigation before it or any of its committees, and may punish by fine not exceeding one thousand dollars or imprisonment not exceeding ninety days, or both, any person not a member who has been guilty of disorderly or contemptuous conduct in its presence or has refused to obey its lawful summons or to answer lawful questions. Such powers, except the power to punish, may be conferred by law upon committees when the legislature is not in session. Punishment of contempt of an interim legislative committee shall be by judicial proceedings as prescribed by law.

SECTION 6. Laws.—Every law shall embrace but one subject and matter properly connected therewith, and the subject shall be briefly expressed in the title. No law shall be revised or amended by reference to its title only. Laws to revise or amend shall set out in full the revised or amended act, section, subsection or paragraph of a subsection. The enacting clause of every law shall read: “Be It Enacted by the Legislature of the State of Florida.”

SECTION 7. Passage of bills.—Any bill may originate in either house and after passage in one may be amended in the other. It shall be read in each house on three separate days, unless this rule is waived by two-thirds vote; provided the publication of its title in the journal of a house shall satisfy the requirement for the first reading in that house. On each reading, it shall be read by title only, unless one-third of the
members present desire it read in full. On final passage, the vote of each member voting shall be entered on the journal. Passage of a bill shall require a majority vote in each house. Each bill and joint resolution passed in both houses shall be signed by the presiding officers of the respective houses and by the secretary of the senate and the clerk of the house of representatives during the session or as soon as practicable after its adjournment sine die.


SECTION 8. Executive approval and veto.
(a) Every bill passed by the legislature shall be presented to the governor for approval and shall become a law if the governor approves and signs it, or fails to veto it within seven consecutive days after presentation. If during that period or on the seventh day the legislature adjourns sine die or takes a recess of more than thirty days, the governor shall have fifteen consecutive days from the date of presentation to act on the bill. In all cases except general appropriation bills, the veto shall extend to the entire bill. The governor may veto any specific appropriation in a general appropriation bill, but may not veto any qualification or restriction without also vetoing the appropriation to which it relates.

(b) When a bill or any specific appropriation of a general appropriation bill has been vetoed, the governor shall transmit signed objections thereto to the house in which the bill originated if in session. If that house is not in session, the governor shall file them with the custodian of state records, who shall lay them before that house at its next regular or special session, whichever occurs first, and they shall be entered on its journal. If the originating house votes to re-enact a vetoed measure, whether in a regular or special session, and the other house does not consider or fails to re-enact the vetoed measure, no further consideration by either house at any subsequent session may be taken. If a vetoed measure is presented at a special session and the originating house does not consider it, the measure will be available for consideration at any intervening special session and until the end of the next regular session.

(c) If each house shall, by a two-thirds vote, re-enact the bill or reinstate the vetoed specific appropriation of a general appropriation bill, the vote of each member voting shall be entered on the respective journals, and the bill shall become law or the specific appropriation reinstated, the veto notwithstanding.

History.—Am. proposed by Constitution Revision Commission, Revision Nos. 8 and 13, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

SECTION 9. Effective date of laws.—Each law shall take effect on the sixth day after adjournment sine die of the session of the legislature in which enacted or as otherwise provided therein. If the law is passed over the veto of the governor it shall take effect on the sixth day after adjournment sine die of the session in which the veto is overridden, on a later date fixed in the law, or on a date fixed by resolution passed by both houses of the legislature.

SECTION 10. Special laws.—No special law shall be passed unless notice of intention to seek enactment thereof has been published in the manner provided by general law. Such notice shall not be necessary when the law, except the provision for referendum, is conditioned to become effective only upon approval by vote of the electors of the area affected.

SECTION 11. Prohibited special laws.—
(a) There shall be no special law or general law of local application pertaining to:
(1) election, jurisdiction or duties of officers, except officers of municipalities, chartered counties, special districts or local governmental agencies;
(2) assessment or collection of taxes for state or county purposes, including extension of time therefor, relief of tax officers from duty to enforce the laws of their duties, and relief of their sureties from liability;
(3) rules of evidence in any court;
(4) punishment for crime;
(5) petit juries, including compensation of jurors, except establishment of jury commissions;
(6) change of civil or criminal venue;
(7) conditions precedent to bringing any civil or criminal proceedings, or limitations of time therefor;
(8) refund of money legally paid or remission of fines, penalties or forfeitures;
(9) creation, enforcement, extension or impairment of liens based on private contracts, or fixing of interest rates on private contracts;
(10) disposal of public property, including any interest therein, for private purposes;
(11) vacation of roads;
(12) private incorporation or grant of privilege to a private corporation;
(13) effectuation of invalid deeds, wills or other instruments, or change in the law of descent;
(14) change of name of any person;
(15) divorce;
(16) legitimation or adoption of persons;
(17) relief of minors from legal disabilities;
(18) transfer of any property interest of persons under legal disabilities or of estates of decedents;
(19) hunting or fresh water fishing;
(20) regulation of occupations which are regulated by a state agency; or
(21) any subject when prohibited by general law passed by a three-fifths vote of the membership of each house. Such law may be amended or repealed by like vote.
(b) In the enactment of general laws on other subjects, political subdivisions or other governmental entities may be classified only on
ARTICLE III
CONSTITUTION OF THE STATE OF FLORIDA
ARTICLE III

a basis reasonably related to the subject of the law.

Note.—See the following for prohibited subject matters added under the authority of this paragraph:

s. 112.67, F.S. (Pertaining to protection of public employee retirement benefits).

s. 121.191, F.S. (Pertaining to state-administered or supported retirement systems).

s. 145.16, F.S. (Pertaining to compensation of designated county officials).

s. 189.031(2), F.S. (Pertaining to independent special districts).

s. 190.049, F.S. (Pertaining to the creation of independent special districts having the powers enumerated in two or more of the paragraphs of s. 190.012, F.S.).

s. 215.845, F.S. (Pertaining to the maximum rate of interest on bonds).

s. 298.76(1), F.S. (Pertaining to the grant of authority, power, rights, or privileges to a water control district formed pursuant to ch. 298, F.S.).

s. 373.501(2)(b), F.S. (Pertaining to allocation of millage for water management purposes).

s. 1011.77, F.S. (Pertaining to taxation for school purposes and the Florida Education Finance Program).

s. 1013.37(5), F.S. (Pertaining to the "State Uniform Building Code for Public Educational Facilities Construction").

SECTION 12. Appropriation bills.—Laws making appropriations for salaries of public officers and other current expenses of the state shall contain provisions on no other subject.

SECTION 13. Term of office.—No office shall be created the term of which shall exceed four years except as provided herein.

SECTION 14. Civil service system.—By law there shall be created a civil service system for state employees, except those expressly exempted, and there may be created civil service systems and boards for county, district or municipal employees and for such offices thereof as are not elected or appointed by the governor, and they may be authorized such boards as are necessary to prescribe the qualifications, method of selection and tenure of such employees and officers.

SECTION 15. Terms and qualifications of legislators.—

(a) SENATORS. Senators shall be elected for terms of four years, those from odd-numbered districts in the years the numbers of which are multiples of four and those from even-numbered districts in even-numbered years the numbers of which are not multiples of four; except, at the election next following a reapportionment, some senators shall be elected for terms of two years when necessary to maintain staggered terms.

(b) REPRESENTATIVES. Members of the house of representatives shall be elected for terms of two years in each even-numbered year.

(c) QUALIFICATIONS. Each legislator shall be at least twenty-one years of age, an elector and resident of the district from which elected and shall have resided in the state for a period of two years prior to election.

(d) ASSUMING OFFICE; VACANCIES. Members of the legislature shall take office upon election. Vacancies in legislative office shall be filled only by election as provided by law.

SECTION 16. Legislative apportionment.

(a) SENATORIAL AND REPRESENTATIVE DISTRICTS. The legislature at its regular session in the second year following each decennial census, by joint resolution, shall apportion the state in accordance with the constitution of the state and of the United States into not less than thirty nor more than forty consecutively numbered senatorial districts of either contiguous, overlapping or identical territory, and into not less than eighty nor more than one hundred twenty consecutively numbered representative districts of either contiguous, overlapping or identical territory. Should that session adjourn without adopting such joint resolution, the governor by proclamation shall reconvene the legislature within thirty days in special apportionment session which shall not exceed thirty consecutive days, during which no other business shall be transacted, and it shall be the mandatory duty of the legislature to adopt a joint resolution of apportionment.

(b) FAILURE OF LEGISLATURE TO APPORTION; JUDICIAL REAPPORTIONMENT. In the event a special apportionment session of the legislature finally adjourns without adopting a joint resolution of apportionment, the attorney general shall, within five days, petition the supreme court of the state to make such apportionment. No later than the sixtieth day after the filing of such petition, the supreme court shall file with the custodian of state records an order making such apportionment.

(c) JUDICIAL REVIEW OF APPORTIONMENT. Within fifteen days after the passage of the joint resolution of apportionment, the attorney general shall petition the supreme court of the state for a declaratory judgment determining the validity of the apportionment. The supreme court, in accordance with its rules, shall permit adversary interests to present their views and, within thirty days from the filing of the petition, shall enter its judgment.

(d) EFFECT OF JUDGMENT IN APPORTIONMENT; EXTRAORDINARY APPORTIONMENT SESSION. A judgment of the supreme court of the state determining the apportionment to be valid shall be binding upon all the citizens of the state. Should the supreme court determine that the apportionment made by the legislature is invalid, the governor by proclamation shall reconvene the legislature within five days thereafter in extraordinary apportionment session which shall not exceed fifteen days, during which the legislature shall adopt a joint resolution of apportionment conforming to the judgment of the supreme court.

(e) EXTRAORDINARY APPORTIONMENT SESSION; REVIEW OF APPOINTMENT. Within fifteen days after the adjournment of an extraordinary apportionment session, the attorney general shall file a petition in the supreme court of the state setting forth the apportionment C-12
SECTION 17. Impeachment.—

(a) The governor, lieutenant governor, members of the cabinet, justices of the supreme court, judges of circuit courts, and judges of county courts shall be liable to impeachment for misdemeanor in office. The house of representatives shall have the power to impeach an officer. The speaker of the house of representatives shall have power at any time to appoint a committee to investigate charges against any officer subject to impeachment.

(b) An officer impeached by the house of representatives shall be disqualified from performing any official duties until acquitted by the senate, and, unless impeached, the governor may by appointment fill the office until completion of the trial.

(c) All impeachments by the house of representatives shall be tried by the senate. The chief justice of the supreme court, or another justice designated by the chief justice, shall preside at the trial, except in a trial of the chief justice, in which case the governor shall preside. The senate shall determine the time for the trial of any impeachment and may sit for the trial whether the house of representatives be in session or not. The time fixed for trial shall not be more than six months after the impeachment. During an impeachment trial senators shall be upon their oath or affirmation. No officer shall be convicted without the concurrence of two-thirds of the members of the senate present. Judgment of conviction in cases of impeachment shall remove the offender from office and, in the discretion of the senate, may include disqualification to hold any office of honor, trust or profit. Conviction or acquittal shall not affect the civil or criminal responsibility of the officer.

SECTION 18. Conflict of Interest.—A code of ethics for all state employees and nonjudicial officers prohibiting conflict between public duty and private interests shall be prescribed by law.

SECTION 19. State Budgeting, Planning and Appropriations Processes.—

(a) ANNUAL BUDGETING.

(1) General law shall prescribe the adoption of annual state budgetary and planning processes and require that detail reflecting the annualized costs of the state budget and reflecting the nonrecurring costs of the budget requests shall accompany state department and agency legislative budget requests, the governor's recommended budget, and appropriation bills.

(2) Unless approved by a three-fifths vote of the membership of each house, appropriations made for recurring purposes from nonrecurring general revenue funds for any fiscal year shall not exceed three percent of the total general revenue funds estimated to be available at the time such appropriation is made.

(3) As prescribed by general law, each state department and agency shall be required to submit a legislative budget request that is based upon and that reflects the long-range financial outlook adopted by the joint legislative budget commission or that specifically explains any variance from the long-range financial outlook contained in the request.

(4) For purposes of this section, the terms department and agency shall include the judicial branch.

(b) APPROPRIATION BILLS FORMAT.

Separate sections within the general appropriation bill shall be used for each major program area of the state budget; major program areas shall include: education enhancement “lottery” trust fund items; education (all other funds); human services; criminal justice and corrections; natural resources, environment, growth management, and transportation; general government; and judicial branch. Each major program area shall include an itemization of expenditures for: state operations; state capital outlay; aid to local governments and nonprofit organizations operations; aid to local governments and nonprofit organizations capital outlay; federal funds and the associated state matching funds; spending authorizations for operations; and spending authorizations for capital outlay. Additionally, appropriation bills passed by the legislature shall include an itemization of specific appropriations that exceed one million dollars ($1,000,000.00) in 1992 dollars. For purposes of this subsection, “specific appropriation,” “itemization,” and “major program area” shall be defined by law. This itemization threshold shall be adjusted by general law every four years to reflect the rate of inflation or deflation as

1SECTION 18. Conflict of Interest.—A code of ethics for all state employees and nonjudicial officers prohibiting conflict between public duty and private interests shall be prescribed by law.

History.—Am. proposed by Constitution Revision Commission, Revision No. 13, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

1Note.—This section was repealed effective January 5, 1999, by Am. proposed by Constitution Revision Commission, Revision No. 13, 1998, filed with the Secretary of State May 5, 1998; adopted 1998. See s. 5(e), Art. XI, State Constitution, for constitutional effective date. Identical language to s. 18, Art. III, State Constitution, was enacted in s. 8(g), Art. II, State Constitution, by Revision No. 13, 1998.

C-13
ARTICLE III CONSTITUTION OF THE STATE OF FLORIDA

ARTICLE III

revenues are legally pledged by the state or public body to meet debt service or other financial requirements of any debt obligations of the state or any public body; the state transportation trust fund; the trust fund containing the net annual proceeds from the Florida Education Lotteries; the Florida retirement trust fund; trust funds for institutions under the management of the Board of Governors, where such trust funds are for auxiliary enterprises and contracts, grants, and donations, as those terms are defined by general law; trust funds that serve as clearing funds or accounts for the chief financial officer or state agencies; trust funds that account for assets held by the state in a trustee capacity as an agent or fiduciary for individuals, private organizations, or other governmental units; and other trust funds authorized by this Constitution, are not subject to the requirements set forth in paragraph (2) of this subsection.

(4) All cash balances and income of any trust funds abolished under this subsection shall be deposited into the general revenue fund.

(g) BUDGET STABILIZATION FUND. Subject to the provisions of this subsection, an amount equal to at least 5% of the last completed fiscal year’s net revenue collections for the general revenue fund shall be retained in the budget stabilization fund. The budget stabilization fund’s principal balance shall not exceed an amount equal to 10% of the last completed fiscal year’s net revenue collections for the general revenue fund. The legislature shall provide criteria for withdrawing funds from the budget stabilization fund in a separate bill for that purpose only and only for the purpose of covering revenue shortfalls of the general revenue fund or for the purpose of providing funding for an emergency, as defined by general law. General law shall provide for the restoration of this fund. The budget stabilization fund shall be comprised of funds not otherwise obligated or committed for any purpose.

(h) LONG-RANGE STATE PLANNING DOCUMENT AND DEPARTMENT AND AGENCY PLANNING DOCUMENT PROCESSES. General law shall provide for a long-range state planning document. The governor shall recommend to the legislature biennially any revisions to the long-range state planning document, as defined by law. General law shall require a biennial review and revision of the long-range state planning document and shall require all departments and agencies of state government to develop planning documents that identify statewide strategic goals and objectives, consistent with the long-range state planning document. The long-range state planning document and department and agency planning documents shall remain subject to review and revision by the legislature. The long-range state planning document must include projections of future needs and resources of the state which are consistent with the long-range financial outlook. The department and agency planning documents shall include a prioritized listing of planned expenditures for
SECTION 20. Standards for establishing congressional district boundaries.—In establishing congressional district boundaries:

(a) No apportionment plan or individual district shall be drawn with the intent to favor or disfavor a political party or an incumbent; and districts shall not be drawn with the intent or result of denying or abridging the equal opportunity of racial or language minorities to participate in the political process or to diminish their ability to elect representatives of their choice; and districts shall consist of contiguous territory.

(b) Unless compliance with the standards in this subsection conflicts with the standards in subsection (a) or with federal law, districts shall be as nearly equal in population as is practicable; districts shall be compact; and districts shall, where feasible, utilize existing political and geographical boundaries.

(c) The order in which the standards within subsections (a) and (b) of this section are set forth shall not be read to establish any priority of one standard over the other within that subsection.

History.—Proposed by Initiative Petition filed with the Secretary of State September 28, 2007, adopted 2010.

Note.—The subsections of section 20, as it appeared in Amendment No. 6, proposed by Initiative Petition filed with the Secretary of State September 28, 2007, and adopted in 2010, were designated (1)-(3); the editors redesignated them as (a)-(c) to conform to the format of the State Constitution.

SECTION 21. Standards for establishing legislative district boundaries.—In establishing legislative district boundaries:

(a) No apportionment plan or district shall be drawn with the intent to favor or disfavor a political party or an incumbent; and districts shall not be drawn with the intent or result of denying or abridging the equal opportunity of racial or language minorities to participate in the political process or to diminish their ability to elect representatives of their choice; and districts shall consist of contiguous territory.

(b) Unless compliance with the standards in this subsection conflicts with the standards in subsection (a) or with federal law, districts shall be as nearly equal in population as is practicable; districts shall be compact; and districts shall, where feasible, utilize existing political and geographical boundaries.

(c) The order in which the standards within subsections (a) and (b) of this section are set forth shall not be read to establish any priority of one standard over the other within that subsection.

History.—Proposed by Initiative Petition filed with the Secretary of State September 28, 2007, adopted 2010.

Note.—The subsections of section 21, as it appeared in Amendment No. 5, proposed by Initiative Petition filed with the Secretary of State September 28, 2007, and adopted in 2010, were designated (1)-(3); the editors redesignated them as (a)-(c) to conform to the format of the State Constitution.
ARTICLE IV

EXECUTIVE

Sec.
1. Governor.
2. Lieutenant governor.
3. Succession to office of governor; acting governor.
4. Cabinet.
5. Election of governor, lieutenant governor and cabinet members; qualifications; terms.
6. Executive departments.
7. Suspensions; filling office during suspensions.
8. Clemency.
9. Fish and wildlife conservation commission.
10. Attorney General.
11. Department of Veterans' Affairs.
12. Department of Elderly Affairs.
13. Revenue Shortfalls.

SECTION 1. Governor.—
(a) The supreme executive power shall be vested in a governor, who shall be commander-in-chief of all military forces of the state not in active service of the United States. The governor shall take care that the laws be faithfully executed, commission all officers of the state and counties, and transact all necessary business with the officers of government. The governor may require information in writing from all executive or administrative state, county or municipal officers upon any subject relating to the duties of their respective offices. The governor shall be the chief administrative officer of the state responsible for the planning and budgeting for the state.

(b) The governor may initiate judicial proceedings in the name of the state against any executive or administrative state, county or municipal officer to enforce compliance with any duty or restrain any unauthorized act.

(c) The governor may request in writing the opinion of the justices of the supreme court as to the interpretation of any portion of this constitution upon any question affecting the governor’s executive powers and duties. The justices shall, subject to their rules of procedure, permit interested persons to be heard on the questions presented and shall render their written opinion not earlier than ten days from the filing and docketing of the request, unless in their judgment the delay would cause public injury.

(d) The governor shall have power to call out the militia to preserve the public peace, execute the laws of the state, suppress insurrection, or repel invasion.

(e) The governor shall by message at least once in each regular session inform the legislature concerning the condition of the state, propose such reorganization of the executive department as will promote efficiency and economy, and recommend measures in the public interest.

(f) When not otherwise provided for in this constitution, the governor shall fill by appointment any vacancy in state or county office for the remainder of the term of an appointive office, and for the remainder of the term of an elective office if less than twenty-eight months, otherwise until the first Tuesday after the first Monday following the next general election.

History.—Am. proposed by Taxation and Budget Reform Commission, Revision No. 1, 1992, filed with the Secretary of State May 7, 1992; adopted 1992; Am. proposed by Constitution Revision Commission, Revision No. 13, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

SECTION 2. Lieutenant governor.—There shall be a lieutenant governor, who shall perform such duties pertaining to the office of governor as shall be assigned by the governor, except when otherwise provided by law, and such other duties as may be prescribed by law.

History.—Am. proposed by Constitution Revision Commission, Revision No. 13, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

SECTION 3. Succession to office of governor; acting governor.—
(a) Upon vacancy in the office of governor, the lieutenant governor shall become governor. Further succession to the office of governor shall be prescribed by law. A successor shall serve for the remainder of the term.

(b) Upon impeachment of the governor and until completion of trial thereof, or during the governor’s physical or mental incapacity, the lieutenant governor shall act as governor. Further succession as acting governor shall be prescribed by law. Incapacity to serve as governor may be determined by the supreme court upon due notice after docketing of a written suggestion thereof by three cabinet members, and in such case restoration of capacity shall be similarly determined after docketing of written suggestion thereof by the governor, the legislature or three cabinet members. Incapacity to serve as governor may also be established by certificate filed with the custodian of state records by the governor declaring incapacity for physical reasons to serve as governor, and in such case restoration of capacity shall be similarly established.

History.—Ams. proposed by Constitution Revision Commission, Revision Nos. 8 and 13, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

SECTION 4. Cabinet.—
(a) There shall be a cabinet composed of an attorney general, a chief financial officer, and a commissioner of agriculture. In addition to the powers and duties specified herein, they shall exercise such powers and perform such duties as may be prescribed by law. In the event of a tie vote of the governor and cabinet, the side on which the governor voted shall be deemed to prevail.

(b) The attorney general shall be the chief state legal officer. There is created in the office of the attorney general the position of statewide
prosecutor. The statewide prosecutor shall have concurrent jurisdiction with the state attorneys to prosecute violations of criminal laws occurring or having occurred, in two or more judicial circuits as part of a related transaction, or when any such offense is affecting or has affected two or more judicial circuits as provided by general law. The statewide prosecutor shall be appointed by the attorney general from not less than three persons nominated by the judicial nominating commission for the supreme court, or as otherwise provided by general law.

The Office of Domestic Security and Counterterrorism is created within the Department of Law Enforcement. The Office of Domestic Security and Counterterrorism shall provide support for prosecutors and federal, state, and local law enforcement agencies that investigate or prosecute terrorism, and shall keep all state funds and securities.

The commissioner of agriculture shall have supervision of matters pertaining to agriculture except as otherwise provided by law.

The governor as chair, the chief financial officer, and the attorney general shall constitute the state board of administration, which shall succeed to all the power, control, and authority of the state board of administration established pursuant to Article IX, Section 16 of the Constitution of 1885, and which shall continue as a body at least for the life of Article XII, Section 9(c).

The governor as chair, the chief financial officer, the attorney general, and the commissioner of agriculture shall constitute the agency head of the Department of Law Enforcement. The Office of Domestic Security and Counterterrorism is created within the Department of Law Enforcement. The Office of Domestic Security and Counterterrorism shall provide support for prosecutors and federal, state, and local law enforcement agencies that investigate or analyze information relating to attempts or acts of terrorism or that prosecute terrorism, and shall perform any other duties that are provided by law.

SECTION 5. Election of governor, lieutenant governor and cabinet members; qualifications; terms.—

(a) At a state-wide general election in each calendar year the number of which is even but not a multiple of four, the electors shall choose a governor and a lieutenant governor and members of the cabinet each for a term of four years beginning on the first Tuesday after the first Monday in January of the succeeding year. In primary elections, candidates for the office of governor may choose to run without a lieutenant governor candidate. In the general election, all candidates for the offices of governor and lieutenant governor shall form joint candidacies in a manner prescribed by law so that each voter shall cast a single vote for a candidate for governor and a candidate for lieutenant governor running together.

(b) When elected, the governor, lieutenant governor and each cabinet member must be an elector not less than thirty years of age who has resided in the state for the preceding seven years. The attorney general must have been a member of the bar of Florida for the preceding five years. No person who has, or but for resignation would have, served as governor or acting governor for more than six years in two consecutive terms shall be elected governor for the succeeding term.

SECTION 6. Executive departments.—All functions of the executive branch of state government shall be allotted among not more than twenty-five departments, exclusive of those specifically provided for or authorized in this constitution. The administration of each department, unless otherwise provided in this constitution, shall be placed by law under the direct supervision of the governor, the lieutenant governor, the governor and cabinet, a cabinet member, or an officer or board appointed by and serving at the pleasure of the governor, except:

(a) When provided by law, confirmation by the senate or the approval of three members of the cabinet shall be required for appointment to or removal from any designated statutory office.

(b) Boards authorized to grant and revoke licenses to engage in regulated occupations shall be assigned to appropriate departments and their members appointed for fixed terms, subject to removal only for cause.

SECTION 7. Suspensions; filling office during suspensions.—

(a) By executive order stating the grounds and filed with the custodian of state records, the governor may suspend from office any state officer not subject to impeachment, any officer of the militia not in the active service of the United States, or any county officer, for malfeasance, misfeasance, neglect of duty, drunkenness, incompetence, permanent inability to perform official duties, or commission of a felony, and may fill the office by appointment for the period of suspension. The suspended officer may at any time before removal be reinstated by the governor.

(b) The senate may, in proceedings prescribed by law, remove from office or restate the suspended official and for such purpose the senate may be convened in special session by its president or by a majority of its membership.

(c) By order of the governor any elected municipal officer indicted for crime may be suspended from office until acquitted and the office filled by appointment for the period of
SECTION 8. Clemency.—
(a) Except in cases of treason and in cases where impeachment results in conviction, the governor may, by executive order filed with the custodian of state records, suspend collection of fines and forfeitures, grant reprieves not exceeding sixty days and, with the approval of two members of the cabinet, grant full or conditional pardons, restore civil rights, commute punishment, and remit fines and forfeitures for offenses.
(b) In cases of treason the governor may grant reprieves until adjournment of the regular session of the legislature convening next after the conviction, at which session the legislature may grant a pardon or further reprieve; otherwise the sentence shall be executed.
(c) There may be created by law a parole and probation commission with power to supervise persons on probation and to grant paroles or conditional releases to persons under sentences for crime. The qualifications, method of selection and terms, not to exceed six years, of members of the commission shall be prescribed by law.

SECTION 9. Fish and wildlife conservation commission.—There shall be a fish and wildlife conservation commission, composed of seven members appointed by the governor, subject to confirmation by the senate for staggered terms of five years. The commission shall exercise the regulatory and executive powers of the state with respect to wild animal life and fresh water aquatic life, and shall also exercise regulatory and executive powers of the state with respect to marine life, except that all license fees for taking wild animal life, fresh water aquatic life, and marine life and penalties for violating regulations of the commission shall be prescribed by general law. The commission shall establish procedures to ensure adequate due process in the exercise of its regulatory and executive functions. The legislature may enact laws in aid of the commission, not inconsistent with this section, except that there shall be no special law or general law of local application pertaining to hunting or fishing. The commission’s exercise of executive powers in the area of planning, budgeting, personnel management, and purchasing shall be as provided by law. Revenue derived from license fees for the taking of wild animal life and fresh water aquatic life shall be appropriated to the commission by the legislature for the purposes of management, protection, and conservation of wild animal life and fresh water aquatic life. Revenue derived from license fees relating to marine life shall be appropriated by the legislature for the purposes of management, protection, and conservation of marine life as provided by law. The commission shall not be a unit of any other state agency and shall have its own staff, which includes management, research, and enforcement. Unless provided by general law, the commission shall have no authority to regulate matters relating to air and water pollution.

SECTION 10. Attorney General.—The attorney general shall, as directed by general law, request the opinion of the justices of the supreme court as to the validity of any initiative petition circulated pursuant to Section 3 of Article XI. The justices shall, subject to their rules of procedure, permit interested persons to be heard on the questions presented and shall render their written opinion no later than April 1 of the year in which the initiative is to be submitted to the voters pursuant to Section 5 of Article XI.

SECTION 11. Department of Veterans’ Affairs.—The legislature, by general law, shall provide for a Department of Veterans’ Affairs and prescribe its duties. The head of the department is the governor and cabinet.

SECTION 12. Department of Elderly Affairs.—The legislature may create a Department of Elderly Affairs and prescribe its duties. The provisions governing the administration of the department must comply with Section 6 of Article IV of the State Constitution.

SECTION 13. Revenue Shortfalls.—In the event of revenue shortfalls, as defined by general law, the governor and cabinet may establish all necessary reductions in the state budget in order to comply with the provisions of Article VII, Section 1(d). The governor and cabinet shall implement all necessary reductions for the executive budget, the chief justice of the supreme court shall implement all necessary reductions for the judicial budget, and the speaker of the house of representatives and the president of the senate shall implement all necessary reductions for the legislative budget. Budget reductions pursuant to this section shall be consistent with the provisions of Article III, Section 19(h).
ARTICLE V

JUDICIARY

Sec.
1. Courts.
2. Administration; practice and procedure.
3. Supreme court.
4. District courts of appeal.
5. Circuit courts.
6. County courts.
7. Specialized divisions.
8. Eligibility.
9. Determination of number of judges.
10. Retention; election and terms.
11. Vacancies.
12. Discipline; removal and retirement.
13. Prohibited activities.
14. Funding.
15. Attorneys; admission and discipline.
17. State attorneys.
18. Public defenders.
19. Judicial officers as conservators of the peace.
20. Schedule to Article V.

SECTION 1. Courts.—The judicial power shall be vested in a supreme court, district courts of appeal, circuit courts and county courts. No other courts may be established by the state, any political subdivision or any municipality. The legislature shall, by general law, divide the state into appellate court districts and judicial circuits following county lines. Commissions established by law, or administrative officers or bodies may be granted quasi-judicial power in matters connected with the functions of their offices. The legislature may establish by general law a civil traffic hearing officer system for the purpose of hearing civil traffic infractions. The legislature may, by general law, authorize a military court-martial to be conducted by military judges of the Florida National Guard, with direct appeal of a decision to the District Court of Appeal, First District.

SECTION 2. Administration; practice and procedure.—
(a) The supreme court shall adopt rules for the practice and procedure in all courts including the time for seeking appellate review, the administrative supervision of all courts, the transfer to the court having jurisdiction of any proceeding when the jurisdiction of another court has been improvidently invoked, and a requirement that no cause shall be dismissed because an improper remedy has been sought. The supreme court shall adopt rules to allow the court and the district courts of appeal to submit questions relating to military law to the federal Court of Appeals for the Armed Forces for an advisory opinion. Rules of court may be repealed by general law enacted by two-thirds vote of the membership of each house of the legislature.

(b) The chief justice of the supreme court shall be chosen by a majority of the members of the court; shall be the chief administrative officer of the judicial system; and shall have the power to assign justices or judges, including consenting retired justices or judges, to temporary duty in any court for which the judge is qualified and to delegate to a chief judge of a judicial circuit the power to assign judges for duty in that circuit.

(c) A chief judge for each district court of appeal shall be chosen by a majority of the judges thereof or, if there is no majority, by the chief justice. The chief judge shall be responsible for the administrative supervision of the court.

(d) A chief judge in each circuit shall be chosen from among the circuit judges as provided by supreme court rule. The chief judge shall be responsible for the administrative supervision of the circuit courts and county courts in his circuit.


SECTION 3. Supreme court.—
(a) ORGANIZATION.—The supreme court shall consist of seven justices. Of the seven justices, each appellate district shall have at least one justice elected or appointed from the district to the supreme court who is a resident of the district at the time of the original appointment or election. Five justices shall constitute a quorum. The concurrence of four justices shall be necessary to a decision. When recusals for cause would prohibit the court from convening because of the requirements of this section, judges assigned to temporary duty may be substituted for justices.

(b) JURISDICTION.—The supreme court:
(1) Shall hear appeals from final judgments of trial courts imposing the death penalty and from decisions of district courts of appeal declaring invalid a state statute or a provision of the state constitution.

(2) When provided by general law, shall hear appeals from final judgments entered in proceedings for the validation of bonds or certificates of indebtedness and shall review action of statewide agencies relating to rates or service of utilities providing electric, gas, or telephone service.

(3) May review any decision of a district court of appeal that expressly declares valid a state statute, or that expressly construes a provision of the state or federal constitution, or that expressly affects a class of constitutional or state officers, or that expressly and directly conflicts with a decision of another district court of appeal or of the supreme court on the same question of law.

(4) May review any decision of a district court of appeal that passes upon a question
certified by it to be of great public importance, or that is certified by it to be in direct conflict with a decision of another district court of appeal.

(5) May review any order or judgment of a trial court certified by the district court of appeal in which an appeal is pending to be of great public importance, or to have a great effect on the proper administration of justice throughout the state, and certified to require immediate resolution by the supreme court.

(6) May review a question of law certified by the Supreme Court of the United States or a United States Court of Appeals which is determinative of the cause and for which there is no controlling precedent of the supreme court of Florida.

(7) May issue writs of prohibition to courts and all writs necessary to the complete exercise of its jurisdiction.

(8) May issue writs of mandamus and quo warranto to state officers and state agencies.

(9) May, or any justice may, issue writs of habeas corpus returnable before the supreme court or any justice, a district court of appeal or any judge thereof, or any circuit judge.

(10) Shall, when requested by the attorney general pursuant to the provisions of Section 10 of Article IV, render an advisory opinion of the justices, addressing issues as provided by general law.

(c) CLERK AND MARSHAL.—The supreme court shall appoint a clerk and a marshal who shall hold office during the pleasure of the court and perform such duties as the court directs. Their compensation shall be fixed by general law. The marshal shall have the power to issue the process of the court throughout the state, and in any county may deputize the sheriff or a deputy sheriff for such purpose.

SECTION 5. Circuit courts.—

(a) ORGANIZATION.—There shall be a circuit court serving each judicial circuit.

(b) JURISDICTION.—The circuit courts shall have original jurisdiction not vested in the county courts, and jurisdiction of appeals when provided by general law. They shall have the power to issue writs of mandamus, quo warranto, certiorari, prohibition and habeas corpus, and all writs necessary or proper to the complete exercise of their jurisdiction. Jurisdiction of the circuit court shall be uniform throughout the state. They shall have the power of direct review of administrative action prescribed by general law.

SECTION 6. County courts.—

(a) ORGANIZATION.—There shall be a county court in each county. There shall be one or more judges for each county court as prescribed by general law.

(b) JURISDICTION.—The county courts shall exercise the jurisdiction prescribed by general law. Such jurisdiction shall be uniform throughout the state.

SECTION 7. Specialized divisions.—All courts except the supreme court may sit in divisions as may be established by general law. A circuit or county court may hold civil and criminal trials and hearings in any place within the territorial jurisdiction of the court as designated by the chief judge of the circuit.

SECTION 8. Eligibility.—No person shall be eligible for office of justice or judge of any court unless the person is an elector of the state and resides in the territorial jurisdiction of the court. No justice or judge shall serve after attaining the age of seventy-five years except upon temporary assignment. No person is eligible for the office of justice of the supreme court or
SECTION 9. Determination of number of judges.—The supreme court shall establish by rule uniform criteria for the determination of the need for additional judges except supreme court justices, the necessity for decreasing the number of judges and for increasing, decreasing or redefining appellate districts and judicial circuits. If the supreme court finds that a need exists for increasing or decreasing the number of judges or increasing, decreasing or redefining appellate districts and judicial circuits, it shall, prior to the next regular session of the legislature, certify to the legislature its findings and recommendations concerning such need. Upon receipt of such certificate, the legislature, at the next regular session, shall consider the findings and recommendations and may reject the recommendations or by law implement the recommendations in whole or in part; provided the legislature may create more judicial offices than are recommended by the supreme court or may decrease the number of judicial offices by a greater number than recommended by the court only upon a finding of two-thirds of the membership of both houses of the legislature, that such a need exists. A decrease in the number of judges shall be effective only after the expiration of a term. If the supreme court fails to make findings as provided above when need exists, the legislature may by concurrent resolution request the court to certify its findings and recommendations and upon the failure of the court to certify its findings for nine consecutive months, the legislature may, upon a finding of two-thirds of the membership of both houses of the legislature that a need exists, increase or decrease the number of judges or increase, decrease or redefine appellate districts and judicial circuits.

SECTION 10. Retention; election and terms.—

(a) Any justice or judge may qualify for retention by a vote of the electors in the general election next preceding the expiration of the justice’s or judge’s term in the manner prescribed by law. If a justice or judge is ineligible or fails to qualify for retention, a vacancy shall exist in that office upon the expiration of the term being served by the justice or judge. When a justice or judge so qualifies, the ballot shall read substantially as follows: “Shall Justice (or Judge) ___ (name of justice or judge) ___ of the ___ (name of the court) ___ be retained in office?” If a majority of the qualified electors voting within the territorial jurisdiction of the court vote to retain, the justice or judge shall be retained for a term of six years. The term of the justice or judge retained shall commence on the first Tuesday after the first Monday in January following the general election. If a majority of the qualified electors voting within the territorial jurisdiction of the court vote not to retain, a vacancy shall exist in that office upon the expiration of the term being served by the justice or judge.

(b)(1) The election of circuit judges shall be preserved notwithstanding the provisions of subsection (a) unless a majority of those voting in the jurisdiction of that circuit approves a local option to select circuit judges by merit selection and retention rather than by election. The election of circuit judges shall be by a vote of the qualified electors within the territorial jurisdiction of the court.

(2) The election of county court judges shall be preserved notwithstanding the provisions of subsection (a) unless a majority of those voting in the jurisdiction of that county approves a local option to select county judges by merit selection and retention rather than by election. The election of county court judges shall be by a vote of the qualified electors within the territorial jurisdiction of the court.

(3)A a vote to exercise a local option to select circuit court judges and county court judges by merit selection and retention rather than by election shall be held in each circuit and county at the general election in the year 2000. If a vote to exercise this local option fails in a vote of the electors, such option shall not again be put to a vote of the electors of that jurisdiction until the expiration of at least two years.

b. After the year 2000, a circuit may initiate the local option for merit selection and retention or the election of circuit judges, whichever is applicable, by filing with the custodian of state records a petition signed by the number of electors equal to at least ten percent of the votes cast in the circuit in the last preceding election in which presidential electors were chosen.

c. After the year 2000, a county may initiate the local option for merit selection and retention or the election of county court judges, whichever is applicable, by filing with the supervisor of elections a petition signed by the number of electors equal to at least ten percent of the votes cast in the county in the last preceding election in which presidential electors were chosen.
The terms of circuit judges and judges of county courts shall be for six years.


SECTION 11. Vacancies.—

(a) Whenever a vacancy occurs in a judicial office to which election for retention applies, the governor shall fill the vacancy by appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next general election occurring at least one year after the date of appointment, one of not fewer than three persons nor more than six persons nominated by the appropriate judicial nominating commission.

(b) The governor shall fill each vacancy on a circuit court or on a county court, wherein the judges are elected by a majority vote of the electors, by appointing for a term ending on the first Tuesday after the first Monday in January of the year following the next primary and general election occurring at least one year after the date of appointment, one of not fewer than three persons nor more than six persons nominated by the appropriate judicial nominating commission. An election shall be held to fill that judicial office for the term of the office beginning at the end of the appointed term.

(c) The nominations shall be made within thirty days from the occurrence of a vacancy unless the period is extended by the governor for a time not to exceed thirty days. The governor shall make the appointment within sixty days after the nominations have been certified to the governor.

(d) There shall be a separate judicial nominating commission as provided by general law for the supreme court, each district court of appeal, and each judicial circuit for all trial courts within the circuit. Uniform rules of procedure shall be established by the judicial nominating commissions at each level of the court system. Such rules, or any part thereof, may be repealed by general law enacted by a majority vote of the membership of each house of the legislature, or by the supreme court, five justices concurring. Except for deliberations of the judicial nominating commissions, the proceedings of the commissions and their records shall be open to the public.


SECTION 12. Discipline; removal and retirement.—

(a) JUDICIAL QUALIFICATIONS COMMISSION.—A judicial qualifications commission is created.

(1) There shall be a judicial qualifications commission vested with jurisdiction to investigate and recommend to the Supreme Court of Florida the removal from office of any justice or judge whose conduct, during term of office or otherwise occurring on or after November 1, 1966, (without regard to the effective date of this section) demonstrates a present unfitness to hold office, and to investigate and recommend the discipline of a justice or judge whose conduct, during term of office or otherwise occurring on or after November 1, 1966 (without regard to the effective date of this section), warrants such discipline. For purposes of this section, discipline is defined as any or all of the following: reprimand, fine, suspension with or without pay, or lawyer discipline. The commission shall have jurisdiction over justices and judges regarding allegations that misconduct occurred before or during service as a justice or judge if a complaint is made no later than one year following service as a justice or judge. The commission shall have jurisdiction regarding allegations of incapacity during service as a justice or judge. The commission shall be composed of:

a. Two judges of district courts of appeal selected by the judges of those courts, two circuit judges selected by the judges of the circuit courts and two judges of county courts selected by the judges of those courts;

b. Four electors who reside in the state, who are members of the bar of Florida, and who shall be chosen by the governing body of the bar of Florida; and

c. Five electors who reside in the state, who have never held judicial office or been members of the bar of Florida, and who shall be appointed by the governor.

(2) The members of the judicial qualifications commission shall serve staggered terms, not to exceed six years, as prescribed by general law. No member of the commission except a judge shall be eligible for state judicial office while acting as a member of the commission and for a period of two years thereafter. No member of the commission shall hold office in a political party or participate in any campaign for judicial office or hold public office; provided that a judge may campaign for judicial office and hold that office. The commission shall elect one of its members as its chairperson.

(3) Members of the judicial qualifications commission not subject to impeachment shall be subject to removal from the commission pursuant to the provisions of Article IV, Section 7, Florida Constitution.

(4) The commission shall adopt rules regulating its proceedings, the filling of vacancies by the appointing authorities, the disqualification of members, the rotation of members between the panels, and the temporary replacement of disqualified or incapacitated members. The commission's rules, or any part thereof, may be repealed by general law enacted by a majority vote of the membership of each house of the legislature, or by the supreme court, five justices concurring. The commission shall have power to issue subpoenas. Until formal charges against a justice or judge are filed by the investigative panel with the clerk of the supreme court of

C-22
Florida all proceedings by or before the commission shall be confidential; provided, however, upon a finding of probable cause and the filing by the investigative panel with said clerk of such formal charges against a justice or judge such charges and all further proceedings before the commission shall be public.

(5) The commission shall have access to all information from all executive, legislative and judicial agencies, including grand juries, subject to the rules of the commission. At any time, on request of the speaker of the house of representatives or the governor, the commission shall make available all information in the possession of the commission for use in consideration of impeachment or suspension, respectively.

(b) PANELS.—The commission shall be divided into an investigative panel and a hearing panel as established by rule of the commission. The investigative panel is vested with the jurisdiction to receive or initiate complaints, conduct investigations, dismiss complaints, and upon a vote of a simple majority of the panel submit formal charges to the hearing panel. The hearing panel is vested with the authority to receive and hear formal charges from the investigative panel and upon a two-thirds vote of the panel recommend to the supreme court the removal of a justice or judge or the involuntary retirement of a justice or judge for any permanent disability that seriously interferes with the performance of judicial duties. Upon a simple majority vote of the membership of the hearing panel, the panel may recommend to the supreme court that the justice or judge be subject to appropriate discipline.

(c) SUPREME COURT.—The supreme court shall receive recommendations from the judicial qualifications commission’s hearing panel.

(1) The supreme court may accept, reject, or modify in whole or in part the findings, conclusions, and recommendations of the commission and it may order that the justice or judge be subject to appropriate discipline, or be removed from office with termination of compensation for willful or persistent failure to perform judicial duties or for other conduct unbecoming a member of the judiciary demonstrating a present unfitness to hold office, or be involuntarily retired for any permanent disability that seriously interferes with the performance of judicial duties. Maladies, scienter or moral turpitude on the part of a justice or judge shall not be required for removal from office of a justice or judge whose conduct demonstrates a present unfitness to hold office. After the filing of a formal proceeding and upon request of the investigative panel, the supreme court may suspend the justice or judge from office, with or without compensation, pending final determination of the inquiry.

(2) The supreme court may award costs to the prevailing party.

(d) The power of removal conferred by this section shall be both alternative and cumulative to the power of impeachment.

(e) Notwithstanding any of the foregoing provisions of this section, if the person who is the subject of proceedings by the judicial qualifications commission is a justice of the supreme court of Florida all justices of such court automatically shall be disqualified to sit as justices of such court with respect to all proceedings therein concerning such person and the supreme court for such purposes shall be composed of a panel consisting of the seven chief judges of the judicial circuits of the state of Florida most senior in tenure of judicial office as circuit judge. For purposes of determining seniority of such circuit judges in the event there be judges of equal tenure in judicial office as circuit judge the judge or judges from the lower numbered circuit or circuits shall be deemed senior. In the event any such chief circuit judge is under investigation by the judicial qualifications commission or is otherwise disqualified or unable to serve on the panel, the next most senior chief circuit judge or judges shall serve in place of such disqualified or disabled chief circuit judge.

(f) SCHEDULE TO SECTION 12.—

(1) Except to the extent inconsistent with the provisions of this section, all provisions of law and rules of court in force on the effective date of this article shall continue in effect until superseded in the manner authorized by the constitution.

(2) After this section becomes effective and until adopted by rule of the commission consistent with it:

a. The commission shall be divided, as determined by the chairperson, into one investigative panel and one hearing panel to meet the responsibilities set forth in this section.

b. The investigative panel shall be composed of:
   1. Four judges,
   2. Two members of the bar of Florida, and
   3. Three non-lawyers.

c. The hearing panel shall be composed of:
   1. Two judges,
   2. Two members of the bar of Florida, and
   3. Two non-lawyers.

d. Membership on the panels may rotate in a manner determined by the rules of the commission provided that no member shall vote as a member of the investigative and hearing panel on the same proceeding.

e. The commission shall hire separate staff for each panel.

f. The members of the commission shall serve for staggered terms of six years.

g. The terms of office of the present members of the judicial qualifications commission shall expire upon the effective date of the amendments to this section approved by the legislature during the regular session of the legislature in 1996 and new members shall be appointed to serve the following staggered terms:

1. Group I.—The terms of five members, composed of two electors as set forth in s. 12(a)(1)c. of Article V, one member of the bar of Florida as set forth in s. 12(a)(1)b. of Article V,
one judge from the district courts of appeal and one circuit judge as set forth in s. 12(a)(1)a. of Article V, shall expire on December 31, 1998.

2. Group II.—The terms of five members, composed of one elector as set forth in s. 12(a)(1)c. of Article V, two members of the bar of Florida as set forth in s. 12(a)(1)b. of Article V, one circuit judge and one county judge as set forth in s. 12(a)(1)a. of Article V, shall expire on December 31, 2000.

3. Group III.—The terms of five members, composed of two electors as set forth in s. 12(a)(1)c. of Article V, one member of the bar of Florida as set forth in s. 12(a)(1)b., one judge from the district courts of appeal and one county judge as set forth in s. 12(a)(1)a. of Article V, shall expire on December 31, 2002.

h. An appointment to fill a vacancy of the commission shall be for the remainder of the term.

i. Selection of members by district courts of appeal judges, circuit judges, and county court judges, shall be by no less than a majority of the members voting at the respective courts' conferences. Selection of members by the board of governors of the bar of Florida shall be by no less than a majority of the board.

j. The commission shall be entitled to recover the costs of investigation and prosecution, in addition to any penalty levied by the supreme court.

k. The compensation of members and referees shall be the travel expenses or transportation and per diem allowance as provided by general law.


SECTION 13. Prohibited activities.—All justices and judges shall devote full time to their judicial duties. They shall not engage in the practice of law or hold office in any political party.

History.—S.J.R. 52-D, 1971; adopted 1972; Am. proposed by Constitution Revision Commission, Revision No. 7, 2018, filed with the Secretary of State May 9, 2018; adopted 2018.

Note.—Section 38, Art. XII, State Constitution, provides in part that “[t]he amendments to Section 8 of Article II and Section 13 of Article V shall take effect December 31, 2022; except that the amendments to Section 8(h) of Article II shall take effect December 31, 2020.” Effective December 31, 2022, s. 13, Art. V, as amended by Constitution Revision Commission, Revision No. 7 (2018), will read:

SECTION 13. Ethics in the judiciary.—

(a) All justices and judges shall devote full time to their judicial duties. A justice or judge shall not engage in the practice of law or hold office in any political party.

(b) A former justice or former judge shall not lobby for compensation on issues of policy, appropriations, or procurement before the legislative or executive branches of state government for a period of six years after he or she vacates his or her judicial position. The legislature may enact legislation to implement this subsection, including, but not limited to, defining terms and providing penalties for violations. Any such law shall not contain provisions on any other subject.

SECTION 14. Funding.—

(a) All justices and judges shall be compensated only by state salaries fixed by general law.

Funding for the state courts system, state attorneys' offices, public defenders' offices, and court-appointed counsel, except as otherwise provided in subsection (c), shall be provided from state revenues appropriated by general law.

(b) All funding for the offices of the clerks of the circuit and county courts performing court-related functions, except as otherwise provided in this subsection and subsection (c), shall be provided by adequate and appropriate filing fees for judicial proceedings and service charges and costs for performing court-related functions as required by general law. Selected salaries, costs, and expenses of the state courts system may be funded from appropriate filing fees for judicial proceedings and service charges and costs for performing court-related functions, as provided by general law. Where the requirements of either the United States Constitution or the Constitution of the State of Florida preclude the imposition of filing fees for judicial proceedings and service charges and costs for performing court-related functions sufficient to fund the court-related functions of the offices of the clerks of the circuit and county courts, the state shall provide, as determined by the legislature, adequate and appropriate supplemental funding from state revenues appropriated by general law.

(c) No county or municipality, except as provided in this subsection, shall be required to provide any funding for the state courts system, state attorneys' offices, public defenders' offices, court-appointed counsel or the offices of the clerks of the circuit and county courts performing court-related functions. Counties shall be required to fund the cost of communications services, existing radio systems, existing multi-agency criminal justice information systems, and the cost of construction or lease, maintenance, utilities, and security of facilities for the trial courts, public defenders' offices, state attorneys' offices, and the offices of the clerks of the circuit and county courts performing court-related functions. Counties shall also pay reasonable and necessary salaries, costs, and expenses of the state courts system to meet local requirements as determined by general law.

(d) The judiciary shall have no power to fix appropriations.


SECTION 15. Attorneys; admission and discipline.—The supreme court shall have exclusive jurisdiction to regulate the admission of persons to the practice of law and the discipline of persons admitted.


SECTION 16. Clerks of the circuit courts. There shall be in each county a clerk of the circuit court who shall be selected pursuant to the provisions of Article VIII section 1. Notwithstanding any other provision of the constitution, the duties of the clerk of the circuit court may be divided by special or general law between two
SECTION 17. State attorneys.—In each judicial circuit a state attorney shall be elected for a term of four years. Except as otherwise provided in this constitution, the state attorney shall be the prosecuting officer of all trial courts in that circuit and shall perform other duties prescribed by general law; provided, however, when authorized by general law, the violations of all municipal ordinances may be prosecuted by municipal prosecutors. A state attorney shall be an elector of the state and reside in the territorial jurisdiction of the circuit; shall be and have been a member of the bar of Florida for the preceding five years; shall devote full time to the duties of the office; and shall not engage in the private practice of law. State attorneys shall appoint such assistant state attorneys as may be authorized by law.

SECTION 18. Public defenders.—In each judicial circuit a public defender shall be elected for a term of four years, who shall perform duties prescribed by general law. A public defender shall be an elector of the state and reside in the territorial jurisdiction of the circuit and shall be and have been a member of the Bar of Florida for the preceding five years. Public defenders shall appoint such assistant public defenders as may be authorized by law.

SECTION 19. Judicial officers as conservators of the peace.—All judicial officers in this state shall be conservators of the peace.

SECTION 20. Schedule to Article V.—

(a) This article shall replace all of Article V of the Constitution of 1885, as amended, which shall then stand repealed.

(b) Except to the extent inconsistent with the provisions of this article, all provisions of law and rules of court in force on the effective date of this article shall continue in effect until superseded in the manner authorized by the constitution.

(c) After this article becomes effective, and until changed by general law consistent with sections 1 through 19 of this article:

(1) The supreme court shall have the jurisdiction immediately theretofore exercised by it, and it shall determine all proceedings pending before it on the effective date of this article.

(2) The appellate districts shall be those in existence on the date of adoption of this article.

There shall be a district court of appeal in each district. The district courts of appeal shall have the jurisdiction immediately theretofore exercised by the district courts of appeal and shall determine all proceedings pending before them on the effective date of this article.

(3) Circuit courts shall have jurisdiction of appeals from county courts and municipal courts, except those appeals which may be taken directly to the supreme court; and they shall have exclusive original jurisdiction in all actions at law not cognizable by the county courts; of proceedings relating to the settlement of the estate of decedents and minors, the granting of letters testamentary, guardianship, involuntary hospitalization, the determination of incompetency, and other jurisdiction usually pertaining to courts of probate; in all cases in equity including all cases relating to juveniles; of all felonies and of all misdemeanors arising out of the same circumstances as a felony which is also charged; in all cases involving legality of any tax assessment or toll; in the action of ejectment; and in all actions involving the titles or boundaries or right of possession of real property. The circuit court may issue injunctions. There shall be judicial circuits which shall be the judicial circuits in existence on the date of adoption of this article. The chief judge of a circuit may authorize a county court judge to order emergency hospitalizations pursuant to Chapter 71-131, Laws of Florida, in the absence from the county of the circuit judge and the county court judge shall have the power to issue all temporary orders and temporary injunctions necessary or proper to the complete exercise of such jurisdiction.

(4) County courts shall have original jurisdiction in all criminal misdemeanor cases not cognizable by the circuit courts, of all violations of municipal and county ordinances, and of all actions at law in which the matter in controversy does not exceed the sum of two thousand five hundred dollars ($2,500.00) exclusive of interest and costs, except those within the exclusive jurisdiction of the circuit courts. Judges of county courts shall be committing magistrates. The county courts shall have jurisdiction now exercised by the county judge’s courts other than that vested in the circuit court by subsection (c)(3) hereof, the jurisdiction now exercised by the county courts, the claims court, the small claims courts, the small claims magistrates courts, magistrates courts, justice of the peace courts, municipal courts and courts of chartered counties, including but not limited to the counties referred to in Article VIII, sections 9, 10, 11 and 24 of the Constitution of 1885.

(5) Each judicial nominating commission shall be composed of the following:

a. Three members appointed by the Board of Governors of The Florida Bar from among The Florida Bar members who are actively engaged in the practice of law with offices within the territorial jurisdiction of the affected court, district or circuit;
b. Three electors who reside in the territorial jurisdiction of the court or circuit appointed by the governor; and

c. Three electors who reside in the territorial jurisdiction of the court or circuit and who are not members of the bar of Florida, selected and appointed by a majority vote of the other six members of the commission.

(6) No justice or judge shall be a member of a judicial nominating commission. A member of a judicial nominating commission may hold public office other than judicial office. No member shall be eligible for appointment to state judicial office so long as that person is a member of a judicial nominating commission and for a period of two years thereafter. All acts of a judicial nominating commission shall be made with a concurrence of a majority of its members.

(7) The members of a judicial nominating commission shall serve for a term of four years except the terms of the initial members of the judicial nominating commissions shall expire as follows:

a. The terms of one member of category a. b. and c. in subsection (c)(5) hereof shall expire on July 1, 1974;

b. The terms of one member of category a. b. and c. in subsection (c)(5) hereof shall expire on July 1, 1975;

c. The terms of one member of category a. b. and c. in subsection (c)(5) hereof shall expire on July 1, 1976;

(8) All fines and forfeitures arising from offenses tried in the county court shall be collected, and accounted for by clerk of the court, and deposited in a special trust account. All fines and forfeitures received from violations of ordinances or misdemeanors committed within a county or municipal ordinances committed within a municipality within the territorial jurisdiction of the county court shall be paid monthly to the county or municipality respectively. If any costs are assessed and collected in connection with offenses tried in county court, all court costs shall be paid into the general revenue fund of the state of Florida and such other funds as prescribed by general law.

(9) Any municipality or county may apply to the chief judge of the circuit in which that municipality or county is situated for the county court to sit in a location suitable to the municipality or county and convenient in time and place to its citizens and police officers and upon such application said chief judge shall direct the court to sit in the location unless the chief judge shall determine the request is not justified. If the chief judge does not authorize the county court to sit in the location requested, the county or municipality may apply to the supreme court for an order directing the county court to sit in the location. Any municipality or county which so applies shall be required to provide the appropriate physical facilities in which the county court may hold court.

(10) All courts except the supreme court may sit in divisions as may be established by local rule approved by the supreme court.

(11) A county court judge in any county having a population of 40,000 or less according to the last decennial census, shall not be required to be a member of the bar of Florida.

(12) Municipal prosecutors may prosecute violations of municipal ordinances.

(13) Justice shall mean a justice elected or appointed to the supreme court and shall not include any judge assigned from any court.

(d) When this article becomes effective:

(1) All courts not herein authorized, except as provided by subsection (d)(4) of this section shall cease to exist and jurisdiction to conclude all pending cases and enforce all prior orders and judgments shall vest in the court that would have jurisdiction of the cause if thereafter instituted. All records of and property held by courts abolished hereby shall be transferred to the proper office of the appropriate court under this article.

(2) Judges of the following courts, if their terms do not expire in 1973 and if they are eligible under subsection (d)(8) hereof, shall become additional judges of the circuit court for each of the counties of their respective circuits, and shall serve as such circuit judges for the remainder of the terms to which they were elected and shall be eligible for election as circuit judges thereafter. These courts are: civil court of record of Dade county, all criminal courts of record, the felony courts of record of Alachua, Leon and Volusia Counties, the courts of record of Broward, Brevard, Escambia, Hillsborough, Lee, Manatee and Sarasota Counties, the civil and criminal court of record of Pinellas County, and county judge's courts and separate juvenile courts in counties having a population in excess of 100,000 according to the 1970 federal census. On the effective date of this article, there shall be an additional number of positions of circuit judges equal to the number of existing circuit judges and the number of judges of the above named courts whose term expires in 1973. Elections to such offices shall take place at the same time and manner as elections to other state judicial offices in 1972 and the terms of such offices shall be for a term of six years. Unless changed pursuant to section nine of this article, the number of circuit judges presently existing and created by this subsection shall not be changed.

(3) In all counties having a population of less than 100,000 according to the 1970 federal census and having more than one county judge on the date of the adoption of this article, there shall be the same number of judges of the county court as there are county judges existing on that date unless changed pursuant to section 9 of this article.

(4) Municipal courts shall continue with their same jurisdiction until amended or terminated in a manner prescribed by special or general law or ordinances, or until January 3, 1977, whichever occurs first. On that date all municipal courts not previously abolished shall cease to exist. Judges of municipal courts shall remain in office and be subject to reappointment or reelection in the manner prescribed by law until said courts are
ARTICLE V
CONSTITUTION OF THE STATE OF FLORIDA

SECTION 1. Regulation of elections.—All elections by the people shall be by direct and secret vote. General elections shall be determined by a plurality of votes cast. Registration and elections shall, and political party functions may, be regulated by law; however, the
terminated pursuant to the provisions of this subsection. Upon municipal courts being terminated or abolished in accordance with the provisions of this subsection, the judges thereof who are not members of the bar of Florida, shall be eligible to seek election as judges of county courts of their respective counties.

(5) Judges, holding elective office in all other courts abolished by this article, whose terms do not expire in 1973 including judges established pursuant to Article VIII, sections 9 and 11 of the Constitution of 1885 shall serve as judges of the county court for the remainder of the term to which they were elected. Unless created pursuant to section 9, of this Article V such judicial office shall not continue to exist thereafter.

(6) By March 21, 1972, the supreme court shall certify the need for additional circuit and county judges. The legislature in the 1972 regular session may by general law create additional offices of judge, the terms of which shall begin on the effective date of this article. Elections to such offices shall take place at the same time and manner as election to other state judicial offices in 1972.

(7) County judges of existing county judge's courts and justices of the peace and magistrates' court who are not members of bar of Florida shall be eligible to seek election as county court judges of their respective counties.

(8) No judge of a court abolished by this article shall become or be eligible to become a judge of the circuit court unless the judge has been a member of bar of Florida for the preceding five years.

(9) The office of judges of all other courts abolished by this article shall be abolished as of the effective date of this article.

(10) The offices of county solicitor and prosecuting attorney shall stand abolished, and all county solicitors and prosecuting attorneys holding such offices upon the effective date of this article shall become and serve as assistant state attorneys for the circuits in which their counties are situate for the remainder of their terms, with compensation not less than that received immediately before the effective date of this article.

(e) LIMITED OPERATION OF SOME PROVISIONS.—

(1) All justices of the supreme court, judges of the district courts of appeal and circuit judges in office upon the effective date of this article shall retain their offices for the remainder of their respective terms. All members of the judicial qualifications commission in office upon the effective date of this article shall retain their offices for the remainder of their respective terms. Each state attorney in office on the effective date of this article shall retain the office for the remainder of the term.

(2) No justice or judge holding office immediately after this article becomes effective who held judicial office on July 1, 1957, shall be subject to retirement from judicial office because of age pursuant to section 8 of this article.

(f) Until otherwise provided by law, the nonjudicial duties required of county judges shall be performed by the judges of the county court.

(g) All provisions of Article V of the Constitution of 1885, as amended, not inconsistent with this revision shall become statutes subject to modification or repeal as are other statutes.

(h) The requirements of section 14 relative to all county court judges or any judge of a municipal court who continues to hold office pursuant to subsection (d)(4) hereof being compensated by state salaries shall not apply prior to January 3, 1977, unless otherwise provided by general law.

(i) DELETION OF OBSOLETE SCHEDULE ITEMS.—The legislature shall have power, by concurrent resolution, to delete from this article any subsection of this section 20 including this subsection, when all events to which the subsection to be deleted is or could become applicable have occurred. A legislative determination of fact made as a basis for application of this subsection shall be subject to judicial review.

(j) EFFECTIVE DATE.—Unless otherwise provided herein, this article shall become effective at 11:59 o'clock P.M., Eastern Standard Time, January 1, 1973.

SECTION 21. Judicial interpretation of statutes and rules.—In interpreting a state statute or rule, a state court or an officer hearing an administrative action pursuant to general law may not defer to an administrative agency's interpretation of such statute or rule, and must instead interpret such statute or rule de novo.

ARTICLE VI

SUFFRAGE AND ELECTIONS

Sec.

1. Regulation of elections.
2. Electors.
3. Oath.
4. Disqualifications.
5. Primary, general, and special elections.
6. Municipal and district elections.
7. Campaign spending limits and funding of campaigns for elective state-wide office.

SECTION 1. Regulation of elections.—All elections by the people shall be by direct and secret vote. General elections shall be determined by a plurality of votes cast. Registration and elections shall, and political party functions may, be regulated by law; however, the
requirements for a candidate with no party affiliation or for a candidate of a minor party for placement of the candidate’s name on the ballot shall be no greater than the requirements for a candidate of the party having the largest number of registered voters.

History.—Am. proposed by Constitution Revision Commission, Revision No. 11, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

SECTION 2. Electors.—Every citizen of the United States who is at least eighteen years of age and who is a permanent resident of the state, if registered as provided by law, shall be an elector of the county where registered.

History.—Am. proposed by Constitution Revision Commission, Revision No. 11, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

SECTION 3. Oath.—Each eligible citizen upon registering shall subscribe the following: “I do solemnly swear (or affirm) that I will protect and defend the Constitution of the United States and the Constitution of the State of Florida, and that I am qualified to register as an elector under the Constitution and laws of the State of Florida.”

SECTION 4. Disqualifications.—
(a) No person convicted of a felony, or adjudicated in this or any other state to be mentally incompetent, shall be qualified to vote or hold office until restoration of civil rights or removal of disability. Except as provided in subsection (b) of this section, any disqualification from voting arising from a felony conviction shall terminate and voting rights shall be restored upon completion of all terms of sentence including parole or probation.
(b) No person convicted of murder or a felony sexual offense shall be qualified to vote until restoration of civil rights.
(c) No person may appear on the ballot for re-election to any of the following offices:
(1) Florida representative,
(2) Florida senator,
(3) Florida Lieutenant governor,
(4) any office of the Florida cabinet,
(5) U.S. Representative from Florida, or
(6) U.S. Senator from Florida

if, by the end of the current term of office, the person will have served (or, but for resignation, would have served) in that office for eight consecutive years.

History.—Am. by Initiative Petition filed with the Secretary of State July 23, 1992; adopted 1992; Am. by Initiative Petition filed with the Secretary of State October 31, 2014; adopted 2018.

SECTION 5. Primary, general, and special elections.—
(a) A general election shall be held in each county on the first Tuesday after the first Monday in November of each even-numbered year to choose a successor to each elective state and county officer whose term will expire before the next general election and, except as provided herein, to fill each vacancy in elective office for the unexpired portion of the term. A general election may be suspended or delayed due to a state of emergency or impending emergency pursuant to general law. Special elections and referenda shall be held as provided by law.
(b) If all candidates for an office have the same party affiliation and the winner will have no opposition in the general election, all qualified electors, regardless of party affiliation, may vote in the primary elections for that office.


SECTION 6. Municipal and district elections.—Registration and elections in municipalities shall, and in other governmental entities created by statute may, be provided by law.

SECTION 7. Campaign spending limits and funding of campaigns for elective state-wide office.—It is the policy of this state to provide for state-wide elections in which all qualified candidates may compete effectively. A method of public financing for campaigns for state-wide office shall be established by law. Spending limits shall be established for such campaigns for candidates who use public funds in their campaigns. The legislature shall provide funding for this provision. General law implementing this paragraph shall be at least as protective of effective competition by a candidate who uses public funds as the general law in effect on January 1, 1998.

History.—Proposed by Constitution Revision Commission, Revision No. 11, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

ARTICLE VII
FINANCE AND TAXATION

Sec.
1. Taxation; appropriations; state expenses; state revenue limitation.
2. Taxes; rate.
3. Taxes; exemptions.
4. Taxation; assessments.
5. Estate, inheritance and income taxes.
6. Homestead exemptions.
7. Allocation of pari-mutuel taxes.
8. Aid to local governments.
9. Local taxes.
10. Pledging credit.
11. State bonds; revenue bonds.
12. Local bonds.
13. Relief from illegal taxes.
14. Bonds for pollution control and abatement and other water facilities.
15. Revenue bonds for scholarship loans.
16. Bonds for housing and related facilities.
17. Bonds for acquiring transportation right-of-way or for constructing bridges.
ARTICLE VII  
CONSTITUTION OF THE STATE OF FLORIDA  
ARTICLE VII

Sec.

18. Laws requiring counties or municipalities to spend funds or limiting their ability to raise revenue or receive state tax revenue.

19. Supermajority vote required to impose, authorize, or raise state taxes or fees.

SECTION 1. Taxation; appropriations; state expenses; state revenue limitation.—
(a) No tax shall be levied except in pursuance of law. No state ad valorem taxes shall be levied upon real estate or tangible personal property. All other forms of taxation shall be preempted to the state except as provided by general law.

(b) Motor vehicles, boats, airplanes, trailers, trailer coaches and mobile homes, as defined by law, shall be subject to a license tax for their operation in the amounts and for the purposes prescribed by law, but shall not be subject to ad valorem taxes.

(c) No money shall be drawn from the treasury except in pursuance of appropriation made by law.

(d) Provision shall be made by law for raising sufficient revenue to defray the expenses of the state for each fiscal period.

(e) Except as provided herein, state revenues collected for any fiscal year shall be limited to state revenues allowed under this subsection for the prior fiscal year plus an adjustment for growth. As used in this subsection, “growth” means an amount equal to the average annual rate of growth in Florida personal income over the most recent twenty quarters times the state revenues allowed under this subsection for the prior fiscal year. For the 1995-1996 fiscal year, the state revenues allowed under this subsection for the prior fiscal year shall equal the state revenues collected for the 1994-1995 fiscal year.

SECTION 2. Taxes; rate.—All ad valorem taxation shall be at a uniform rate within each taxing unit, except the taxes on intangible personal property may be at different rates but shall never exceed two mills on the dollar of assessed value; provided, as to any obligations secured by mortgage, deed of trust, or other lien on real estate wherever located, an intangible tax of not more than two mills on the dollar may be levied by law to be in lieu of all other intangible assessments on such obligations.

SECTION 3. Taxes; exemptions.—
(a) All property owned by a municipality and used exclusively by it for municipal or public purposes shall be exempt from taxation. A municipality, owning property outside the municipality, may be required by general law to make payment to the taxing unit in which the property is located. Such portions of property as are used predominantly for educational, literary, scientific, religious or charitable purposes may be exempted by general law from taxation.

(b) There shall be exempt from taxation, cumulatively, to every head of a family residing in this state, household goods and personal effects to the value fixed by general law, not less than one thousand dollars, and to every widow or widower or person who is blind or totally and permanently disabled, property to the value fixed by general law not less than ten hundred dollars.

(c) Any county or municipality may, for the purpose of its respective tax levy and subject to the provisions of this subsection and general law, grant community and economic development ad valorem tax exemptions to new businesses and expansions of existing businesses, as defined by general law. Such an exemption may be granted...
only by ordinance of the county or municipality, and only after the electors of the county or municipality voting on such question in a referendum authorize the county or municipality to adopt such ordinances. An exemption so granted shall apply to improvements to real property made by or for the use of a new business and improvements to real property related to the expansion of an existing business and shall also apply to tangible personal property of such new business and tangible personal property related to the expansion of an existing business. The amount or limits of the amount of such exemption shall be specified by general law. The period of time for which such exemption may be granted to a new business or expansion of an existing business shall be determined by general law. The authority to grant such exemption shall expire ten years from the date of approval by the electors of the county or municipality, and may be renewable by referendum as provided by general law.

(d) Any county or municipality may, for the purpose of its respective tax levy and subject to the provisions of this subsection and general law, grant historic preservation ad valorem tax exemptions to owners of historic properties. This exemption may be granted only by ordinance of the county or municipality. The amount or limits of the amount of this exemption and the requirements for eligible properties must be specified by general law. The period of time for which this exemption may be granted to a property owner shall be determined by general law.

1(e) By general law and subject to conditions specified therein:

(1) Twenty-five thousand dollars of the assessed value of property subject to tangible personal property tax shall be exempt from ad valorem taxation.

(2) The assessed value of solar devices or renewable energy source devices subject to tangible personal property tax may be exempt from ad valorem taxation, subject to limitations provided by general law.

2(f) There shall be granted an ad valorem tax exemption for real property dedicated in perpetuity for conservation purposes, including real property encumbered by perpetual conservation easements or by other perpetual conservation protections, as defined by general law.

(g) By general law and subject to the conditions specified therein, each person who receives a homestead exemption as provided in section 6 of this article; who was a member of the United States military or military reserves, the United States Coast Guard or its reserves, or the Florida National Guard; and who was deployed during the preceding calendar year on active duty outside the continental United States, Alaska, or Hawaii in support of military operations designated by the legislature shall receive an additional exemption equal to a percentage of the taxable value of his or her homestead property. The applicable percentage shall be calculated as the number of days during the preceding calendar year the person was deployed on active duty outside the continental United States, Alaska, or Hawaii in support of military operations designated by the legislature divided by the number of days in that year.


Note.—Section 34, Art. XII, State Constitution, provides in part that “the amendment to subsection (e) of Section 3 of Article VII authorizing the legislature, subject to limitations set forth in general law, to exempt the assessed value of solar devices or renewable energy source devices subject to tangible personal property tax from ad valorem taxation . . . shall take effect on January 1, 2018, and shall expire on December 31, 2037. Upon expiration, this section shall be repealed and the text of subsection (e) of Section 3 of Article VII . . . shall revert to that in existence on December 31, 2017, except that any amendments to such text otherwise adopted shall be preserved and continue to operate to the extent that such amendments are not dependent upon the portions of text which expire pursuant to this section.” Effective December 31, 2037, s. 3(e), Art. VII, State Constitution, will read:

(e) By general law and subject to conditions specified therein, twenty-five thousand dollars of the assessed value of property subject to tangible personal property tax shall be exempt from ad valorem taxation.

2Note.—This subsection, originally designated (g) by Revision No. 4 of the Taxation and Budget Reform Commission, 2008, was redesignated (f) by the editors to conform to the redesignation of subsections by Revision No. 3 of the Taxation and Budget Reform Commission, 2008.

SECTION 4. Taxation; assessments.—By general law regulations shall be prescribed which shall secure a just valuation of all property for ad valorem taxation, provided:

(a) Agricultural land, land producing high water recharge to Florida's aquifers, or land used exclusively for noncommercial recreational purposes may be classified by general law and assessed solely on the basis of character or use.

(b) As provided by general law and subject to conditions, limitations, and reasonable definitions specified therein, land used for conservation purposes shall be classified by general law and assessed solely on the basis of character or use.

(c) Pursuant to general law tangible personal property held for sale as stock in trade and livestock may be valued for taxation at a specified percentage of its value, may be classified for tax purposes, or may be exempted from taxation.

(d) All persons entitled to a homestead exemption under Section 6 of this Article shall have their homestead assessed at just value as of January 1 of the year following the effective date of this amendment. This assessment shall change only as provided in this subsection.

(1) Assessments subject to this subsection shall be changed annually on January 1st of each year; but those changes in assessments shall not exceed the lower of the following:

a. Three percent (3%) of the assessment for the prior year.

b. The percent change in the Consumer Price Index for all urban consumers, U.S. City Average, all items 1967=100, or successor reports for the preceding calendar year as
ARTICLE VII CONSTITUTION OF THE STATE OF FLORIDA

ARTICLE VII

initially reported by the United States Department of Labor, Bureau of Labor Statistics.

(2) No assessment shall exceed just value.

(3) After any change of ownership, as provided by general law, homestead property shall be assessed at just value as of January 1 of the year in which the prior homestead was abandoned, unless the provisions of paragraph (8) apply. Thereafter, the homestead shall be assessed as provided in this subsection.

(4) New homestead property shall be assessed at just value as of January 1st of the year following the establishment of the homestead, unless the provisions of paragraph (8) apply. That assessment shall only change as provided in this subsection.

(5) Changes, additions, reductions, or improvements to homestead property shall be assessed as provided for by general law; provided, however, after the adjustment for any change, addition, reduction, or improvement, the property shall be assessed as provided in this subsection.

(6) In the event of a termination of homestead status, the property shall be assessed as provided by general law.

(7) The provisions of this amendment are severable. If any of the provisions of this amendment shall be held unconstitutional by any court of competent jurisdiction, the decision of such court shall not affect or impair any remaining provisions of this amendment.

(8)a. A person who establishes a new homestead as of January 1, 2009, or January 1 of any subsequent year and who has received a homestead exemption pursuant to Section 6 of this Article as of January 1 of either of the two years immediately preceding the establishment of the new homestead is entitled to have the new homestead assessed at less than just value. If this revision is approved in January of 2008, a person who establishes a new homestead as of January 1, 2008, is entitled to have the new homestead assessed at less than just value only if that person received a homestead exemption on January 1, 2007. The assessed value of the newly established homestead shall be determined as follows:

1. If the just value of the new homestead is greater than or equal to the just value of the prior homestead as of January 1 of the year in which the prior homestead was abandoned, the assessed value of the new homestead shall be the just value of the new homestead minus an amount equal to the lesser of $500,000 or the difference between the just value and the assessed value of the prior homestead as of January 1 of the year in which the prior homestead was abandoned. Thereafter, the homestead shall be assessed as provided in this subsection.

2. If the just value of the new homestead is less than the just value of the prior homestead as of January 1 of the year in which the prior homestead was abandoned, the assessed value of the new homestead shall be equal to the just value of the new homestead divided by the just value of the prior homestead and multiplied by the assessed value of the prior homestead. However, if the difference between the just value of the new homestead and the assessed value of the new homestead calculated pursuant to this sub-subparagraph is greater than $500,000, the assessed value of the new homestead shall be increased so that the difference between the just value and the assessed value equals $500,000. Thereafter, the homestead shall be assessed as provided in this subsection.

b. By general law and subject to conditions specified therein, the legislature shall provide for application of this paragraph to property owned by more than one person.

(e) The legislature may, by general law, for assessment purposes and subject to the provisions of this subsection, allow counties and municipalities to authorize by ordinance that historic property may be assessed solely on the basis of character or use. Such character or use assessment shall apply only to the jurisdiction adopting the ordinance. The requirements for eligible properties must be specified by general law.

(f) A county may, in the manner prescribed by general law, provide for a reduction in the assessed value of homestead property to the extent of any increase in the assessed value of that property which results from the construction or reconstruction of the property for the purpose of providing living quarters for one or more natural or adoptive grandparents or parents of the owner of the property or of the owner’s spouse if at least one of the grandparents or parents for whom the living quarters are provided is 62 years of age or older. Such a reduction may not exceed the lesser of the following:

1. The increase in assessed value resulting from construction or reconstruction of the property.

2. Twenty percent of the total assessed value of the property as improved.

(g) For all levies other than school district levies, assessments of residential real property, as defined by general law, which contains nine units or fewer and which is not subject to the assessment limitations set forth in subsections (a) through (d) shall change only as provided in this subsection.

1. Assessments subject to this subsection shall be changed annually on the date of assessment provided by law; but those changes in assessments shall not exceed ten percent (10%) of the assessment for the prior year.

2. No assessment shall exceed just value.

3. After a change of ownership or control, as defined by general law, including any change of ownership of a legal entity that owns the property, such property shall be assessed at just value as of the next assessment date. Thereafter, such property shall be assessed as provided in this subsection.

4. Changes, additions, reductions, or improvements to such property shall be assessed as provided for by general law; however, after the adjustment for any change, addition,
reduction, or improvement, the property shall be assessed as provided in this subsection.

(h) For all levies other than school district levies, assessments of real property that is not subject to the assessment limitations set forth in subsections (a) through (d) and (g) shall change only as provided in this subsection.

(1) Assessments subject to this subsection shall be changed annually on the date of assessment provided by law; but those changes in assessments shall not exceed ten percent (10%) of the assessment for the prior year.

(2) No assessment shall exceed just value.

(3) The legislature must provide that such property shall be assessed at just value as of the next assessment date after a qualifying improvement, as defined by general law, is made to such property. Thereafter, such property shall be assessed as provided in this subsection.

(4) The legislature may provide that such property shall be assessed at just value as of the next assessment date after a change of ownership or control, as defined by general law, including any change of ownership of the legal entity that owns the property. Thereafter, such property shall be assessed as provided in this subsection.

(5) Changes, additions, reductions, or improvements to such property shall be assessed as provided for by general law; however, after the adjustment for any change, addition, reduction, or improvement, the property shall be assessed as provided in this subsection.

(1) Any change or improvement made for the purpose of improving the property’s resistance to wind damage.

(2) The installation of a renewable energy source device.

Note.—This subsection, originally designated (h) by Revision No. 6 of the Taxation and Budget Reform Commission, 2008, was redesignated (i) by the editors to conform to the redesignation of subsections by Revision No. 4 of the Taxation and Budget Reform Commission, 2008.

SECTION 5. Estate, inheritance and income taxes.—

(a) NATURAL PERSONS. No tax upon estates or inheritances or upon the income of natural persons who are residents or citizens of the state shall be levied by the state, or under its authority, in excess of 5% of net income, as defined by law, which may be allowed to be credited upon or deducted from any similar tax levied by the United States or any state.

(b) OTHERS. No tax upon the income of residents and citizens other than natural persons shall be levied by the state, or under its authority, in excess of 5% of net income, as defined by law, or at such greater rate as is authorized by a three-fifths (%) vote of the membership of each house of the legislature or as will provide for the state the maximum amount which may be allowed to be credited against income taxes levied by the United States and other states. There shall be exempt from taxation not less than five thousand dollars ($5,000) of the excess of net income subject to tax over the maximum amount allowed to be credited against income taxes levied by the United States and other states.

(c) EFFECTIVE DATE. This section shall become effective immediately upon approval by the electors of Florida.

ARTICLE VII

CONSTITUTION OF THE STATE OF FLORIDA

ARTICLE VII

another legally or naturally dependent upon the owner, shall be exempt from taxation thereon, except assessments for special benefits, up to the assessed valuation of twenty-five thousand dollars and, for all levies other than school district levies, on the assessed valuation greater than fifty thousand dollars and up to seventy-five thousand dollars, upon establishment of right thereto in the manner prescribed by law. The real estate may be held by legal or equitable title, by the entirety, jointly, in common, as a condominium, or indirectly by stock ownership or membership representing the owner’s or member’s proprietary interest in a corporation owning a fee or a leasehold initially in excess of ninety-eight years. The exemption shall not apply with respect to any assessment roll until such roll is first determined to be in compliance with the provisions of section 4 by a state agency designated by general law. This exemption is repealed on the effective date of any amendment to this Article which provides for the assessment of homestead property at less than just value.

(b) Not more than one exemption shall be allowed any individual or family unit or with respect to any residential unit. No exemption shall exceed the value of the real estate assessable to the owner or, in case of ownership through stock or membership in a corporation, the legal or equitable title to real estate with a just value of the proportion which the interest in the corporation bears to the assessed value of the property.

(c) By general law and subject to conditions specified therein, the Legislature may provide to renters, who are permanent residents, ad valorem tax relief on all ad valorem tax levies. Such ad valorem tax relief shall be in the form and amount established by general law.

(1) An exemption not exceeding fifty thousand dollars to a person who has the legal or equitable title to real estate and maintains thereon the permanent residence of the owner, who has attained age sixty-five, and whose household income, as defined by general law, does not exceed twenty thousand dollars; or

(2) An exemption equal to the assessed value of the property to a person who has the legal or equitable title to real estate with a just value less than two hundred and fifty thousand dollars, as determined in the first tax year that the owner applies and is eligible for the exemption, and who has maintained thereon the permanent residence of the owner for not less than twenty-five years, who has attained age sixty-five, and whose household income does not exceed the income limitation prescribed in paragraph (1).

The general law must allow counties and municipalities to grant these additional exemptions, within the limits prescribed in this subsection, by ordinance adopted in the manner prescribed by general law, and must provide for the periodic adjustment of the income limitation prescribed in this subsection for changes in the cost of living.

(e) Each veteran who is age 65 or older who is partially or totally permanently disabled shall receive a discount from the amount of the ad valorem tax otherwise owed on homestead property the veteran owns and resides in if the disability was combat related and the veteran was honorably discharged upon separation from military service. The discount shall be in a percentage equal to the percentage of the veteran’s permanent, service-connected disability as determined by the United States Department of Veterans Affairs. To qualify for the discount granted by this subsection, an applicant must submit to the county property appraiser, by March 1, an official letter from the United States Department of Veterans Affairs stating the percentage of the veteran’s service-connected disability and such evidence that reasonably identifies the disability as combat related and a copy of the veteran’s honorable discharge. If the property appraiser denies the request for a discount, the appraiser must notify the applicant in writing of the reasons for the denial, and the veteran may reapply. The Legislature may, by general law, waive the annual application requirement in subsequent years. This subsection is self-executing and does not require implementing legislation.

(f) By general law and subject to conditions and limitations specified therein, the Legislature may provide ad valorem tax relief equal to the total amount or a portion of the ad valorem tax otherwise owed on homestead property to:

(1) The surviving spouse of a veteran who died from service-connected causes while on active duty as a member of the United States Armed Forces.

(2) The surviving spouse of a first responder who died in the line of duty.

(3) A first responder who is totally and permanently disabled as a result of an injury or injuries sustained in the line of duty. Causal connection between a disability and service in the line of duty shall not be presumed but must be determined as provided by general law. For purposes of this paragraph, the term “disability” does not include a chronic condition or chronic disease, unless the injury sustained in the line of duty was the sole cause of the chronic condition or chronic disease.

As used in this subsection and as further defined by general law, the term “first responder” means a law enforcement officer, a correctional officer, a firefighter, an emergency medical technician, or a paramedic, and the term “in the line of duty” means arising out of and in the actual performance of duty required by employment as a first responder.


C-33
SECTION 7. Allocation of pari-mutuel taxes.—Taxes upon the operation of pari-mutuel pools may be preempted to the state or allocated in whole or in part to the counties. When allocated to the counties, the distribution shall be in equal amounts to the several counties.

SECTION 8. Aid to local governments.—
State funds may be appropriated to the several counties, school districts, municipalities or special districts upon such conditions as may be provided by general law. These conditions may include the use of relative ad valorem assessment levels determined by a state agency designated by general law.

SECTION 9. Local taxes.—
(a) Counties, school districts, and municipalities shall, and special districts may, be authorized by law to levy ad valorem taxes and may be authorized by general law to levy other taxes, for their respective purposes, except ad valorem taxes on intangible personal property and taxes prohibited by this constitution.

(b) Ad valorem taxes, exclusive of taxes levied for the payment of bonds and taxes levied for periods not longer than two years when authorized by vote of the electors who are the owners of freeholds therein not wholly exempt from taxation, shall not be levied in excess of the following millages upon the assessed value of real estate and tangible personal property: for all county purposes, ten mills; for all municipal purposes, ten mills; for all school purposes, ten mills; for water management purposes for the northwest portion of the state lying west of the line between ranges two and three east, 0.05 mill; for water management purposes for the remaining portions of the state, 1.0 mill; and for all other special districts a millage authorized by law approved by vote of the electors who are owners of freeholds therein not wholly exempt from taxation. A county furnishing municipal services may, to the extent authorized by law, levy additional taxes within the limits fixed for municipal purposes.

SECTION 11. State bonds; revenue bonds.—
(a) State bonds pledging the full faith and credit of the state may be issued only to finance or refinance the cost of state fixed capital outlay projects authorized by law, and purposes incidental thereto, upon approval by a vote of the electors; provided state bonds issued pursuant to this subsection may be refunded without a vote of the electors at a lower net average interest cost rate. The total outstanding principal of state bonds issued pursuant to this subsection shall never exceed fifty percent of the total tax revenues of the state for the two preceding fiscal years, excluding any tax revenues held in trust under the provisions of this constitution.

(b) Moneys sufficient to pay debt service on state bonds as the same becomes due shall be appropriated by law.

(c) Any state bonds pledging the full faith and credit of the state issued under this section or any other section of this constitution may be combined for the purposes of sale.

(d) Revenue bonds may be issued by the state or its agencies without a vote of the electors to finance or refinance the cost of state fixed capital outlay projects authorized by law, and purposes incidental thereto, and shall be payable solely from funds derived directly from sources other than state tax revenues.

(e) Bonds pledging all or part of a dedicated state tax revenue may be issued by the state in
the manner provided by general law to finance or refinance the acquisition and improvement of land, water areas, and related property interests and resources for the purposes of conservation, outdoor recreation, water resource development, restoration of natural systems, and historic preservation.

(f) Each project, building, or facility to be financed or refinanced with revenue bonds issued under this section shall first be approved by the Legislature by an act relating to appropriations or by general law.


SECTION 12. Local bonds.—Counties, school districts, municipalities, special districts and local governmental bodies with taxing powers may issue bonds, certificates of indebtedness or any form of tax anticipation certificates, payable from ad valorem taxation and maturing not more than twelve months after issuance only:

(a) to finance or refinance capital projects authorized by law and only when approved by vote of the electors who are owners of freeholds therein not wholly exempt from taxation; or

(b) to refund outstanding bonds and interest and redemption premium thereon at a lower net average interest cost rate.

SECTION 13. Relief from illegal taxes.—Until payment of all taxes which have been legally assessed upon the property of the same owner, no court shall grant relief from the payment of any tax that may be illegal or illegally assessed.

SECTION 14. Bonds for pollution control and abatement and other water facilities.—

(a) When authorized by law, state bonds pledging the full faith and credit of the state may be issued without an election to finance the construction of air and water pollution control and abatement and solid waste disposal facilities and other water facilities authorized by general law (herein referred to as “facilities”) to be operated by any municipality, county, district or authority, or any agency thereof (herein referred to as “local governmental agencies”), or by any agency of the State of Florida. Such bonds shall be secured by a pledge of and shall be payable primarily from all or any part of revenues to be derived from operation of such facilities, special assessments, rentals to be received under lease-purchase agreements herein provided for, any other revenues that may be legally available for such purpose, including revenues from other facilities, or any combination thereof (herein collectively referred to as “pledged revenues”), and shall be additionally secured by the full faith and credit of the State of Florida.

(b) No such bonds shall be issued unless a state fiscal agency, created by law, has made a determination that in no state fiscal year will the debt service requirements of the bonds proposed to be issued and all other bonds secured by the pledged revenues exceed seventy-five per cent of the pledged revenues.

(c) The state may lease any of such facilities to any local governmental agency, under lease-purchase agreements for such periods and under such other terms and conditions as may be mutually agreed upon. The local governmental agencies may pledge the revenues derived from such leased facilities or any other available funds for the payment of rentals thereunder; and, in addition, the full faith and credit and taxing power of such local governmental agencies may be pledged for the payment of such rentals without any election of freeholder electors or qualified electors.

(d) The state may also issue such bonds for the purpose of loaning money to local governmental agencies, for the construction of such facilities to be owned or operated by any of such local governmental agencies. Such loans shall bear interest at not more than one-half of one per cent per annum greater than the last preceding issue of state bonds pursuant to this section, shall be secured by the pledged revenues, and may be additionally secured by the full faith and credit of the local governmental agencies.

(e) The total outstanding principal of state bonds issued pursuant to this section 14 shall never exceed fifty per cent of the total tax revenues of the state for the two preceding fiscal years.


SECTION 15. Revenue bonds for scholarship loans.—

(a) When authorized by law, revenue bonds may be issued to establish a fund to make loans to students determined eligible as prescribed by law and who have been admitted to attend any public or private institutions of higher learning, junior colleges, health related training institutions, or vocational training centers, which are recognized or accredited under terms and conditions prescribed by law. Revenue bonds issued pursuant to this section shall be secured by a pledge of and shall be payable primarily from payments of interest, principal, and handling charges to such fund from the recipients of the loans and, if authorized by law, may be additionally secured by student fees and by any other moneys in such fund. There shall be established from the proceeds of each issue of revenue bonds a reserve account in an amount equal to and sufficient to pay the greatest amount of principal, interest, and handling charges to become due on such issue in any ensuing state fiscal year.

(b) Interest moneys in the fund established pursuant to this section, not required in any fiscal year for payment of debt service on then outstanding revenue bonds or for maintenance of the reserve account, may be used for educational loans to students determined to be eligible therefor in the manner provided by law, or for
such other related purposes as may be provided by law.


SECTION 16. Bonds for housing and related facilities.—

(a) When authorized by law, revenue bonds may be issued without an election to finance or refinance housing and related facilities in Florida, herein referred to as “facilities.”

(b) The bonds shall be secured by a pledge of and shall be payable primarily from all or any part of revenues to be derived from the financing, operation or sale of such facilities, mortgage or loan payments, and any other revenues or assets that may be legally available for such purposes derived from sources other than ad valorem taxation, including revenues from other facilities, or any combination thereof, herein collectively referred to as “pledged revenues,” provided that in no event shall the full faith and credit of the state be pledged to secure such revenue bonds.

(c) No bonds shall be issued unless a state fiscal agency, created by law, has made a determination that in no state fiscal year will the debt service requirements of the bonds proposed to be issued and all other bonds secured by the same pledged revenues exceed the pledged revenues available for payment of such debt service requirements, as defined by law.


SECTION 17. Bonds for acquiring transportation right-of-way or for constructing bridges.—

(a) When authorized by law, state bonds pledging the full faith and credit of the state may be issued, without a vote of the electors, to finance or refinance the cost of acquiring real property or the rights to real property for state roads as defined by law, or to finance or refinance the cost of state bridge construction, and purposes incidental to such property acquisition or state bridge construction.

(b) Bonds issued under this section shall be secured by a pledge of and shall be payable primarily from motor fuel or special fuel taxes, except those defined in Section 9(c) of Article XII, as provided by law, and shall additionally be secured by the full faith and credit of the state.

(c) No bonds shall be issued under this section unless a state fiscal agency, created by law, has made a determination that in no state fiscal year will the debt service requirements of the bonds proposed to be issued and all other bonds secured by the same pledged revenues exceed ninety percent of the pledged revenues available for payment of such debt service requirements, as defined by law. For the purposes of this subsection, the term “pledged revenues” means all revenues pledged to the payment of debt service, excluding any pledge of the full faith and credit of the state.


SECTION 18. Laws requiring counties or municipalities to spend funds or limiting their ability to raise revenue or receive state tax revenue.—

(a) No county or municipality shall be bound by any general law requiring such county or municipality to spend funds or to take an action requiring the expenditure of funds unless the legislature has determined that such law fulfills an important state interest and unless: funds have been appropriated that have been estimated at the time of enactment to be sufficient to fund such expenditure; the legislature authorizes or has authorized a county or municipality to enact a funding source not available for such county or municipality on February 1, 1989, that can be used to generate the amount of funds estimated to be sufficient to fund such expenditure by a simple majority vote of the governing body of such county or municipality; the law requiring such expenditure is approved by two-thirds of the membership in each house of the legislature; the expenditure is required to comply with a law that applies to all persons similarly situated, including the state and local governments; or the law is either required to comply with a federal requirement or required for eligibility for a federal entitlement, which federal requirement specifically contemplates actions by counties or municipalities for compliance.

(b) Except upon approval of each house of the legislature by two-thirds of the membership, the legislature may not enact, amend, or repeal any general law if the anticipated effect of doing so would be to reduce the authority that municipalities or counties have to raise revenues in the aggregate, as such authority exists on February 1, 1989.

(c) Except upon approval of each house of the legislature by two-thirds of the membership, the legislature may not enact, amend, or repeal any general law if the anticipated effect of doing so would be to reduce the percentage of a state tax shared with counties and municipalities as an aggregate on February 1, 1989. The provisions of this subsection shall not apply to enhancements enacted after February 1, 1989, to state tax sources, or during a fiscal emergency declared in a written joint proclamation issued by the president of the senate and the speaker of the house of representatives, or where the legislature provides additional state-shared revenues which are anticipated to be sufficient to replace the anticipated aggregate loss of state-shared revenues resulting from the reduction of the percentage of the state tax shared with counties and municipalities, which source of replacement revenues shall be subject to the same requirements for repeal or modification as provided herein for a state-shared tax source existing on February 1, 1989.

(d) Laws adopted to require funding of pension benefits existing on the effective date of this section, criminal laws, election laws, the general appropriations act, special appropriations acts, laws reauthorizing but not expanding then-existing statutory authority, laws having
insignificant fiscal impact, and laws creating, modifying, or repealing noncriminal infractions, are exempt from the requirements of this section.

(e) The legislature may enact laws to assist in the implementation and enforcement of this section.


SECTION 19. Supermajority vote required to impose, authorize, or raise state taxes or fees.—

(a) SUPERMAJORITY VOTE REQUIRED TO IMPOSE OR AUTHORIZE NEW STATE TAX OR FEE. No new state tax or fee may be imposed or authorized by the legislature except through legislation approved by two-thirds of the membership of each house of the legislature and presented to the Governor for approval pursuant to Article III, Section 8.

(b) SUPERMAJORITY VOTE REQUIRED TO RAISE STATE TAXES OR FEES. No state tax or fee may be raised by the legislature except through legislation approved by two-thirds of the membership of each house of the legislature and presented to the Governor for approval pursuant to Article III, Section 8.

(c) APPLICABILITY. This section does not authorize the imposition of any state tax or fee otherwise prohibited by this Constitution, and does not apply to any tax or fee imposed by, or authorized to be imposed by, a county, municipality, school board, or special district.

(d) DEFINITIONS. As used in this section, the following terms shall have the following meanings:

(1) “Fee” means any charge or payment required by law, including any fee for service, fee or cost for licenses, and charge for service.

(2) “Raise” means:
   a. To increase or authorize an increase in the rate of a state tax or fee imposed on a percentage or per mill basis;
   b. To increase or authorize an increase in the amount of a state tax or fee imposed on a flat or fixed amount basis; or
   c. To decrease or eliminate a state tax or fee exemption or credit.

(e) SINGLE-SUBJECT. A state tax or fee imposed, authorized, or raised under this section must be contained in a separate bill that contains no other subject.


ARTICLE VII

LOCAL GOVERNMENT

Sec.

1. Counties.
3. Consolidation.
4. Transfer of powers.
5. Local option.
6. Schedule to Article VIII.

ARTICLE VIII

CONSTITUTION OF THE STATE OF FLORIDA

SECTION 1. Counties.—

(a) POLITICAL SUBDIVISIONS. The state shall be divided by law into political subdivisions called counties. Counties may be created, abolished or changed by law, with provision for payment or apportionment of the public debt.

(b) COUNTY FUNDS. The care, custody and method of disbursing county funds shall be provided by general law.

(c) GOVERNMENT. Pursuant to general or special law, a county government may be established by charter which shall be adopted, amended or repealed only upon vote of the electors of the county in a special election called for that purpose.

(d) COUNTY OFFICERS. There shall be elected by the electors of each county, for terms of four years, a sheriff, a tax collector, a property appraiser, a supervisor of elections, and a clerk of the circuit court. Unless otherwise provided by special law approved by vote of the electors or pursuant to Article V, section 16, the clerk of the circuit court shall be ex officio clerk of the board of county commissioners, auditor, recorder and custodian of all county funds. Notwithstanding subsection 6(e) of this article, a county charter may not abolish the office of a sheriff, a tax collector, a property appraiser, a supervisor of elections, or a clerk of the circuit court; transfer the duties of those officers to another officer or office; change the length of the four-year term of office; or establish any manner of selection other than by election by the electors of the county.

(e) COMMISSIONERS. Except when otherwise provided by county charter, the governing body of each county shall be a board of county commissioners composed of five or seven members serving staggered terms of four years. After each decennial census the board of county commissioners shall divide the county into districts of contiguous territory as nearly equal in population as practicable. One commissioner residing in each district shall be elected as provided by law.

(f) NON-CHARTER GOVERNMENT. Counties not operating under county charters shall have such power of self-government as is provided by general or special law. The board of county commissioners of a county not operating under a charter may enact, in a manner prescribed by general law, county ordinances not inconsistent with general or special law, but an ordinance in conflict with a municipal ordinance shall not be effective within the municipality to the extent of such conflict.

(g) CHARTER GOVERNMENT. Counties operating under county charters shall have all powers of local self-government not inconsistent with general law, or with special law approved by vote of the electors. The governing body of a county operating under a charter may enact county ordinances not inconsistent with general law. The charter shall provide which shall prevail in the event of conflict between county and municipal ordinances.
ARTICLE VIII

CONSTITUTION OF THE STATE OF FLORIDA

SECTION 2. Municipalities.—

(a) ESTABLISHMENT. Municipalities may be established or abolished and their charters amended pursuant to general or special law. When any municipality is abolished, provision shall be made for the protection of its creditors.

(b) POWERS. Municipalities shall have governmental, corporate and proprietary powers to enable them to conduct municipal government, perform municipal functions and render municipal services, and may exercise any power for municipal purposes except as otherwise provided by law. Each municipal legislative body shall be elective.

(c) ANNEXATION. Municipal annexation of unincorporated territory, merger of municipalities, and exercise of extra-territorial powers by municipalities shall be as provided by general or special law.

SECTION 3. Consolidation.—The government of a county and the government of one or more municipalities located therein may be consolidated into a single government which may exercise any and all powers of the county and the several municipalities. The consolidation plan may be proposed only by special law, which shall become effective if approved by vote of the electors of the county, or of the county and municipalities affected, as may be provided in the plan. Consolidation shall not extend the territorial scope of taxation for the payment of pre-existing debt except to areas whose residents receive a benefit from the facility or service for which the indebtedness was incurred.

SECTION 4. Transfer of powers.—By law or by resolution of the governing bodies of each of the governments affected, any function or power of a county, municipality or special district may be transferred to or contracted to be performed by another county, municipality or special district, after approval by vote of the electors of the transferor and approval by vote of the electors of the transferee, or as otherwise provided by law.

SECTION 5. Local option.—

(a) Local option on the legality or prohibition of the sale of intoxicating liquors, wines or beers shall be preserved to each county. The status of a county with respect thereto shall be changed only by vote of the electors in a special election called upon the petition of twenty-five per cent of the electors of the county, and not sooner than two years after an earlier election on the same question. Where legal, the sale of intoxicating liquors, wines and beers shall be regulated by law.

(b) Each county shall have the authority to require a criminal history records check and a 3 to 5-day waiting period, excluding weekends and legal holidays, in connection with the sale of any firearm occurring within such county. For purposes of this subsection, the term "sale" means the transfer of money or other valuable consideration for any firearm when any part of the transaction is conducted on property to which the public has the right of access. Holders of a concealed weapons permit as prescribed by general law shall not be subject to the provisions of this subsection when purchasing a firearm.

SECTION 6. Schedule to Article VIII.—

(a) This article shall replace all of Article VIII of the Constitution of 1885, as amended, except...
(b) COUNTIES; COUNTY SEATS; MUNICIPALITIES; DISTRICTS. The status of the following items as they exist on the date this article becomes effective is recognized and shall be continued until changed in accordance with law: the counties of the state; their status with respect to the legality of the sale of intoxicating liquors, wines and beers; the method of selection of county officers; the performance of municipal functions by county officers; the county seats; and the municipalities and special districts of the state, their powers, jurisdiction and government.

(c) OFFICERS TO CONTINUE IN OFFICE. Every person holding office when this article becomes effective shall continue in office for the remainder of the term if that office is not abolished. If the office is abolished the incumbent shall be paid adequate compensation, to be fixed by law, for the loss of emoluments for the remainder of the term.

(d) ORDINANCES. Local laws relating only to unincorporated areas of a county on the effective date of this article may be amended or repealed by county ordinance.

(e) CONSOLIDATION AND HOME RULE. Article VIII, Sections 19, 210, 311 and 424, of the Constitution of 1885, as amended, shall be valid, and any amendments to such charter shall be valid; to the legality of the sale of intoxicating liquors, wines and beers; the method of selection of county officers; the performance of municipal functions by county officers; the county seats; and the municipalities and special districts of the state, their powers, jurisdiction and government.

(f) DADE COUNTY; POWERS CONFERRED UPON MUNICIPALITIES. To the extent not inconsistent with the powers of existing municipalities or general law, the Metropolitan Government of Dade County may exercise all the powers conferred now or hereafter by general law upon municipalities.

(g) SELECTION AND DUTIES OF COUNTY OFFICERS.—

(1) Except as provided in this subsection, the amendment to Section 1 of this article, relating to the selection and duties of county officers, shall take effect January 5, 2021, but shall govern with respect to the qualifying for and the holding of the primary and general elections for county constitutional officers in 2020.

(2) For Miami-Dade County and Broward County, the amendment to Section 1 of this article, relating to the selection and duties of county officers, shall take effect January 7, 2025, but shall govern with respect to the qualifying for and the holding of the primary and general elections for county constitutional officers in 2024.

(h) DELETION OF OBSOLETE SCHEDULE ITEMS. The legislature shall have power, by joint resolution, to delete from this article any subsection of this Section 6, including this subsection, when all events to which the subsection to be deleted is or could become applicable have occurred. A legislative determination of fact made as a basis for application of this subsection shall be subject to judicial review.

History.—Am. proposed by Constitution Revision Commission, Revision No. 5, 2018, filed with the Secretary of State May 9, 2018; adopted 2018.

Note.—Section 9 of Art. VIII of the Constitution of 1885, as amended, reads as follows:

SECTION 9. Legislative power over city of Jacksonville and Duval County.—The Legislature shall have power to establish, alter or abolish, a Municipal corporation to be known as the City of Jacksonville, extending territorially throughout the present limits of Duval County, in the place of any or all county, district, municipal and local governments, boards, bodies and officers, constitutional or statutory, legislative, executive, judicial, or administrative, and shall prescribe the jurisdiction, powers, duties and functions of such municipal corporation, its legislative, executive, judicial and administrative departments and its boards, bodies and officers; to divide the territory included in such municipality into subordinate districts, and to prescribe a just and reasonable system of taxation for such municipality and districts; and to fix the liability of such municipality and districts. Bonded and other indebtedness, existing at the time of the establishment of such municipality, shall be enforceable only against property therefore taxable therein. The Legislature shall, from time to time, determine what portion of said municipality is a rural area, and a homestead in such rural area shall not be limited as in a city or town. Such municipality may exercise all the powers of a municipal corporation and shall also be recognized as one of the legal political divisions of the State with the duties and obligations of a county and shall be entitled to all the rights, privileges and franchises, including representation in the State Legislature, which would accrue to it if it were a county. All property of Duval County and of the municipalities in said county shall vest in such municipal corporation when established as herein provided. The offices of Clerk of the Circuit Court and Sheriff shall not be abolished but the Legislature may prescribe the time when, and the method by which, such offices shall be filled and the compensation to be paid to such officers and may vest in them additional powers and duties. No county office shall be abolished or consolidated with another office without making provision for the performance of all State duties now or hereafter prescribed by law to be performed by such county officer. Nothing contained herein shall affect Section 20 of Article III of the Constitution of the State of Florida, except as to such provisions therein as relate to regulating the jurisdiction and duties of any class of officers, to summoning and impanelling grand and petit juries, to assessing and collecting taxes for county purposes and to regulating the fees and compensation of county officers. No law authorizing the establishing or abolishing of such Municipal corporation pursuant to this Section, shall become operative or effective until approved by a majority of the qualified electors participating in an election held in said County, but so long as such Municipal corporation exists under this Section the Legislature may amend or extend the law authorizing the same without referendum to the qualified voters unless the Legislative act providing for such amendment or extension shall provide for such referendum.

History.—Added, S.J.R. 113, 1933; adopted 1934.

Note.—Section 10, Art. VIII of the Constitution of 1885, as amended, reads as follows:

SECTION 10. Legislative power over city of Key West and Monroe county.—The Legislature shall have power to establish, alter or abolish, a Municipal corporation to be known as the City of Key West, extending territorially throughout the present limits of Monroe County, in the place of any or all county, district, municipal and local governments, boards, bodies and officers, constitutional or statutory, legislative, executive, judicial, or administrative, and shall prescribe the jurisdiction, powers, duties and functions of such municipal corporation, its legislative, executive, judicial and administrative departments and its boards, bodies and officers; to divide the territory included in such municipality into subordinate districts, and to prescribe a just and reasonable system of taxation for such municipality and districts; and to fix the liability of such municipality and districts. Bonded and other indebtedness, existing at the time of the establishment of such municipality, shall be enforceable only against property therefore taxable therein. The Legislature shall, from time to time, determine what portion of said municipality is a rural area, and a homestead in such rural area shall not be limited as in a city or town. Such municipality may exercise all the powers of a municipal corporation and shall also be recognized as one of the legal political divisions of the State with the duties and obligations of a county and shall be entitled to all the rights, privileges and franchises, including representation in the State Legislature, which would accrue to it if it were a county. All property of Duval County and of the municipalities in said county shall vest in such municipal corporation when established as herein provided. The offices of Clerk of the Circuit Court and Sheriff shall not be abolished but the Legislature may prescribe the time when, and the method by which, such offices shall be filled and the compensation to be paid to such officers and may vest in them additional powers and duties. No county office shall be abolished or consolidated with another office without making provision for the performance of all State duties now or hereafter prescribed by law to be performed by such county officer. Nothing contained herein shall affect Section 20 of Article III of the Constitution of the State of Florida, except as to such provisions therein as relate to regulating the jurisdiction and duties of any class of officers, to summoning and impanelling grand and petit juries, to assessing and collecting taxes for county purposes and to regulating the fees and compensation of county officers. No law authorizing the establishing or abolishing of such Municipal corporation pursuant to this Section, shall become operative or effective until approved by a majority of the qualified electors participating in an election held in said County, but so long as such Municipal corporation exists under this Section the Legislature may amend or extend the law authorizing the same without referendum to the qualified voters unless the Legislative act providing for such amendment or extension shall provide for such referendum.

History.—Added, S.J.R. 113, 1933; adopted 1934.

Note.—Section 10, Art. VIII of the Constitution of 1885, as amended, reads as follows:
ARTICLE VIII
CONSTITUTION OF THE STATE OF FLORIDA

area shall not be limited as if in a city or town. Such municipality may exercise all the powers of a municipal corporation and shall also be recognized as one of the legal political divisions of the State with the duties and obligations of a county and shall be entitled to all the powers, rights, and privileges, including representation in the General Assembly, as if it were a county. All property of Monroe County and of the municipality in said county shall vest in such municipal corporation when established as herein provided. The clerk of the Circuit Court and Sheriff shall not be abolished but the Legislature may prescribe the time when, and the method by which, such offices shall be filled and the compensation to be paid to such officers and may vest in them additional powers and duties. No county office shall be abolished or consolidated with another office without making provision for the performance of all State duties now or hereafter prescribed by law to be performed by such county officer. Nothing contained herein shall affect Section 20 of Article III of the Constitution of the State of Florida, except Commissioners of Dade County are passed upon the jurisdiction and duties of any class of officers, to sumnominating and impanelling grand and petit juries, to assessing and collecting taxes for county purposes and to regulating the fees and compensation of county officers. No law authorizing the estab-
lishing or abolishing of such Municipal corporation pursuant to this Section shall become operative or effective until approved by a majority of the qualified voters in said county, but so long as such Municipal corporation exists under this Section the Legislature may amend or extend the law authorizing the same without referendum to the qualified voters unless the Legislative Act providing for such amendment or extension shall provide for such referendum. History—Added, S.J.R. 429, 1935; adopted 1936.

Note.—Section 11 of Art. VIII of the Constitution of 1885, as amended, reads as follows:

SECTION 11. Dade County, home rule charter.—(1) The electors of the County of Dade, Florida, are granted power to adopt, revise, and amend from time to time a home rule charter of government for Dade County, Florida, under which the Board of County Commissioners of Dade County shall be the governing body. Such charter:
(a) Shall fix the boundaries of each county commission district, provide a method for changing them from time to time, and fix the number, terms and compensation of the commis-
sioners, and their method of election.
(b) May grant full power and authority to the Board of County Commissioners of Dade County to pass ordinances relating to the affairs, property and government of Dade County and provide suitable penalties for the violation thereof; to levy and collect such taxes as may be authorized by general law and no other taxes, and to do everything necessary to carry on a central metropolitan government in Dade County.
(c) May change the boundaries of, merge, consolidate, and abolish and may provide a method for changing the boundaries of, merging, consolidating and abolishing from time to time all municipal corporations, county or district governments, special taxing districts, authorities, boards, or other governmental units within the County as wholly within Dade County, whether such governmental units are created by the Constitution or the Legislature or otherwise, except the Dade County Board of County Commissioners as it may be provided for from time to time by this home rule charter and the Board of Public Instruction of Dade County.
(d) May provide a method by which any and all of the functions or powers of any municipal corporation or other governmental unit in Dade County may be transferred to the Board of County Commissioners of Dade County.
(e) May provide a method for establishing new municipal corporations, special taxing districts, and other governmental units in Dade County from time to time and provide for their government and prescribe their jurisdiction and powers.
(f) May abolish and may provide a method for abolishing from time to time all offices provided for by Article VIII, Section 6, of the Constitution or by the Legislature, except the Super-
intendent of Public Instruction and may provide for the con-
solidation and transfer of the functions of such offices, provided, however, that there shall be no power to abolish or impair the jurisdiction of the Circuit Court or to abolish any other court provided for by this Constitution or by general law, or the judges or clerks thereof although such charter may create new courts and judges and clerks thereof with jurisdiction to try all offenses against ordinances passed by the Board of County Commis-
sioners of Dade County and none of the other courts provided for by this Constitution or by general law shall have original jurisdiction to try such offenses, although the charter may confer appellate jurisdiction on such courts, and provided further that if said home rule charter shall abolish any county office or offices as authorized herein, that said charter shall contain adequate

 provision for the carrying on of all functions of said office or offices as are now or may hereafter be prescribed by general law.
(g) Shall provide a method by which each municipal corporation in Dade County shall have the power to make, amend or repeal its own charter. Upon adoption of this home rule charter by the electors this method shall be exclusive and the Legislature shall have no power to amend or repeal the charter of any municipal corporation in Dade County.
(h) May change the name of Dade County.
(i) Shall provide a method for the recall of any commissioner and a method for initiative and referendum, including the initiation of and referendum on ordinances and the amendment or revision of the home rule charter, provided, however, that the power of the Governor and Senate relating to the suspension and removal of officers provided for in this Constitution shall not be impaired, but shall extend to all officers provided for in said home rule charter.
(2) Provision shall be made for the protection of the creditors of any governmental unit which is merged, consoli-
dated, or abolished or whose boundaries are changed or functions or powers transferred.
(3) This home rule charter shall be prepared by a Metro-
politan Charter Board created by the Legislature and shall be presented to the voters of Dade County for ratification or rejection in the manner provided by the Legislature. Until a home rule charter is adopted the Legislature may from time to time create additional Charter Boards to prepare charters to be presented to the electors of Dade County for ratification or rejection in the manner provided by the Legislature. Such Charter, once adopted by the electors, may be amended only by the electors of Dade County and this charter shall provide a method for submitting future charter revisions and amendments to the electors of Dade County.
(4) The County Commission shall continue to receive its pro rata share of all revenues payable by the state from whatever source to the several counties and the state of Florida shall pay to the Commission all revenues which would have been paid to any municipality in Dade County which may be abolished by or in the method provided by this home rule charter; provided, however, the Commission shall reimburse the comptroller of Florida for the expense incurred if any, in the keeping of separate records to determine the amounts of money which would have been payable to any such municipality.
(5) Nothing in this section shall limit or restrict the power of the Legislature to enact general laws which shall relate to Dade County and any other one or more counties in the state of Florida or to any municipality in Dade County and any other one or more municipalities of the State of Florida, and the home rule charter provided for herein shall not conflict with any provision of this Constitution nor of any applicable general laws now applying to Dade County and any other one or more counties of the State of Florida except as expressly authorized in this section nor shall any ordinance enacted in pursuance to said home rule charter conflict with this Constitution or any such applicable general law except as expressly authorized herein, nor shall the charter of any municipality in Dade County conflict with this Constitution or any such applicable general law except as expressly authorized herein, provided however that said charter and said ordinances enacted in pursuance thereof may conflict with, modify or nullify any existing local, special or general law applicable only to Dade County.
(6) Nothing in this section shall be construed to limit or restrict the power of the Legislature to enact general laws which shall relate to Dade County and any other one or more counties of the state of Florida or to any municipality in Dade County and any other one or more municipalities of the State of Florida relating to county or municipal affairs and all such general laws shall apply to Dade County and to all municipalities therein to the same extent as if this section had not been adopted and such general laws shall supersede any part or portion of the home rule charter provided for herein in conflict therewith and shall supersede any provision of any ordinance enacted pursuant to said charter and in conflict therewith, and shall supersede any provision of any charter of any municipality in Dade County in conflict therewith.
(7) Nothing in this section shall be construed to limit or restrict the power and jurisdiction of the Railroad and Public Utilities Commission or of any other state agency, bureau or commission now or hereafter provided for in this Constitution or by general law and said state agencies, bureaus and commissions shall have the same power in Dade County as shall be conferred upon them in regard to other counties.
(8) If any section, subsection, sentence, clause or provi-
sions of this section is held invalid as violative of the provisions of Section 1 Article XVII of this Constitution the remainder of this section shall not be affected by such invalidity.
(9) It is declared to be the intent of the Legislature and of the electors of the State of Florida to provide by this section a home rule charter for the people of Dade County in local affairs and this section shall be liberally construed to carry out such purpose, and it is further declared to be the intent of the Legislature and of the
The electors of the State of Florida that the provisions of this Constitution and general laws which shall relate to Dade County and any other one or more counties of the State of Florida or to any municipality in Dade County and any other one or more municipalities of the State of Florida enacted pursuant thereto by the Legislature shall be the supreme law in Dade County, Florida, except as expressly provided herein and this section shall be strictly construed to maintain such supremacy of this Constitution and of the Legislature in the enactment of general laws pursuant to this Constitution.


Note.—Section 24 of Art. VIII of the Constitution of 1885, as amended, reads as follows:

SECTION 24. Hillsborough County, home rule charter.—

(1) The electors of Hillsborough county are hereby granted the power to adopt a charter for a government which shall exercise any and all powers for county and municipal purposes which this constitution or the legislature, general, special or local law, has conferred upon Hillsborough county or any municipality therein. Such government shall exercise these powers by the enactment of ordinances which relate to government of Hillsborough county and provide suitable penalties for the violation thereof. Such government shall have no power to create or abolish any municipality, except as otherwise provided herein, that is, one of the legal political subdivisions of the state with the powers, rights, privileges, duties and obligations of a county, and may also exercise all the powers of a county.

(2) The method and manner by which the electors of Hillsborough county shall exercise this power shall be set forth in a charter for the government of Hillsborough County which shall be presented to said electors by any charter commission established by the legislature. The legislature may provide for the continuing existence of any charter commission or may establish a charter commission or commissions subsequent to any initial commission without regard to any election or elections held upon any charter or charters therefor previously presented. A charter shall become effective only upon ratification by a majority of the electors of Hillsborough County voting in a general or special election as provided by law.

(3) The number, qualifications, terms of office and method of filling vacancies in the membership of any charter commission established pursuant to this section and the powers, functions and duties of any such commission shall be provided by law.

(4) A charter prepared by any commission established pursuant to this section shall provide that:

(a) The government of the city of Tampa and the county of Hillsborough shall be consolidated, and the structure of the new local government shall include:

1. An executive branch, the chief officer of which shall be responsible for the administration of government.
2. An elected legislative branch, the election to membership, powers and duties of which shall be as provided by the charter.
3. A judicial branch, which shall only have jurisdiction in the enforcement of ordinances enacted by the legislative branch created by this section.

(b) Should the electors of the municipalities of Plant City or Temple Terrace wish to consolidate their governments with the government hereinbefore created, they may do so by majority vote of the electors of said municipality voting in an election upon said issue.

(c) The creditors of any governmental unit consolidated or abolished under this section shall be protected. Bonded or other indebtedness existing at the effective date of any government established hereunder shall be enforceable only against the real and personal property therefor taxable for such purposes.

(d) Such other provisions as might be required by law.

(5) The provisions of such charter and ordinances enacted pursuant hereto shall not conflict with any provision of this constitution nor with general, special or local laws now or hereafter applying to Hillsborough county.

(6) The government established hereunder shall be recognized as a county, that is one of the legal political subdivisions of the state with the powers, rights, privileges, duties and obligations of a county, and may also exercise all the powers of a municipality. Said government shall have the right to sue and be sued.

(7) Any government established hereunder shall be entitled to receive from the state of Florida or from the United States or from any other agency, public or private, funds and revenues to which a county is, or may hereafter be entitled, and also all funds and revenues to which an incorporated municipality is or may hereafter be entitled, and to receive the same without diminution or loss by reason of any such government as may be established. Nothing herein contained shall prejudice such government as may be established hereunder from receiving all funds and revenues from whatever source now received, or hereinafter received provided by law.

(8) The board of county commissioners of Hillsborough county shall be abolished when the functions, duties, powers and responsibilities of said board shall be transferred in the manner to be provided by the charter to the government established pursuant hereto. No other office provided for by this constitution shall be abolished by or pursuant to this section.

(9) This section shall not restrict or limit the legislature in the enactment of general, special or local laws as otherwise provided in this constitution.


ARTICLE IX
EDUCATION

SEC. 1. Public education.—

(a) The education of children is a fundamental value of the people of the State of Florida. It is, therefore, a paramount duty of the state to make adequate provision for the education of all children residing within its borders. Adequate provision shall be made by law for a uniform, efficient, safe, secure, and high quality system of free public schools that allows students to obtain a high quality education and for the establishment, maintenance, and operation of institutions of higher learning and other public education programs that the needs of the people may require. To assure that children attending public schools obtain a high quality education, the legislature shall make adequate provision to ensure that, by the beginning of the 2010 school year, there are a sufficient number of classrooms so that:

(1) The maximum number of students who are assigned to each teacher who is teaching in public school classrooms for prekindergarten through grade 3 does not exceed 18 students;

(2) The maximum number of students who are assigned to each teacher who is teaching in public school classrooms for grades 4 through 8 does not exceed 22 students; and

(3) The maximum number of students who are assigned to each teacher who is teaching in public school classrooms for grades 9 through 12 does not exceed 25 students.

The class size requirements of this subsection do not apply to extracurricular classes. Payment of the costs associated with reducing class size to meet these requirements is the responsibility of the state and not of local school districts. Beginning with the 2003-2004 fiscal year, the legislature shall provide sufficient funds to reduce the average number of students in each classroom by at least two students per year until the maximum number of students per classroom does not exceed the requirements of this subsection.
(b) Every four-year-old child in Florida shall be provided by the State a high quality pre-kindergarten learning opportunity in the form of an early childhood development and education program which shall be voluntary, high quality, free, and delivered according to professionally accepted standards. An early childhood development and education program means an organized program designed to address and enhance each child’s ability to make age appropriate progress in an appropriate range of settings in the development of language and cognitive capabilities and emotional, social, regulatory and moral capacities through education in basic skills and such other skills as the Legislature may determine to be appropriate.

(c) The early childhood education and development programs provided by reason of subparagraph (b) shall be implemented no later than the beginning of the 2005 school year through funds generated in addition to those used for existing education, health, and development programs. Existing education, health, and development programs are those funded by the State as of January 1, 2002 that provided for child or adult education, health care, or development.

SECTION 2. State board of education.—The state board of education shall be a body corporate and have such supervision of the system of free public education as is provided by law. The state board of education shall consist of seven members appointed by the governor to staggered 4-year terms, subject to confirmation by the senate. The state board of education shall appoint the commissioner of education.

SECTION 3. Terms of appointive board members.—Members of any appointive board dealing with education may serve terms in excess of four years as provided by law.

SECTION 4. School districts; school boards.—
(a) Each county shall constitute a school district; provided, two or more contiguous counties, upon vote of the electors of each county pursuant to law, may be combined into one school district. In each school district there shall be a school board composed of five or more members chosen by vote of the electors in a nonpartisan election for appropriately staggered terms of four years, as provided by law.

(b) The school board shall operate, control and supervise all free public schools within the school district and determine the rate of school district taxes within the limits prescribed herein.

Two or more school districts may operate and finance joint educational programs.

SECTION 5. Superintendent of schools.—In each school district there shall be a superintendent of schools who shall be elected at the general election in each year the number of which is a multiple of four for a term of four years; or, when provided by resolution of the district school board, or by special law, approved by vote of the electors, the district school superintendent in any school district shall be employed by the district school board as provided by general law. The resolution or special law may be rescinded or repealed by either procedure after four years.

SECTION 6. State school fund.—The income derived from the state school fund shall, and the principal of the fund may, be appropriated, but only to the support and maintenance of free public schools.

SECTION 7. State University System.—
(a) PURPOSES. In order to achieve excellence through teaching students, advancing research and providing public service for the benefit of Florida’s citizens, their communities and economies, the people hereby establish a system of governance for the state university system of Florida.

(b) STATE UNIVERSITY SYSTEM. There shall be a single state university system comprised of all public universities. A board of trustees shall administer each public university and a board of governors shall govern the state university system.

(c) LOCAL BOARDS OF TRUSTEES. Each local constituent university shall be administered by a board of trustees consisting of thirteen members dedicated to the purposes of the state university system. The board of governors shall establish the powers and duties of the boards of trustees. Each board of trustees shall consist of six citizen members appointed by the governor and five citizen members appointed by the board of governors. The appointed members shall be confirmed by the senate and serve staggered terms of five years as provided by law. The chair of the faculty senate, or the equivalent, and the president of the student body of the university shall also be members.

(d) STATEWIDE BOARD OF GOVERNORS. The board of governors shall be a body corporate consisting of seventeen members. The board shall operate, regulate, control, and be fully responsible for the management of the whole university system. These responsibilities shall include, but not be limited to, defining the distinctive mission of each constituent university and its articulation with free public schools and community colleges, ensuring the well-planned coordination and operation of the
system, and avoiding wasteful duplication of facilities or programs. The board’s management shall be subject to the powers of the legislature to appropriate for the expenditure of funds, and the board shall account for such expenditures as provided by law. The governor shall appoint to the board fourteen citizens dedicated to the purposes of the state university system. The appointed members shall be confirmed by the senate and serve staggered terms of seven years as provided by law. The commissioner of education, the chair of the advisory council of faculty senates, or the equivalent, and the president of the Florida student association, or the equivalent, shall also be members of the board.

(e) FEES. Any proposal or action of a constituent university to raise, impose, or authorize any fee, as authorized by law, must be approved by at least nine affirmative votes of the members of the board of trustees of the constituent university, if approval by the board of trustees is required by general law, and at least twelve affirmative votes of the members of the board of governors, if approval by the board of governors is required by general law, in order to take effect. A fee under this subsection shall not include tuition.

History.—Proposed by Initiative Petition filed with the Secretary of State August 6, 2002; adopted 2002; Am. proposed by Constitution Revision Commission, Revision No. 2, 2018, filed with the Secretary of State May 9, 2018; adopted 2018.

SECTION 8. State College System.—

(a) PURPOSES. In order to achieve excellence and to provide access to undergraduate education to the students of this state; to originate articulated pathways to a baccalaureate degree; to ensure superior commitment to teaching and learning; and to respond quickly and efficiently to meet the demand of communities by aligning certificate and degree programs with local and regional workforce needs, the people hereby establish a system of governance for the state college system of Florida.

(b) STATE COLLEGE SYSTEM. There shall be a single state college system comprised of all public community and state colleges. A local board of trustees shall govern each state college system institution and the state board of education shall supervise the state college system.

(c) LOCAL BOARDS OF TRUSTEES. Each state college system institution shall be governed by a local board of trustees dedicated to the purposes of the state college system. A member of a board of trustees must be a resident of the service delivery area of the college. The powers and duties of the boards of trustees shall be provided by law. Each member shall be appointed by the governor to staggered 4-year terms, subject to confirmation by the senate.

(d) ROLE OF THE STATE BOARD OF EDUCATION. The state board of education shall supervise the state college system as provided by law.

History.—Proposed by Constitution Revision Commission, Revision No. 2, 2018, filed with the Secretary of State May 9, 2018; adopted 2018.

ARTICLE X
MISCELLANEOUS

Sec.
1. Amendments to United States Constitution.
3. Vacancy in office.
4. Homestead; exemptions.
5. Coverture and property.
6. Eminent domain.
7. Lotteries.
9. Repeal of criminal statutes.
10. Felony; definition.
11. Sovereignty lands.
13. Suits against the state.
14. State retirement systems benefit changes.
15. State operated lotteries.
16. Limiting marine net fishing.
17. Everglades Trust Fund.
18. Disposition of conservation lands.
19. [Repealed]
20. Workplaces without tobacco smoke or vapor.
22. Parental notice of termination of a minor’s pregnancy.
23. Slot machines.
24. Florida minimum wage.
25. Patients’ right to know about adverse medical incidents.
27. Comprehensive Statewide Tobacco Education And Prevention Program.
29. Medical marijuana production, possession and use.
30. Voter control of gambling in Florida.
31. Death benefits for survivors of first responders and military members.
32. Prohibition on racing of and wagering on greyhounds or other dogs.

SECTION 1. Amendments to United States Constitution.—The legislature shall not take action on any proposed amendment to the constitution of the United States unless a majority of the members thereof have been elected after the proposed amendment has been submitted for ratification.

SECTION 2. Militia.—

(a) The militia shall be composed of all ablebodied inhabitants of the state who are or have declared their intention to become citizens.
of the United States; and no person because of religious creed or opinion shall be exempted from military duty except upon conditions provided by law.

(b) The organizing, equipping, housing, maintaining, and disciplining of the militia, and the safekeeping of public arms may be provided for by law.

(c) The governor shall appoint all commissioned officers of the militia, including an adjutant general who shall be chief of staff. The appointment of all general officers shall be subject to confirmation by the senate.

(d) The qualifications of personnel and officers of the federally recognized national guard, including the adjutant general, and the grounds and proceedings for their discipline and removal shall conform to the appropriate United States army or air force regulations and usages.

SECTION 3. Vacancy in office.—Vacancy in office shall occur upon the creation of an office, upon the death, removal from office, or resignation of the incumbent or the incumbent’s succession to another office, unexplained absence for sixty consecutive days, or failure to maintain the residence required when elected or appointed, and upon failure of one elected or appointed to office to qualify within thirty days from the commencement of the term.

History.—Am. proposed by Constitution Revision Commission, Revision No. 13, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

SECTION 4. Homestead; exemptions.—

(a) There shall be exempt from forced sale under process of any court, and no judgment, decree or execution shall be a lien thereon, except for the payment of taxes and assessments thereon, obligations contracted for the purchase, improvement or repair thereof, or obligations contracted for house, field or other labor performed on the realty, the following property owned by a natural person:

(1) a homestead, if located outside a municipality, to the extent of one hundred sixty acres of contiguous land and improvements thereon, which shall not be reduced without the owner’s consent by reason of subsequent inclusion in a municipality; or if located within a municipality, to the extent of one-half acre of contiguous land, upon which the exemption shall be limited to the residence of the owner or the owner’s family;

(2) personal property to the value of one thousand dollars.

(b) These exemptions shall inure to the surviving spouse or heirs of the owner.

(c) The homestead shall not be subject to devise if the owner is survived by spouse or minor child, except the homestead may be devised to the owner’s spouse if there be no minor child. The owner of homestead real estate, joined by the spouse if married, may alienate the homestead by mortgage, sale or gift and, if married, may by deed transfer the title to an estate by the entirety with the spouse. If the owner or spouse is incompetent, the method of alienation or encumbrance shall be as provided by law.


SECTION 5. Coverture and property.—There shall be no distinction between married women and married men in the holding, control, disposition, or encumbering of their property, both real and personal; except that dower or curtesy may be established and regulated by law.

SECTION 6. Eminent domain.—

(a) No private property shall be taken except for a public purpose and with full compensation therefor paid to each owner or secured by deposit in the registry of the court and available to the owner.

(b) Provision may be made by law for the taking of easements, by like proceedings, for the drainage of the land of one person over or through the land of another.

(c) Private property taken by eminent domain pursuant to a petition to initiate condemnation proceedings filed on or after January 2, 2007, may not be conveyed to a natural person or private entity except as provided by general law passed by a three-fifths vote of the membership of each house of the Legislature.


SECTION 7. Lotteries.—Lotteries, other than the types of pari-mutuel pools authorized by law as of the effective date of this constitution, are hereby prohibited in this state.

SECTION 8. Census.—

(a) Each decennial census of the state taken by the United States shall be an official census of the state.

(b) Each decennial census, for the purpose of classifications based upon population, shall become effective on the thirtieth day after the final adjournment of the regular session of the legislature convened next after certification of the census.

SECTION 9. Repeal of criminal statutes. Repeal of a criminal statute shall not affect prosecution for any crime committed before such repeal.

History.—Am. proposed by Constitution Revision Commission, Revision No. 6, 2018, filed with the Secretary of State May 9, 2018; adopted 2018.

SECTION 10. Felony; definition.—The term “felony” as used herein and in the laws of this state shall mean any criminal offense that is punishable under the laws of this state, or that would be punishable if committed in this state, by death or by imprisonment in the state penitentiary.
SECTION 11. Sovereignty lands.—The title to lands under navigable waters, within the boundaries of the state, which have not been alienated, including beaches below mean high water lines, is held by the state, by virtue of its sovereignty, in trust for all the people. Sale of such lands may be authorized by law, but only when in the public interest. Private use of portions of such lands may be authorized by law, but only when not contrary to the public interest.


SECTION 12. Rules of construction.—Unless qualified in the text the following rules of construction shall apply to this constitution.

(a) “Herein” refers to the entire constitution.
(b) The singular includes the plural.
(c) The masculine includes the feminine.
(d) “Vote of the electors” means the vote of the majority of those voting on the matter in an election, general or special, in which those participating are limited to the electors of the governmental unit referred to in the text.
(e) Vote or other action of a legislative house or other governmental body means the vote or action of a majority or other specified percentage of those members voting on the matter. “Of the membership” means “of all members thereof.”
(f) The terms “judicial office,” “justices” and “judges” shall not include judges of courts established solely for the trial of violations of ordinances.
(g) “Special law” means a special or local law.
(h) Titles and subtitles shall not be used in construction.

SECTION 13. Suits against the state.—Provision may be made by general law for bringing suit against the state as to all liabilities now existing or hereafter originating.

SECTION 14. State retirement systems benefit changes.—A governmental unit responsible for any retirement or pension system supported in whole or in part by public funds shall not after January 1, 1977, provide any retirement or pension system supported in whole or in part by public funds that will be connected, shall be used from any vessel, and no person not on a vessel shall use more than one such net in nearshore and inshore Florida waters.

History.—Proposed by Initiative Petition filed with the Secretary of State June 10, 1985; adopted 1986.

SECTION 15. State operated lotteries.—(a) Lotteries may be operated by the state.
(b) If any subsection or subsections of the amendment to the Florida Constitution are held unconstitutional for containing more than one subject, this amendment shall be limited to subsection (a) above.
(c) This amendment shall be implemented as follows:
   (1) Schedule—On the effective date of this amendment, the lotteries shall be known as the Florida Education Lotteries. Net proceeds derived from the lotteries shall be deposited to a state trust fund, to be designated The State Education Lotteries Trust Fund, to be appropriated by the Legislature. The schedule may be amended by general law.

History.—Proposed by Initiative Petition filed with the Secretary of State June 10, 1985; adopted 1986.

SECTION 16. Limiting marine net fishing.
(a) The marine resources of the State of Florida belong to all of the people of the state and should be conserved and managed for the benefit of the state, its people, and future generations. To this end the people hereby enact limitations on marine net fishing in Florida waters to protect saltwater finfish, shellfish, and other marine animals from unnecessary killing, overfishing and waste.
(b) For the purpose of catching or taking any saltwater finfish, shellfish or other marine animals in Florida waters:
   (1) No gill nets or other entangling nets shall be used in any Florida waters; and
   (2) In addition to the prohibition set forth in (1), no other type of net containing more than 500 square feet of mesh area shall be used in nearshore and inshore Florida waters. Additionally, no more than two such nets, which shall not be connected, shall be used from any vessel, and no person not on a vessel shall use more than one such net in nearshore and inshore Florida waters.
   (c) For purposes of this section:
      (1) “gill net” means one or more walls of netting which captures saltwater finfish by en- snaring or entangling them in the meshes of the net by the gills, and “entangling net” means a drift net, trammell net, stab net, or any other net which captures saltwater finfish, shellfish, or other marine animals by causing all or part of heads, fins, legs, or other body parts to become entangled or ensnared in the meshes of the net, but a hand thrown cast net is not a gill net or an entangling net;
      (2) “mesh area” of a net means the total area of netting with the meshes open to comprise the maximum square footage. The square footage shall be calculated using standard mathematical formulas for geometric shapes. Seines and other rectangular nets shall be calculated using the maximum length and maximum width of the netting. Trawls and other bag type nets shall be calculated as a cone using the maximum circumference of the net mouth to derive the radius, and the maximum length from the net mouth to the tail end of the net to derive the slant height. Calculations for any other nets or combination type nets shall be based on the shapes of the individual components;
      (3) “coastline” means the territorial sea base line for the State of Florida established pursuant to the laws of the United States of America;
      (4) “Florida waters” means the waters of the Atlantic Ocean, the Gulf of Mexico, the Straits of Florida, and any other bodies of water under the jurisdiction of the State of Florida, whether
coastal, intracoastal or inland, and any part thereof; and
(5) “hearshore and inshore Florida waters” means all Florida waters inside a line three miles seaward of the coastline along the Gulf of Mexico and inside a line one mile seaward of the coastline along the Atlantic Ocean.
(d) This section shall not apply to the use of nets for scientific research or governmental purposes.
(e) Persons violating this section shall be prosecuted and punished pursuant to the penalties provided in section 370.021(2)(a), (b), (c), (d), (e), Florida Statutes (1991), unless and until the legislature enacts more stringent penalties for violations hereof. On and after the effective date of this section, law enforcement officers in the state are authorized to enforce the provisions of this section in the same manner and authority as if a violation of this section constituted a violation of Chapter 370, Florida Statutes (1991).
(f) It is the intent of this section that implementing legislation is not required for enforcing any violations hereof, but nothing in this section prohibits the establishment by law or pursuant to law of more restrictions on the use of nets for the purpose of catching or taking any saltwater finfish, shellfish, or other marine animals.
(g) If any portion of this section is held invalid for any reason, the remaining portion of this section, to the fullest extent possible, shall be severed from the void portion and given the fullest possible force and application.
(h) This section shall take effect on the July 1 next occurring after approval hereof by vote of the electors.

SECTION 17. Everglades Trust Fund.—
(a) There is hereby established the Everglades Trust Fund, which shall not be subject to termination pursuant to Article III, Section 19(f).

The purpose of the Everglades Trust Fund is to make funds available to assist in conservation and protection of natural resources and abatement of water pollution in the Everglades Protection Area and the Everglades Agricultural Area. The trust fund shall be administered by the South Florida Water Management District, or its successor agency, consistent with statutory law.

(b) The Everglades Trust Fund may receive funds from any source, including gifts from individuals, corporations or other entities; funds from general revenue as determined by the Legislature; and any other funds so designated by the Legislature, by the United States Congress or by any other governmental entity.

(c) Funds deposited to the Everglades Trust Fund shall be expended for purposes of conservation and protection of natural resources and abatement of water pollution in the Everglades Protection Area and Everglades Agricultural Area.

(d) For purposes of this subsection, the terms “Everglades Protection Area,” “Everglades Agricultural Area” and “South Florida Water Management District” shall have the meanings as defined in statutes in effect on January 1, 1996.

SECTION 18. Disposition of conservation lands.—The fee interest in real property held by an entity of the state and designated for natural resources conservation purposes as provided by general law shall be managed for the benefit of the citizens of this state and may be disposed of only if the members of the governing board of the entity holding title determine the property is no longer needed for conservation purposes and only upon a vote of two-thirds of the governing board.

SECTION 19. [Repealed]—

SECTION 20. Workplaces without tobacco smoke or vapor.—
(a) PROHIBITION. As a Florida health initiative to protect people from the health hazards of second-hand tobacco smoke and vapor, tobacco smoking and the use of vapor-generating electronic devices are prohibited in enclosed indoor workplaces. This section does not preclude the adoption of ordinances that impose more restrictive regulation on the use of vapor-generating electronic devices than is provided in this section.

(b) EXCEPTIONS. As further explained in the definitions below, tobacco smoking and the use of vapor-generating electronic devices may be permitted in private residences whenever they are not being used commercially to provide child care, adult care, or health care, or any combination thereof; and further may be permitted in retail tobacco shops, vapor-generating electronic device retailers, designated smoking guest rooms at hotels and other public lodging establishments; and stand-alone bars. However, nothing in this section or in its implementing legislation or regulations shall prohibit the owner, lessee, or other person in control of the use of an enclosed indoor workplace from further prohibiting or limiting smoking or the use of vapor-generating electronic devices therein.

(c) DEFINITIONS. For purposes of this section, the following words and terms shall have the stated meanings:

1. “Smoking” means inhaling, exhaling, burning, carrying, or possessing any lighted tobacco product, including cigarettes, cigars, pipe tobacco, and any other lighted tobacco product.
(1) "Second-hand smoke," also known as environmental tobacco smoke (ETS), means smoke emitted from lighted, smoldering, or burning tobacco when the smoker is not inhaling; smoke emitted at the mouthpiece during puff drawing; and smoke exhaled by the smoker.

(2) "Work" means any person's providing any employment or employment-type service for or at the request of another individual or individuals or any public or private entity, whether for compensation or not, whether full or part-time, whether legally or not. "Work" includes, without limitation, any such service performed by an employee, independent contractor, agent, partner, proprietor, manager, officer, director, apprentice, trainee, associate, servant, volunteer, and the like.

(3) "Enclosed indoor workplace" means any place where one or more persons engages in work, and which place is predominantly or totally bounded on all sides and above by physical barriers, regardless of whether such barriers consist of or include uncovered openings, screened or otherwise partially covered openings; or open or closed windows, jalousies, doors, or the like. This section applies to all such enclosed indoor workplaces without regard to whether work is occurring at any given time.

(4) "Retail tobacco shop" means any enclosed indoor workplace dedicated to or predominantly for the retail sale of tobacco, tobacco products, and accessories for such products, in which the sale of other products or services is merely incidental.

(5) "Designated smoking guest rooms at public lodging establishments" means the sleeping rooms and directly associated private areas, such as bathrooms, living rooms, and kitchen areas, if any, rented to guests for their exclusive transient occupancy in public lodging establishments including hotels, motels, resort condominiums, transient apartments, transient lodging establishments, rooming houses, boarding houses, resort dwellings, bed and breakfast inns, and the like; and designated by the person or persons having management authority over such public lodging establishment as rooms in which smoking may be permitted.

(6) "Stand-alone bar" means any place of business devoted during any time of operation predominantly or totally to serving alcoholic beverages, intoxicating beverages, or intoxicating liquors, or any combination thereof, for consumption on the licensed premises; in which the serving of food, if any, is merely incidental to the consumption of any such beverage; and that is not located within, and does not share any common entryway or common indoor area with, any other enclosed indoor workplace including any business for which the sale of food or any other product or service is more than an incidental source of gross revenue.

(7) "Vapor-generating electronic device" means any product that employs an electronic, a chemical, or a mechanical means capable of producing vapor or aerosol from a nicotine product or any other substance, including, but not limited to, an electronic cigarette, electronic cigar, electronic cigarillo, electronic pipe, or other similar device or product, any replacement cartridge for such device, and any other container of a solution or other substance intended to be used with or within an electronic cigarette, electronic cigar, electronic cigarillo, electronic pipe, or other similar device or product.

(8) "Vapor-generating electronic device retailer" means any enclosed indoor workplace dedicated to or predominantly for the retail sale of vapor-generating electronic devices and components, parts, and accessories for such products, in which the sale of other products or services is merely incidental.

(9) "Second-hand smoke," also known as environmental tobacco smoke (ETS), means smoke emitted at the mouthpiece during puff drawing; and smoke exhaled by the smoker.

(10) "Second-hand smoke," also known as environmental tobacco smoke (ETS), means smoke emitted at the mouthpiece during puff drawing; and smoke exhaled by the smoker.
which the animal is confined or tethered is not longer than reasonably necessary.

(2) during the prebirthing period.

(c) For purposes of this section:

1. “enclosure” means any cage, crate or other enclosure in which a pig is kept for all or the majority of any day, including what is commonly described as the “gestation crate.”

2. “farm” means the land, buildings, support facilities, and other appurtenances used in the production of animals for food or fiber.

3. “person” means any natural person, corporation and/or business entity.

4. “pig” means any animal of the porcine species.

5. “turning around freely” means turning around without having to touch any side of the pig’s enclosure.

6. “prebirthing period” means the seven day period prior to a pig’s expected date of giving birth.

(d) A person who violates this section shall be guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082(4)(a), Florida Statutes (1999), as amended, or by a fine of not more than $5000, or by both imprisonment and a fine, unless and until the legislature enacts more stringent penalties for violations hereof. On and after the effective date of this section, law enforcement officers in the state are authorized to enforce the provisions of this section in the same manner and authority as if a violation of this section constituted a violation of Section 828.13, Florida Statutes (1999). The confinement or tethering of each pig shall constitute a separate offense. The knowledge or acts of agents and employees of a person in regard to a pig owned, farmed or in the custody of a person, shall be held to be the knowledge or act of such person.

(e) It is the intent of this section that implementing legislation is not required for enforcing any violations hereof.

(f) If any portion of this section is held invalid for any reason, the remaining portion of this section, to the fullest extent possible, shall be severed from the invalid portion and given the fullest possible force and application.

(g) This section shall take effect six years after approval by the electors.

History.—Proposed by Initiative Petition filed with the Secretary of State August 5, 2002; adopted 2002.

Note.—This section, originally designated section 19 by Amendment No. 10, 2002, proposed by Initiative Petition filed with the Secretary of State August 5, 2002, adopted 2002, was redesignated section 21 by the editors in order to avoid confusion with already existing section 19, relating to the high speed ground transportation system, and section 20, relating to prohibiting workplace smoking, as contained in Amendment No. 6, proposed by Initiative Petition filed with the Secretary of State May 10, 2002, and adopted in 2002.

SECTION 22. Parental notice of termination of a minor’s pregnancy.—The Legislature shall not limit or deny the privacy right guaranteed to a minor under the United States Constitution as interpreted by the United States Supreme Court. Notwithstanding a minor’s right of privacy provided in Section 23 of Article I, the Legislature is authorized to require by general law for notification to a parent or guardian of a minor before the termination of the minor’s pregnancy. The Legislature shall provide exceptions to such requirement for notification and shall create a process for judicial waiver of the notification.

under the federal Fair Labor Standards Act (FLSA) and its implementing regulations.

(c) MINIMUM WAGE. Employers shall pay Employees Wages no less than the Minimum Wage for all hours worked in Florida. Six months after enactment, the Minimum Wage shall be established at an hourly rate of $6.15. On September 30th of that year and on each following September 30th, the state Agency for Workforce Innovation shall calculate an adjusted Minimum Wage rate by increasing the current Minimum Wage rate by the rate of inflation during the twelve months prior to each September 1st using the consumer price index for urban wage earners and clerical workers, CPI-W, or a successor index as calculated by the United States Department of Labor. Each adjusted Minimum Wage rate calculated shall be published and take effect on the following January 1st. For tipped Employees meeting eligibility requirements for the tip credit under the FLSA, Employers may credit towards satisfaction of the Minimum Wage tips up to the amount of the allowable FLSA tip credit in 2003.

(d) RETALIATION PROHIBITED. It shall be unlawful for an Employer or any other party to discriminate in any manner or take adverse action against any person in retaliation for exercising rights protected under this amendment. Rights protected under this amendment include, but are not limited to, the right to file a complaint or inform any person about any party’s alleged noncompliance with this amendment, and the right to inform any person of his or her potential rights under this amendment and to assist him or her in asserting such rights.

(e) ENFORCEMENT. Persons aggrieved by a violation of this amendment may bring a civil action in a court of competent jurisdiction against an Employer or person violating this amendment and, upon prevailing, shall recover the full amount of any back wages unlawfully withheld plus the same amount as liquidated damages, and shall be awarded reasonable attorney’s fees and costs. In addition, they shall be entitled to such legal or equitable relief as may be appropriate to remedy the violation including, without limitation, reinstatement in employment and/or injunctive relief. Any Employer or other person found liable for willfully violating this amendment shall also be subject to a fine payable to the state in the amount of $1000.00 for each violation. The state attorney general or other official designated by the state legislature may also bring a civil action to enforce this amendment. Actions to enforce this amendment shall be subject to a statute of limitations of four years or, in the case of willful violations, five years. Such actions may be brought as a class action pursuant to Rule 1.220 of the Florida Rules of Civil Procedure.

(f) ADDITIONAL LEGISLATION, IMPLEMENTATION AND CONSTRUCTION. Implementing legislation is not required in order to enforce this amendment. The state legislature may by statute establish additional remedies or fines for violations of this amendment, raise the applicable Minimum Wage rate, reduce the tip credit, or extend coverage of the Minimum Wage to employers or employees not covered by this amendment. The state legislature may by statute or the state Agency for Workforce Innovation may by regulation adopt any measures appropriate for the implementation of this amendment. This amendment provides for payment of a minimum wage and shall not be construed to preempt or otherwise limit the authority of the state legislature or any other public body to adopt or enforce any other law, regulation, requirement, policy or standard that provides for payment of higher or supplemental wages or benefits, or that extends such protections to employers or employees not covered by this amendment. It is intended that case law, administrative interpretations, and other guiding standards developed under the federal FLSA shall guide the construction of this amendment and any implementing statutes or regulations.

(g) SEVERABILITY. If any part of this amendment, or the application of this amendment to any person or circumstance, is held invalid, the remainder of this amendment, including the application of such part to other persons or circumstances, shall not be affected by such a holding and shall continue in full force and effect. To this end, the parts of this amendment are severable.

'SECTION 25. Patients’ right to know about adverse medical incidents.—

(a) In addition to any other similar rights provided herein or by general law, patients have a right to have access to any records made or received in the course of business by a health care facility or provider relating to any adverse medical incident.

(b) In providing such access, the identity of patients involved in the incidents shall not be disclosed, and any privacy restrictions imposed by federal law shall be maintained.

(c) For purposes of this section, the following terms have the following meanings:

(1) The phrases “health care facility” and “health care provider” have the meaning given in general law related to a patient’s rights and responsibilities.

(2) The term “patient” means an individual who has sought, is seeking, is undergoing, or has undergone care or treatment in a health care facility or by a health care provider.

(3) The phrase “adverse medical incident” means medical negligence, intentional misconduct, and any other act, neglect, or default of a health care facility or health care provider that caused or could have caused injury to or death of a patient, including, but not limited to, those incidents that are required by state or federal law to be reported to any governmental agency or body, and incidents that are reported to or reviewed by any health care facility peer review, risk management, quality assurance,
The phrase “have access to any records” means, in addition to any other procedure for producing such records provided by general law, that the records available for inspection and copying upon formal or informal request by the patient or a representative of the patient, provided that current records which have been made publicly available by publication or on the Internet may be “provided” by reference to the location at which the records are publicly available.

History—Proposed by Initiative Petition filed with the Secretary of State April 1, 2003; adopted 2004.

Note.—
A. This section, originally designated section 22 by Amendment No. 7, 2004, proposed by Initiative Petition filed with the Secretary of State April 1, 2003, adopted 2004, was redesignated section 25 by the editors in order to avoid confusion with section 22, relating to parental notice of termination of a minor’s pregnancy, as contained in Amendment No. 1, 2004, added by H.J.R. 1, 2004, adopted 2004.
B. Amendment No. 7, 2004, proposed by Initiative Petition filed with the Secretary of State April 1, 2003, adopted 2004, published “[full] [text] consisting of a statement and purpose, the actual amendment “inserting the following new section at the end of [Art. X],” and an effective date and severability provision not specifically included in the amendment text. The effective date and severability provision reads:
3) Effective Date and Severability:
This amendment shall be effective on the date it is approved by the electorate. If any portion of this measure is held invalid for any reason, the remaining portion of this measure, to the fullest extent possible, shall be severed from the void portion and given the fullest possible force and application.

SECTION 27. Comprehensive Statewide Tobacco Education And Prevention Program.—In order to protect people, especially youth, from health hazards of using tobacco, including addictive disorders, cancer, cardiovascular diseases, and lung diseases; and to discourage use of tobacco, particularly among youth, a portion of the money that tobacco companies pay to the State of Florida under the Tobacco Settlement each year shall be used to fund a comprehensive statewide tobacco education and prevention program consistent with recommendations of the U.S. Centers for Disease Control and Prevention (CDC), as follows:

(a) PROGRAM. The money appropriated pursuant to this section shall be used to fund a comprehensive statewide tobacco education and prevention program consistent with the recommendations for effective program components in the 1999 Best Practices for Comprehensive Tobacco Control Programs of the CDC, as such Best Practices may be amended by the CDC. This program shall include, at a minimum, the following components, and may include additional components that are also contained within the CDC Best Practices, as periodically amended, and that are effective at accomplishing the purpose of this section, and that do not undermine the effectiveness of these required minimum components:
(1) an advertising campaign to discourage the use of tobacco and to educate people, especially youth, about the health hazards of tobacco, which shall be designed to be effective at achieving these goals and shall include, but need not be limited to, television, radio, and print advertising, with no limitations on any individual advertising medium utilized; and which shall be funded at a level equivalent to one-third of each total annual appropriation required by this section;
(2) evidence-based curricula and programs to educate youth about tobacco and to discourage their use of it, including, but not limited to, programs that involve youth, educate youth about the health hazards of tobacco, help youth develop skills to refuse tobacco, and demonstrate to youth how to stop using tobacco;
(3) programs of local community-based partnerships that discourage the use of tobacco and work to educate people, especially youth, about the health hazards of tobacco, with an emphasis on programs that involve youth and emphasize the prevention and cessation of tobacco use;
(4) enforcement of laws, regulations, and policies against the sale or other provision of tobacco to minors, and the possession of tobacco by minors; and
(5) publicly-reported annual evaluations to ensure that moneys appropriated pursuant to this section are spent properly, which shall...
include evaluation of the program's effectiveness in reducing and preventing tobacco use, and annual recommendations for improvements to enhance the program's effectiveness, which are to include comparisons to similar programs proven to be effective in other states, as well as comparisons to CDC Best Practices, including amendments thereto.

(b) FUNDING. In every year beginning with the calendar year after voters approve this amendment, the Florida Legislature shall appropriate, for the purpose expressed herein, from the total gross funds that tobacco companies pay to the State of Florida under the Tobacco Settlement, an amount equal to fifteen percent of such funds paid to the State in 2005; and the appropriation required by this section shall be adjusted annually for inflation, using the Consumer Price Index as published by the United States Department of Labor.

(c) DEFINITIONS. “Tobacco” includes, without limitation, tobacco itself and tobacco products that include tobacco and are intended or expected for human use or consumption, including, but not limited to, cigarettes, cigars, pipe tobacco, and smokeless tobacco. The “Tobacco Settlement” means that certain Settlement Agreement dated August 25, 1997, entered into in settlement of the case styled as State of Florida, et al. v. American Tobacco Company, et al., Case No. 95-1466 AH (Fla. 15th Cir. Ct.), as amended by Stipulation of Amendment dated September 11, 1998; and includes any subsequent amendments and successor agreements.

“Youth” includes minors and young adults.

(d) EFFECTIVE DATE. This amendment shall become effective immediately upon approval by the voters.

History.—Proposed by Initiative Petition filed with the Secretary of State July 20, 2005; adopted 2006.

SECTION 28. Land Acquisition Trust Fund.—

(a) Effective on July 1 of the year following passage of this amendment by the voters, and for a period of 20 years after that effective date, the Land Acquisition Trust Fund shall receive no less than 33 percent of net revenues derived from the existing excise tax on documents, as defined in the statutes in effect on January 1, 2012, as amended from time to time, or any successor or replacement tax, after the Department of Revenue first deducts a service charge to pay the costs of the collection and enforcement of the excise tax on documents.

(b) Funds in the Land Acquisition Trust Fund shall be expended only for the following purposes:

(1) As provided by law, to finance or refinance: the acquisition and improvement of land, water areas, and related property interests, including conservation easements, and resources for conservation lands including wetlands, forests, and fish and wildlife habitat; wildlife management areas; lands that protect water resources and drinking water sources, including lands protecting the water quality and quantity of rivers, lakes, streams, springsheds, and lands providing recharge for groundwater and aquifer systems; lands in the Everglades Agricultural Area and the Everglades Protection Area, as defined in Article II, Section 7(b); beaches and shores; outdoor recreation lands, including recreational trails, parks, and urban open space; rural landscapes; working farms and ranches; historic or geologic sites; together with management, restoration of natural systems, and the enhancement of public access or recreational enjoyment of conservation lands.

(2) To pay the debt service on bonds issued pursuant to Article VII, Section 11(e).

(c) The moneys deposited into the Land Acquisition Trust Fund, as defined by the statutes in effect on January 1, 2012, shall not be or become commingled with the general revenue fund of the state.

History.—Proposed by Initiative Petition filed with the Secretary of State September 17, 2012; adopted 2014.

SECTION 29. Medical marijuana production, possession and use.—

(a) PUBLIC POLICY.

(1) The medical use of marijuana by a qualifying patient or caregiver in compliance with this section is not subject to criminal or civil liability or sanctions under Florida law.

(2) A physician shall not be subject to criminal or civil liability or sanctions under Florida law solely for issuing a physician certification with reasonable care to a person diagnosed with a debilitating medical condition in compliance with this section.

(3) Actions and conduct by a Medical Marijuana Treatment Center registered with the Department, or its agents or employees, and in compliance with this section and Department regulations, shall not be subject to criminal or civil liability or sanctions under Florida law.

(b) DEFINITIONS. For purposes of this section, the following words and terms shall have the following meanings:

(1) “Debilitating Medical Condition” means cancer, epilepsy, glaucoma, positive status for human immunodeficiency virus (HIV), acquired immune deficiency syndrome (AIDS), post-traumatic stress disorder (PTSD), amyotrophic lateral sclerosis (ALS), Crohn’s disease, Parkinson’s disease, multiple sclerosis, or other debilitating medical conditions of the same kind or class as or comparable to those enumerated, and for which a physician believes that the medical use of marijuana would likely outweigh the potential health risks for a patient.

(2) “Department” means the Department of Health or its successor agency.

(3) “Identification card” means a document issued by the Department that identifies a qualifying patient or a caregiver.

(4) “Marijuana” has the meaning given cannabis in Section 893.02(3), Florida Statutes (2014), and, in addition, “Low-THC cannabis” as defined in Section 381.986(1)(b), Florida Statutes (2014), shall also be included in the meaning of the term “marijuana.”
ARTICLE X  CONSTITUTION OF THE STATE OF FLORIDA  ARTICLE X

(5) “Medical Marijuana Treatment Center” (MMTC) means an entity that acquires, cultivates, possesses, processes (including development of related products such as food, tinctures, aerosols, oils, or ointments), transfers, transports, sells, distributes, dispenses, or administers marijuana, products containing marijuana, related supplies, or educational materials to qualifying patients or their caregivers and is registered by the Department.

(6) “Medical use” means the acquisition, possession, use, delivery, transfer, or administration of an amount of marijuana not in conflict with Department rules, or of related supplies by a qualifying patient or caregiver for use by the caregiver’s designated qualifying patient for the treatment of a debilitating medical condition.

(7) “Caregiver” means a person who is at least twenty-one (21) years old who has agreed to assist with a qualifying patient’s medical use of marijuana and has qualified for and obtained a caregiver identification card issued by the Department. The Department may limit the number of qualifying patients a caregiver may assist at one time and the number of caregivers that a qualifying patient may have at one time. Caregivers are prohibited from consuming marijuana obtained for medical use by the qualifying patient.

(8) “Physician” means a person who is licensed to practice medicine in Florida.

(9) “Physician certification” means a written document signed by a physician, stating that in the physician’s professional opinion, the patient suffers from a debilitating medical condition, that the medical use of marijuana would likely outweigh the potential health risks for the patient, and for how long the physician recommends the medical use of marijuana for the patient. A physician certification may only be provided after the physician has conducted a physical examination and a full assessment of the medical history of the patient. In order for a physician certification to be issued to a minor, a parent or legal guardian of the minor must consent in writing.

(10) “Qualifying patient” means a person who has been diagnosed to have a debilitating medical condition, who has a physician certification and a valid qualifying patient identification card. If the Department does not begin issuing identification cards within nine (9) months after the effective date of this section, then a valid physician certification will serve as a patient identification card in order to allow a person to become a “qualifying patient” until the Department begins issuing identification cards.

(c) LIMITATIONS.

(1) Nothing in this section allows for a violation of any law other than for conduct in compliance with the provisions of this section.

(2) Nothing in this section shall affect or repeal laws relating to non-medical use, possession, production, or sale of marijuana.

(3) Nothing in this section authorizes the use of medical marijuana by anyone other than a qualifying patient.
ARTICLE X

CONSTITUTION OF THE STATE OF FLORIDA

ARTICLE X

(3) If the Department does not issue regulations, or if the Department does not begin issuing identification cards and registering MMTCs within the time limits set in this section, any Florida citizen shall have standing to seek judicial relief to compel compliance with the Department’s constitutional duties.

(4) The Department shall protect the confidentiality of all qualifying patients. All records containing the identity of qualifying patients shall be confidential and kept from public disclosure other than for valid medical or law enforcement purposes.

(e) LEGISLATION. Nothing in this section shall limit the legislature from enacting laws consistent with this section.

(f) SEVERABILITY. The provisions of this section are severable and if any clause, sentence, paragraph or section of this measure, or an application thereof, is adjudged invalid by a court of competent jurisdiction other provisions shall continue to be in effect to the fullest extent possible.

History.—Proposed by Initiative Petition filed with the Secretary of State January 9, 2015; adopted 2016.

SECTION 30. Voter control of gambling in Florida.—

(a) This amendment ensures that Florida voters shall have the exclusive right to decide whether to authorize casino gambling in the State of Florida. This amendment requires a vote by citizens’ initiative pursuant to Article XI, section 3, in order for casino gambling to be authorized under Florida law. This section amends this Article; and also affects Article XI, by making citizens’ initiatives the exclusive method of authorizing casino gambling.

(b) As used in this section, “casino gambling” means any of the types of games typically found in casinos and that are within the definition of Class III gaming in the Federal Indian Gaming Regulatory Act, 25 U.S.C. ss. 2701 et seq. (“IGRA”), and in 25 C.F.R. s. 502.4, upon adoption of this amendment, and any that are added to such definition of Class III gaming in the future. This includes, but is not limited to, any house banking game, including but not limited to card games such as baccarat, chemin de fer, blackjack (21), and pai gow (if played as house banking games); any player-banked game that simulates a house banking game, such as California black jack; casino games such as roulette, craps, and keno; any slot machines as defined in 15 U.S.C. s. 1171(a)(1); and any other game not authorized by Article X, section 15, whether or not defined as a slot machine, in which outcomes are determined by random number generator or are similarly assigned randomly, such as instant or historical racing. As used herein, “casino gambling” includes any electronic gambling devices, simulated gambling devices, video lottery devices, internet sweepstakes devices, and any other form of electronic or electromechanical facsimiles of any game of chance, slot machine, or casino-style game, regardless of how such devices are defined under IGRA. As used herein, “casino gambling” does not include pari-mutuel wagering on horse racing, dog racing, or jai alai exhibitions. For purposes of this section, “gambling” and “gambling” are synonymous.

(c) Nothing herein shall be deemed to limit the right of the Legislature to exercise its authority through general law to restrict, regulate, or tax any gambling or gambling activities. In addition, nothing herein shall be construed to limit the ability of the state or Native American tribes to negotiate gaming compacts pursuant to the Federal Indian Gaming Regulatory Act for the conduct of casino gambling on tribal lands, or to affect any existing gambling on tribal lands pursuant to compacts executed by the state and Native American tribes pursuant to IGRA.

(d) This section is effective upon approval by the voters, is self-executing, and no Legislative implementation is required.

(e) If any part of this section is held invalid for any reason, the remaining portion or portions shall be severed from the invalid portion and given the fullest possible force and effect.

History.—Proposed by Initiative Petition filed with the Secretary of State October 26, 2015; adopted 2018.

SECTION 31. Death benefits for survivors of first responders and military members.—

(a) A death benefit shall be paid by the employing agency when a firefighter; a paramedic; an emergency medical technician; a law enforcement, correctional, or correctional probation officer; or a member of the Florida National Guard, while engaged in the performance of their official duties, is:

(1) Accidentally killed or receives accidental bodily injury which results in the loss of the individual’s life, provided that such killing is not the result of suicide and that such bodily injury is not intentionally self-inflicted; or

(2) Unlawfully and intentionally killed or dies as a result of such unlawful and intentional act or is killed during active duty.

(b) A death benefit shall be paid by funds from general revenue when an active duty member of the United States Armed Forces is:

(1) Accidentally killed or receives accidental bodily injury which results in the loss of the individual’s life, provided that such killing is not the result of suicide and that such bodily injury is not intentionally self-inflicted; or

(2) Unlawfully and intentionally killed or dies as a result of such unlawful and intentional act or is killed during active duty.

(c) If a firefighter; a paramedic; an emergency medical technician; a law enforcement, correctional, or correctional probation officer; or an active duty member of the Florida National Guard or United States Armed Forces is accidentally killed as specified in paragraphs (a)(1) and (b)(1), or unlawfully and intentionally killed as specified in paragraphs (a)(2) and (b)(2), the state shall waive certain educational expenses that the child or spouse of the deceased first responder or military member incurs while
obtaining a career certificate, an undergraduate education, or a postgraduate education.

(d) An eligible first responder must have been working for the State of Florida or any of its political subdivisions or agencies at the time of death. An eligible military member must have been a resident of this state or his or her duty post must have been within this state at the time of death.

(e) The legislature shall implement this section by general law.

(f) This section shall take effect on July 1, 2019.

History.—Proposed by Constitution Revision Commission, Revision No. 2, 2018, filed with the Secretary of State May 9, 2018; adopted 2018.

SECTION 32. Prohibition on racing of and wagering on greyhounds or other dogs.—
The humane treatment of animals is a fundamental value of the people of the State of Florida. After December 31, 2020, a person authorized to conduct gaming or pari-mutuel operations may not race greyhounds or any member of the Canis Familiaris subspecies in connection with any wager for money or any other thing of value in this state, and persons in this state may not wager money or any other thing of value on the outcome of a live dog race occurring in this state. The failure to conduct greyhound racing or wagering on greyhound racing after December 31, 2018, does not constitute grounds to revoke or deny renewal of other related gaming licenses held by a person who is a licensed greyhound permitholder on January 1, 2018, and does not affect the eligibility of such permitholder, or such permitholder’s facility, to conduct other pari-mutuel activities authorized by general law. By general law, the legislature shall specify civil or criminal penalties for violations of this section and for activities that aid or abet violations of this section.

History.—Proposed by Constitution Revision Commission, Revision No. 8, 2018, filed with the Secretary of State May 9, 2018; adopted 2018.

ARTICLE XI
AMENDMENTS

Sec.
1. Proposal by legislature.
2. Revision commission.
3. Initiative.
5. Amendment or revision election.
6. Taxation and budget reform commission.
7. Tax or fee limitation.

SECTION 1. Proposal by legislature.—
Amendment of a section or revision of one or more articles, or the whole, of this constitution may be proposed by joint resolution agreed to by three-fifths of the membership of each house of the legislature. The full text of the joint resolution and the vote of each member voting shall be entered on the journal of each house.

SECTION 2. Revision commission.—
(a) Within thirty days before the convening of the 2017 regular session of the legislature, and each twentieth year thereafter, there shall be established a constitution revision commission composed of the following thirty-seven members:
(1) the attorney general of the state;
(2) fifteen members selected by the governor;
(3) nine members selected by the speaker of the house of representatives and nine members selected by the president of the senate; and
(4) three members selected by the chief justice of the supreme court of Florida with the advice of the justices.
(b) The governor shall designate one member of the commission as its chair. Vacancies in the membership of the commission shall be filled in the same manner as the original appointments.
(c) Each constitution revision commission shall convene at the call of its chair, adopt its rules of procedure, examine the constitution of the state, hold public hearings, and, not later than one hundred eighty days prior to the next general election, file with the custodian of state records its proposal, if any, of a revision of this constitution or any part of it.


SECTION 3. Initiative.—The power to propose the revision or amendment of any portion or portions of this constitution by initiative is reserved to the people, provided that, any such revision or amendment, except for those limiting the power of government to raise revenue, shall embrace but one subject and matter directly connected therewith. It may be invoked by filing with the custodian of state records a petition containing a copy of the proposed revision or amendment, signed by a number of electors in each of one half of the congressional districts of the state, and of the state as a whole, equal to eight percent of the votes cast in each of such districts respectively and in the state as a whole in the last preceding election in which presidential electors were chosen.

History.—Am. H.J.R. 2835, 1972; adopted 1972; Am. by Initiative Petition filed with the Secretary of State August 3, 1993; adopted 1994; Am. proposed by Constitution Revision Commission, Revision No. 8, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

(a) The power to call a convention to consider a revision of the entire constitution is reserved to the people. It may be invoked by filing with the custodian of state records a petition, containing a declaration that a constitutional convention is desired, signed by a number of electors in each of one half of the
congressional districts of the state, and of the state as a whole, equal to fifteen per cent of the votes cast in each such district respectively and in the state as a whole in the last preceding election of presidential electors.

(b) At the next general election held more than ninety days after the filing of such petition there shall be submitted to the electors of the state the question: “Shall a constitutional convention be held?” If a majority voting on the question votes in the affirmative, at the next succeeding general election there shall be elected from each representative district a member of a constitutional convention. On the twenty-first day following that election, the convention shall sit at the capital, elect officers, adopt rules of procedure, judge the election of its membership, and fix a time and place for its future meetings. Not later than ninety days before the next succeeding general election, the convention shall cause to be filed with the custodian of state records any revision of this constitution proposed by it.


SECTION 5. Amendment or revision election.—

(a) A proposed amendment to or revision of this constitution, or any part of it, shall be submitted to the electors at the next general election held more than ninety days after the joint resolution or report of revision commission, constitutional convention or taxation and budget reform commission proposing it is filed with the custodian of state records, unless, pursuant to law enacted by the affirmative vote of three-fourths of the membership of each house of the legislature and limited to a single amendment or revision, it is submitted at an earlier special election held more than ninety days after such filing.

(b) A proposed amendment or revision of this constitution, or any part of it, by initiative shall be submitted to the electors at the general election provided the initiative petition is filed with the custodian of state records no later than February 1 of the year in which the general election is held.

(c) The legislature shall provide by general law, prior to the holding of an election pursuant to this section, for the provision of a statement to the public regarding the probable financial impact of any amendment proposed by initiative pursuant to section 3.

(d) Once in the tenth week, and once in the sixth week immediately preceding the week in which the election is held, the proposed amendment or revision, with notice of the date of election at which it will be submitted to the electors, shall be published in one newspaper of general circulation in each county in which a newspaper is published.

(e) Unless otherwise specifically provided for elsewhere in this constitution, if the proposed amendment or revision is approved by vote of at least sixty percent of the electors voting on the measure, it shall be effective as an amendment to or revision of the constitution of the state on the first Tuesday after the first Monday in January following the election, or on such other date as may be specified in the amendment or revision.


SECTION 6. Taxation and budget reform commission.—

(a) Beginning in 2007 and each twentieth year thereafter, there shall be established a taxation and budget reform commission composed of the following members:

1. eleven members selected by the governor, none of whom shall be a member of the legislature at the time of appointment.

2. seven members selected by the speaker of the house of representatives and seven members selected by the president of the senate, none of whom shall be a member of the legislature at the time of appointment.

3. four non-voting ex officio members, all of whom shall be members of the legislature at the time of appointment. Two of these members, one of whom shall be a member of the minority party in the house of representatives, shall be selected by the speaker of the house of representatives, and two of these members, one of whom shall be a member of the minority party in the senate, shall be selected by the president of the senate.

(b) Vacancies in the membership of the commission shall be filled in the same manner as the original appointments.

(c) At its initial meeting, the members of the commission shall elect a member who is not a member of the legislature to serve as chair and the commission shall adopt its rules of procedure. Thereafter, the commission shall convene at the call of the chair. An affirmative vote of two thirds of the full commission shall be necessary for any revision of this constitution or any part of it to be proposed by the commission.

(d) The commission shall examine the state budgetary process, the revenue needs and expenditure processes of the state, the appropriateness of the tax structure of the state, and governmental productivity and efficiency; review policy as it relates to the ability of state and local government to tax and adequately fund governmental operations and capital facilities required to meet the state’s needs during the next twenty year period; determine methods favored by the citizens of the state to fund the needs of the state, including alternative methods for raising sufficient revenues for the needs of the state; determine measures that could be instituted to effectively gather funds from existing tax sources; examine constitutional limitations on taxation and expenditures at the state and local level; and review the state’s comprehensive planning, budgeting and needs assessment processes to determine whether the resulting
information adequately supports a strategic decisionmaking process.

(e) The commission shall hold public hearings as it deems necessary to carry out its responsibilities under this section. The commission shall issue a report of the results of the review carried out, and propose to the legislature any recommended statutory changes related to the taxation or budgetary laws of the state. Not later than one hundred eighty days prior to the general election in the second year following the year in which the commission is established, the commission shall file with the custodian of state records its proposal, if any, of a revision of this constitution or any part of it dealing with taxation or the state budgetary process.


SECTION 7. Tax or fee limitation.—Notwithstanding Article X, Section 12(d) of this constitution, no new State tax or fee shall be imposed on or after November 8, 1994 by any amendment to this constitution unless the proposed amendment is approved by not fewer than two-thirds of the voters voting in the election in which such proposed amendment is considered. For purposes of this section, the phrase “new State tax or fee” shall mean any tax or fee which would produce revenue subject to lump sum or other appropriation by the Legislature, either for the State general revenue fund or any trust fund, which tax or fee is not in effect on November 7, 1994 including without limitation such taxes and fees as are the subject of proposed constitutional amendments appearing on the ballot on November 8, 1994. This section shall apply to proposed constitutional amendments relating to State taxes or fees which appear on the November 8, 1994 ballot, or later ballots, and any such proposed amendment which fails to gain the two-thirds vote required hereby shall be null, void and without effect.

History.—Proposed by Initiative Petition filed with the Secretary of State March 11, 1994; adopted 1996.

ARTICLE XII

SCHEDULE

Sec.
2. Property taxes; millages.
3. Officers to continue in office.
4. State commissioner of education.
5. Superintendent of schools.
7. Rights reserved.
8. Public debts recognized.
11. Deletion of obsolete schedule items.
12. Senators.
13. Legislative apportionment.
14. Representatives; terms.
15. Special district taxes.
17. Conflicting provisions.
18. Bonds for housing and related facilities.
19. Renewable energy source property.
22. Historic property exemption and assessment.
23. Fish and wildlife conservation commission.
24. Executive branch reform.
25. Schedule to Article V amendment.
26. Increased homestead exemption.
27. Property tax exemptions and limitations on property tax assessments.
28. Property tax exemption and classification and assessment of land used for conservation purposes.
29. Limitation on the assessed value of real property used for residential purposes.
30. Assessment of working waterfront property.
31. Additional ad valorem tax exemption for certain members of the armed forces deployed on active duty outside of the United States.
32. Veterans disabled due to combat injury; homestead property tax discount.
33. Ad valorem tax relief for surviving spouses of veterans who died from service-connected causes and first responders who died in the line of duty.
34. Solar devices or renewable energy source devices; exemption from certain taxation and assessment.
35. Tax exemption for totally and permanently disabled first responders.
36. Additional ad valorem exemption for persons age sixty-five or older.
37. Eligibility of justices and judges.
38. Prohibitions regarding lobbying for compensation and abuse of public position by public officers and public employees.
39. Prohibition on racing of or wagering on greyhounds or other dogs.

SECTION 1. Constitution of 1885 superseded.—Articles I through IV, VII, and IX through XX of the Constitution of Florida adopted in 1885, as amended from time to time, are superseded by this revision except those sections expressly retained and made a part of this revision by reference.

SECTION 2. Property taxes; millages.—Tax millages authorized in counties, municipalities and special districts, on the date this revision becomes effective, may be continued until reduced by law.

SECTION 3. Officers to continue in office. Every person holding office when this revision
becomes effective shall continue in office for the remainder of the term if that office is not abolished. If the office is abolished the incumbent shall be paid adequate compensation, to be fixed by law, for the loss of emoluments for the remainder of the term.

SECTION 4. State commissioner of education.—The state superintendent of public instruction in office on the effective date of this revision shall become and, for the remainder of the term being served, shall be the commissioner of education.

SECTION 5. Superintendent of schools. (a) On the effective date of this revision the county superintendent of public instruction of each county shall become and, for the remainder of the term being served, shall be the superintendent of schools of that district.

(b) The method of selection of the county superintendent of public instruction of each county, as provided by or under the Constitution of 1885, as amended, shall apply to the selection of the district superintendent of schools until changed as herein provided.

SECTION 6. Laws preserved.— (a) All laws in effect upon the adoption of this revision, to the extent not inconsistent with it, shall remain in force until they expire by their terms or are repealed.

(b) All statutes which, under the Constitution of 1885, as amended, apply to the state superintendent of public instruction and those which apply to the county superintendent of public instruction shall under this revision apply, respectively, to the state commissioner of education and the district superintendent of schools.

SECTION 7. Rights reserved.— (a) All actions, rights of action, claims, contracts and obligations of individuals, corporations and public bodies or agencies existing on the date this revision becomes effective shall continue to be valid as if this revision had not been adopted. All taxes, penalties, fines and forfeitures owing to the state under the Constitution of 1885, as amended, shall inure to the state under this revision, and all sentences as punishment for crime shall be executed according to their terms.

(b) This revision shall not be retroactive so as to create any right or liability which did not exist under the Constitution of 1885, as amended, based upon matters occurring prior to the adoption of this revision.

SECTION 8. Public debts recognized.— All bonds, revenue certificates, revenue bonds and tax anticipation certificates issued pursuant to the Constitution of 1885, as amended by the state, any agency, political subdivision or public corporation of the state shall remain in full force and effect and shall be secured by the same sources of revenue as before the adoption of this revision, and, to the extent necessary to effectuate this section, the applicable provisions of the Constitution of 1885, as amended, are retained as a part of this revision until payment in full of these public securities.

SECTION 9. Bonds.— (a) ADDITIONAL SECURITIES. (1) *Article IX, Section 17, of the Constitution of 1885, as amended, based upon matters occurring prior to the Constitution of 1885, as amended, shall inure to the state under the Constitution of 1885, as amended, but this revision, to the extent necessary to effectuate this section, the applicable provisions of the Constitution of 1885, as amended, are retained as a part of this revision until payment in full of these public securities.

(b) This revision shall not be retroactive so as to create any right or liability which did not exist under the Constitution of 1885, as amended, based upon matters occurring prior to the adoption of this revision.

(2) That portion of *Article XII, Section 9, Subsection (a) of this Constitution, as amended, which by reference adopted *Article XII, Section 19 of the Constitution of 1885, as amended, as the same existed immediately before the effective date of this amendment is adopted by this reference as part of this revision as completely as though incorporated herein verbatim, except revenue bonds, revenue certificates or other evidences of indebtedness hereafter issued thereunder may be issued by the agency of the state so authorized by law.

(2) That portion of *Article XII, Section 9, Subsection (a) of this Constitution, as amended, which by reference adopted *Article XII, Section 19 of the Constitution of 1885, as amended, as the same existed immediately before the effective date of this amendment is adopted by this reference as part of this revision as completely as though incorporated herein verbatim, except revenue bonds, revenue certificates or other evidences of indebtedness hereafter issued thereunder may be issued by the agency of the state so authorized by law.

(2) That portion of *Article XII, Section 9, Subsection (a) of this Constitution, as amended, which by reference adopted *Article XII, Section 19 of the Constitution of 1885, as amended, as the same existed immediately before the effective date of this amendment is adopted by this reference as part of this revision as completely as though incorporated herein verbatim, except revenue bonds, revenue certificates or other evidences of indebtedness hereafter issued thereunder may be issued by the agency of the state so authorized by law.

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board shall be a body corporate and shall have all the powers provided herein in addition to all other constitutional and statutory powers related to the purposes of this subsection (a)(2) herefore or hereafter conferred by law upon the state board, or its predecessor created by the Constitution of 1885, as amended.

State bonds pledging the full faith and credit of the state may be issued, without a vote of the electors, by the state board pursuant to law to finance or refinance capital projects theretofore authorized by the legislature, and any purposes appurtenant or incidental thereto, for the state system of public education provided for in Section 1 of Article IX of this Constitution (hereinafter referred to as "state system"), including but not limited to institutions of higher learning, community colleges, vocational technical schools, or public schools, as now defined or as may hereafter be defined by law. All such bonds shall mature not later than thirty years after the date of issuance thereof. All other details of such bonds shall be as provided by law or by the proceedings authorizing such bonds; provided, however, that no bonds, except refunding bonds, shall be issued, and no proceeds shall be expended for the cost of any capital project, unless such project has been authorized by the legislature.

Bonds issued pursuant to this subsection (a)(2) shall be primarily payable from such revenues derived from gross receipts taxes, and shall be additionally secured by the full faith and credit of the state. No such bonds shall ever be issued in an amount exceeding ninety percent of the amount which the state board determines can be serviced by the revenues derived from the gross receipts taxes accruing thereunder the provisions of this subsection (a)(2), and such determination shall be conclusive.

The moneys in the capital outlay fund in each fiscal year shall be used only for the following purposes and in the following order of priority:

- For the payment of the principal of and interest on any bonds due in such fiscal year;
- For the deposit into any reserve funds provided for in the proceedings authorizing the issuance of bonds of any amounts required to be deposited in such reserve funds in such fiscal year;
- For direct payment of the cost or any part of the cost of any capital project for the state system theretofore authorized by the legislature, or for the purchase or redemption of outstanding bonds in accordance with the provisions of the proceedings which authorized the issuance of such bonds, or for the purpose of maintaining, restoring, or repairing existing public educational facilities.

(b) REFUNDING BONDS. Revenue bonds to finance the cost of state capital projects issued prior to the date this revision becomes effective, including projects of the Florida state turnpike authority or its successor but excluding all portions of the state highway system, may be refunded as provided by law without vote of the electors at a lower net average interest cost rate by the issuance of bonds maturing not later than the obligations refunded, secured by the same revenues only.

(c) MOTOR VEHICLE FUEL TAXES.

(1) A state tax, designated "second gas tax," of two cents per gallon upon gasoline and other like products of petroleum and an equivalent tax upon other sources of energy used to propel motor vehicles as levied by Article IX, Section 16, of the Constitution of 1885, as amended, is hereby continued. The proceeds of said tax shall be placed monthly in the state roads distribution fund in the state treasury.

(2) Article IX, Section 16, of the Constitution of 1885, as amended, is adopted by this reference as a part of this revision as completely as though incorporated herein verbatim for the purpose of providing that after the effective date of this revision the proceeds of the "second gas tax" as referred to therein shall be allocated among the several counties in accordance with the formula stated therein to the extent necessary to comply with all obligations to or for the benefit of holders of bonds, revenue certificates and tax anticipation certificates or any refundings thereof secured by any portion of the "second gas tax."

(3) No funds anticipated to be allocated under the formula stated in Article IX, Section 16, of the Constitution of 1885, as amended, shall be pledged as security for any obligation hereafter issued or entered into, except that any outstanding obligations previously issued pledging revenues allocated under said Article IX, Section 16, may be refunded at a lower average net interest cost rate by the issuance of refunding bonds, maturing not later than the obligations refunded, secured by the same revenues and any other security authorized in paragraph (5) of this subsection.

(4) Subject to the requirements of paragraph (2) of this subsection and after payment of administrative expenses, the "second gas tax" shall be allocated to the account of each of the several counties in the amounts to be determined as follows: There shall be an initial allocation of one-fourth in the ratio of county area to state area, one-fourth in the ratio of the total county population to the total population of the state in accordance with the latest available federal census, and one-half in the ratio of the total "second gas tax" collected on retail sales or use in each county to the total collected in all counties of the state during the previous fiscal year. If the annual debt service requirements of any obligations issued for any county, including any deficiencies for prior years, secured under paragraph (2) of this subsection, exceeds the amount which would be allocated to that county under the formula set out in this paragraph, the amounts allocated to other counties shall be reduced proportionately.

(5) Funds allocated under paragraphs (2) and (4) of this subsection shall be administered by the state board of administration created under Article IV, Section 4. The board shall...
remit the proceeds of the “second gas tax” in each county account for use in said county as follows: eighty per cent to the state agency supervising the state road system and twenty per cent to the governing body of the county. The percentage allocated to the county may be increased by general law. The proceeds of the “second gas tax” subject to allocation to the several counties under this paragraph (5) shall be used first, for the payment of obligations pledging revenues allocated pursuant to Article IX, Section 16, of the Constitution of 1885, as amended, and any refundings thereof; second, for the payment of debt service on bonds issued as provided by this paragraph (5) to finance the acquisition and construction of roads as defined by law; and third, for the acquisition and construction of roads and for road maintenance as authorized by law. When authorized by law, state bonds pledging the full faith and credit of the state may be issued without any election: (i) to refund obligations secured by any portion of the “second gas tax” allocated to a county under Article IX, Section 16, of the Constitution of 1885, as amended; (ii) to finance the acquisition and construction of roads in a county when approved by the governing body of the county and the state agency supervising the state road system; and (iii) to refund obligations secured by any portion of the “second gas tax” allocated under paragraph (c)(4)(A) of this section that shall be issued unless a state fiscal agency created by law has made a determination that in no state fiscal year will the debt service requirements of the bonds and all other bonds secured by the pledged portion of the “second gas tax” allocated to the county exceed seventy-five per cent of the pledged portion of the “second gas tax” allocated to that county for the preceding state fiscal year, of the pledged net tolls from existing facilities collected in the preceding state fiscal year, and of the annual average net tolls anticipated during the first five state fiscal years of operation of new projects to be financed, and of any other legally available pledged revenues collected in the preceding state fiscal year. Bonds issued pursuant to this subsection shall be payable primarily from the pledged tolls, the pledged portions of the "second gas tax" allocated to that county, and any other pledged revenue, and shall mature not later than forty years from the date of issuance.

(d) SCHOOL BONDS.

(1) Subject to the requirements of paragraph (1) of this subsection (d) beginning July 1, 1973, the first proceeds of the revenues derived from the licensing of motor vehicles (hereinafter called “motor vehicle license revenues”) to the extent necessary to comply with the provisions of this amendment, shall, as collected, be placed monthly in the school district and community college district capital outlay and debt service fund in the state treasury and used only as provided in this amendment. Such revenue shall be distributed annually among the several school districts and community college districts in the ratio of the number of instruction units in each school district or community college district in each year computed as provided herein. The amount of the first motor vehicle license revenues to be so set aside in each year and distributed as provided herein shall be an amount equal to the product of the number of instruction units in all the school districts of Florida for the school fiscal year 1967-68, plus an amount equal in the aggregate to the product of the number of instruction units in all the school districts of Florida for the school fiscal year 1972-73 and for each school fiscal year thereafter which is in excess of the total number of such instruction units in all the school districts of Florida for the school fiscal year 1967-68, such excess units being designated “growth units.” The amount of the first motor vehicle license revenues to be so set aside in each year and distributed as provided herein shall additionally be an amount equal in the aggregate to the product of the number of instruction units in all the school districts of Florida for the school fiscal year 1967-68, such excess units being designated “growth units.”
(4) Such funds so distributed shall be administered by the state board as now created and constituted by Section 2 of Article IX of the State Constitution as revised in 1968, or by such other instrumentality of the state which shall hereafter succeed by law to the powers, duties and functions of the state board, including the powers, duties and functions of the state board provided in this amendment. For the purposes of this amendment, said state board shall be a body corporate and shall have all the powers provided in this amendment in addition to all other constitutional and statutory powers related to the purposes of this amendment heretofore or hereafter conferred upon said state board.

(5) The state board shall, in addition to its other constitutional and statutory powers, have the management, control and supervision of the proceeds of the first motor vehicle license revenues provided for in this subsection (d). The state board shall also have power, for the purpose of obtaining funds for the use of any school board of any school district or board of trustees of any community college district in acquiring, building, constructing, altering, remodeling, improving, enlarging, furnishing, equipping, maintaining, renovating, or repairing of capital outlay projects for school purposes to issue bonds or motor vehicle license revenue anticipation certificates, and also to issue such bonds or motor vehicle license revenue anticipation certificates theretofore issued by said state board. All such bonds or motor vehicle license revenue anticipation certificates shall be interest at not exceeding the rate provided by general law and shall mature not later than thirty years after the date of issuance thereof. The state board shall have power to determine all other details of the bonds or motor vehicle license revenue anticipation certificates and to sell in the manner provided by general law, or exchange the bonds or motor vehicle license revenue anticipation certificates, upon such terms and conditions as the state board shall provide.

(6) The state board shall also have power to pledge for the payment of the principal of and interest on such bonds or motor vehicle license revenue anticipation certificates, including refunding bonds or refunding motor vehicle license revenue anticipation certificates, all or any part of the motor vehicle license revenues provided for in this amendment and to enter into any covenants and other agreements with the holders of such bonds or motor vehicle license revenue anticipation certificates at the time of the issuance thereof concerning the security thereof and the rights of the holders thereof, all of which covenants and agreements shall constitute legally binding and irrevocable contracts with such holders and shall be fully enforceable by such holders in any court of competent jurisdiction.

(7) No such bonds or motor vehicle license revenue anticipation certificates shall ever be issued by the state board, except to refund outstanding bonds or motor vehicle license revenue anticipation certificates, until after the adoption of a resolution requesting the issuance thereof by the school board of the school district or board of trustees of the community college district on behalf of which the obligations are to be issued. The state board of education shall limit the amount of such bonds or motor vehicle license revenue anticipation certificates which can be issued on behalf of any school district or community college district to ninety percent (90%) of the amount which it determines can be serviced by the revenue accruing to the school district or community college district under the provisions of this amendment, and shall determine the reasonable allocation of the interest savings from the issuance of refunding bonds or motor vehicle license revenue anticipation certificates, and such determinations shall be conclusive. All such bonds or motor vehicle license revenue anticipation certificates shall be issued in the name of the state board of education but shall be issued for and on behalf of the school board of the school district or board of trustees of the community college district requesting the issuance thereof, and no election or approval of qualified electors shall be required for the issuance thereof.

(8) The state board shall in each year use the funds distributable pursuant to this amendment to the credit of each school district or community college district only in the following manner and in order of priority:

a. To comply with the requirements of paragraph (1) of this subsection (d).

b. To pay all amounts of principal and interest due in such year on any bonds or motor vehicle license revenue anticipation certificates issued under the authority hereof, including refunding bonds or motor vehicle license revenue anticipation certificates, issued on behalf of the school board of such school district or board of trustees of such community college district; subject, however, to any covenants or agreements made by the state board concerning the rights between holders of different issues of
such bonds or motor vehicle license revenue anticipation certificates, as herein authorized.

c. To establish and maintain a sinking fund or funds to meet future requirements for debt service or reserves therefor, on bonds or motor vehicle license revenue anticipation certificates issued on behalf of the school board of such school district or board of trustees of such community college district under the authority hereof, whenever the state board shall deem it necessary or advisable, and in such amounts and under such terms and conditions as the state board shall in its discretion determine.

d. To distribute annually to the several school boards of the school districts or the boards of trustees of the community college districts for use in payment of debt service on bonds heretofore or hereafter issued by any such school boards of the school districts or boards of trustees of the community college districts where the proceeds of the bonds were used, or are to be used, in the acquiring, building, constructing, altering, remodeling, improving, enlarging, furnishing, equipping, maintaining, renovating, or repairing of capital outlay projects in such school districts or community college districts and which capital outlay projects have been approved by the school board of the school district or board of trustees of the community college district, pursuant to the most recent survey or surveys conducted under regulations prescribed by the state board to determine the capital outlay needs of the school district or community college district. The state board shall have power at the time of issuance of any bonds by any school board of any school district or board of trustees of any community college district to covenant and agree with such school board or board of trustees as to the rank and priority of payments to be made for different issues of bonds under this subparagraph d., and may further agree that any amounts to be distributed under this subparagraph d., may be pledged for the debt service on bonds issued by any school board of any school district or board of trustees of any community college district and for the rank and priority of such pledge. Any such covenants or agreements of the state board may be enforced by any holders of such bonds in any court of competent jurisdiction.

e. To pay the expenses of the state board in administering this subsection (d), which shall be prorated among the various school districts and community college districts and paid out of the proceeds of the bonds or motor vehicle license revenue anticipation certificates, or the funds distributable to such district and community college district on the same basis as such motor vehicle license revenues are distributable to the various school districts and community college districts.

f. To distribute annually to the several school boards of the school districts or boards of trustees of the community college districts for the payment of the cost of acquiring, building, constructing, altering, remodeling, improving, enlarging, furnishing, equipping, maintaining, renovating, or repairing of capital outlay projects for school purposes in such school district or community college district as shall be requested by resolution of the school board of the school district or board of trustees of the community college district.

g. When all major capital outlay needs of a school district or community college district have been met as determined by the state board, on the basis of a survey made pursuant to regulations of the state board and approved by the state board, all such funds remaining shall be distributed annually and used for such school purposes in such school district or community college district as the school board of the school district or board of trustees of the community college district shall determine, or as may be provided by general law.

(9) Capital outlay projects of a school district or community college district shall be eligible to participate in the funds accruing under this amendment and derived from the proceeds of bonds and motor vehicle license revenue anticipation certificates and from the motor vehicle license revenues, only in the order of priority of needs, as shown by a survey or surveys conducted in the school district or community college district under regulations prescribed by the state board, to determine the capital outlay needs of the school district or community college district and approved by the state board; provided that the priority of such projects may be changed from time to time upon the request of the school board of the school district or board of trustees of the community college district and with the approval of the state board; and provided, further, that this paragraph (9) shall not in any manner affect any covenant, agreement or pledge made by the state board in the issuance by said state board of any bonds or motor vehicle license revenue anticipation certificates, or in connection with the issuance of any bonds of any school board of any school district or board of trustees of any community college district.

(10) The state board shall have power to make and enforce all rules and regulations necessary to the full exercise of the powers herein granted and no legislation shall be required to render this amendment of full force and operating effect. The legislature shall not reduce the levies of said motor vehicle license revenues during the life of this amendment to any degree which will fail to provide the full amount necessary to comply with the provisions of this amendment and pay the necessary expenses of administering the laws relating to the licensing of motor vehicles, and shall not enact any law having the effect of withdrawing the proceeds of such motor vehicle license revenues from the operation of this amendment and shall not enact any law impairing or materially altering the rights of the holders of any bonds or motor vehicle license revenue anticipation certificates issued pursuant to this amendment or impairing or altering any covenant or agreement of the state board, as provided in such
bonds or motor vehicle license revenue anticipation certificates.

(11) Bonds issued by the state board pursuant to this subsection (d) shall be payable primarily from said motor vehicle license revenue, provided hereof or hereafter authorized by law, may be additionally secured by pledging the full faith and credit of the state without an election. When heretofore or hereafter authorized by law, bonds issued pursuant to Article XII, Section 18 of the Constitution of 1885, as amended prior to 1968, and bonds issued pursuant to this subsection (d), may be refunded by the issuance of bonds additionally secured by the full faith and credit of the state.

(e) DEBT LIMITATION. Bonds issued pursuant to this Section 9 of Article XII which are payable primarily from revenues pledged pursuant to this section shall not be included in applying the limits upon the amount of state bonds contained in Section 11, Article VII, of this revision.


Note.—Section 17 of Art. IX of the Constitution of 1885, as amended, reads as follows: SECTION 17. Bonds; land acquisition for outdoor recreation development.—The outdoor recreational development council, as created by the 1963 legislature, may issue revenue bonds, revenue certificates or other evidences of indebtedness to acquire lands, water areas and related resources and to construct, improve, enlarge and extend capital improvements and facilities thereon in furtherance of outdoor recreation, natural resources conservation and related facilities in this state; provided, however, the legislature with respect to such revenue bonds, revenue certificates or other evidences of indebtedness shall designate the revenue or tax sources to be deposited in or credited to the acquisition trust fund for their repayment and may impose restrictions on their issuance, including the fixing of maximum interest rates and discounts.

The land acquisition trust fund, created by the 1963 legislature for these multiple public purposes, shall continue from the date of the adoption of this amendment for a period of fifty years.

In the event the outdoor recreational development council shall determine to issue bonds for financing acquisition of sites for multiple purposes the state board of administration shall act as fiscal agent, and the attorney general shall handle the validation proceedings.

All bonds issued under this amendment shall be sold at public sale after public advertisement upon such terms and conditions as the development council shall provide and as otherwise provided by law and subject to the limitations herein imposed.


Note.—Prior to its amendment by C.S. for H.J.R.'s 2289, 2984, 1974, subsection (a) read as follows:

(a) ADDITIONAL.—Revised from said Gross Receipts Taxes during the immediately preceding two fiscal years, or the amount of the revenues derived from said Gross Receipts Taxes during the immediately preceding fiscal year, as shown in a certificate filed by the State Comptroller with the State Board prior to the issuance of such bonds or certificates, whichever is the lesser, can be serviced by the revenues accruing therefrom in accordance with the provisions of this Amendment; or shall not the State Board, during the first year following the ratification of this amendment, issue bonds or certificates in excess of seven times the anticipated revenue from said Gross Receipts Taxes during said fiscal year, nor during each succeeding year, more than four times the anticipated revenue from said Gross Receipts Taxes during such year.

No election or approval of qualified electors or freeholder electors.
shall be required for the issuance of bonds or certificates hereunder.

After the initial issuance of any bonds or certificates pursuant to this Amendment, the State Board may thereafter issue additional bonds or certificates which will rank equally and on a parity, as to lien and security, with said Gross Receipts Taxes, with any bonds or certificates theretofore issued pursuant to this Amendment, but such additional parity bonds or certificates shall not be authorized beyond the annual amount of the revenues derived from said Gross Receipts Taxes during the immediately preceding fiscal year, as shown in a certificate filed by the State Comptroller with the State Board prior to the issuance of such bonds or certificates. The power hereby granted to the State Board to perform such duties and assume such responsibilities under this Amendment is hereby transferred to the State Board and such State Board of Administration. The State Board shall have the power to appoint such other persons and fix their compensation for the administration of the provisions of this Amendment as it shall deem necessary, and the expenses of the State Board in administering the provisions of this Amendment shall be paid out of the proceeds of said Gross Receipts Taxes from the operation of this Amendment.

The State Board of Administration shall be hereafter defined by law, theretofore authorized by the legislature for any Institution of Higher Learning or Junior College to be eligible to participate under this Amendment, except such bonds or certificates initially issued hereunder, and such additional parity bonds or certificates as provided in this paragraph. Notwithstanding any other provision herein, no such bonds or certificates shall be authorized or validated during any biennium in excess of fifty million dollars, except by a vote of two-thirds of the members of the legislature; provided further that during the biennium 1963-1965 seventy-five million dollars may be authorized and validated pursuant hereto.

(c) Capital outlay projects theretofore authorized by the legislature for any Institution of Higher Learning or Junior College shall be eligible to participate under this Amendment derived from the proceeds of bonds or certificates and said Gross Receipts Taxes under such regulations and in such manner as shall be determined by the State Board, and the State Board shall use or transmit to the State Board of Control or to the Board of Public Instruction of any County authorized by law to construct or acquire such capital outlay projects, the amount of the proceeds of such bonds or certificates at the end of the fiscal year in which the Capitol Outlay Project shall be applied to or used for such capital outlay projects. If for any reason any of the proceeds of any bonds or certificates issued for any such purpose shall not be required by the State Board for the purchase of such capital outlay project, the State Board may use such unexpended proceeds for any other capital outlay project for Institutions of Higher Learning or Junior Colleges and vocational technical schools, as defined herein, as now defined or as may be hereafter defined by law, theretofore authorized by the State Legislature. The holders of bonds or certificates issued hereunder shall have no responsibility whatever for the application or use of any of the proceeds derived from the sale of said bonds or certificates, and the rights and remedies of the holders of such bonds or certificates and their right to payment from said Gross Receipts Taxes in the manner provided herein shall not be affected or impaired by the application or use of such proceeds by the Board of Administration.

The State Board shall use the moneys in said Capital Outlay Fund in each fiscal year only for the following purposes and in the following order of priority:

1. For the payment of the principal of and interest on any bonds or certificates maturing in such fiscal year;

2. For the payment, if determined by the legislature to be necessary, and the expenses of the State Board in administering the provisions of this Amendment, which board shall be set up by the legislature, provided that the power to levy ad valorem taxes is expressly withheld from said Board, and shall take over all papers, documents and records concerning the same.

3. For such other purposes as shall be hereinafter provided.

(d) The State Board shall have the power to make and enforce all rules and regulations necessary to the full exercise of the powers hereby granted to the State Board to perform such duties and assume such responsibilities under this Amendment of full force and operating effect on and after January 1, 1964. The Legislature, during the period this Amendment is in effect, shall not reduce the rate of said Gross Receipts Taxes now provided in said Chapter 203, Florida Statutes, or eliminate, except or remove from any of the persons, firms or corporations, including municipal corporations, or any of the utilities, businesses or services now or hereafter subject to said Gross Receipts Taxes, from the levy and collection of said Gross Receipts Taxes as now provided in said Chapter 203, Florida Statutes, and shall not enact any law impairing or materially altering the rights of the holders of any bonds or certificates issued pursuant to this Amendment, or altering any covenants or agreements of the State Board made hereunder, or have the effect of withdrawing the proceeds of said Gross Receipts Taxes from the operation of this Amendment.
ARTICLE XII  CONSTITUTION OF THE STATE OF FLORIDA  ARTICLE XII

The powers now provided by statute for the investment of sinking funds and motor vehicle tax anticipation certificates of the State Board of Education shall be used for the purpose of (1) meeting the obligations of the bond issues under the several amendment in addition to all other constitutional and statutory powers related to the purposes of this amendment heretofore or hereafter conferred upon said board.

(b) The said board shall, in addition to its other constitutional and statutory powers, have the management, control, and supervision of the proceeds of the first part of the revenues derived from the licensing of motor vehicles provided for in subsection (a). The said board shall also have power, for the purpose of obtaining funds for the use of any county board of public instruction in acquiring, building, constructing, improving, enlarging, furnishing, or equipping capital outlay projects for school purposes, to issue bonds or motor vehicle tax anticipation certificates, and also to issue motor vehicle tax anticipation certificates to pay, fund or refund any bonds or motor vehicle tax anticipation certificates theretofore issued by said state board. All such bonds shall bear interest at not exceeding four and one-half percent per annum and shall mature serially in annual installments commencing not more than three years from the date of issuance thereof and ending not later than thirty years from the date of issuance or January 1, 2000, A.D., whichever is earlier. All such motor vehicle tax anticipation certificates shall bear interest at not exceeding four and one-half percent per annum and shall mature prior to January 1, 2000, A.D. The state board shall have power to determine all other details of said bonds or motor vehicle tax anticipation certificates and to sell at public sale after public advertisement, or exchange said bonds or motor vehicle tax anticipation certificates, upon such terms and conditions as the state board shall provide.

The state board shall also have power to pledge for the payment of the principal of and interest on such bonds or motor vehicle tax anticipation certificates, including refunding bonds or refunding motor vehicle tax anticipation certificates, all or any part from the anticipated revenues to be derived from the licensing of motor vehicles provided for in this amendment and to enter into any covenants and other agreements with the holders of such bonds or motor vehicle tax anticipation certificates at the time of the issuance thereof concerning the security thereof and the rights of the holders thereof, all of which covenants and agreements shall constitute legally binding and irrevocable contracts with such holders and authorized by law shall be fully enforceable by such holders in any court of competent jurisdiction.

No such bonds or motor vehicle tax anticipation certificates shall ever be issued by the state board until after the adoption of a resolution requesting the issuance thereof by the county board of public instruction of the county on behalf of which such obligations are to be issued. The state board of education shall limit the amount of such bonds or motor vehicle tax anticipation certificates which can be issued on behalf of any county to seventy-five percent of the amount which it determines can be serviced by the revenue accruing to the county under the provisions of this amendment, and such determination shall be conclusive. All such bonds or motor vehicle tax anticipation certificates shall be issued in the name of the state board of education but shall be issued for and on behalf of the county board of public instruction requesting the issuance thereof, and no election or approval of qualified electors or freeholders shall be required for the issuance thereof.

(c) The State Board shall in each year use the funds distributable pursuant to this Amendment to the credit of each county only in the following manner and order of priority, namely:

(1) To pay all amounts of principal and interest maturing in any year on any bonds or motor vehicle tax anticipation certificates issued under the authority hereof, including refunding bonds or motor vehicle tax anticipation certificates, issued on behalf of the Board of Public Instruction of such county; subject, however, to any covenants or agreements made by the State Board concerning the rights between holders of different issues.
the proceeds of the bonds or motor vehicle tax anticipation certificates or from the funds distributable to each county on the same basis as such motor vehicle license taxes are distributable to the various counties under the provisions of this Amendment. Interest or profit on sinking fund investments shall accrue to the counties in proportion to their respective equities in the sinking fund or funds.

**SECTION 10. Preservation of existing government.**—All provisions of Articles I through IV, VII and IX through XX of the Constitution of 1885, as amended, not embraced herein which are not inconsistent with this revision shall become statutes subject to modification or repeal as are other statutes.

*(Note.—See table in Volume 6 of the Florida Statutes tracing various provisions of the Constitution of 1885, as amended, into the Florida Statutes.)*

**SECTION 11. Deletion of obsolete schedule items.—**The legislature shall have power, by joint resolution, to delete from this revision any section of this Article XII, including this section, when all events to which the section to be deleted is or could become applicable have occurred. A legislative determination of fact made as a basis for application of this section shall be subject to judicial review.

**SECTION 12. Senators.—**The requirements of staggered terms of senators in Section 15(a), of Article III of this revision shall apply only to senators elected in November, 1972, and thereafter.

**SECTION 13. Legislative apportionment.** The requirements of legislative apportionment in Section 16 of Article III of this revision shall apply only to the apportionment of the legislature following the decennial census of 1970, and thereafter.

**SECTION 14. Representatives; terms.—**The legislature at its first regular session following the ratification of this revision, by joint resolution, shall propose to the electors of the state for ratification or rejection in the general election of 1970 an amendment to Article III, Section 15(b), of the constitution providing staggered terms of four years for members of the house of representatives.

**SECTION 15. Special district taxes.**—Ad valorem taxing power vested by law in special districts existing when this revision becomes effective shall not be abrogated by Section 9(b) of Article VII herein, but such powers, except to the extent necessary to pay outstanding debts, may be restricted or withdrawn by law.

**SECTION 16. Reorganization.—**The requirement of Section 6, Article IV of this revision shall not apply until July 1, 1969.

**SECTION 17. Conflicting provisions.—**This schedule is designed to effect the orderly transition of government from the Constitution of
SECTION 18. Bonds for housing and related facilities.—Section 16 of Article VII, providing for bonds for housing and related facilities, shall take effect upon approval by the electors.


SECTION 19. Renewable energy source property.—The amendment to Section 3 of Article VII, relating to an exemption for a renewable energy source device and real property on which such device is installed, if adopted at the special election in October 1980, shall take effect January 1, 1981.


Note.—
A. This section, originally designated section 18 by S.J.R. 15-E, 1980, was redesignated section 19 by the editors in order to avoid confusion with section 18 as contained in S.J.R. 6-E, 1980.

B. The amendment to section 3 of Article VII, relating to an exemption for renewable energy source property, was repealed effective November 4, 2008, by Am. proposed by the Taxation and Budget Reform Commission, Revision No. 3, 2008, filed with the Secretary of State April 26, 2008; adopted 2008.

SECTION 20. Access to public records. Section 24 of Article I, relating to access to public records, shall take effect July 1, 1993.


SECTION 21. State revenue limitation.—The amendment to Section 1 of Article VII limiting state revenues shall take effect January 1, 1995, and shall first be applicable to state fiscal year 1995-1996.


SECTION 22. Historic property exemption and assessment.—The amendments to Sections 3 and 4 of Article VII relating to ad valorem tax exemption for, and assessment of, historic property shall take effect January 1, 1999.


SECTION 23. Fish and wildlife conservation commission.—

(a) The initial members of the commission shall be the members of the game and fresh water fish commission and the marine fisheries commission who are serving on those commissions on the effective date of this amendment, who may serve the remainder of their respective terms. New appointments to the commission shall not be made until the retirement, resignation, removal, or expiration of the terms of the initial members results in fewer than seven members remaining.

(b) The jurisdiction of the marine fisheries commission as set forth in statutes in effect on March 1, 1998, shall be transferred to the fish and wildlife conservation commission. The jurisdiction of the marine fisheries commission transferred to the commission shall not be expanded except as provided by general law. All rules of the marine fisheries commission and game and fresh water fish commission in effect on the effective date of this amendment shall become rules of the fish and wildlife conservation commission until superseded by the commission.

(c) On the effective date of this amendment, the marine fisheries commission and game and fresh water fish commission shall be abolished.

(d) This amendment shall take effect July 1, 1999.


Note.—This section, originally designated section 22 by Revision No. 5 of the Constitution Revision Commission, 1998, was redesignated section 23 by the editors in order to avoid confusion with section 22 as created in H.J.R. 969, 1997.

SECTION 24. Executive branch reform.

(a) The amendments contained in this revision shall take effect January 7, 2003, but shall govern with respect to the qualifying for and the holding of primary elections in 2002. The office of chief financial officer shall be a new office as a result of this revision.

(b) In the event the secretary of state is removed as a cabinet office in the 1998 general election, the term “custodian of state records” shall be substituted for the term “secretary of state” throughout the constitution and the duties previously performed by the secretary of state shall be as provided by law.

History.—Proposed by Constitution Revision Commission, Revision No. 8, 1998, filed with the Secretary of State May 5, 1998; adopted 1998.

Note.—This section, originally designated section 22 by Revision No. 8 of the Constitution Revision Commission, 1998, was redesignated section 24 by the editors in order to avoid confusion with section 22 as created in H.J.R. 969, 1997.

SECTION 25. Schedule to Article V amendment.—

(a) Commencing with fiscal year 2000-2001, the legislature shall appropriate funds to pay for the salaries, costs, and expenses set forth in the amendment to Section 14 of Article V pursuant to a phase-in schedule established by general law.

(b) Unless otherwise provided herein, the amendment to Section 14 shall be fully effectuated by July 1, 2004.


Note.—This section, originally designated section 22 by Revision No. 7 of the Constitution Revision Commission, 1998, was redesignated section 25 by the editors in order to avoid confusion with section 22 as created in H.J.R. 969, 1997.

SECTION 26. Increased homestead exemption.—The amendment to Section 6 of Article VII increasing the maximum additional amount of the homestead exemption for low-income seniors shall take effect January 1, 2007.


SECTION 27. Property tax exemptions and limitations on property tax assessments.
SECTION 30. Assessment of working waterfront property.—The amendment to Section 4 of Article VII providing for the assessment of working waterfront property based on current use, and this section, shall take effect upon approval by the electors and shall first apply to assessment for tax years beginning January 1, 2010.

History.—Proposed by Taxation and Budget Reform Commission, Revision No. 6, 2008, filed with the Secretary of State April 28, 2008; adopted 2008.

SECTION 31. Additional ad valorem tax exemption for certain members of the armed forces deployed on active duty outside of the United States.—The amendment to Section 3 of Article VII providing for an additional ad valorem tax exemption for members of the United States military or military reserves, the United States Coast Guard or its reserves, or the Florida National Guard deployed on active duty outside of the United States in support of military operations designated by the legislature and this section shall take effect January 1, 2011.


SECTION 32. Veterans disabled due to combat injury; homestead property tax discount.—The amendment to subsection (e) of Section 6 of Article VII relating to the homestead property tax discount for veterans who became disabled as the result of a combat injury shall take effect January 1, 2013.


SECTION 33. Ad valorem tax relief for surviving spouses of veterans who died from service-connected causes and first responders who died in the line of duty.—This section and the amendment to Section 6 of Article VII permitting the legislature to provide ad valorem tax relief to surviving spouses of veterans who died from service-connected causes and first responders who died in the line of duty shall take effect January 1, 2013.


Note.—This section, originally designated section 32 by H.J.R. 93, 2012, was redesignated section 33 by the editors in order to avoid confusion with section 32 as created in S.J.R. 592, 2011.

SECTION 34. Solar devices or renewable energy source devices; exemption from certain taxation and assessment.—This section, the amendment to subsection (e) of Section 3 of Article VII authorizing the legislature, subject to limitations set forth in general law, to exempt the assessed value of solar devices or renewable energy source devices subject to tangible personal property tax from ad valorem taxation, and the amendment to subsection (i) of Section 4 of Article VII authorizing the legislature, by general law, to prohibit the consideration of the installation of a solar device or a renewable energy source device in determining the assessed value of real property for the purpose of ad valorem taxation shall take effect on January 1, 2018, and shall expire on December 31, 2037. Upon
expiration, this section shall be repealed and the
text of subsection (e) of Section 3 of Article VII
and subsection (i) of Section 4 of Article VII shall
revert to that in existence on December 31,
2017, except that any amendments to such text
otherwise adopted shall be preserved and con-
tinue to operate to the extent that such amend-
ments are not dependent upon the portions of
text which expire pursuant to this section.


SECTION 35. Tax exemption for totally
and permanently disabled first responders.
The amendment to Section 6 of Article VII
relating to relief from ad valorem taxes assessed
on homestead property for first responders, who
are totally and permanently disabled as a result
of injuries sustained in the line of duty, takes
effect January 1, 2017.


SECTION 36. Additional ad valorem ex-
emption for persons age sixty-five or older.
This section and the amendment to Section 6 of
Article VII revising the just value determination
for the additional ad valorem tax exemption for
persons age sixty-five or older shall take effect
January 1, 2017, following approval by the
electors, and shall operate retroactively to Jan-
uary 1, 2013, for any person who received the
exemption under paragraph (2) of Section 6(d) of
Article VII before January 1, 2017.


SECTION 37. Eligibility of justices and
judges.—The amendment to Section 8 of Article
V, which increases the age at which a justice or
judge is no longer eligible to serve in judicial
office except upon temporary assignment, shall
take effect July 1, 2019.

History.— Proposed by Constitution Revision Commission,
Revision No. 1, 2018, filed with the Secretary of State May 9,
2018; adopted 2018.

SECTION 38. Prohibitions regarding lob-
bying for compensation and abuse of public
position by public officers and public em-
ployees.—The amendments to Section 8 of
Article II and Section 13 of Article V shall take
effect December 31, 2022; except that the
amendments to Section 8(h) of Article II shall
take effect December 31, 2020, and:

(a) The Florida Commission on Ethics shall,
by rule, define the term “disproportionate benefit”
and prescribe the requisite intent for finding a
violation of the prohibition against abuse of
public position by October 1, 2019, as specified
in Section 8(h) of Article II.

(b) Following the adoption of rules pursuant
to subsection (a), the legislature shall enact
implementing legislation establishing penalties
for violations of the prohibition against abuse of
public position to take effect December 31, 2020.

History.—Proposed by Constitution Revision Commission,
Revision No. 7, 2018, filed with the Secretary of State May 9,
2018; adopted 2018.

SECTION 39. Prohibition on racing of or
wagering on greyhounds or other dogs.—
The amendment to Article X, which prohibits the
racing of or wagering on greyhound and other
dogs, and the creation of this section, shall take
effect upon the approval of the electors.

History.—Proposed by Constitution Revision Commission,
Revision No. 8, 2018, filed with the Secretary of State May 9,
2018; adopted 2018.
INDEX

FOREWORD

In the index to the Florida Constitution, “A” refers to the Article of the Constitution and “S” refers to the Section within the Article. This index includes references to the Constitution of 1885 when that Constitution is incorporated by reference in the present Constitution.

<table>
<thead>
<tr>
<th>A</th>
<th>AMENDMENT (Cont.)</th>
</tr>
</thead>
<tbody>
<tr>
<td>ABORTION</td>
<td>Effective date, A11 S5(e)</td>
</tr>
<tr>
<td></td>
<td>Election for approval, A11 S5</td>
</tr>
<tr>
<td></td>
<td>House of Representatives, proposed term of office, A12 S14</td>
</tr>
<tr>
<td></td>
<td>Initiatives, A11 S3, A11 S5(b), (c)</td>
</tr>
<tr>
<td></td>
<td>Legislative joint resolution, A11 S1, A11 S5(a)</td>
</tr>
<tr>
<td></td>
<td>Publication, A11 S5(d)</td>
</tr>
<tr>
<td></td>
<td>Revision commission, A11 S2, A11 S5(a)</td>
</tr>
<tr>
<td></td>
<td>Taxation and Budget Reform Commission, A11 S5(a), A11 S6(e)</td>
</tr>
<tr>
<td>AD VALOREM TAXES</td>
<td>See TAXATION</td>
</tr>
<tr>
<td>ADMINISTRATION, STATE BOARD OF,</td>
<td></td>
</tr>
<tr>
<td>A4 S4(e), A12 S9(a), (c)</td>
<td></td>
</tr>
<tr>
<td>ADMINISTRATIVE AGENCIES</td>
<td></td>
</tr>
<tr>
<td>Judicial review, administrative action, A5 S3(b), A5 S4(b), A5 S5(b)</td>
<td></td>
</tr>
<tr>
<td>Penalties, imposition of, A1 S18</td>
<td></td>
</tr>
<tr>
<td>Quasi-judicial power, A5 S1</td>
<td></td>
</tr>
<tr>
<td>Sentence of imprisonment, A1 S18</td>
<td></td>
</tr>
<tr>
<td>Utilities regulation, Supreme Court review, A5 S3(b)</td>
<td></td>
</tr>
<tr>
<td>ADVERSE MEDICAL INCIDENTS, A10 S25</td>
<td></td>
</tr>
<tr>
<td>AGRICULTURE, COMMISSIONER OF</td>
<td></td>
</tr>
<tr>
<td>(See also CABINET)</td>
<td></td>
</tr>
<tr>
<td>Agricultural matters, supervision, A4 S4(d)</td>
<td></td>
</tr>
<tr>
<td>Cabinet, member, A4 S4(a)</td>
<td></td>
</tr>
<tr>
<td>Election, A4 S5(a)</td>
<td></td>
</tr>
<tr>
<td>Impeachment, A3 S17(a)</td>
<td></td>
</tr>
<tr>
<td>Internal improvement trust fund, trustee, A4 S4(f)</td>
<td></td>
</tr>
<tr>
<td>Land acquisition trust fund, trustee, A4 S4(f)</td>
<td></td>
</tr>
<tr>
<td>Law Enforcement, Department of; agency head, A4 S4(g)</td>
<td></td>
</tr>
<tr>
<td>Office location, A2 S2</td>
<td></td>
</tr>
<tr>
<td>Powers and duties, A4 S4(a), (d)</td>
<td></td>
</tr>
<tr>
<td>Qualifications, A4 S5(b)</td>
<td></td>
</tr>
<tr>
<td>Term of office, A4 S5(a)</td>
<td></td>
</tr>
<tr>
<td>AIR POLLUTION, A2 S7(a), A4 S9, A7 S14</td>
<td></td>
</tr>
<tr>
<td>AIRCRAFT, A7 S1(b)</td>
<td></td>
</tr>
<tr>
<td>AIRPORTS, A7 S10(c)</td>
<td></td>
</tr>
<tr>
<td>ALCOHOLIC BEVERAGES, A8 S5(a), A8 S6(b)</td>
<td></td>
</tr>
<tr>
<td>AMENDMENT</td>
<td>Constitutional convention, A11 S4, A11 S5(a)</td>
</tr>
<tr>
<td>ARMS, RIGHT TO BEAR, A1 S8(a)</td>
<td></td>
</tr>
</tbody>
</table>
ASSEMBLY, RIGHT OF, A1 S5

ATTAINDER, BILLS OF, A1 S10, A1 S17

ATTORNEY GENERAL
(See also CABINET)
Administration, State Board of; member, A4 S4(e)
Cabinet, member, A4 S4(a)
Chief legal officer of state, A4 S4(b)
Constitution Revision Commission, member, A11 S2(a)
Election, A4 S5(a)
Impeachment, A3 S17(a)
Initiative petitions, requesting Supreme Court advisory opinion, A4 S10, A5 S3(b)
Internal improvement trust fund, trustee, A4 S4(f)
Land acquisition trust fund, trustee, A4 S4(f)
Law Enforcement, Department of; agency head, A4 S4(g)
Legislative apportionment
Judicial reapportionment petition, A3 S16(b), (e)
Judicial review petition, A3 S16(c), (e)
Minimum wage, enforcement authority, A10 S24(e)
Office location, A2 S2
Powers and duties, A4 S4(a), (b)
Qualifications, A4 S5(b)
Recreation development bond validation proceedings, A12 S9(a)
Statewide prosecutor, appointment, A4 S4(b)
Term of office, A4 S5(a)

ATTORNEYS-AT-LAW
Admission to practice, A5 S15
Bar, See FLORIDA BAR
Court-appointed counsel, funding, A5 S14(a), A12 S25
Criminal defendants, right to counsel, A1 S16(a)
Discipline, A5 S15

ATTORNEYS’ FEES, A1 S26, A10 S24(e)

AUDITOR, A3 S2

B

BEACHES, A10 S11, A10 S28(b)

BILLS OF ATTAINDER, A1 S10, A1 S17

BLIND PERSONS, A7 S3(b)

BOATS
License tax, A7 S1(b)
Vessel launches, marinas, and marine manufacturing facilities; tax assessments, A7 S4(j), A12 S30

BOND (PUBLIC OFFICERS), A2 S5(b)

BONDS
Airports, A7 S10(c)
BONDS (Cont.)
Transportation rights-of-way, A7 S17
Validation, A5 S3(b)
Voter approval, A7 S11(a), A7 S12(a)
Waste disposal facilities, A7 S14
Water facilities, A7 S14
Water resource development, A7 S11(e)

BOUNDARIES (STATE), A2 S1

BRANCHES OF GOVERNMENT, A2 S3

BRIDGES, A7 S17

BROWARD COUNTY, A8 S6(g), A10 S23

BUDGETING
Adjustments without concurrence of full legislature, A3 S19(c)
Budget stabilization fund, A3 S19(g), A7 S1(e)
Final budget report, A3 S19(e)
Governor, responsibility, A4 S1(a), A4 S13
Legislative Budget Commission, A3 S19(c), (j)
Reductions to meet revenue shortfalls, A3 S19(h), A4 S13
State budgeting processes, A3 S19, A7 S1(e)

C

CABINET
Appointment or removal of officers, approval, A4 S6(a)
Civil rights, restoration, A4 S8(a)
Clemency, A4 S8(a)
Composition, A4 S4(a)
Creation, A4 S4(a)
Election of members, A4 S5(a)
Executive departments, supervision, A4 S6
Impeachment of members, A3 S17(a)
Incapacity of Governor, A4 S3(b)
Offices of members, A2 S2
Pardons, A4 S8(a)
Qualifications of members, A4 S5(b)
Revenue shortfalls, budget reductions, A4 S13
Term limitations on members, A6 S4(c)
Terms of members, A4 S5(a)
Tie vote among members, A4 S4(a)
Veterans’ Affairs, Department of; department head, A4 S11

CAMPAIGN FINANCING, A2 S8(b), A6 S7

CANDIDATES
See ELECTIONS

CAPITAL, A2 S2

CAPITAL OFFENSES
Appeals and collateral attacks on judgment, A1 S16(b)
Death penalty, A1 S17, A5 S3(b)
Presentment or indictment, A1 S15
Pretrial detention, A1 S14

CAPITAL PROJECTS
Airports, A7 S10(c)

CAPITAL PROJECTS (Cont.)
Bridges, A7 S17
Fixed capital outlay projects, bond financing, A7 S11(a), (d)
Housing and related facilities, A7 S16
Industrial and manufacturing plants, A7 S10(c)
Legislative approval, A7 S11(f)
Local governments, bond financing, A7 S10(c), A7 S12(a)
Outdoor recreation facilities, A12 S9(a)
Pollution control facilities, A7 S14
Port facilities, A7 S10(c)
Public education, A7 S12(a), A12 S9(a), (d)
Roads and highways, A7 S17, A12 S9(b), (c)
Schools, A7 S12(a), A12 S9(a), (d)
State, bond financing, A7 S11(a), (d), A7 S14, A7 S16, A7 S17, A12 S9
Transportation rights-of-way, A7 S17
Turnpike authority, A12 S9(b)
Waste disposal facilities, A7 S14
Water facilities, A7 S14

CASINO GAMBLING, A10 S30

CENSUS, A3 S16(a), A8 S1(e), A10 S8, A12 S13

CERTIORARI, WRIT OF, A5 S4(b), A5 S5(b)

CHARITIES, A7 S3(a)

CHIEF FINANCIAL OFFICER
(See also CABINET)
Administration, State Board of; member, A4 S4(e)
Cabinet, member, A4 S4(a)
Chief fiscal officer of state, A4 S4(c)
Constitutional office, designation as, A12 S24(a)
Election, A4 S5(a)
Impeachment, A3 S17(a)
Internal improvement trust fund, trustee, A4 S4(f)
Land acquisition trust fund, trustee, A4 S4(f)
Law Enforcement, Department of; agency head, A4 S4(g)
Office location, A2 S2
Powers and duties, A4 S4(a), (c)
Qualifications, A4 S5(b)
State funds and securities, maintenance, A4 S4(c)
Term of office, A4 S5(a)

CHILDREN
Abortion involving minors, prior notification of parent, A10 S22
Adoption or legitimization, special laws pertaining to, A3 S11(a)
Juvenile delinquency proceedings, A1 S15(b)
Relief from legal disabilities, special laws pertaining to, A3 S11(a)
Tobacco Education and Prevention Program, A10 S27

CIRCUIT COURTS
(See also COURTS)
Administrative action, review, A5 S5(b)
CIRCUIT COURTS (Cont.)
Administrative supervision, A5 S2(d)
Appeal of judgments and orders, A5 S3(b), A5 S4(b)
Appellate jurisdiction, A5 S4(b), A5 S5(b), A5 S20(c)
Chief judge
Assignment of judges, A5 S2(b)
Discipline panel for Supreme Court justice, A5 S12(e)
Emergency hospitalizations, authority delegation to county court judges, A5 S20(c)
Location of court proceedings, designation, A5 S7, A5 S20(c)
Responsibilities, A5 S2(d)
Selection, A5 S2(d)
Clerk, A5 S14(b), (c), A5 S16, A8 S1(d)
Death penalty, A5 S3(b)
Divisions, A5 S7, A5 S20(c)
Hearings, A5 S7
Judges
(See also JUDGES)
Chief judge, See subtitle Chief judge, this heading
Election, A5 S10(b), A5 S11(b)
Impeachment, A3 S17(a)
Judges of abolished courts, A5 S20(d)
Merit selection, local option, A5 S10(b)
Number, A5 S20(d)
Retention, local option, A5 S10(b)
Term of office, A5 S10(b), A5 S11(b)
Vacancy in office, A5 S11(b)
Judicial circuits, See JUDICIAL CIRCUITS
Judicial power vested in, A5 S1
Jurisdiction, A5 S5(b), A5 S20(c)
Organization, A5 S5(a)
Prosecuting officer, A5 S17
Trials, location, A5 S7
Writs, power to issue, A5 S5(b)

CIVIL ACTIONS
Defamation, A1 S4
Due process of law, A1 S9
Medical marijuana use, not subject to civil liability, A10 S29(a)
Minimum wage violations, A10 S24(e)
Special laws pertaining to, A3 S11(a)
Suits against state, A10 S13
Validity upon adoption of constitutional revision, A12 S7

CIVIL RIGHTS
Declaration of rights, A1
Restoration, A4 S8(a), A6 S4(a), (b)
Voting and elections, See ELECTIONS

CIVIL SERVICE SYSTEM, A3 S14

CIVIL TRAFFIC HEARING OFFICERS, A5 S1

CLEMENCY, A1 S16(b), A4 S8

CLERKS OF CIRCUIT COURTS, A5 S14(b), (c), A5 S16, A8 S1(d)

COAST GUARD, A7 S3(g), A12 S31

COLLECTIVE BARGAINING, A1 S6

COLLEGES AND UNIVERSITIES
Institutions of higher learning, A7 S15(a), A9 S1(a), A12 S9(a)
State colleges, community colleges, and junior colleges, A7 S15(a), A9 S8, A12 S9(a), (d)

COMMISSIONER OF AGRICULTURE
See AGRICULTURE, COMMISSIONER OF

COMMISSIONER OF EDUCATION
See EDUCATION, COMMISSIONER OF

COMMISSIONS, A5 S1

COMMUNICATIONS, INTERCEPTION, A1 S12

COMMUNITY COLLEGES, A7 S15(a), A9 S8, A12 S9(a), (d)

COMMUNITY DEVELOPMENT, A7 S3(c)

CONGRESSIONAL DISTRICTS, A3 S20

CONSERVATION
Natural resources, See NATURAL RESOURCES

CONSTITUTION OF 1885
Bonds
Institutions of higher learning and junior college capital outlay, A12 S9(a)
Outdoor recreation development, A12 S9(a)
Provisions retained until payment in full, A12 S8
Roads and highways, A12 S9(c)
School capital outlay, A12 S9(d)
County courts, A5 S20(c)
Criminal sentences, A12 S7(a)
Dade County, home rule charter, A8 S6(e)
Gross receipts taxes, A12 S9(a)
Hillsborough County, home rule charter, A8 S6(e)
Jacksonville and Duval County, consolidation, A8 S6(e)
Judges, A5 S20(d)
Judiciary provisions, repeal, A5 S20(a)
Key West and Monroe County, consolidation, A8 S6(e)
Local government, A8 S6(a), (e)
Motor vehicle fuel taxes, A12 S9(c)
Motor vehicle license revenues, A12 S9(d)
Provisions conflicting with revision, A12 S17
Provisions reverting to statutes, A5 S20(g), A12 S10
Provisions superseded, A12 S1
Superintendents of public instruction, A12 S5(b), A12 S6(b)
Taxes, penalties, fines, and forfeitures owed to state, A12 S7(a)

CONSTITUTION REVISION COMMISSION, A2 S5(a), A11 S2, A11 S5(a)
CONSTITUTION (UNITED STATES)
See UNITED STATES

CONSTITUTIONAL CONVENTION, A2 S5(a), A11 S4, A11 S5(a)

CONSTRUCTION, RULES OF, A10 S12

CONTEMPT, A3 S4(d), A3 S5

CONTRACTIONS
Laws impairing, A1 S10
Special laws pertaining to, A3 S11(a)
Validity upon adoption of constitutional revision, A12 S7

CORPORATIONS
Income tax, A7 S5(b)
Public credit or taxing power in aid of, A7 S10
Rights and obligations, validity upon adoption of constitutional revision, A12 S7
Special laws pertaining to, A3 S11(a)

CORRECTIONAL OFFICERS AND CORRECTIONAL PROBATION OFFICERS
Killed in line of duty, death benefits for survivors, A10 S31

COUNTIES
Abolishment, A8 S1(a)
Ad valorem taxation, A7 S9, A7 S12, A12 S2
Alcoholic beverage sales, A8 S5(a), A8 S6(b)
Boards of county commissioners
Composition, A8 S1(e)
Districts, A8 S1(e)
 Election, A8 S1(e)
 Ex officio clerks, A5 S16, A8 S1(d)
 Terms of office, A8 S1(e)
Bond financing, A7 S10(c), A7 S12
Branch offices, A8 S1(k)
Broward County, A8 S6(g), A10 S23
Change of, A8 S1(a)
Charter, A8 S1(c), (g)
Civil service system, A3 S14
Consolidation of local governments, A8 S3, A8 S6(e)
County courts, See COUNTY COURTS
County seat, A8 S1(k), A8 S6(b)
Court-appointed counsel, funding, A5 S14(c)
Creation, A8 S1(a)
Credit, pledging, A7 S10
Districts, county commissioner, A8 S1(e)
Duval County, consolidation, A8 S6(e)
Electors, A8 S2
Electric generation and transmission facilities, A7 S10(d)
Firearms sales, criminal history records check and waiting period, A8 S5(b)
Funds
Care, custody, and disbursement, A8 S1(b)
Custodian, A5 S16, A8 S1(d)
Investment, A7 S10(a), (b)
Governing bodies, A8 S1(e)
Government
 Charter, A8 S1(c), (g)
Noncharter, A8 S1(f)

COUNTRIES (Cont.)
Hillsborough County, home rule charter, A8 S6(e)
Home rule, A8 S6(e), (f)
Indebtedness, certificates of, A7 S12
Joint ownership with private entities, A7 S10
Leon County, seat of government, A2 S2
Local option, alcoholic beverage sales, A8 S5(a), A8 S6(b)
Mandated expenditure of funds, funding by Legislature, A7 S18(a)
Meetings, access to, A1 S24(b)
Miami-Dade County, A8 S6(e), (f), (g), A10 S23
Monroe County, consolidation, A8 S6(e)
Motor vehicle fuel tax, allocation, A12 S9(c)
Municipal services, taxes for, A7 S9(b)
Officers
Abolishment of office, A8 S1(d)
Auditor, A5 S16, A8 S1(d)
Bond, A2 S5(b)
Clerk of circuit court, A5 S14(b), (c), A5 S16, A8 S1(d)
Commissioners, See subtitle Boards of county commissioners, this heading
Compensation, A2 S5(c)
Continuance in office, A8 S6(c)
Election, A6 S5, A8 S1(d)
Holding other offices, A2 S5(a)
Oath of office, A2 S5(b)
Office and records, location, A8 S1(k)
Performance of municipal functions, A8 S6(b)
Powers and duties, A2 S5(b), (c)
Property appraiser, A8 S1(d)
Prosecuting attorney, A5 S20(d)
Recorder, A5 S16, A8 S1(d)
Selection, A8 S1(d), A8 S6(b), (g)
Sheriff, A8 S1(d)
Solicitor, A5 S20(d)
Supervisor of elections, A8 S1(d)
Suspension, A4 S7(a), (b)
Tax collector, A8 S1(d)
Terms of office, A8 S1(d)
Vacancy in office, A4 S1(f)

Ordinances
Charter government, A8 S1(g)
Community and economic development tax exemptions, A7 S3(c)
Conflict with municipal ordinances, A8 S1(f), (g)
Effective date, A8 S1(j)
Historic properties, A7 S3(d), A7 S4(e), A12 S22
Homestead property tax exemption for elderly persons, A7 S6(d)
Local laws, amendment or repeal, A8 S6(d)
Noncharter government, A8 S1(f)
Violations, A8 S1(j)

Pari-mutuel tax revenue, A7 S7
Pollution control facilities, state bond financing, A7 S14
Public defenders' offices, funding, A5 S14(c)
Recording of documents, A8 S1(k)
Reduction of authority to raise revenue, legislative approval, A7 S18(b)
Roads and highways, A12 S9(c)
Second gas tax, allocation, A12 S9(c)
COUNTIES (Cont.)
Self-government powers, A8 S1(f), (g)
State aid, A7 S8
State attorneys' offices, funding, A5 S14(c)
State tax revenues, legislative approval of reduction, A7 S18(c)
Status, continuation upon adoption of Constitution, A8 S6(b)
Taxes, A7 S4(f), A7 S9, A12 S2
Taxing power, limitation, A7 S10, A8 S1(h)
Transfer of function or power, A5 S14(c)
Waste disposal facilities, state bond financing, A7 S14
Water facilities, state bond financing, A7 S14

COUNTY COURTS
(See also COURTS)
Administrative supervision, A5 S2(d)
Appeal of judgments and orders, A5 S3(b), A5 S4(b)
Clerks, A5 S14(b), (c), A5 S16, A5 S20(c)
Divisions, A5 S7, A5 S20(c)
Fines and forfeitures, A5 S20(c)
Hearings, A5 S7
Judges
(See also JUDGES)
Bar membership, A5 S8, A5 S20(c), (d)
Election, A5 S10(b), A5 S11(b)
Impeachment, A3 S17(a)
Judges of abolished courts, A5 S20(d)
Merit selection, local option, A5 S10(b)
Nonjudicial duties, A5 S20(f)
Number, A5 S6(a), A5 S20(d)
Retention, local option, A5 S10(b)
Term of office, A5 S10(b), A5 S11(b)
Vacancy in office, A5 S11(b)
Judicial power vested in, A5 S1
Jurisdiction, A5 S6(b), A5 S20(c)
Location, A5 S7, A5 S20(c)
Organization, A5 S6(a)
Trials, location, A5 S7, A5 S20(c)

COURTS
Access to, A1 S21
Administrative agency interpretation of law, not deferred to, A5 S21
Administrative supervision, A5 S2
Appeals, A5 S2(a), A5 S3, A5 S4, A5 S5(b)
Appellate districts, See DISTRICT COURTS OF APPEAL
Attorneys, admission to practice and discipline, A5 S15
Bar, See FLORIDA BAR
Budgeting processes, A3 S19(a), (c)
Chief administrative officers, A5 S2(b)
Circuit courts, See CIRCUIT COURTS
County courts, See COUNTY COURTS
Courts-martial, A1 S15(a), A1 S18, A5 S1
Dismissal of cause, improper remedy sought, A5 S2(a)
District courts of appeal, See DISTRICT COURTS OF APPEAL
Divisions, A5 S7, A5 S20(c)
Establishment, A5 S1
Funding, A5 S14
Generally, A5

COVERTURE, A10 S5

CREDIT, PLEDGING OF
Housing bonds, A7 S16(b)
Joint ownership with private entity, A7 S10
State bonds, A7 S11(a), (c), A7 S14(a), A7 S17, A12 S9

CRIMINAL OFFENSES
Accused, rights of, A1 S16(a), A1 S19
Appeals and collateral attacks on judgment, A1 S16(b)
Bills of attainder, A1 S10, A1 S17
Breach of public trust, A2 S8(d)
County ordinance violations, A8 S1(j)
Criminal statutes, effect of repeal, A10 S9
Defamation, A1 S4
Ex post facto laws, A1 S10
Felony
Definition, A10 S10
Prosecution, A1 S15(a)
Public office disqualification, A6 S4(a)
Public officer or employee, forfeiture of retirement rights and privileges, A2 S8(d)
Voting qualifications, A6 S4(a), (b)
Fraud, imprisonment for debt, A1 S11
Handgun purchases, waiting period violations, A1 S8(c)
Juvenile offenders, A1 S15(b)
CRIMINAL OFFENSES (Cont.)
Marine net fishing violations, A10 S16(e)
Penalties, See PUNISHMENT
Pigs, cruel and inhumane confinement during pregnancy, A10 S21(d)
Prosecution, See CRIMINAL PROSECUTION
Treasur y, A1 S20, A4 S8(b)
Victims' rights, A1 S16(b), (c), (d), (e)

CRIMINAL PROSECUTION
Accused, rights of, A1 S16(a), A1 S19
Capital crime, A1 S15(a)
Communications, unreasonable interception of, A1 S12
Costs, payment by accused, A1 S19
Counsel, right to, A1 S16(a)
County ordinance violations, A8 S1(j)
Criminal statutes, effect of repeal, A10 S9
Defamation, A1 S4
Defendants, rights of, A1 S16(a), A1 S19
Double jeopardy, A1 S9
Due process of law, A1 S9, A1 S16(b)
Evidence, inadmissible, A1 S12
Felony, A1 S15(a)
Grand jury, A1 S15(a)
Indictment or information, A1 S15(a), A1 S16(a)
Jurors, A1 S22, A3 S11(a)
Juvenile offenders, A1 S15(b)
Medical marijuana use, not subject to criminal liability, A10 S29(a)
Penalties, See PUNISHMENT
Pretrial release and detention, A1 S14, A1 S16(b)
Release of offender, victims' rights, A1 S16(b)
Search and seizure, unreasonable, A1 S12
Search warrants, A1 S12
Self-incrimination, A1 S9
Special laws pertaining to, A3 S11(a)
Statewide prosecutor, A4 S4(b)
Treasur y, A1 S20
Trial by jury, A1 S16(a), A1 S22
Venue, A1 S16(a), A3 S11(a)
Victims' rights, A1 S16(b), (c), (d), (e)
Witness against oneself, A1 S9
Witnesses, A1 S16(a)

CURTESY, A10 S5

CUSTODIAN OF STATE RECORDS
Documents received and maintained
Constitution revision proposals, A11 S2(c), A11 S4(b)
Constitutional amendment initiative petitions, A11 S3
Constitutional convention petitions, A11 S4(a)
County ordinances, A8 S1(i)
Financial interests disclosures, A2 S8(i)
Governor's certificates of incapacity or capacity, A4 S3(b)
Governor's executive orders of clemency, A4 S8(a)
Governor's objections to vetoed bills, A3 S8(b)
Governor's orders of suspension of officers, A4 S7(a)
CUSTODIAN OF STATE RECORDS (Cont.)
Documents received and maintained (Cont.)
Judicial apportionment orders, A3 S16(b), (f)
Judicial merit selection and retention petitions, A5 S10(b)
Taxation and Budget Reform Commission proposals, A11 S6(e)
Substitution for term "secretary of state", A12 S24(b)

D

DEATH BENEFITS
First responders and military members, survivors of, A10 S31

DEATH PENALTY
See CAPITAL OFFENSES

DEBT
Homestead property, A10 S4(a)
Imprisonment for, A1 S11
Public debt
Bond financing, See BONDS
Certificates of indebtedness, A7 S12
Consolidation of local governments, A8 S3
Counties, A8 S1(a)
Incurred under 1885 Constitution, A12 S8
Municipalities, A8 S2(a)

DECLARATION OF RIGHTS, A1

DEEDS OF TRUST, A7 S2

DISABILITIES, PERSONS WITH
Deprivation of rights, A1 S2
Tax exemptions, A7 S3(b), A7 S6(e)

DISTRICT COURTS OF APPEAL
(See also COURTS)
Administrative action, direct review, A5 S4(b)
Administrative supervision, A5 S2(c)
Appeal of decisions, A5 S3(b)
Appellate districts
Court serving, A5 S4(a)
Establishment, A5 S1, A5 S20(c)
Redefining, A5 S9
Supreme Court justices, residency, A5 S3(a)
Case consideration, number of judges required, A5 S4(a)
Certification of cases for Supreme Court review, A5 S3(b)
Chief judges, A1 S16(b), A5 S2(c)
Clerks, A5 S4(c)
Court-martial decisions, review, A5 S1
Decisions, A5 S3(b), A5 S4(a)
Divisions, A5 S7, A5 S20(c)
Final judgments and orders, review, A5 S4(b)
Interlocutory orders, review, A5 S4(b)
Judges
Impeachment, A3 S17(a)
Number, A5 S4(a)
Judicial nominating commissions, A5 S11(d)
Judicial power vested in, A5 S1

C–75
DISTRICT COURTS OF APPEAL (Cont.)
Jurisdiction, A5 S4(b), A5 S20(c)
Marshals, A5 S4(c)
Military law questions, advisory opinions, A5 S2(a)
Organization, A5 S4(a)
Process, A5 S4(c)
Rules of procedure, A5 S11(d)
Trial court judgments and orders, review, A5 S4(b)
Writs, power to issue, A5 S4(b)

DISTRICTS
Appellate, See DISTRICT COURTS OF APPEAL
Community college, A12 S9(d)
County commissioner, A8 S1(e)
Legislative, A3 S1, A3 S15(a), (c), A3 S16(a)
School, See SCHOOL DISTRICTS
Special, See SPECIAL DISTRICTS

DIVORCE, A3 S11(a)

DOGRACING, A10 S32, A12 S39

DOMESTIC SECURITY AND COUNTERTERRORISM, OFFICE OF, A4 S4(g)

DOUBLE JEOPARDY, A1 S9

DOWER, A10 S5

DUE PROCESS OF LAW, A1 S9, A1 S16(b)

DUVAL COUNTY, A8 S6(e)

E

ECONOMIC DEVELOPMENT, A7 S3(c)

EDUCATION
Appointive boards, terms of members, A9 S3
Bond financing
Capital projects, A7 S12(a), A12 S9(a), (d)
Student loans, A7 S15
Capital outlay funds, A12 S9(a), (d)
Class size limits, A9 S1(a)
Commissioner of Education, See EDUCATION, COMMISSIONER OF
First responders and military members killed in line of duty, education benefits for survivors of, A10 S31(c)
Free public schools, A9 S1(a), A9 S2, A9 S4(b), A9 S6
Health-related training institutions, A7 S15(a)
Institutions of higher learning, A7 S15(a), A9 S1(a), A12 S9(a)
Joint educational programs, A9 S4(b)
Law, A10 S15
Prekindergarten education, A9 S1(b), (c)
Property tax exemption, A7 S3(a)
Public education system, A9 S1(a), A9 S5, A12 S9(d)
School boards, A9 S4, A9 S5, A12 S9(d)
School districts, See SCHOOL DISTRICTS

EDUCATION (Cont.)
State Board of Education, See EDUCATION, STATE BOARD OF
State colleges, community colleges, and junior colleges, A7 S15(a), A9 S8, A12 S9(a), (d)
State school fund, A9 S6
Student loans, A7 S15
Superintendents of public instruction, A12 S4, A12 S5, A12 S6(b)
Superintendents of schools, A9 S5, A12 S5, A12 S6(b)
Taxes
Gross receipts tax, utility services, A12 S9(a)
Property tax exemption, A7 S3(a)
School district, A7 S6(a), A7 S9, A9 S4(b)
Slot machine revenues, A10 S23(b)
Tobacco Education and Prevention Program, A10 S27
Vocational training schools, A7 S15(a), A12 S9(a)

EDUCATION, COMMISSIONER OF
Appointment, A9 S2
State University System Statewide Board of Governors, membership, A9 S7(d)
Statutes under 1885 Constitution, applicability, A12 S6(b)
Superintendent of Public Instruction, transfer of office, A12 S4

EDUCATION, STATE BOARD OF
Generally, A9 S2
Public education capital outlay and debt service trust fund, administration, A12 S9(a)
School bonds, duties, A12 S9(d)
State college system, supervision, A9 S8(b), (d)

ELDERLY AFFAIRS, DEPARTMENT OF, A4 S12

ELDERLY PERSONS
Tax exemptions, A7 S4(f), A7 S6(d), (e), A12 S26, A12 S36

ELECTIONS
Alcoholic beverage sales, local option, A8 S5(a)
Bond financing approval, A7 S11(a), A7 S12(a)
Cabinet members, A4 S5(a)
Candidates
Campaign finances, disclosure, A2 S8(b)
Campaign spending limits for statewide offices, A6 S7
Congressional districts favoring incumbents, A3 S20
Financial interests, disclosure, A2 S8
Legislative districts favoring incumbents, A3 S21
Minor party or nonparty candidates, A6 S1
Public financing of campaigns for statewide offices, A6 S7
ELECTIONS (Cont.)
Community and economic development tax exemption ordinances, authorization, A7 S3(c)
Constitutional amendment or revision, A11 S5
Constitutional convention question, A11 S4
County commissioners, A8 S1(e)
County officers, A8 S1(d)
Districts, A6 S6
Elections
Disqualification, A6 S4(a), (b)
Freeholders, A7 S9(b), A7 S12(a)
Oath, A6 S3
Qualifications, A6 S2
Registration, A6 S1, A6 S3, A6 S6
Restoration of rights, A6 S4(a), (b)
Vote of electors, definition, A10 S12(d)
Voting in primary elections, A6 S5(b)
General elections
Cabinet members, A4 S5(a)
Constitutional amendment or revision, A11 S5(a)
Constitutional convention question, A11 S4(b)
Date, A6 S5
Emergency, suspension or delay, A6 S5
Governor and Lieutenant Governor, A4 S5
Superintendents of schools, A9 S5
Winner determination, A6 S1
Governor, A4 S5
Judges, A5 S10, A5 S11(b)
Legislators, A3 S1, A3 S2, A3 S15
Lieutenant Governor, A4 S5(a)
Municipal elections, A6 S6
Political party functions, A6 S1
Primary elections, A4 S5(a), A6 S5(b)
Referenda, A3 S10, A6 S5, A7 S3(c), A10 S23(a)
Registration, A6 S1, A6 S3
School boards, A9 S4(a)
Secret vote, A6 S1
Special elections
Alcoholic beverage sales, A8 S5(a)
Community and economic development tax exemption ordinances, A7 S3(c)
Constitutional amendment or revision, A11 S5(a)
County charter, A8 S1(c)
Regulation, A6 S5
Superintendents of schools, A9 S5
Supervisors of elections, A8 S1(d)
Tax authorization, A7 S9(b)
Term limitation, certain elective offices, A6 S4(c)
Vote of the electors, definition, A10 S12(d)

ELECTIONS, SUPERVISORS OF, A8 S1(d)

ELECTRICAL ENERGY FACILITIES, A7 S10(d)

ELECTRONIC CIGARETTES, A10 S20

EMERGENCIES (Cont.)
Continuity of government, measures to ensure, A2 S6
Elections, suspension or delay, A6 S5
Habeas corpus, suspension of writ, A1 S13
Seat of government, transfer, A2 S2

EMERGENCY MEDICAL TECHNICIANS
Killed in line of duty, death benefits for survivors, A10 S31

EMINENT DOMAIN, A10 S6

ENEMY ATTACK
See INVASION

ENERGY
Electrical energy facilities, public support, A7 S10(d)
Renewable energy source devices, taxation, See RENEWABLE ENERGY SOURCE DEVICES
Solar devices, exemption from taxation and assessments, A7 S3(e), A7 S4(i), A12 S34

ENGLISH, OFFICIAL LANGUAGE, A2 S9

ENVIRONMENTAL PROTECTION
See NATURAL RESOURCES

EQUALITY BEFORE THE LAW, A1 S2

ESTATE TAX, A7 S5(a)

ETHICS, COMMISSION ON, A2 S8, A12 S38(a)

ETHICS IN GOVERNMENT, A2 S8, A3 S18, A5 S13, A12 S38

EVERGLADES, A2 S7(b), A10 S17, A10 S28(b)

EVIDENCE
Defamation, A1 S4
Inadmissible, A1 S12
Special laws pertaining to, A3 S11(a)
Treason, A1 S20

EX POST FACTO LAWS, A1 S10

EXECUTIVE BRANCH OF GOVERNMENT
Executive power, A2 S3, A4 S1(a)
Generally, A4
Planning processes and planning documents, A3 S19(a), (h)
Public records and meetings, access to, A1 S24

EXECUTIVE DEPARTMENTS, A4 S6, A12 S16

EXECUTIVE POWER, A2 S3, A4 S1(a)

EXECUTIVE ORDER

F

FEDERAL GOVERNMENT
See UNITED STATES

C–77
FELONIES
See CRIMINAL OFFENSES

FINANCE
Appropriation of state funds, See APPROPRIATIONS
Bonds, See BONDS
Generally, A7
Revenue, See REVENUE
State funds, See STATE FUNDS
Taxation and Budget Reform Commission, A2 S5(a), A11 S5(a), A11 S6
Taxes, See TAXATION
Trust funds, See TRUST FUNDS (PUBLIC)

FINES AND FORFEITURES
(See also PUNISHMENT)
Administrative penalties, A1 S18
County courts, A5 S20(c)
Excessive, A1 S17
Minimum wage violations, A10 S24(e)
Owing under 1885 Constitution, A12 S7(a)
Remission, A3 S11(a), A4 S8(a)
Suspension, A4 S8(a)

FIREARMS
Right to bear arms, A1 S8(a)
Sales, criminal history records check, A8 S5(b)
Waiting period between purchase and delivery, A1 S8(b), (c), (d), A8 S5(b)

FIREFIGHTERS
Killed in line of duty, death benefits for survivors, A10 S31

FIRST RESPONDERS
Homestead tax exemption for disabled first responder injured in line of duty, A7 S6(f), A12 S35
Homestead tax exemption for surviving spouse of first responder killed in line of duty, A7 S6(f), A12 S33

FISH AND WILDLIFE CONSERVATION COMMISSION, A4 S9, A12 S23

FISHING
Commercial fishing property, tax assessments, A7 S4(j), A12 S30
Document excise tax proceeds, use for habitat protection, A10 S28(b)
Fish and Wildlife Conservation Commission, A4 S9, A12 S23
Game and Fresh Water Fish Commission, A12 S23
Marine Fisheries Commission, A12 S23
Marine net fishing, limitations, A10 S16
Special laws pertaining to freshwater fishing, A3 S11(a), A4 S9

FLAG (STATE), A2 S4

FLORIDA BAR (Cont.)
Judges, A5 S6
Judicial nominating commission members, A5 S20(c)
Judicial Qualifications Commission members, A5 S12(a), (f)
Public defenders, A5 S18
State attorneys, A5 S17

FREEDOM OF PRESS, A1 S4
FREEDOM OF RELIGION, A1 S3
FREEDOM OF SPEECH, A1 S4

G

GAMBLING
Casino gambling, A10 S30
Dog racing prohibition, A10 S32, A12 S39
Lotteries, A10 S7, A10 S15
Pari-mutuel pools, A10 S7
Pari-mutuel taxes, A7 S7
Slot machines, A10 S23

GAME AND FRESH WATER FISH COMMISSION, A12 S23

GENERAL PROVISIONS, A2

GOVERNMENT EFFICIENCY TASK FORCE, A3 S19(i)

GOVERNOR
Acting, A4 S3(b)
Administration, State Board of; chair, A4 S4(e)
Advisory opinions from Supreme Court, A4 S1(c)
Appointments
Constitution Revision Commission, A11 S2(a), (b)
Education, State Board of, A9 S2
Executive or boards, A4 S6
Fish and Wildlife Conservation Commission, A4 S9
Governor Efficiency Task Force, A3 S19(i)
Judges, A5 S11(a), (b), (c)
Judicial nominating commission, A5 S20(c)
Judicial Qualifications Commission, A5 S12(a)
Militia officers, A10 S2(c)
State colleges, local boards of trustees, A9 S8(c)
State universities, local boards of trustees, A9 S7(c)
State University System Statewide Board of Governors, A9 S7(d)
Taxation and Budget Reform Commission, A11 S6(a)
Vacancies in state or local offices, A3 S17(b), A4 S1(f), A4 S7
Bills
Executive approval, A3 S8(a)
Veto, A3 S8, A3 S9, A3 S19(b)
Budgeting, A4 S1(a), A4 S13
<table>
<thead>
<tr>
<th><strong>Governor</strong> (Cont.)</th>
<th><strong>Handicapped Persons</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Capacity, restoration, A4 S3(b)</td>
<td>Deprivation of rights, A1 S2</td>
</tr>
<tr>
<td>Civil rights, restoration, A4 S8(a)</td>
<td>Tax exemptions, A7 S3(b), A7 S6(e)</td>
</tr>
<tr>
<td>Clemency, A4 S8(a), (b)</td>
<td><strong>Head of Family</strong>, A7 S3(b)</td>
</tr>
<tr>
<td>Commander-in-chief, military forces, A4 S1(a)</td>
<td><em>Health Care Facilities</em></td>
</tr>
<tr>
<td>Election, A4 S5(a), (b)</td>
<td>Adverse medical incidents, patients' right to know, A10 S25</td>
</tr>
<tr>
<td>Executive departments, supervision, A4 S6</td>
<td><strong>Health, Department of</strong></td>
</tr>
<tr>
<td>Impeachment, A3 S17(a), A4 S3(b)</td>
<td>Medical marijuana use, regulation, A10 S29(d)</td>
</tr>
<tr>
<td>Impeachment trial, presiding officer, A3 S17(c)</td>
<td><strong>Hillsborough County</strong>, A8 S6(e)</td>
</tr>
<tr>
<td>Incapacity to serve, A4 S3(b)</td>
<td><em>Historic Preservation</em></td>
</tr>
<tr>
<td>Internal improvement trust fund, trustee, A4 S4(f)</td>
<td>Ad valorem tax assessments and exemptions, A7 S3(d), A7 S4(e), A12 S22</td>
</tr>
<tr>
<td>Judicial proceedings, initiation, A4 S4(f)</td>
<td>Bond financing, A7 S11(e)</td>
</tr>
<tr>
<td>Land acquisition trust fund, trustee, A4 S4(f)</td>
<td>Documents excise tax proceeds, use for protection, A10 S28(b)</td>
</tr>
<tr>
<td>Law Enforcement, Department of; agency head, A4 S4(g)</td>
<td><strong>Home Rule Charters</strong></td>
</tr>
<tr>
<td>Legislature</td>
<td>Dade County, A8 S6(e)</td>
</tr>
<tr>
<td>Adjournment of session, A3 S3(f)</td>
<td>Hillsborough County, A8 S6(e)</td>
</tr>
<tr>
<td>Apportionment sessions, convening, A3 S16(a), (d)</td>
<td><strong>Homestead Property</strong></td>
</tr>
<tr>
<td>Meetings between Governor and legislative leadership, open to public, A3 S4(e)</td>
<td>Alienation, A10 S4(c)</td>
</tr>
<tr>
<td>Message on condition of state, A4 S1(e)</td>
<td>Condominiums, A7 S6(a)</td>
</tr>
<tr>
<td>Special session, convening, A3 S3(c)</td>
<td>Contractual obligations, A10 S4(a)</td>
</tr>
<tr>
<td>Veto of bills, A3 S8, A3 S9, A3 S19(b)</td>
<td>Devise, A10 S4(c)</td>
</tr>
<tr>
<td>Lieutenant Governor, assignment of duties, A4 S2</td>
<td>Equitable title, A7 S6(a)</td>
</tr>
<tr>
<td>Militia, calling out, A4 S1(d)</td>
<td>Estate by the entirety, A7 S6(a), A10 S4(c)</td>
</tr>
<tr>
<td>Office location, A2 S2</td>
<td>Exemptions</td>
</tr>
<tr>
<td>Pardons, A4 S8(a), (b)</td>
<td>Forced sale, A10 S4(a), (b)</td>
</tr>
<tr>
<td>Planning, A3 S19(h), A4 S1(a)</td>
<td>Judgment lien, A10 S4(a), (b)</td>
</tr>
<tr>
<td>Powers, generally, A4 S1</td>
<td>Taxation</td>
</tr>
<tr>
<td>Proclamations</td>
<td>Disabled first responders, A7 S6(f), A12 S35</td>
</tr>
<tr>
<td>Apportionment sessions of Legislature, convening, A3 S16(a), (d)</td>
<td>Elderly persons, A7 S4(f), A7 S6(d), (e), A12 S26, A12 S36</td>
</tr>
<tr>
<td>Seat of government, transfer, A2 S2</td>
<td>Generally, A7 S6, A12 S27</td>
</tr>
<tr>
<td>Special session of Legislature, convening, A3 S3(c)</td>
<td>Military personnel deployed in support of military operations, A7 S3(g), A12 S31</td>
</tr>
<tr>
<td>Qualifications, A4 S5(b)</td>
<td>Surviving spouses of deceased veterans or first responders, A7 S6(f), A12 S33</td>
</tr>
<tr>
<td>Revenue shortfalls, budget reductions, A4 S13</td>
<td>Extent of property, A10 S4(a)</td>
</tr>
<tr>
<td>Seat of government, emergency transfer, A2 S2</td>
<td>Heirs of owner, A10 S4(b)</td>
</tr>
<tr>
<td>Supreme executive power, A4 S1(a)</td>
<td>Joint ownership, A7 S6(a)</td>
</tr>
<tr>
<td>Suspension of officers, A4 S7</td>
<td>Leasehold, A7 S6(a)</td>
</tr>
<tr>
<td>Term limitations, A4 S5(b)</td>
<td>Legal title, A7 S6(a)</td>
</tr>
<tr>
<td>Term of office, A4 S5(a), (b)</td>
<td>Renters, A7 S6(c)</td>
</tr>
<tr>
<td>Vacancy in office, A4 S3(a)</td>
<td>Stock ownership, A7 S6(a)</td>
</tr>
<tr>
<td>Veterans' Affairs, Department of; department head, A4 S11</td>
<td>Surviving spouse, A7 S6(f), A10 S4(b), A12 S33</td>
</tr>
<tr>
<td><strong>Grand Juries</strong>, A1 S15(a)</td>
<td>Taxes and assessments</td>
</tr>
<tr>
<td><strong>Greyhound Racing</strong>, A10 S32, A12 S39</td>
<td>Change of assessments, A7 S4(d)</td>
</tr>
<tr>
<td><strong>Grievances, Petition for Redress Of</strong>, A1 S5</td>
<td>Just value and less than just value assessments, A7 S4(d), A7 S6(a)</td>
</tr>
<tr>
<td><strong>H</strong></td>
<td>Limitation on assessments</td>
</tr>
<tr>
<td><strong>Habeas Corpus</strong></td>
<td>(Save-Our-Homes provisions), A7 S4(d)</td>
</tr>
<tr>
<td>Circuit courts, A5 S5(b)</td>
<td>Living quarters for parents or grandparents, reduction of assessments, A7 S4(f)</td>
</tr>
<tr>
<td>District courts of appeal, A5 S4(b)</td>
<td>New homesteads, transfer of Save-Our-Homes benefits, A7 S4(d), A12 S27</td>
</tr>
<tr>
<td>Grantable of right, A1 S13</td>
<td>Sale for taxes, A10 S4(a)</td>
</tr>
</tbody>
</table>
HOMESTEAD PROPERTY (Cont.)
Taxes and assessments (Cont.)
Tax exemptions, See subtitle Exemptions
sub-subtitle Taxation, this heading
Veterans disabled due to combat injury,
property tax discount, A7 S6(e), A12 S32

HOMOSEXUAL PERSONS
Same-sex marriage, invalidity, A1 S27

HOUSE OF REPRESENTATIVES
See LEGISLATURE

HOUSING BONDS, A7 S16, A12 S18

HUNTING, A3 S11(a), A4 S9

HURRICANES
Wind damage resistance improvements,
taxation, A7 S4(i), A12 S29

IMPEACHMENT
Acquittal, A3 S17(b), (c)
Cabinet members, A3 S17(a)
Civil responsibility of impeached officer,
A3 S17(c)
Clemency, A4 S8(a)
Conviction, A3 S17(c)
Criminal responsibility of impeached officer,
A3 S17(c)
Disqualification from office, A3 S17(b), (c)
Governor, A3 S17(a), A4 S3(b)
House of Representatives, power to impeach,
A3 S17
Justices and judges, A3 S17(a), A5 S12(d)
Lieutenant Governor, A3 S17(a)
Misdemeanor in office, A3 S17(a)
Officers liable to impeachment, A3 S17(a)
Power, A3 S17(a)
Presiding officer, impeachment trial, A3 S17(c)
Senate trial, A3 S17(b), (c)
Vacancy in office, temporary appointment,
A3 S17(b)
Vote, A3 S17(a), (c)

IMPRISONMENT
(See also PUNISHMENT)
Administrative sentence, A1 S18
Contempt of Legislature, A3 S5
Court-martial, imposition of sentence, A1 S18
Debt, sentence for, A1 S11
Indefinite, A1 S17
Sentences under 1885 Constitution,
A12 S7(a)

INALIENABLE RIGHTS, A1 S2

INCOME TAX, A7 S5

INCOMPETENT PERSONS
Disqualification from vote and public office,
A6 S4(a)
Homestead property, alienation, A10 S4(c)

INDICTMENTS, A1 S15(a), A1 S16(a)

INDUSTRIAL PLANTS, A7 S10(c)

INFORMATIONS, A1 S15(a), A1 S16(a)

INHERITANCE TAX, A7 S5(a)

INITIATIVES, A10 S30(a), A11 S3,
A11 S5(b), (c)

INSTITUTIONS OF HIGHER LEARNING,
A7 S15(a), A9 S1(a), A12 S9(a)

INSURRECTION, A1 S13, A4 S1(d)

INTERNAL IMPROVEMENT TRUST FUND,
A4 S4(f)

INVASION
Continuity of government, measures to
ensure, A2 S6
Habeas corpus, suspension of writ, A1 S13
Militia, calling out, A4 S1(d)
Seat of government, transfer, A2 S2

J

JACKSONVILLE, CITY OF, A8 S6(e)

JEOPARDY, DOUBLE, A1 S9

JOINT OWNERSHIP
Governmental body with private entities,
A7 S10
Homestead property, A7 S6(a)

JUDGES
Age limit, A5 S8, A5 S20(e), A12 S37
Appointment, A5 S11(a), (b), (c)
Bar membership, A5 S8, A5 S20(c), (d)
Circuit courts, See CIRCUIT COURTS
Conservators of the peace, A5 S19
County courts, See COUNTY COURTS
Discipline, A5 S12
District courts of appeal, A3 S17(a), A5 S4(a)
Election, A5 S10, A5 S11(b)
Eligibility, A5 S6, A5 S20(d)
Impeachment, A3 S17(a), A5 S12(d)
Involuntary retirement, A5 S12(b), (c)
Judicial nominating commissions, A5 S11,
A5 S20(c)
Judicial Qualifications Commission, A2 S8(f),
A5 S12, A5 S20(e)
Lobbying, A12 S38
Nomination, A5 S11
Number, determination, A5 S9
Political party office, holding, A5 S13
Practice of law, A5 S13
Prohibited activities, A5 S13
Qualifications, A5 S8, A5 S20(c), (d)
Removal from office, A5 S12
Reprimand, A5 S12(a)
Retention, A5 S10(a)
Retired judges, temporary duty, A5 S2(b)
JUDGES (Cont.)
Rule of construction, A10 S12
Salaries, A5 S14(a), A5 S20(b), A12 S25
Supreme Court justices, See SUPREME COURT
Suspension, A5 S12(a), (c)
Temporary assignments, A5 S2(b), A5 S3(a)
Terms of office, A5 S10, A5 S11(a), (b)
Transition provisions, A5 S20
Vacancy in office, A5 S10(a), A5 S11

JUDICIAL CIRCUITS
Chief judges, See CIRCUIT COURTS
Court serving, A5 S5(a)
Establishment, A5 S1, A5 S20(c)
Judges, generally, See JUDGES
Judicial nominating commissions, A5 S11(d), A5 S20(c)
Public defenders, A5 S18
Redefining, A5 S9
Rules of procedure, A5 S11(d)
State attorneys, A5 S17
Statewide prosecutor, A4 S4(b)

JUDICIAL NOMINATING COMMISSIONS,
A4 S4(b), A5 S11, A5 S20(c)

JUDICIAL POWER, A2 S3, A5 S1

JUDICIAL QUALIFICATIONS COMMISSION,
A2 S8(f), A5 S12, A5 S20(e)

JUDICIARY, A5

JURIES
Grand jury, A1 S15(a)
Impartial, right of accused, A1 S16(a)
Juryors, qualifications and number, A1 S22
Special laws pertaining to, A3 S11(a)
Trial by jury, A1 S22

JUVENILE JUSTICE
Delinquency charges, A1 S15(b)
Trial as adult, A1 S15(b)
Victims' rights, A1 S16(b), (d)

KEY WEST, CITY OF, A8 S6(e)

LABOR ORGANIZATIONS
Collective bargaining, A1 S6
Right to work, A1 S6

LAND ACQUISITION TRUST FUND
Bond or tax revenues, deposit or credit, A12 S9(a)
Conservation purposes, dedicated use, A10 S28
Trustees, A4 S4(f)

LAW ENFORCEMENT, DEPARTMENT OF,
A4 S4(g)

LAW ENFORCEMENT OFFICERS
Killed in line of duty, death benefits for survivors, A10 S31

LAWS
Amendment, A3 S6
Appropriations, A3 S8, A3 S12
Bill of attainder, A1 S10, A1 S17
Bills, See LEGISLATURE
Classification of political subdivisions, A3 S11(b)
Constitution of 1885 provisions, continuance as statutes, A5 S20(g), A12 S10
County charters, A8 S1(c)
Criminal statutes, effect of repeal, A10 S9
Effective date, A3 S9
Enacting clause, A3 S6
Enactment, A3 S7, A3 S8
Ex post facto law, A1 S10
Florida Statutes, chapter 203, A12 S9(a)
General laws of local application, A3 S11(a), A4 S9
Local laws, A8 S6(d), A10 S12(g)
Ordinances
County, See COUNTIES
Municipal, See MUNICIPALITIES
Preservation upon adoption of Constitution, A12 S6
Prohibited laws, A1 S3, A1 S4, A1 S10, A3 S11(a)
Revision, A3 S6
Special laws
Consolidation of local governments, A8 S3
County charters, A8 S1(c)
County self-government powers, A8 S1(f)
Definition, A10 S12(g)
Notice, intention to enact, A3 S10
Prohibited subjects, A3 S11(a), A4 S9
Superintendents of schools, A9 S5
Subject matter, A3 S6, A3 S11, A3 S12
Title, A3 S6

LEGISLATIVE BUDGET COMMISSION,
JOINT, A3 S19(c), (j)

LEGISLATIVE POWER, A2 S3, A3 S1

LEGISLATURE
Abortions involving minors, powers and duties, A10 S22
Apportionment
Applicability of constitutional provisions, A12 S13
Extraordinary apportionment session, A3 S16(d), (e), (f)
Failure to apportion, A3 S16(b)
Guidelines for redistricting, A3 S21
Joint resolution of apportionment, A3 S16
Judicial reapportionment, A3 S16(b), (f)
Judicial review, A3 S16(c), (d), (e), (f)
Representative districts, A3 S16(a)
Senatorial districts, A3 S16(a)
Special apportionment session, A3 S16(a), (b)
LEGISLATURE (Cont.)

Apportionment (Cont.)
Time for mandated reapportionment, A3 S16(a)
Validity, A3 S16(c), (d), (e), (f)
Appropriations, See APPROPRIATIONS

Auditor, A3 S2

Bills
Amendment, A3 S7
Amendment of laws, A3 S6
Appropriations, A3 S8, A3 S12,
A3 S19(b), (d)
Classification of political subdivisions,
A3 S11(b)
Effective date, A3 S9
Enacting clause, A3 S6
Executive approval, A3 S8
Item veto, A3 S8, A3 S19(b)
Origin, A3 S7
Override of veto, A3 S8(c), A3 S9
Passage, A3 S7, A3 S8(a), (c), A3 S9
Presentation to Governor, A3 S8(a)
Readings, A3 S7
Revision of laws, A3 S6
Special laws, A3 S10, A3 S11(a)
Subject matter, A3 S6, A3 S11, A3 S12
Title, A3 S6, A3 S7
Veto, A3 S8, A3 S9, A3 S19(b)
Vote for passage, A3 S7, A3 S8(c),
A7 S1(e), A10 S12(e)
Branch of government, A2 S3
Budgeting processes, A3 S19, A7 S1(e)
Business of, A3 S3(c), (d)
Capital projects, approval, A7 S11(f)
Committees
Impeachment investigations, A3 S17(a)
Investigations, A3 S5, A3 S17(a)
Meetings, open to public, A3 S4(e)
Subpoena power, A3 S5
Votes, recording, A3 S4(c)
Witnesses, A3 S4(e), A3 S5
Composition, A3 S1
Concurrent resolutions, A3 S3(e), A5 S9

Constitution
Amendment, A11 S1, A11 S5(a), A12 S14
Schedules, deletion of obsolete items,
A5 S20(j), A8 S8(h), A12 S11
United States, proposed amendment,
A10 S1
Contempt, A3 S4(d), A3 S5
Courts
Appellate districts, establishment, A5 S1,
A5 S9
Court-martial, authorization, A5 S1
Judges, increasing or decreasing number,
A5 S9
Judicial circuits, establishment, A5 S1
Judicial Qualifications Commission rules,
repeal, A5 S12(a)
Rules of practice and procedure, repeal,
A5 S2(a), A5 S11(d)
Supreme Court rules, repeal, A5 S2(a)
Death penalty execution methods,
designation, A1 S17
Emergency powers, A2 S6
Enemy attack, power to ensure continuity of
government, A2 S6

LEGISLATURE (Cont.)

General laws requiring local expenditures,
limiting ability to raise revenue or reducing
percentage of state tax shared, A7 S18
Generally, A3
Governor
Adjournment of session, A3 S3(f)
Apportionment sessions, convening by
proclamation, A3 S16(a), (d)
Meetings between Governor and legislative
leadership, open to public, A3 S4(e)
Message on condition of state, A4 S1(e)
Restoration of capacity, A4 S3(b)
Special session, convening by
proclamation, A3 S3(c)
Veto of bills, A3 S8, A3 S9, A3 S19(b)

Historic property tax assessments, allowing
county and municipal ordinances, A7 S4(e)

Homestead property tax exemption for elderly
persons, allowing county and municipal
ordinances, A7 S6(d)

House of Representatives
Clerk, A3 S2, A3 S7
Composition, A3 S1
Districts, A3 S1, A3 S15(c), A3 S16(a),
A3 S21

Impeachment of officers, A3 S17

Members
Absence, penalties, A3 S4(a)
Assumption of office, A3 S15(d)
Contempt, A3 S4(d)
Disorderly conduct, A3 S4(d)
Election, A3 S1, A3 S2, A3 S15(b)
Expulsion, A3 S4(d)
Qualifications, A3 S2, A3 S15(c)
Representation of clients before
government body, A2 S8(e)
Term limitations, A6 S4(c)
Term of office, A3 S15(b), A12 S14
Vacancy in office, A3 S15(d)
Officers, A3 S2, A3 S3(a)
Quorum, A3 S4(a)
Rules of procedure, A3 S4(a), (e)
Speaker
Constitution Revision Commission,
appointment, A11 S2(a)
Government Efficiency Task Force,
appointment, A3 S19(i)
Impeachment investigation committee,
appointment, A3 S17(a)
Legislative Budget Commission,
appointment, A3 S19(j)
Revenue shortfalls, budget reductions,
A4 S13
Selection, A3 S2
Signature, bills and joint resolutions,
A3 S7
Taxation and Budget Reform
Commission, appointment, A11 S6(a)
Income tax rate, increase authorization, A7 S5
Investigations, A3 S5, A3 S17(a)
Joint resolutions, A3 S7, A3 S16, A11 S1
Journals
Bill titles, publication, A3 S7
Constitutional amendment resolution,
A11 S1
Governor’s vetoes, entry, A3 S8(b)
Publication, A3 S4(c)
LEGISLATURE (Cont.)
Journals (Cont.)
Requirement, A3 S4(c)
Votes of members, A3 S4(c), A3 S7, A3 S8(c)
Legislative Budget Commission, Joint, A3 S19(c), (j)
Legislative power, A2 S3, A3 S1
Marine net fishing violations, enactment of more stringent penalties, A10 S16(e)
Meetings, open to the public, A1 S24(b), A3 S4(e)
Minimum wage for Floridians, powers, A10 S24(f)
Motor vehicle license revenues, legislative restrictions, A12 S9(d)
Pardon, treason cases, A4 S8(b)
Planning documents, review, A3 S19(h)
Public education capital projects, authorization, A12 S9(a)
Public financing of campaigns for statewide offices, funding, A6 S7
Punishment power, A3 S4(d), A3 S5
Reapportionment, See subtitle
Apportionment, this heading
Records of legislative branch, access to, A1 S24
Revenue collection limitation, increase by two-thirds vote, A7 S1(e)
School capital outlay projects, authorization, A12 S9(a)
Senate
Appointment or removal of public officers, A3 S4(b), A4 S6(a)
Closed sessions, A3 S4(b)
Composition, A3 S1
Confirmation of appointments
Education, State Board of, A9 S2
Fish and Wildlife Conservation Commission, A4 S9
Militia general officers, A10 S2(c)
Requirement, A4 S6(a)
State University System Statewide Board of Governors, A9 S7(d)
Districts, A3 S1, A3 S15(a), (c), A3 S16(a), A3 S21
Impeachment trial, A3 S17(b), (c)
Officers, A3 S2, A3 S3(a)
President
Constitution Revision Commission, appointment, A11 S2(a)
Government Efficiency Task Force, appointment, A3 S19(i)
Legislative Budget Commission, appointment, A3 S19(j)
Revenue shortfalls, budget reductions, A4 S13
Selection, A3 S2
Signature, bills and joint resolutions, A3 S7
Special sessions, convening, A4 S7(b)
Taxation and Budget Reform Commission, appointment, A11 S6(a)
Quorum, A3 S4(a)
Rules of procedure, A3 S4(a), (e)
Secretary, A3 S2, A3 S7
Senators
Absence, penalties, A3 S4(a)

LEGISLATURE (Cont.)
Senate (Cont.)
Senators (Cont.)
Assumption of office, A3 S15(d)
Contempt, A3 S4(d)
Disorderly conduct, A3 S4(d)
Electioon, A3 S1, A3 S2, A3 S15(a)
Expulsion, A3 S4(d)
Qualifications, A3 S2, A3 S15(c)
Representation of clients before government body, A2 S8(e)
Term limitations, A6 S4(c)
Term of office, A3 S15(a), A12 S12
Vacancy in office, A3 S15(d)
Special sessions, A4 S7(b)
Suspended officers, removal or reinstatement, A4 S7(b)
Sessions
Adjournment, A3 S3(e), (f), A3 S4(a)
Apportionment sessions
Extraordinary, A3 S16(d), (e), (f)
Regular, A3 S16(a)
Special, A3 S16(a), (b)
Closed, A3 S4(b)
Extension, A3 S3(d)
Length, A3 S3(d)
Location, A2 S2
Organization sessions, A3 S3(a)
Public, A3 S4(b)
Regular sessions, A3 S3(b), (d), (f), A3 S8(b)
Special sessions, A3 S3(c), (d), (f), A3 S8(b), A3 S16(a), (b), A4 S7(b)
Slot machines in Broward and Miami-Dade Counties, duties, A10 S23(b)
Subpoena power, A3 S5
United States Constitution, proposed amendment, A10 S1
Voting, A3 S4(c), A3 S7, A3 S8(c), A10 S12(e)
Witnesses, A3 S4(e), A3 S5

LEON COUNTY, A2 S2

LICENSE BOARD S, A4 S6(b)

LIENS
Exempt property, A10 S4(a)
Intangible personal property tax, obligations secured by lien, A7 S2
Special laws pertaining to, A3 S11(a)

LIEUTENANT GOVERNOR
Acting Governor, A4 S3(b)
Creation of office, A4 S2
Duties, A4 S2
Election, A4 S5(a)
Executive departments, supervision, A4 S6
Impeachment, A3 S17(a)
Office location, A2 S2
Qualifications, A4 S5(b)
Succession to office of Governor, A4 S3(a)
Term limitations, A6 S4(c)
Term of office, A4 S5(a)

LIFE AND LIBERTY, RIGHT TO, A1 S2

LOBBYING, A12 S38
LOCAL GOVERNMENT
Bond financing, See BONDS
Classification in general laws, A3 S11(b)
Consolidation, A8 S3, A8 S6(e)
Counties, See COUNTIES
Credit, pledging, A7 S10
Districts, See SPECIAL DISTRICTS
Electric generation and transmission facilities, A7 S10(d)
Generally, A8
Home rule, A8 S6(e)
Joint ownership with private entities, A7 S10
Municipalities, See MUNICIPALITIES
Public funds, investment, A7 S10(a), (b)
Taxes, A7 S9
Taxing power, limitation, A7 S10
Transfer of powers, A8 S4

LOTTERIES, A10 S7, A10 S15

M

MANDAMUS
Circuit courts, A5 S5(b)
District courts of appeal, A5 S4(b)
Supreme Court, A5 S3(b)

MANUFACTURING PLANTS, A7 S10(c)

MARIJUANA (MEDICAL), A10 S29

MARINE ANIMALS
See FISHING

MARINE FISHERIES COMMISSION, A12 S23

MARRIAGE
Same-sex marriage, invalidity, A1 S27

MEDICAL MARIJUANA, A10 S29

MEDICAL NEGLIGENCE, A1 S26, A10 S25, A10 S26

MIAMI-DADE COUNTY, A8 S6(e), (f), (g), A10 S23

MILITARY AFFAIRS, DEPARTMENT OF, A1 S18

MILITARY PERSONNEL
Killed in line of duty, death benefits for survivors, A10 S31
Tax exemption, A7 S3(g), A12 S31

MILITARY POWER, A1 S7

MILITIA
Adjutant General, A10 S2(c), (d)
Call to duty, A4 S1(d)
Commander-in-chief, A4 S1(a)
Composition, A10 S2(a)
Courts-martial, A1 S15(a)
National Guard, A7 S3(g), A10 S2(d), A12 S31

MILITIA (Cont.)
Officers
Appointment, A10 S2(c)
Holding public office, A2 S5(a)
Suspension, A4 S7(a), (b)
Organization, maintenance, and discipline, A10 S2(b)
Power subordinate to civil, A1 S7

MINIMUM WAGE, A10 S24

MINORITIES
Congressional or legislative redistricting, effect on, A3 S20, A3 S21

MINORS
See CHILDREN

MISCELLANEOUS PROVISIONS, A10

MOBILE HOMES, A7 S1(b)

MONROE COUNTY, A8 S6(e)

MORTGAGES, A7 S2

MOTOR VEHICLES
Ad valorem taxes, A7 S1(b)
Fuel taxes, A7 S17(b), A12 S9(c)
License revenues, A12 S9(d)
License tax, A7 S1(b)
Trailers and trailer coaches, A7 S1(b)

MUNICIPALITIES
Abolishment, A8 S2(a)
Ad valorem taxation, A7 S9, A12 S2
Annexation, A8 S2(c)
Bond financing, A7 S10(c), A7 S12
Charter, A4 S7(c), A8 S2(a)
Civil service system, A3 S14
Consolidation of local governments, A8 S3, A8 S6(e)
Courts, A5 S20(d)
Credit, pledging, A7 S10
Dade County, Metropolitan Government of, A8 S6(f)
Elections, A6 S6
Electric generation and transmission facilities, A7 S10(d)
Establishment, A8 S2(a)
Extraterritorial powers, A8 S2(c)
Indebtedness, certificates of, A7 S12
Investment of public funds, A7 S10(a), (b)
Jacksonville, City of, A8 S6(e)
Joint ownership with private entities, A7 S10
Key West, City of, A8 S6(e)
Legislative bodies, A8 S2(b)
Mandated expenditure of funds, funding by Legislature, A7 S18(a)
Meetings, access to, A1 S24(b)
Mergers, A8 S2(c)
Officers
Continuance in office, A8 S6(c)
Holding other offices, A2 S5(a)
Prosecutor, A5 S17, A5 S20(c)
Suspension from office, A4 S7(c)

C–84
MUNICIPALITIES (Cont.)
Ordinances
Community and economic development tax exemptions, A7 S3(c)
Conflict with county ordinances, A8 S1(f), (g)
Historic properties, A7 S3(d), A7 S4(e), A12 S22
Homestead property tax exemption for elderly persons, A7 S6(d)
Violations, prosecution, A5 S17
Pollution control facilities, state bond financing, A7 S14
Powers, A8 S2(b), (c), A8 S6(b)
Property owned by, taxation, A7 S3(a)
Property within, taxation by county, A8 S1(h)
Reduction of authority to raise revenue, legislative approval, A7 S18(b)
State aid, A7 S8
State tax revenues, legislative approval of reduction, A7 S18(c)
Status, continuation upon adoption of Constitution, A8 S6(b)
Tallahassee, City of, A2 S2
Tax anticipation certificates, A7 S12
Taxes, A7 S9, A12 S2
Taxing power, limitation, A7 S10
Transfer of function or power, A8 S4
Utility services gross receipts tax, payment, A12 S9(a)
Waste disposal facilities, state bond financing, A7 S14
Water facilities, state bond financing, A7 S14

N
NATIONAL GUARD, A7 S3(g), A10 S2(d), A10 S31, A12 S31

NATIONAL ORIGIN DISCRIMINATION, A1 S2

NATIVE AMERICANS
Gaming compacts, A10 S30(c)

NATURAL RESOURCES
Conservation and protection
Bond financing, A7 S11(e), A12 S9(a)
Debt service on bonds, A10 S28(b)
Document excise tax proceeds, use for conservation purposes, A10 S28
Everglades Trust Fund, disbursements, A10 S17(a), (c)
General provisions, A2 S7(a)
Oil and gas drilling in Florida territorial waters, prohibition, A2 S7(c)
Scenic beauty, A2 S7(a)
State conservation lands, disposition restrictions, A10 S18
Taxation of land held for conservation purposes, A7 S3(f), A7 S4(b), A12 S28
Fish and marine animals, See FISHING
Noise abatement, A2 S7(a)
Pollution control and abatement, A2 S7, A7 S14
Recreation land acquisition and improvement, bond issuance, A7 S11(e), A12 S9(a)

NAVIGABLE WATERS, A10 S11

NET FISHING, A10 S16

NOISE POLLUTION, A2 S7(a)

NOTARIES PUBLIC, A2 S5(a)

O

OATHS
Electors, A6 S3
Public officers, A2 S5(b)

OCCUPATIONAL REGULATION
Licensing boards, A4 S6(b)
Special laws pertaining to, A3 S11(a)

OFFICIAL LANGUAGE, A2 S9

OIL AND GAS DRILLING, A2 S7(c)

OPEN MEETINGS, A1 S24(b), (c), (d), A3 S4(e), A12 S20

ORDINANCES
County, See COUNTIES
Municipal, See MUNICIPALITIES

OUTDOOR RECREATION, A7 S11(e), A10 S28(b), A12 S9(a)

P

PARAMEDICS
Killed in line of duty, death benefits for survivors, A10 S31

PARDON, A4 S8(a), (b)

PARENT AND CHILD
Abortion involving minor, prior notification of parent, A10 S22

PARI-MUTUEL GAMBLING, A7 S7, A10 S7, A10 S23

PAROLE, A1 S16(b), A4 S8(c)

PAROLE AND PROBATION COMMISSION, A4 S8(c)

PENSION SYSTEMS (PUBLIC), A2 S8(d), A10 S14

PETITION
Constitutional amendment initiative, A11 S3, A11 S5(b)
Constitutional convention call, A11 S4(a)
Redress of grievances, A1 S5

PHYSICIANS
Medical marijuana use, certification, A10 S29(a)
PHYSICIANS (Cont.)  
Repealed medical malpractice, public protection, A10 S26

PIGS, A10 S21

PLANNING  
Governor, responsibility, A3 S19(h), A4 S1(a)  
State planning processes and planning documents, A3 S19(a), (h)

POLITICAL PARTIES, A5 S13, A6 S1

POLITICAL POWER, A1 S1

POLITICAL SUBDIVISIONS  
Classification in general laws, A3 S11(b)  
Counties, See COUNTIES  
Municipalities, See MUNICIPALITIES  
Special districts, See SPECIAL DISTRICTS

POLUTION CONTROL AND ABATEMENT, A2 S7, A7 S14

PORT FACILITIES, A7 S10(c)

POWERS OF GOVERNMENT  
Executive power, A2 S3, A4 S1(a)  
Judicial power, A2 S3, A5 S1  
Legislative power, A2 S3, A3 S1  
Military power, A1 S7  
Political power, A1 S1  
Separation of powers, A2 S3

PREGNANT PIGS, A10 S21

PRESS, FREEDOM OF, A1 S4

PRETRIAL RELEASE AND DETENTION, A1 S14, A1 S16(b)

PRIVACY, RIGHT OF, A1 S23, A10 S22

PROBATION, A4 S8(c)

PROHIBITION, WRIT OF, A5 S3(b), A5 S4(b), A5 S5(b)

PROPERTY  
Acquisition, possession, and protection; rights of, A1 S2  
Ad valorem taxes, See TAXATION  
Courtesy, A10 S5  
Deprivation without due process of law, A1 S9  
Dower, A10 S6  
Drainage easements, A10 S6(b)  
Eminent domain, A10 S6  
Forced sale, exemptions from, A10 S4  
Homestead, See HOMESTEAD PROPERTY  
Leases, publicly financed facilities, A7 S10(c)  
Liens, A3 S11(a), A7 S2, A10 S4  
Married women, A10 S5  
Municipal property, taxation, A7 S3(a)  
Recreation lands, state bond financing, A12 S9(a)  
Rights to acquire, possess, and protect, A1 S2

PROPERTY (Cont.)  
Sovereignty lands, A10 S11  
Special laws pertaining to, A3 S11(a)  
Submerged lands, A10 S11  
Taking for public purposes, A10 S6  
Taxation, See TAXATION subtitle Ad valorem taxes

PROPERTY APPRAISERS, A8 S1(d)

PUBLIC DEFENDERS, A5 S14(a), (c), A5 S18, A12 S25

PUBLIC EMPLOYEES  
Abuse of public position, A12 S38  
Breach of public trust, A2 S8(c), (d), (f)  
Civil service system, A3 S14  
Conflicts of interest, A2 S8(g), A3 S18  
Ethics, code of, A2 S8, A3 S18  
Financial interests, disclosure, A2 S8  
Records, access to, A1 S24(a)  
Representation of clients before government body, A2 S8(e)  
Strike, right to, A1 S6

PUBLIC LANDS, A10 S11, A12 S9(a)

PUBLIC MEETINGS  
Access to and notice of, A1 S24(b), (c), (d), A3 S4(e), A12 S20  
Legislature, A3 S4(e)

PUBLIC OFFICERS  
Abuse of public position, A12 S38  
Bond, A2 S5(b)  
Breach of public trust, A2 S8(c), (d), (f)  
Campaign finances, disclosure, A2 S8(b)  
Civil service system, A3 S14  
Compensation, A2 S5(c), A3 S12, A12 S3  
Conflicts of interest, A2 S8(g), A3 S18  
Continuance in office upon adoption of Constitution, A8 S6(c), A12 S3  
County officers, See COUNTIES  
Creation of office, limitation of term of office, A3 S13  
Ethics, code of, A2 S8, A3 S18  
Felons, disqualification from holding office, A6 S4(a)  
Financial interests, disclosure, A2 S8  
Holding other offices, A2 S5(a)  
Impeachment, See IMPEACHMENT  
Lobbying, A12 S38  
Mentally incompetent persons, disqualification from holding office, A6 S4(a)  
Municipal officers, See MUNICIPALITIES  
Oath of office, A2 S5(b)  
Powers and duties, A2 S5(b), (c)  
Quasi-judicial power, A5 S1  
Records, access to, A1 S24(a)  
Representation of clients before government body, A2 S8(e)  
Special laws pertaining to, A3 S11(a)  
Succession, enemy attack emergency, A2 S6  
Suspension from office, A4 S7  
Terms of office, See TERMS OF OFFICE  
Vacancies in office, See VACANCY IN OFFICE

C–86
PUBLIC RECORDS
Access to, A1 S24(a), (c), (d), A12 S20
Exemptions from disclosure, A1 S24(a), (c)

PUNISHMENT
Abuse of public position, A12 S38(b)
Administrative penalties, A1 S18
Breach of public trust, A2 S8(c), (d)
Clemency, A1 S16(b), A4 S8
Contempt, A3 S4(d), A3 S5
Costs, payment by accused, A1 S19
County ordinance violations, A8 S1(j)
Court-martial, A1 S18
Cruel and unusual, A1 S17
Death penalty, A1 S17, A5 S3(b)
Dогmancing, A10 S32
Excessive, A1 S17
Imprisonment for debt, A1 S11
Judges, discipline, A5 S12(a), (c), (e)
Juvenile delinquents, A1 S15(b)
Legislators, A3 S4(a), (d)
Pardon, A4 S8(a), (b)
Parole, A1 S16(b), A4 S8(c)
Penalties, fines, and forfeitures under 1885
Constitution, A12 S7(a)
Probation, A4 S8(c)
Sentences under 1885 Constitution,
A12 S7(a)
Special laws pertaining to, A3 S11(a)
Witnesses, legislative investigation, A3 S5

Q

QUASI-JUDICIAL POWER, A5 S1

QUO WARRANTO, WRIT OF, A5 S3(b),
A5 S4(b), A5 S5(b)

R

RACIAL DISCRIMINATION, A1 S2

RACING (DOGS), A10 S32, A12 S39

REBELLION, A1 S13, A4 S1(d)

RECORDS CUSTODIAN
See CUSTODIAN OF STATE RECORDS

RECREATION LANDS AND FACILITIES,
A12 S9(a)

RELIGION
Discrimination based on, A1 S2
Establishment and free exercise of, A1 S3
Military duty, exemption, A10 S2(a)
Property used for religious purposes, tax
exemption, A7 S3(a)
Public revenue in aid of, A1 S3

RELIGIOUS FREEDOM, A1 S3

RENEWABLE ENERGY SOURCE DEVICES
Ad valorem tax assessment, prohibition of
consideration of installation, A7 S4(i),
A12 S29, A12 S34
Ad valorem tax exemption, A7 S3(e), A12 S19,
A12 S34

RESIDENCE
Cabinet members, A4 S5(b)
County commissioners, A8 S1(e)
Electors, A6 S2
Governor, A4 S5(b)
Homestead, A7 S6(a), A10 S4(a)
Judges, A5 S3(a), A5 S8
Legislators, A3 S15(c)
Lieutenant Governor, A4 S5(b)
Public defenders, A5 S18
State attorneys, A5 S17
Supreme Court justices, A5 S3(a)

RETIREMENT SYSTEMS (PUBLIC), A2 S8(d),
A10 S14

REVENUE
(See also STATE FUNDS; TAXATION)
Aid to church, sect, or religious denomination,
A1 S3
Bond repayment, A7 S11(d)
Court fees, funding clerks of circuit and county
courts, A5 S14(b)
Fines and penalties, Fish and Wildlife Conservation
Commission, A4 S9
Limitation on collection, A7 S1(e), A11 S3,
A12 S21
Local government authority to raise revenue,
reduction by Legislature, A7 S18(b)
Motor vehicle fuel taxes, allocation, A7 S17(b),
A12 S9(c)
Motor vehicle license revenues, A12 S9(d)
New fees imposed by constitutional
amendment, approval by two-thirds of
voters, A11 S7
Par-mutuel taxes, allocation, A7 S7
Raising to defray state expenses, A7 S1(d)
Revenue shortfalls, budget reductions,
A3 S19(h), A4 S13
Second gas tax, allocation, A12 S9(c)
State universities; supermajority to impose,
authorize, or raise fees, A9 S7(e)
Supermajority vote to impose, authorize, or
raise state fees, A7 S19
Taxation and Budget Reform Commission,
review of revenue needs, A11 S6(d)

REVENUE BONDS
See BONDS

REVISION
See AMENDMENT

RIGHT OF PRIVACY, A1 S23, A10 S22

RIGHT TO ASSEMBLE, A1 S5

RIGHT TO BEAR ARMS, A1 S8(a)

C–87
RIGHT TO WORK, A1 S6

RIGHTS, DECLARATION OF, A1

RIGHTS OF ACCUSED, A1 S16(a), A1 S19

RIGHTS OF TAXPAYERS, A1 S25

RIGHTS OF VICTIMS OF CRIME, A1 S16(b), (c), (d), (e)

RIGHTS, PROPERTY, A1 S2

ROADS AND HIGHWAYS, A3 S11(a), A7 S17, A12 S9(b), (c)

SCENIC BEAUTY, A2 S7(a)

SCHEDULES

Bonds, A12 S9, A12 S18
Broward County, A8 S6(g)
Conflicting provisions, A12 S17
Conservation property, ad valorem tax exemption and tax assessment, A12 S28
Consolidation and home rule, A8 S6(e)
Constitution of 1885 superseded, A12 S1
County officers, selection and duties, A8 S6(g)
Deletion of obsolete items, A5 S20(i), A8 S6(h), A12 S11
Dog racing prohibition, A12 S39
Education, Commissioner of, A12 S4, A12 S6(b)
Ethics in government, A2 S6(i)
Executive branch reform, A12 S24(a)
Existing government, preservation, A12 S10
Game and Fresh Water Fish Commission, abolishment, A12 S23(c), (d)
Historic property, ad valorem tax exemption and tax assessment, A12 S22
Homestead exemption, A12 S26, A12 S27, A12 S31, A12 S33, A12 S35, A12 S36
Judicial Qualifications Commission, A5 S12(f)
Judiciary, A5 S12(f), A5 S20, A12 S25
Laws preserved, A12 S6
Legislative apportionment, A12 S13
Local governments, A8 S6
Marine Fisheries Commission, abolishment, A12 S23(c), (d)
Miami-Dade County, A8 S6(f), (g)
Officers to continue in office, A8 S6(c), A12 S3
Ordinances, A8 S6(d)
Property taxes, A12 S2, A12 S27
Public debts recognized, A12 S8
Public positions, abuse, A12 S38
Public records and meetings, access to, A12 S20
Renewable energy source devices, taxation, A12 S19, A12 S29, A12 S34
Reorganization of executive departments, A12 S16
Representatives, A12 S14
Revenue limitation, A12 S21
Rights reserved, A12 S7
Senators, A12 S12

SCHEDULES (Cont.)

Solar devices, taxation, A12 S34
Special district taxes, A12 S15
Superintendents of schools, A12 S5, A12 S6(b)
Transition from 1885 Constitution, A12
Veterans disabled due to combat injury, homestead property tax discount, A12 S32
Wind damage resistance improvements, taxation, A12 S29
Working waterfront property, ad valorem tax assessment, A12 S30

SCHOOL BOARDS, A9 S4, A9 S5, A12 S9(d)

SCHOOL DISTRICTS

Ad valorem taxes, A7 S6(a), A7 S9, A9 S4(b)
Bonds, A7 S12
Boundaries, A9 S4(a)
Capital projects financing, A7 S12(a), A12 S9(a), (d)
Credit, pledging, A7 S10
Indebtedness, certificates of, A7 S12
Investment of public funds, A7 S10(a), (b)
Joint educational programs, A9 S4(b)
Joint ownership with private entities, A7 S10
Meetings, access to, A12 S24(b)
Motor vehicle licensing revenue, distribution, A12 S9(d)
School boards, A9 S4, A9 S5, A12 S9(d)
State aid, A7 S8
Superintendents of schools, A9 S5, A12 S5, A12 S6(b)
Tax anticipation certificates, A7 S12
Taxes, A7 S6(a), A7 S9, A9 S4(b)
Taxing power, limitation, A7 S10

SCHOOLS

See EDUCATION

SCHOOLS, SUPERINTENDENTS OF, A9 S5, A12 S5, A12 S6(b)

SEAL (STATE), A2 S4

SEARCH WARRANTS, A1 S12

SEARCHES AND SEIZURES, A1 S12

SEAT OF GOVERNMENT, A2 S2

SELF-INCRIMINATION, A1 S9

SENATE

See LEGISLATURE

SEPARATION OF POWERS, A2 S3

SHERIFFS, A5 S3(c), A5 S4(c), A8 S1(d)

SLOT MACHINES, A10 S23

SMOKING, A10 S20, A10 S27

SOLAR DEVICES, A7 S3(e), A7 S4(i), A12 S34
SOUTH FLORIDA WATER MANAGEMENT DISTRICT, A10 S17

SOVEREIGNTY LANDS, A10 S11

SPECIAL DISTRICTS
- Ad valorem taxation, A7 S9, A12 S2, A12 S15
- Bond financing, A7 S10(c), A7 S12
- Civil service system, A3 S14
- Credit, pledging, A7 S10
- Elections, A6 S6
- Electric generation and transmission facilities, A7 S10(d)
- Indebtedness, certificates of, A7 S12
- Investment of public funds, A7 S10(a), (b)
- Joint ownership with private entities, A7 S10
- Meetings, access to, A1 S24(b)
- Pollution control facilities, state bond financing, A7 S14
- State aid, A7 S8
- Status, continuation upon adoption of Constitution, A8 S6(b)
- Tax anticipation certificates, A7 S12
- Taxes, A7 S9, A12 S2, A12 S15
- Taxing power, limitation, A7 S10
- Transfer of function or power, A8 S4
- Waste disposal facilities, state bond financing, A7 S14
- Water facilities, state bond financing, A7 S14

SPECIAL LAWS
See LAWS

SPEECH, FREEDOM OF, A1 S4

STATE ATTORNEYS
- Generally, A5 S17
- Office funding, A5 S14(a), (c), A12 S25
- Speedy trial demand, A1 S16(b)
- Transition provisions, A5 S20(e)
- Victims’ rights, enforcement, A1 S16(c)

STATE BOUNDARIES, A2 S1

STATE COLLEGES, A7 S15(a), A9 S8, A12 S9(a), (d)

STATE FLAG, A2 S4

STATE FUNDS
(See also REVENUE)
- Aid to local governments, A7 S8
- Appropriations, See APPROPRIATIONS
- Chief financial officer, duties, A4 S4(c)
- Investment, A7 S10(a), (b)
- Mandated expenditure of funds by local governments, funding by Legislature, A7 S18(a)
- Money drawn from treasury, A7 S1(c)
- School fund, A9 S6
- Trust funds, See TRUST FUNDS (PUBLIC)

STATE RETIREMENT SYSTEMS, A2 S8(d), A10 S14

STATE SEAL, A2 S4

STATE, SECRETARY OF, A12 S24(b)

STATE TREASURY, A7 S1(c)

STATE UNIVERSITIES, A7 S15(a), A9 S1(a), A9 S7, A12 S9(a)

STATEWIDE PROSECUTOR, A4 S4(b)

STUDENT LOANS, A7 S15

SUBMERGED LANDS, A10 S11

SUITES AGAINST STATE, A10 S13

SUPERINTENDENTS OF SCHOOLS, A9 S5, A12 S5, A12 S6(b)

SUPERVISORS OF ELECTIONS, A8 S1(d)

SUPREME COURT
(See also COURTS)
- Advisory opinions, A4 S1(c), A4 S10, A5 S3(b)
- Appellate districts, recommendations for redefining, A5 S9
- Attorneys, admission to practice of law and discipline, A5 S15
- Chief justice
  - Appeals and collateral attacks on judgment, report on completion, A1 S16(b)
  - Appointment, A5 S2(b)
  - Assignment of temporary judges, A5 S2(b)
- Constitution Revision Commission
  - Members, appointment, A11 S2(a)
  - Impeachment trials, presiding, A3 S17(c)
- Revenue shortfalls, budget reductions, A4 S13
- Clerk, A5 S3(c)
- Death penalty, review, A5 S3(b)
- Decisions, A5 S3(a)
- Direct appeal, A5 S3(b)
- Discipline of justices and judges, A5 S12(a), (c), (e)
- District court of appeal decisions, review, A5 S3(b)
- Final judgments and orders, review, A5 S3(b)
- Governor
  - Advisory opinions, A4 S1(c)
  - Incapacity determination, A4 S3(b)
  - Habeas corpus, writ of, A5 S3(b)
  - Initiative petitions, review, A4 S10, A5 S3(b)
- Judges
  - Certificates of need, A5 S9
  - Discipline, A5 S12(c)
  - Temporary assignment to Supreme Court, A5 S3(a)
  - Judicial circuits, recommendations for redefining, A5 S9
  - Judicial nominating commission, A4 S4(b), A5 S11(d)
  - Judicial power vested in, A5 S1
  - Judicial Qualifications Commission, powers and duties, A5 S12
  - Jurisdiction, A5 S3(b), A5 S20(c)
- Justices
  - (See also JUDGES)
  - Age limit, A5 S8, A5 S20(e), A12 S37
TAXATION (Cont.)

Ad valorem taxes (Cont.)
Agricultural land, A7 S4(a)
Aquifer recharge lands, A7 S4(a)

TALLAHASSEE, CITY OF, A2 S2

TAX COLLECTORS, A8 S1(d)

TAXATION
Ad valorem taxes
Agricultural land, A7 S4(a)
Aquifer recharge lands, A7 S4(a)
TAXATION (Cont.)
Conservation property, A7 S3(f), A7 S4(b), A12 S28
Consolidation of local governments, A8 S3
Corporation income tax, A7 S5(b)
Counties, A7 S9, A8 S1(h), A12 S2
Document excise tax proceeds, use for conservation purposes, A10 S28
Estate tax, A7 S5(a)
Exemptions
Ad valorem taxes, A7 S3, A7 S4(c), A7 S6, A12 S19, A12 S27, A12 S28, A12 S34
Blind persons, A7 S3(b)
Community and economic development, new or expanded businesses, A7 S3(c)
Conservation property, A7 S3(f), A12 S28
Disabled persons, A7 S3(b), A7 S6(e)
Elderly persons, A7 S4(f), A7 S6(d), (e), A12 S26, A12 S36
Heads of family, A7 S3(b)
Historic properties, A7 S3(d)
Homestead property, See HOMESTEAD PROPERTY subtitle Exemptions
Household goods and personal effects, A7 S3(b)
Military personnel deployed in support of military operations, A7 S3(g), A12 S31
Municipal property, A7 S3(a)
Renewable energy source devices, A7 S3(e), A12 S34
Solar devices, A7 S3(e), A12 S34
Tangible personal property, A7 S1(b), A7 S3(c), (e), A7 S4(e), A12 S27
Veterans, A7 S6(e)
Widows and widowers, A7 S3(b), A7 S6(f), A12 S33
Gas tax, A12 S9(c)
Generally, A7
Gross receipts tax, utility services, A12 S9(a)
Historic properties, A7 S3(d), A7 S4(e), A12 S22
Homestead property, See HOMESTEAD PROPERTY
Illegal taxes, relief from, A7 S13
Income tax, A7 S5
Inheritance tax, A7 S5(a)
Leases, publicly financed facilities, A7 S10(c)
License tax, A7 S1(b)
Limitations
Consolidation of county and municipalities, effect, A8 S3
Pledging credit of state or political subdivisions, A7 S10
Revenue collection limitations, A7 S1(e), A11 S3, A12 S21
Unincorporated areas, A8 S1(h)
Local taxes, A7 S9
Mobile homes, A7 S1(b)
Motor vehicles
Ad valorem taxes, A7 S1(b)
Fuel taxes, A7 S17(b), A12 S9(c)
License tax, A7 S1(b)
Municipalities, A7 S9, A12 S2
Natural persons, A7 S5(a)
New State taxes imposed by constitutional amendment, approval by two-thirds vote of voters, A11 S7

TAXATION (Cont.)
Pari-mutuel tax, A7 S7
Raising sufficient revenue, A7 S1(d)
Renewable energy source devices, See RENEWABLE ENERGY SOURCE
Devices
Renters, tax relief, A7 S6(c)
Revenue, generally, See REVENUE
School districts, A7 S6(a), A7 S9, A9 S4(b)
Second gas tax, A12 S9(c)
Slot machine revenues, A10 S23(b)
Solar devices, A7 S3(e), A7 S4(i), A12 S34
Special districts, A7 S9, A12 S2, A12 S15
Special laws, A3 S11(a)
State-preempted taxes, A7 S1(a)
Supermajority vote to impose, authorize, or raise taxes, A7 S19
Tax collector, A8 S1(d)
Tax liens, homestead property, A10 S4(a)
Taxation and Budget Reform Commission, A2 S5(a), A11 S5(a), A11 S6
Taxes under 1885 Constitution, A12 S7(a)
Taxpayers' Bill of Rights, A1 S25

TAXATION AND BUDGET REFORM COMMISSION, A2 S5(a), A11 S5(a), A11 S6

TERM LIMITS, A6 S4(c)

TERMS OF OFFICE
Cabinet members, A4 S5(a), A6 S4(c)
County commissioners, A8 S1(e)
County officers, A8 S1(d)
Education boards, appointive, A9 S3
Fish and Wildlife Conservation Commission, A4 S9
Governor, A4 S5(a), (b)
House of Representatives, A3 S15(b), A6 S4(c), A12 S14
Judges, A5 S10, A5 S11(a), (b)
Judicial nominating commissions, A5 S20(c)
Judicial Qualifications Commission, A5 S12(a), (f)
Lieutenant Governor, A4 S5(a), (b)
Limitation of term, A3 S13, A4 S5(b), A6 S4(c)
Parole and Probation Commission, A4 S8(c)
Public defenders, A5 S18
School boards, A9 S4(a)
Senate, A3 S15(a), A6 S4(c), A12 S12
State attorneys, A5 S17
Superintendents of schools, A9 S5
U.S. Senators and representatives, A6 S4(c)

TERRORISM
Domestic Security and Counterterrorism, Office of, A4 S4(g)

TOBACCO, A10 S20, A10 S27

TRAFFIC HEARING OFFICERS, A5 S1

TRANSPORTATION RIGHTS-OF-WAY, A7 S17

TREASON, A1 S20, A4 S8(b)

TRIAL BY JURY, A1 S16(a), A1 S22

C–91
TRIALS
Appeals, A5 S3(b), A5 S4(b)
Criminal, A1 S16(a)
Evidence, See EVIDENCE
Jury, A1 S16(a), A1 S22
Juvenile proceedings, A1 S15(b)
Pretrial release and detention, A1 S14,
A1 S16(b)
Site designation, A5 S7
Speedy trial, A1 S16(b)
Victims’ rights, A1 S16(b)

TRUST FUNDS (PUBLIC)
Budget stabilization fund, A3 S19(g), A7 S1(e)
Education lottery funds, A10 S15
Everglades, A10 S17
General revenue fund, A3 S19(f), (g),
A5 S20(c)
Institutions of higher learning and junior
college capital outlay, A12 S9(a)
Internal improvement, A4 S4(f)
Investment, A7 S10(a)
Land acquisition, A4 S4(f), A10 S28,
A12 S9(a)
Legislative approval, A3 S19(f)
Public education capital outlay and debt
service, A12 S9(a)
School district and community college district
capital outlay and debt service, A12 S9(d)
State roads distribution fund, A12 S9(c)
State school fund, A9 S6
Sunset provisions, A3 S19(f)

TURNPIKE AUTHORITY, A12 S9(b)

UNITED STATES
Census, A10 S8
Congressional members from Florida, term
limitations, A6 S4(c)
Congressional redistricting guidelines, A3 S20
Constitution
Amendment, A10 S1
Apportionment of Legislature, A3 S16(a)
Court interpretation, review, A5 S3(b)
Fourth amendment search and seizure
rights, conformity with, A1 S12
Oath to defend, A2 S5(b), A6 S3
Courts of Appeals, A5 S2(a), A5 S3(b)
Estate tax, A7 S5(a)
Income tax, A7 S5, A7 S10(c)
Military personnel deployed in support of
military operation, homestead exemption,
A7 S3(g), A12 S31
National Guard, A7 S3(g), A10 S2(d), A12 S31
Obligations, investment of public funds in,
A7 S10(b)
Officers, holding state office, A2 S5(a)
Senators from Florida, term limitations,
A6 S4(c)
Supreme Court, A1 S12, A1 S17, A5 S3(b),
A10 S22

UNIVERSITIES, A7 S15(a), A9 S1(a), A9 S7,
A12 S9(a)

VACANCY IN OFFICE
Circumstances constituting vacancy, A10 S3
Constitution Revision Commission, A11 S2(b)
County offices, A4 S1(f)
Election to fill vacancy, A6 S5
Enemy attack emergency, A2 S6
Governor, A4 S3(a)
Impeachment, A3 S17(b)
Judges, A5 S10(a), A5 S11
Judicial Qualifications Commission,
A5 S12(a), (f)
Legislators, A3 S15(d)
State offices, A4 S1(f)
Suspended officers, A4 S7
Taxation and Budget Reform Commission,
A11 S6(b)

VAPOR-GENERATING ELECTRONIC
DEVICES, A10 S20

VENUE, A1 S16(a), A3 S11(a)

VETERANS
Combat-related disabilities, homestead
property tax discount, A7 S6(e), A12 S32
Surviving spouses of veterans dying from
service-connected causes while on active
duty, homestead property tax exemption,
A7 S6(f), A12 S33

VETERANS’ AFFAIRS, DEPARTMENT OF,
A4 S11

VETO, A3 S8, A3 S9, A3 S19(b)

VICTIMS OF CRIME, RIGHTS OF,
A1 S16(b), (c), (d), (e)

VOCATIONAL TRAINING SCHOOLS,
A7 S15(a), A12 S9(a)

VOTE
Cabinet members, tie vote, A4 S4(a)
Elector, A10 S12(d)
Legislative house or governmental bodies,
A10 S12(e)

VOTING
Elections, See ELECTIONS
Legislature, A3 S4(c), A3 S7, A3 S8(c),
A10 S12(e)

WASTE DISPOSAL FACILITIES, A7 S14

WATER POLLUTION
Everglades, A2 S7(b), A10 S17(a), (c)
Fish and Wildlife Conservation Commission
authority, A4 S9
Oil and gas drilling in Florida territorial waters,
prohibition, A2 S7(c)
State bond financing, pollution control
facilities, A7 S14
WATER POLLUTION (Cont.)
State policy, A2 S7(a)

WATER RESOURCES
Bond financing of development, A7 S11(e)
Documents excise tax proceeds, use for protection, A10 S28(b)
State bond financing, water facilities, A7 S14

WIDOWS AND WIDOWERS
Homestead property, A10 S4(b), (c)
Tax exemption, A7 S3(b), A7 S6(f), A12 S33

WILDLIFE
Document excise tax proceeds, use for habitat protection, A10 S28(b)
Fish, See FISHING
Fish and Wildlife Conservation Commission, A4 S9, A12 S23
Game and Fresh Water Fish Commission, A12 S23

WITNESSES
Compulsory process, A1 S16(a)
Confrontation by accused, A1 S16(a)
Criminal trials, A1 S9, A1 S16(a)
Legislature, A3 S4(e), A3 S5

WITNESSES (Cont.)
Self-incrimination, A1 S9
Treason, A1 S20
Unreasonable detention, A1 S17

WOMEN
Basic rights, A1 S2

WORK, RIGHT TO, A1 S6

WORKFORCE INNOVATION, AGENCY FOR,
A10 S24(c), (f)

WORKPLACE SMOKING AND VAPING,
A10 S20

WRITS
Certiorari, A5 S4(b), A5 S5(b)
Circuit court, A5 S5(b)
District courts of appeal, A5 S4(b)
Habeas corpus, See HABEAS CORPUS
Mandamus, A5 S3(b), A5 S4(b), A5 S5(b)
Prohibition, A5 S3(b), A5 S4(b), A5 S5(b)
Quo warranto, A5 S3(b), A5 S4(b), A5 S5(b)
Supreme Court, A5 S3(b)